

Governments. The Government is trying its best to get the projects sanctioned at the earliest.

श्री एन. के. पी. साहू : मैडम, अगले क्वेश्चन पर आइये ।

THE DEPUTY CHAIRMAN: I am coming.

SHRI SUDHIR RANJAN MAJUMDAR: Madam, Tripura has got enormous gas reserves. It has to be utilised for generation of power. I would like to know from the hon. Minister what are the proposals pending with the Government of India for setting up power projects in Tripura which can be beneficial not only to Tripura but also for the entire country.

THE DEPUTY CHAIRMAN: Written answer is there. So, that does not arise. Next question—Question No. 384.

#### Zero base Budgeting in States and Central Government

384. DR. SHRIKANT RAMCHANDRA JICHKAR: Will the Minister of FINANCE be pleased to state:

(a) whether Zero Base Budgeting introduced in Government;

(b) which are the States where Zero Base Budgeting is being implemented;

(c) whether Government have evaluated the working of the Zero Budgeting and

(d) if so, what are the details of the findings thereof?

THE MINISTER OF STATE IN THE MINISTRY OF FINANCE (SHRI SHANTARAM POTDUKHE): (a) The Zero Base Budgeting approach continues to be relevant in a broad sense in Budget and expenditure control and management.

(b) A copy of the guidelines issued in 1986 for adoption of Zero Base Budgeting was also endorsed to all State

Governments for consideration and guidance. However, it is for the State Governments to decide on the adoption of this technique in their Departments

(c) and (d) Zero Base Budgeting in its original form is a highly technical elaborate and time consuming process and for these reasons has not been very successful in Government Departments. A review carried out in 1987 showed this.

SHRI JAGESH DESAI: It is a wrong answer... (Interruptions).

THE DEPUTY CHAIRMAN: It is not correct to say that it is a wrong answer. Let the Member put a supplementary... (Interruptions).

DR. SHRIKANT RAMCHANDRA JICHKAR: Madam, all the three parts of my question have not been answered. I asked whether Zero Base Budgeting continues. The hon. Minister has replied that it is relevant in a broad sense. Part 'b' was, I asked the names of the States where it is being implemented. The Minister has said that the State Governments have to decide and the answer to the third question is still more startling. I asked whether a review has been made and the Minister says that a review had been made in 1987. Now the first year when the Zero Base Budgeting was implemented, ended on 31st March, 1988. The Minister says the review was conducted in 1987. That means before the first year of the Zero Base Budgeting was completed the department seems to have conducted the review. So my first supplementary is, give an answer to my original question... (Interruptions).

AJIT P. K. JOGI: Madam, that should not be treated as a supplementary... (Interruptions)...

THE DEPUTY CHAIRMAN: Let him answer... (Interruptions)...

SHRI VITHALRAO MADHAVRAO JADHAV: Madam, it is a Zero answer to a Zero Base Budgeting... (Interruptions).

श्री अजीत जोगी : बड़े मंत्री कुछ बोले। चुप बैठे हैं।

उपसभापति : समय जा रहा है हाउस का। समय तो दीजिए। जवाब देंगे वे। बोलिए।

SHRI SHANTARAM POTDUKHE: Madam, the hon. Member is a very versatile person and he has a lot of degree at the command. His name is in the Guinness Book of Records... (Interruptions).

उपसभापति : आप जवाब दीजिए मंत्री जी। उन्होंने आपति उठाई है कि 1988 में कंप्यूट हुआ तो 1987 में रिक्यू कैसे हुआ ? (व्यवधान)

SHRI VISHVJIT P. SINGH: Madam, please do not forget that you are also the Chairman of the Society for Prevention of Cruelty to Ministers... (Interruptions).

THE DEPUTY CHAIRMAN: I am not aware of such a society. If you have floated it then let me know about... (Interruptions)...

SHRI SHANTARAM POTDUKHE: Guidelines have been issued. This is a concept of management and guidelines have been issued to various departments (Interruptions)...

THE DEPUTY CHAIRMAN: Let me guide him... (Interruptions) Please... (Interruptions)... Mr. Minister, in the original question there are three parts, four rather. It says that the Zero Base Budgeting and a copy of the guide lines आपने लिखा है जवाब उसका। उसके बाद आपने कहा कि जो 1987 में आया। जिन्होंने सवाल किया जिचकर साहब ने, उनके कहने के मुताबिक वह 1988 में खत्म हुआ तो रिक्यू 1987 में आपने कैसे किया। इसका ही जवाब दे दीजिए।

श्री प्रमोद महाजन : जैसे वाल्मीकी ने रामायण पहले लिखी, वैसे ही इन्होंने रिक्यू किया (व्यवधान) में

SHRI SHANTARAM POTDUKHE: Questions were sent to the State Governments and various departments of the Government of India and the question has been replied. So whatever reply we got... (Interruptions)

SHRI KAMAL MORARKA: Madam, this is a very poor show... (Interruptions)...

SHRI DIPEN GHOSH: Madam... (Interruptions).

THE DEPUTY CHAIRMAN: Order, order... (Interruptions)...

SHRI KAMAL MORARKA: The Finance Minister is here, he answer... (Interruptions).

THE DEPUTY CHAIRMAN: Mr. Minister, the supplementary is... (Interruptions)

SHRI YASHWANT SINHA: Madam, what is the point of having a supplementary when we cannot get an answer... (Interruptions)... This House is being reduced to a mere circus. Are we here in a circus? ... (Interruptions)

SHRI S. JAIPAL REDDY: Madam, are we animals in a zoo for the entertainment of the public... (Interruptions)...

THE DEPUTY CHAIRMAN: Order, order... (Interruptions)...

SHRI YASHWANT SINHA: Madam, how can you expect order in the House with this kind of answers and with this kind of Ministers in the Treasury Benches... (Interruptions) How do you expect order? We have been in this House for a long time to know how the questions are answered... (Interruptions) Is this the way the House should run? There cannot be any order in the House with this kind of an answer... (Interruptions)

SHRI KAMAL MORARKA: This is a Zero information based answer... (Interruptions)

**SHRI S. JAIPAL REDDY:** How can the Minister come utterly unprepared? *(Interruptions)*

**SHRI N. K. P. SALVE:** Why not postpone the question? Let the question be postponed and let him come prepared... *(Interruptions)*

**SHRI YASHWANT SINHA:** Why should the question be postponed? We want the answer now... *(Interruptions)* Madam Deputy Chairperson, we must have the answers now... *(Interruptions)* If the Minister cannot answer, he has no business coming to this House... *(Interruptions)*

**THE DEPUTY CHAIRMAN:** Order... *(Interruptions)* Will you please sit down and let me handle it? *(Interruptions)*

ज्ञान जरा बैठेंगे। आपके बोलने से जवाब तो नहीं आ रहा है, इसलिए बैठिए, प्लीज, बैठ जाइये। *(व्यवधान)*

There should be some order in the House. If the answer is not given, then I will consider as to what we should do with the question. Should it be taken in the next week as the first question so that there is... *(Interruptions)*

**SHRI YASHWANT SINHA:** Madam, the Minister concerned must apologise to the House if he is not in a position to answer... *(Interruptions)*

**THE DEPUTY CHAIRMAN:** Please let me find out... *(Interruptions)* Mr. Yashwant Sinha, just a minute... *(Interruptions)*

**SHRI P. UPENDRA:** On a point of order

**THE DEPUTY CHAIRMAN:** There is no point of order... *(Interruptions)* The thing is that whatever is within the rules, either I can put it as the first question next week... *(Interruptions)* Allow the Finance Minister. He is answering... *(Interruptions)*

**SHRI P. UPENDRA:** The question are addressed to the Finance Minister. He cannot... *(Interruptions)*

**SHRI S. JAIPAL REDDY:** That is not the issue. The issue was why the Minister should come to the House without adequate preparation. Does he have the right to come to the House... *(Interruptions)*

**SHRI N. K. P. SALVE:** The Finance Minister is replying... *(Interruptions)*

**SHRI YASHWANT SINHA:** Why then didn't he got up earlier?

**THE DEPUTY CHAIRMAN:** Would you please take your seat and let me handle it? *(Interruptions)*

**SHRI S. JAIPAL REDDY:** The Minister should apologise. It was a written reply... *(Interruptions)*

उपसभापति : आप बैठिए, आप जरा बैठिए। मैं मंत्री जी से पूछती हूँ। यस, मि० फाईनांस मिनिस्टर *(व्यवधान)*

You should allow him to answer. You are wasting the time.

**THE MINISTER OF FINANCE (SHRI MANMOHAN SINGH):** In July 1986 a decision was taken to introduce a Zero Budgeting technique for the preparation of the Budget for 1987-88. Unfortunately, the experience showed that this could not be implemented.

**SHRI MENTAY PADMANABHAM:** Is this an answer? *(Interruptions)*

**SHRI YASHWANT SINHA:** He has not answered anything. Do you expect us to behave like lambs in this House while the Minister will get away... *(Interruptions)* Should the Question Hour be wasted like this, Madam Deputy Chairperson?

**THE DEPUTY CHAIRMAN:** I will find out... *(Interruptions)* बोलिए, *(व्यवधान)*

**SHRI S. JAIPAL REDDY:** The senior Minister has not proved himself to be any better than the junior Minister... *(Interruptions)*

SHRI N. K. P. SALVE: If you read (a) part of the question, (b) is the correct answer to the (a) part... (Interruptions)

SHRI YASHWANT SINHA: Dr. Jichkar has asked as to how they had made a review and there is no reply to that... (Interruptions)

SHRI S. JAIPAL REDDY: Madam, this is a question which cannot be postponed because the answer given by the Minister is incorrect, inadequate and misleading.

THE DEPUTY CHAIRMAN: Question Hour is over, I will look into the matter and decide in which way we can take up a discussion in the House because the Members are not satisfied... (Interruptions)... Now, Question Hour is over.

SHRI YASHWANT SINHA: Are you satisfied as the Deputy Chairman of this House? As the Presiding Officer, are you satisfied with the reply?

THE DEPUTY CHAIRMAN: The Members asked the question. If they are satisfied, I am satisfied, If the Members are not satisfied, I am not satisfied. (Interruptions)

Now, Papers to be laid on the Table.

#### WRITTEN ANSWERS TO QUESTIONS

**भारतीय अर्थव्यवस्था पर विदेशी-ऋणों का प्रतिकूल प्रभाव**

\* 385. श्री ईश दत्त यादव : क्या वित्त मंत्री यह बताने की कृपा करेंगे कि:

(क) क्या यह सच है कि भारतीय अर्थव्यवस्था पर विदेशी ऋणों और भुगतान

संतुलन की स्थिति का प्रतिकूल प्रभाव पड़ रहा है ;

(ख) यदि हाँ, तो उसका ब्यौरा क्या है; और

(ग) इस दिशा में सरकार ने क्या कदम उठाए हैं और उनके क्या परिणाम निकले हैं ?

वित्त मंत्रालय में राज्य मंत्री (श्री रामेश्वर ठाकुर) : (क) और (ख) भुगतान शेष की स्थिति कुछ समय से दुसाध्य बनी हुई है तथा विदेशी उधारों के माध्यम से वर्तमान लेखा घाटे के वित्तपोषण की निरंतर आवश्यकता ने विदेशी ऋणों में बढ़ोतरी कर दी है। ऋण-परिशोधन की जरूरत के कारण हमारी अर्थव्यवस्था पर अनिवार्य रूप से दबाव पड़ा है। सरकार का लक्ष्य यह है कि कुछ समय के अंतराल में इस चालू लेखा घाटे को कम करते हुए एक प्रबंध योग्य स्तर तक लाकर इस समस्या से निपटा जाए। हमारी अर्थव्यवस्था की निर्यात क्षमता में सुधार करके इस लक्ष्य को पूरा किया जा सकता है, जिससे हम अपनी वस्तुओं और सेवाओं के निर्यात के वित्तपोषण के लिए विदेशी धन की आवश्यकता में कमी करके अपनी आयात संबंधी आवश्यकताओं के लिए अदायगी कर सकते हैं। सरकार का विदेशी निवेश को भी प्रोत्साहन देने का प्रस्ताव है जिससे चालू घाटे के कुछ भाग का वित्तपोषण ऋण की स्थिति न पैदा करने वाली धनराशियों द्वारा किया जा सके।

चालू लेखा घाटे के अनुमानों तथा घाटे के वित्त पोषण संबंधी साधनों का संकलन भारतीय रिजर्व बैंक द्वारा किया जाता है जो 1990-91 तक उपलब्ध