MOTION FOR ELECTION TO THE\ POSTGRADUATE INSTITUTE OF MEDICAL EDUCATION AND RESEARCH, CHANDIGARH

THE MINISTER OF STATE IN THE MINISTRY OF HEALTH AND FAMILY PLANNING (CHAUDHARY RAM SEWAK): Sir, I beg to move the following i Motion:—

"That in pursuance of clause (g) of section 5 read with sub-section (4) of section 6 of the Post-Graduate Institute of Medical Education and Research, Chandigarh Act, 1966 (51 of 1966), this House do proceed to elect, in such manner as the Chairman may direct, one member from among the members of the House to be a member of the Post-Graduate Institute of Medical Education and Research, Chandigarh, in the vacancy caused by the retirement of Dr. K. Nagappa Alva from the membership of the Rajya Sabha."

The question was put and the motion was adopted.

LEAVE OF ABSENCE TO SHRI M. KAMALANATHAN

MR. CHAIRMAN: I have to inform Members that a letter dated the 6th May, 1976, has been received from Shri M. Kamalanathan, to the effect that leave of absence from attending the 96th Session of the House may be granted to him on account of his detention.

Is it the pleasure of the House that permission be granted to Shri M. Kamalanathan for remaining absent from all meetings of the House during the 96th Session of the Rajya Sabha?

(No hon. Member dissented)

MR. CHAIRMAN: Permission to remain absent is granted.

MESSAGE FROM THE LOK SABHA

lie Coal Mines (Nationalisation) Amendment Bill, 1976

SECRETARY-GENERAL: Sii, I have o report to the House the following mes-iage received from the Lok Sabha signed *ly* the Secretary-General of the Lok Sabha:

"In accordance with the provisions of Rule 96 of the Rules ol Procedure and Conduct of Business in Lok Sabha, I am directed to enclose herewith the Coal Mines (Nationalisation) Amendment Mill. 1976. as passed by I.ok Sabha at its sitting held on the 17th May, 1976."

Sir. 1 lay the Bill on the Table.

THE FINANCE BILL, 1976

THE MINISTER OF REVENUE AND BANKING (SHRI PRANAB MUKHERJEE): Sir. I beg to move:

"That the Bill to give effect to the financial proposals of the Central Government for the financial year 1976-77, as passed by the Lok Sabha, be taken into consideration."

Sir, the Bill has been before the hon'ble Members for nearly nine weeks. During the general debate on ihe Budget, hon'ble Members made valuable suggestions for improvement of the provisions in the Bill. A number of useful suggestions were also received from members of the public, chambers of commerce, etc. Sir, I am grateful to the hon'ble Members and all others who have made constructive suggestions for the improvement of the Bill. Certain modifications to the proposals contained in the Bill were formulated in the light of these suggestions and these have been incoipo-rated in the Bill as passed by the Lok Sabha. In his speech on the Finance Bill in the Lok Sabha on May 12, the Finance Minister had announced certain new concessions in the sphere of direct taxes.

IShri Pranab Mukherjee]

Finance

119

These new concessions have also been incorporated in the Finance Bill as passed by the Lok Sabha. I shall confine my observations to explaining the changes that have been made in the Bill during its consideration in the Lok Sabha, starting first with direct taxes.

The main modifications relate to the scheme of taxation of interest and royalties in the case of non-residents. One of the provisions in the Bill specifies the circumstances in which interest payable by a nonresident will be deemed to accrue or arise in India. Under the provision, is introduced, interest payable in respect of any debt incurred or moneys bonowed and used by a non-resident for the purposes of his business or profession carded on by him in India or for the purposes of making or earning any income from any source in India was deemed to accrue or arise in India. It was represented that the proposed provision cast the tax net a little too wide. For instance, if a foreign company intending to invest in the shares of an Indian company borrowed money from a bank in a foreign country, the foreign bank would have become liable to Indian incometax on interest received from the foreign company. Similarly, if a consortium of foreign banks provided funds to a lead bank for advancing loans to an enterprise in India, the interest paid by the foreign lead bank to the consortium of banks would be chargeable to Indian income-tax. The nexus between the investment in India and the foreign banks in such cases is somewhat tenuous. As the taxation of interest income in such cases would have also adversely affected foreign investment in India, the provision has been modified so as to restrict its scope to cases where interest is paid by a non-resident in respect of any debt incurred or moneys borrowed and used for the purposes of a business or profession carried on by the nonresident in India.

Hitherto, lump sum payments of royalties received by foreign companies outside India for the delivery of designs and drawings relating to any patent, invention, etc. on '-

side India were not chargeable to tax. Other royalty payments received by such companies under approved agreements were chargeable to tax at the rate of 52.5 per cent on a net basis, that is, after allowing deduction in respect of expenses. Under the Bill as introduced, such lump sum payments or royalties were brought within the ambit of taxation. It was, however, represented that foreign suppliers of technical know-how had entered into agreements or had finalised proposals for the receipt of such lump sum royalties with the approval of the Central Government on the understanding that such payments would be exempt from tax. In order to mitigate hardship in such cases, the relevant provision has been amended to exempt from income-tax lump sum payments of this type received under approved agreements made before Isi April, 1976. Lump sum payments received under agreements made after 31st March, 1976 would also be exempt from tax in cases where such agreements have been made in accordance with proposals approved by the Central Government before 1st April, 1976. In the case of foreign companies, this exemption will be available only if they exercise an option in this behalf and where such option is exercised, the remaining royalty income will be charged to tax as if the agreement had been made before 1st April, 1976.

Another important modification made in the provisions of the Finance Bill relates to valuation of self-occupied house property for the purposes of wealth-tax. Under the . Bill. as introduced, the value of one self-occupied house property owned by the tax-payer was to be frozen at the value adopted for the year in which the property was constructed or acquired by the taxpayer or the value as adopted for the assessment year 1971-72, whichever is later. It was represented that the market value of urban property may fall in certain circumstances and, in such cases, it will not be fair to adopt a value higher than the current market price of the property. In order to mitigate hardship in such cases, the Finance Bill has been amended to provide

that the special provision for valuation of self-occupied house property will apply only at the option of the tax-payer. Hence, if the market value of the self-occupied house property goes down, the tax-payer will lave the option to have the property valued at its current price, instead of the value as adopted for the assessment year 1971-72. I shall now briefly deal with the new tax concessions announced by the Finance Minister and incorporated in the Bill as passed by the Lok Sabha. Hon'ble Members will be happy to note that the additional facilities allowance received by them under the Members of Parliament (Additional Facilities) Rules, 1975 has been made, completely tax free.

Under the existing provisions in the Income-tax Act, 50 per cent of the qualifying amount of donations made by a person to certain funds and charitable institutions is deducted in computing Ihe taxable income of the donor. In order to encourage libera! donations for purposes of promoting family planning, the relevant provisions in the Income-tax Act has been amended to raised the deduction in respect of donations made to Government, approved local bodies and organisations for promoting family planning.from 50 per cent to 100 pe"r cent, of the qualifying amount of such donation.

Under a provision made in the Incometax Act by the Finance Act, 1975, intercorporate dividends derived by domestic companies from new companies engaged in the manufacture of fertilisers, pesticides, cement, and paper, pulp and newsprint were completely exempted from income-tax. In ordei to channelise corporate savings into high priority industries, the area of this concession has now been enlarged to include industries engaged in the manufacture of non-ferrous metals, ferro alloys and special steels, steel castings and forgings. electric motors, industrial and agricultural machinery, earth-moving machinery, machine tools, commercial vehicles, ships, tyres and tubes, heavy chemicals and industrial explosives.

I shall now deal with the changes that have been found necessary in the field of indirect taxes. It has been urged that the new rates proposed in the budget for superfine and fine fabrics produced by powerlooms and processed by independent processors have been pitched high and are now almost equal to the rates levied on similar fabrics produced in the composite mill sector. In order to maintain a suitable differential, so that processed fabrics of the puwerloom sector are able to compete with similar fabrics produced by the composite mill sector, the rates of duty on fine and superfine fabrics manufactured in powertooms and processed by independent processors with the aid of power have been reduced from 14 per cent as propose:! in the budget, to 12 per cent ad volorem. Corresponding adjustment has also been made in respect of superfine and fine handloom processed fabrics by reducing the juty from 12 per cent to 10 per cent ad valorem. The revenue effect of these proposals regarding textiles will be a loss of Rs. 1.30 crores in a full year.

Bill, 1976

Prior to the budget, there was a duty exemption in respect of hand-printed cotton fabrics, which during this budget had been restricted to fabrics which were printed with not more than three colours, since fabrics printed with more than three colours, were generally costlier. However, a large number of representations were received after the budget about the hardship which the hand-printers, who were generally in the decentralised sector, had to undergo. Some hon. Members of this House had also written to me and to the Finance Minister, drawing our attention to this position. As there was some substance in these complaints, orders have been passed restoring the original position.

It has been urged that since Government have thought fit to grant excise duty concessions to passenger cars, the duty on agricultural tractors should be reduced, if not abolished. The two cases are, however, not strictly comparable. Whereas the production of passenger cars went down steeply during 1975, that of agricultural tractors

[Shri Pranab Mukherjee]

has not shown any such downward trend. However, since a number of hon. Members expressed concern about the high price of tractors used for agricultural purposes, excise duty on tyres, tubes and batteries supplied as original equipment for use in agricultural tractors has been exempted. This measure will result in a revenue- loss of Rs. 2.60 crores in one full year.

A number of representations have been received to the effect that the increase ih the duty on certain varieties)i printing and writing paper has been very steep. Having carefully examined these representations, the duty on certain varieties of creamlaid and cream-woven paper in common use of substance not exceeding 65 grams per sq. metre has been reduced from 25 per cent to 15 per cent ad valorem. This exemption will result in a revenue loss of Rs. 3.65 crores in a full year.

Ever since the general 1 per cent duty was levied in the 1975 budget on residuary items, a number of representations have been received from manufacturers of roofing tiles for exemption from the levy of this duty. It has been represented that these tiles are exclusively used in the construction of houses occupied by families who cannot be said to be affluent and should, therefore, not be taxed. Considering all the circumstances, roofing tiles have been exempted from the 1 per cent duty under item 68 of the Central Excise tariff. This will result in a loss of revenue of Rs. 15 lakhs in a full year.

When excise duty on starch, on which 1 per cent duty was levied in the 1975 budget, was increased to 10 per cent in the present budget, there were a large number of representations from manufacturers, especially of tapioca starch. There are essentially two forms of starch, namely, maize starch and tapioca starch, the former being produced mostly in the organised sector and the latter largely in the small scale sector. It has been said that tapioca starch is unable to compete with maize starch, which is superior. Further, the pro-

ducers of tapioca starch complained of hardship in complying with excise procedures, since their activities were on a small scale and their locations were dispersed. Considering these factors, it has already been ordered that small units, whose clearances during the preceding financial year did not exceed Rs. 5 lakhs, may be exempted from duty on the first Rs. 1 lakh value of clearances during a financial year. By way of administrative simplification, the self-removal procedure system has also been extended to this commodity, and tariff value has also been fixed for tapioca starch. The duty on starch of all kinds has also been exempted when such starch is used in the manufacture of glucose or dextrose.

Patent or proprietary medicine was one of the items on which several hon. Members of the House had some comments to offer. During the general discussion of the Budget it was clarified that the excise duty on essential drugs of life-saving nature had not been increased in the budget. Since then some persons have suggested that there is perhaps scope for enlarging the list of essential drugs for which a concessional rate of duty is charged. I have no objection to consider such enlargement of the list. Any specific proposal for inclusion of a drug or medicine in the list of essential drugs or medicines should be taken up with the Ministry of Health who, if they are satisfied, will no doubt recommend the case for favourable consideration.

In the budget proposals certain adjustments had been made in the customs and excise duties on copper mainly with a view to reducing the impact of excise duty on indigenously produced copper and to increase the import duty on imported copper. International prices of copper have, however, meanwhile risen sharply and, as a result, the landed cost of imported copper is likely to be higher than that estimated at the time of the budget. In these circumstances the import duty on copper has been reduced from 60 per cent to the pre-budget figure of 45 per cent ad valorem. Corresponding reduction has also been made in respect of certain copper manufactures and copper

scrap. Since the increase in the price of copper will tend to augment revenues, I do | not expect that the latest reduction in the rate of customs duty will result in any net revenue loss

Representations have also been received about the increase in customs duty on alloy and high carbon steel. The case of cold rolled grain oriented steel which is required for manufacture of transformers and of which there is no indigenous production seemed to deserve some special consideration specially since the duly incidence | would largely fall on the public sector, in- i eluding the State Electricity Boards. The duty on such steel has, therefore, been reduced from 75 per cent to 40 per cent. 'This proposal will result in a loss of Rs. 2.20 crores in a full year.

In the budget speech, the Finance Minister had referred to a new scheme of excise duty relief to encourage higher production. He had then indicated that details of the | scheme were being worked out and that he expected that it would be introduced for one year in the first instance. On reconsideration, it has been found that a period of one year may be too short for the scheme to make its full impact and, therefore, the scheme is proposed to be operated for at | least three years during which period the, results achieved will be watched. It is also proposed to widen the scope of the scheme to cover new units which will be set up during the current and the next two financial years, as well as units set up in the recent i to past. This will confer considerable benefit to new capital-intensive units. Further details of the scheme are being worked out and notifications to give effect to it will be issued in the near future

The modifications referred to above, which have already been announced by the Finance Minister in the Lok Sabha on the 12th May 1976, will entail a sacrifice of revenue of the order of Rs. 9.90 crores in one full year. All these modifications except those relating to higher-production relief have already been given effect to by issue of suitable modifications.

Sir, I commend the Bill to the House.

The question was proposed.

SHRI INDRADEEP SINHA (Bihar): Sir, I stand here to oppose the motion moved by the honourable Minister. It is not because I am opposed to the various concessions announced by the Finance Minister in the Lok Sabha. Many of the concessions are welcome and many of the proposals in the Finance Bill are also welcome, particularly those which relate to the reliefs to be given to the common people.

[Mr. Deputy Chairman in the Chair]

But I am opposed to the general scheme of finance; I am opposed to the basic concept of finance; and I am opposed to the general trends in the financial policy of the Government as revealed in the Finance Bill. Sir, I will explain my position by referring to the general economic situation.

It was after some stagnation in the economy spreading over a number of years that the recent growth has taken place last year and the situation has improved. But the improvement in the situation reveals two contradictory trends. On the one hand, there has been an eight per cent increase in agricultural production and a fifteen per cent increase in production in the State sector. On the other hand, in the private sector, the same old trend of stagnation and even decline continues. According to the Economic Survey, the average rate of growth for the public sector as a whole excluding the NTC mills was close to 15 per cent during the period April-December 1975 as compared to the corresponding period of the previous year. As against this, if we take the case of the private sector, we have the following comments:

"If the average performance of the industrial sector still remains unsatisfactory, it is largely due to a sharp decline in the production of cotton textiles and in a number of other industries such as

[Shri Indradeep Sinha]

jeeps and motor cars, room air-conditioners, cigarettes, radio receivers, electric fans, dry cells and plastics. The production of mill-made cotton cloth and yarn during the period April—December, 1975 shows a fall of 10.3 per cent and 4.5 per cent respectively as compared to the period April—December, '1974."

So, Sir, we have two contradictory trends in the economy. On the one hand, agriculture has shown a better performance by raising production by eight per cent and the State sector has put up an admirable performance by raising production by fifteen per cent and we must congratulate both the peasants in the agricultural sector and the workers and the management in the State sector who have helped to bring about this increase in production. But, in the private sector, we have the picture of stagnation and decline. Now, if this is the situation of our economy, the Finance Bill should contain proposals to reward the peasantry and the working class and the management of the State sector and to punish or at least to discipline the captains of industry in the private sector. Unfortunately, the Finance Bill does just the opposite. In the Finance Bill, as placed before Parliament, a number of concessions have been granted to the big monopoly houses of the private sector. Firstly, in the case of Income-Tax, the maximum rate has been slashed down from 77 per cent to 66 per cent and when we examine the various slabs, we find the peculiar policy of the Government. For example, the reduction in tax on incomes of one lakh is 11 per cent.

But the reduction in tax on incomes above Rs. 10 lakhs is 19 per cent. So, the higher the income, the greater the reduction. I do not know what is the philosophy of the Finance Minister. He wants to help not only the rich but the richest amongst the rich. The richer you are, the greater help you get from the Finance Minister. Such is the philosophy of this Finance Bill.

Secondly, Sir, investment allowance has been granted. Companies have been exempted from the surcharge on income-tax, provided they make a certain deposit.

Thirdly, Sir, wealth-tax has been reduced. And even in the case of wealth-tax, reduction of tax in the lower slabs is smaller than reduction in the higher slabs. 1 do not want to quote figures.

Now, in defence of these steps, the Finance Minister, while presenting the Budget, argued that high tax rates led to tax evasion, smuggling, black money operations, etc. And he said that with reduction in the rates of tax it is hoped that there would be better tax compliance. The Finance Minister cited the example of 1973-74 when the income-tax rates were reduced and, he said, it led to better results because the tax collection improved.

Now, Sir, I want to quote here the study made by the Political and Economic Weekly. It shows that this claim made by the Finance Minister is totally unfounded. I am quoting the Political and Economic Weekly of March 13, 1976

"In fact, it is not correct to say that receipts went up in consequence of the reduction in personal income-tax rates. Revenue from personal income-tax was Rs. 747 crores in 1974-75 (RE) as against Rs. 745 crores in 1973-74. Let us see by how much the national income went up at current prices. National income, in current prices, is estimated to have gone up from Rs. 49.480 crores in 1973-74 to Rs. 60.475 crores, implying an increase of 22 per cent. Sn assuming a unit sensitivity of personal income-tax revenues to national income at current prices (theoretically, one should be assuming a sensitivity ratio of more than one for a progressive tax), the receipts from personal income-tax should have gone up by Rs. 154 crores if the rates had been left undisturbed. Therefore, the loss account of the

decline in personal income-tax rates was of the order of at least Rs. 150 crores. In the circumstances, it cannot be argued that reduction in personal income-tax rates raises revenue or even that it causes no reduction in revenue....".

So, Sir, in 1973-74 we made concessions which meant a revenue loss of Rs. 150 crores. In other words, ihe Government made a gift of Rs. 150 crores to the monopoly houses in the country. This year, again,' the rates have been slashed down from 77 per cent to 66 per cent. And according to a calculation made by the Times of India of March 27, 1976, this would mean a further gift of Rs. 120 crores this year. So, Rs. 270 crores have been gifted away to the monopoly houses in the name of increasing production. The truth of the matter is that they are not increasing production. Rather, they are engaged in restricting production so as to raise prices.

Similarly, Sir, the amount which has been gifted away to companies and corporations which has been estimated by the Statesman owned by the Tatas will be nearly Rs. 100 crores as a result of this Budget. So. Rs. 270 crores gifted away in personal income-tax and Rs. 100 crores gifted away in corporation tax, Rs. 370 crores, have been given precisely to those people who are responsible for stagnation and decline in production. Now, Sir, what is the attitude towards the common people? Our tax system has become more and more regressive. As a matter of fact, out of 7,892 crores of total tax revenue, 4,100 crores are raised from excise duties and 1,509 crores are raised from customs. So, the customs and excise duties together account for more than two-thirds of the tax revenue. The share of income-tax which used to be 14 per cent previously has now come down to 12 per cent. We talk of socialism. The Government also talks of socialism. I must thank the Finance Minister that he has not mentioned the word 'socialism' at all. He

12 RSS/76-5

does not believe in socialism or rather he opposed to socialism. He does not talk of socialism. He talks of concessions to the monopolists. That is good. At least, he is straightforward. But the Government talks of socialism. Our Constitution lays down that our objective is to build socialism. The Five Year Plans lay down that our objective is to reduce disparities in incomes. But the tax proposals in the Finance Bill do not decrease the disparities or rather they increase the disparities. As a matter of fact, when the income-tax rates were first reduced in 1973-74, it wiis argued that the wealth-tax rates were being increased so as to maintain the parity in incomes and so as not to lead to greater disparities in incomes. This year, the Finance Minister has given up even that plea. He has reduced both the personal income-tax as well as the wealth-tax. The concessions in indirect taxes also point in the same direction. Concessions have been given to ordinary people on some of the items like clothing, some of the soaps, some of the batteries and some cheap cigarettes. Concessions have now been announced on tractor tyres and tubes and batteries. These are all welcome. But the bulk of the concessions are being given to the affluent section. For example, concessions are given on motor cars, refrigerators, raw materials used in producing plastic goods, nylon and terelyne commodities, etc. which are consumed mainly by the affluent sections. What was the need for these concessions? On the one hand, the Government talks of restricting conspicuous consumption. On the other hand, it goes on fattening the industries which cater to the needs of these wealthy sections of the population. When there is a crisis, concessions are allowed in taxes so that prices may come down a little and the profitability of these industries may increase. Sir, I would plead that this is a mis-direction of national resources which are so scarce and which should have been directed towards building up of basic industries, agriculture and essential consumer industries. On the contrary, these resources are directed towards building up of industries meant for the wealthy sections

[Shri Indradeep Sinha]

of the population. So, Sir, the Budget and the Finance Bill, as they have been presented to the House, seek to erode the gains made by emergency. The Governments talks so much about the gains of emergency and the discipline that has been infused by the emergency. But the gains are bound to be eroded and are being eroded under the impact of the new Budget and the Finance Bill. For example, money supply increased by 1129 crores in 1975-76 as compared to 709 crores in 1974-75.

So, when the Government talks of discipline and it impounds the salaries and wages of workers and employees, it does not think of imposing discipline upon itself, upon its own spending. And this would have led to a rise in prices but for certain fortuitous circumstances like an increase in agricultural production, an increase in the State sector production, a rise in tax revenues, and greater income from foreign debts. But this year, Sir, the trends are very disturbing. The Government goes on talking of fall in prices, but the latest trend is just the opposite. I am quoting from the Times of India' of May 17, which says:

"Within five weeks, March 20 to April 24, the official wholesale price index for all commodities has risen from 282.3 to 290.3, that for food articles from 303.9 to 317, and for industrial raw materials from 240 to 247.5. The rise in the index for manufactures has been relatively small, from 253.3 to 255.2. The recent upswing is about the sharpest since the price index has started declining from i*s all-time peak of 330.6 touched in September, 1974."

So, such is the result. Prices have again started rising. Prices have started rising not on their own but because of certain actions of the Government. For example according to a comment in the 'Economic Times', money supply has increased by

anouier Rs. 532 crores in the first two weeks of April, a further rise of 4.2 per cent, and the climb presumably continues. So, money supply is increasing, prices have also started rising. Big business has been granted concession in the hope that it will utilise this concession for greater investment in industry. But the result is just the opposite. There is no greater investment in industry. As a matter of fact, big business is clamouring for more concessions, and recently, the F1CCI has demanded more. This is what we told the Government in beginning. If you allow concessions they are bound to monopolists, clamour for more. Moreover, it is an absolutely imprudent policy to reward those who have obstructed production, who are responsible for decline or stagnation production, whose sole policy is to restrict production in order to increase prices. And the moneys that have been gifted away to them are being used for speculation, and as a result of speculation, prices are again rising. For example, the rise in prices of cotton and oilseeds is not due to peasant being paid higher prices. The peasant was paid low prices. The peasant sold all his stocks and the stocks are in the hands of traders. speculators have concerned the market, and the prices have been increased. So, Sir, the gains of emergency are being eroded and the prices are beginning to rise. Sir, the Budget provides for a deficit financing of Rs. 320 crores, and Rs. 480 crores are to be withdrawn from the fund of the compulsory deposits. As a matter of fact, these Rs. 800 crores represent deficit financing. So, with this heavy of deficit financing and heavy expenditure on the Plan outlay, next year there is likely to be a greater inflationary pressure. As a matter of fact, Sir, the Plan outlay goes generally to the heavy industry sector. The money that is spent in the heavy industry sector is not immediately backed by production There is a time lag, there is a Now the purchasing gestation period. power which is released by the investment in heavy industry sector should be backed by increase in production of consumption goods. The consumption goods are in the

133

hands of private monopoly sector which is not interested in increasing production.

So, the gap between money supply or purchasing power in the hands of the people and consumption goods available in the market is likely to increase as a result of the budgetary policies followed by the Government and next year we are likely ro have a reappearance of the inflationary trend and erosion of financial discipline that was imposed as a result of measure taken during the course of last year.

Now, Sir we have to go to the basic cause of this malady. What is the basic cause of this malady? Why is there sickness in consumer industries ? Why is there stagnation and decline in consumer industries? Why are not the goods being sold? It is not because everybody in India has enough cloth or enough oil or enough consumer goods. Actually many are going naked but the goods are not being sold and cloth is not being sold because common people cannot afford to buy cloth at the prevailing prices and the textile mill-owners are refusing to reduce prices because that will reduce their profits. Sir, I would like to remind the House of an observation made by Karl Marx in volume 3 of his Das Kapital wherein he has said that the last cause of all real crisis always remains the poverty and restricted consumption of the masses. So this poverty and restricted consumption of the masses is beginning to assert itself and it causes crisis in consumer industries. I do not know why the Government does not realise it. But a spokesman of the capitalist class or rather of the monopolist class has admitted it in the recent meeting of the Federation of Indian Chambers of Commerce and Industry. One Mr. A. K. Jain stated that he also wanted to end the wage-freeze as a means to bring about demand revival. Mr. A. K. Jain admits that this wage-freeze, this impounding of D.A. and this denial of bonus has led to restriction of purchasing power among the working class. Similarly, fall in the prices of agricultural commodities has led to a decline in the purchasing power of the peasant class. So if the purchasing power of both the worker and the peasant is reduced then who is going to buy your textiles? With the purchasing power reduced there is a glut in the market, there is a crisis in the industry and the observation made by Marx more than about 100 years ago has come true, namely, that the last cause of all crisis always remains the poverty and restricted consumption of the masses and even a representative of big business, Mr. A. K. Jain, comes out with a proposal that wage-freeze should be ended. You must refund the wages that you have deducted under the impounding scheme. You must restore the bonus to the working class. You must ensure fair remunerative prices to the producers and to the peasants and, at the same time, you must ensure reasonable prices for the consumers. You have to see how both can be done; how remunerative prices can be assured to the producers and how reasonable prices can be assured to the consumers. That can be done only by taking over the wholesale trade in foodgrains. The Government is afraid of taking over wholesale trade in foodgrains. Instead of taking over the wholesale trade in foodgrains and disciplining the food hoarders, the Government goes importing foodgrains. Last vear the Government imported 7.4 million tonnes of foodgrains from foreign countries. It imported nearly 5 million tonnes of wheat at prices going up to over Rs. 1600 per tonne. Now that is about 50 per cent more than the procurement prices prevailing in Tndia. We have spent nearly Rs. 11 hundered crores of precious foreign exchange on the import of food-grains but we have not taken over the wholesale trade in foodgrains. This is the price of a prohoarder policy that the nation has to pay because of the folly of the Government. So, Sir, I would suggest that this Finance Bill be thrown out. The Government should come forward to withdraw it, it should be recast and all the concession given to monopolists should be withdrawn.

Concessions to the people should be granted concessions to the common people

(Shri Indradeep Sinha]

135

should be granted; foodgrains trade should be taken over by the Government; the basic and consumer industries, like textiles, sugar, drugs and also jute, should be nationalised and taken over by the Government and a change should be brought about in the policy so as to conform to the national ideal of socialism and reducing disparities in income. Thank you, Sir.

श्री सिकन्दर खली वज्द (महाराष्ट्र): आली जनाव हिण्टी चेयरमैन साहव, बाज यहां जो फाइन्तेंस विल पेण हुप्रा है मैं उस की ताईद करता हूं। इफराते जर (इंपलेशन) को रोकना और जिन्दगी की जरूरत की चीजों की कीमतों में कमी करने के कठिन काम में कामयावी पर मैं अपनी हुकूमत को मुबारकबाद पेश करता हूं इस सिलसिले में फाइनेंस, रेलवे, जराबात और पावर एन्ड इनर्जी के महकमों ने काविलेतारीफ़ काम किया है। हमारे इस शानदार कारनामें को खूद बल्डें बैंक ने में सराहा है। ("India's anti-inflation programme has been the most successful in the world") अभी कुछ फैक्ट्स ऐंड फीगसें हमारे अपोजीशन के दोस्त यहां इस विल के खिलाफ पेश कर रहे थे।

यही फ़ैक्ट्स ऐंड फ़ीगर्स वर्ल्ड बैंक के सामने भी थे। जिनकी राय मैंने पढ़ी है। मैं इस इतमिनानवका सुरतेहाल को इमरजेंसी की बरकत समझता हं । इमरजेंसी की वजह से मल्क में इतिमनान की एक लहर दौड़ गयी है । हड़तालें धीर बंद खत्म हुए । गल्ले के ग्रलावा कोयला, तैल, लोहा और फ़र्टिलाइजर की पैदाबार में इज़ाफ़ा हुआ। हमारी बरामद बड़ी और कौमी आमदनी में इजाफा हुआ । पुरायसन मकासिद के लिये बेरेजमीन एटमी तजुर्वे भीर आर्यभट्ट ने सारी दुनिया में हमारी इल्मी घीर ग्रमली तरक्की की साख़ क़ायन कर दी है। यह बड़ी मुक्किल है कि हमारा एटभी तजुर्वी हो या आर्यभट्ट हो उस पर हमारे यहीं के लोग बहुत ज्यादा एतराज करते हैं ग्रीर कहते हैं कि यह गरीब मुल्क ऐसे बड़े-बड़े काम क्यों कर रहा है। पिछले सालों में, हम ने बड़ी-

वही लडाइयां लडी हैं और उनमें कामयाब हुए हैं, लेकिन मिडिल ईस्ट में हमारे एक न्युन्जियर एक्सप्लोजन का इन कामवाबी से ज्यादा असर हुआ और उनको मालुम हआ कि कहां तक हम ने तरक्की की है साइंस में और टैक्नोलाजी में । मगर इस को हमारे दोस्त ग्रहबाद कुछ ग्रहमियत नहीं देते हैं । भूलक के अंदर नाजुक मरहले पर इमरजेंसी का अहद आफ़री एलान कर के हमारी दूरदेश ग्रीर बहादर वजीरे ग्राजम ने जमहरियत-दश्मन, फ़िरकापरस्त फ़ासिस्ट पार्टियों के मल्क में खंरेजी, बदग्रमनी ग्रीर बेइतिमनानी फैलाने के खतरनाक मंजुबों को खाक में मिला दिया है। बर्जारे आजम से मेरी दरहवास्त है कि दूसरी फ़ासिस्ट जमातों की तरह जिब सेना को भी खिलाफे कानन करार दिया जाय क्योंकि यह ग्रार० एम० एस० जैसी नंगे बतन जमात की हमकदम और हमनवा जमात है । सादी का कील है:

"ग्रफर्ड कुस्तन व बच्चा ग्रंश रा निगाह दाश्तन कारे रिवरदर्भदों गेस्त"

तानी नाग को मार कर उस के बच्चों को पालना प्रक्लमंदों का काम नहीं है। यह हमारे महाराष्ट्र के जो दोस्त हैं हर तबके के और हर फ़िरके के मेरी इस बात को तस्लीम करेंगे कि इस फ़ासिस्ट जमात ने क्या हंगामा मचाबा बंबई में और उस के मजाफ़ात में और घब यह खामांण हैं और हमारे प्राइम मिनिस्टर के 20 प्वाइंट प्रोग्राम की ताईंद पर बाल टाकरे साहब के बयान पर बयान आ रहे हैं। लेकिन इस से हम को धोखे में नहीं रहना चाहिए। इनकी जहनियत कुछ नहीं बदली है।

इस के साथ में बजीरे आजम से यह भी दर-ग्वास्त करूंगा कि सेंतरिशप जो हमारे यहां इस वक्त है वह भी उस वक्त तक जारी रखनी चाहिए इमरजेंसी की तरह जब तक मुक्क में अमनो-अमान पूरी तरह न हो जाय। हमारे अख़बारों को और हमारे कुछ साबियों और कुछ सूडो इंटलेक्च्युझल्स को यानी नक्तनी दानिजमंदों को या नक्तनी बुद्धिजीबी जो लोग हैं उन को बड़ी परेशानी है इसलियें कि प्रेस की आजादी चली गयी। किस चीज की आजादी थी हमारी प्रेस को ? हिन्दुस्तान के आजाद होने के बाद इस प्रस ने कीन-सा बड़ा काम किया ? बुरे कामों के या मजहबी अगड़ों और दंगों के खिलाफ़ कमी किसी ने कुछ लिखा ? यह प्रेस चाहता है कि उसको करेक्टर असेसिनेशन की इजाजत मिले । जिसको जैसा चाहो कही । ये ऐडिटर लीडर बन गये ये और उनके कारसपोंडेंस अपोजिशन का काम कर रह थे । इस प्रेस को अब लोगों को इस तरह बदनाम करने की, कल्ल करने की इजाजत नहीं मिलनी चाहिए, यह इक्षदाम बहुत सही है और इसे जारी रखना चाहिए। हमारे प्रेस के कार नामे अजीबो-गरीब हैं और जैसे-जैसे वक्त गुजर रहा है, इसकी हक्षीकृत जाहिर हो रही है ।

यहां बहुत से फीक्ट्स और फिगसें 20 नुकाती प्रोग्नाम के बारे में दिये गये हैं। हमारे यहां महाराष्ट्र में भी बहुत काम हो रहा है। लेकिन में वह कहूंगा कि वहां जिन नेजी और ताकत से अब काम हो रहा है वह काबिले तारीफ है। हमारे बीफ मिनिस्टर शंकर राव निहायत मेहनती और सैक्श्नर हैं। डिप्टी लेबरभैन साहब, महाराष्ट्र में 10 साल से अभीन की तकसीम का काम हो रहा है, लेकिन यह जमीन अमीर लोगों में बांटी जा रही थी। अब यह जमीन 20 नुकाती प्रोग्नाम के तहत जिनके पास जमीन नहीं है, उनको बांटी जा रही है। यह बहुत बड़ा काम है।

मैं इस बन्त ग्रापका ज्यादा बक्त नहीं लेना चाहता, लेकिन चुंकि डिप्टी चेयरमैन माहब इस बक्त तशरीफ रखते हैं और मैं जो जवान बोल रहा हं उससे वह बाकिक हैं, इसलिए पिछले 10 बरत में जो हालात पेश धाय मुल्क में, मैंने उनकी तस्बीर एक छोटी सी नजम में पैज की है, भलाहजा हो । हमने दन शाल में यह देखा कि डेभीकेसी की ब्री हालन यहां थी, जम्हरियत पर बड़ा जरूम हो रहा था। मैंने जो पहला जलसा देखा जिसमें श्रेसिडेंट गिरि मौज्द थे । एक साहब सी० पी० एम० के दौड़े और उन्होंने प्रेसिडेंट के सामने जाकर उनका माइकोफ़ोन छीन िया और वहां की स्टाइल कुस्ती होने लगी । क्या यही जम्हरियत थी, यही डेभोन्नेसी थी ? वड़ी मुक्किल से साठे और दूसरे पहलवानों नै उनपर काबू हासिल किया । यह तमाशा हमारे यहां जम्हरियत में होता था । प्रेसिडेंट के सामने भी यह काम लोग करतेये। चार माल में कैंगी-कैंगी

यहां कुश्ती नहीं हुई। मुबह से बाम तक एक फारमूला बा । संजय गांधी, मास्ती, और इंदिरा गांधी, बंसीलाल और बेचारे मरहूम एल ० एन ० मिश्र । लोग यह कहते थे कि ये सीसे बाफ करण्डान है। और जब हम यहां से जवाब देने के लिए खड़े होते थे तो अपोजिशन के लोग बाहर चले जाते थे, वाक आउट करते थे। पालियामेंट में इतना ही काम होता था। अब एक महोने में जितना काम हुआ, में नहीं समझता कि यह तीन साल में भी हुआ, हो। कैसा ही इंनीसेंट ऐक्ट जो सबके लिए फायदेमन्द हो, उसके लिए भी तैयार नहीं होते थे। वहां तो संजय गांधी या बंसीलाल पर बहस चलती थी। मैंने जो नज्म कही है वह यह है:—

शीर्षक

बहद-ग्राफ़रीं दस बरम (1966-1976)

कहीं घेराश्रो कहीं बन्द कहीं हड़तालें शहीं खूरेज बसावत की ख्तरनाक फिजा रात बिफरी हुई नागन की तरह मौज-ए-अजल तेस-ए-जल्लाद का सूरज के उजाले पे सुमां जुल्म को धूम लरजते हुए बाजारों में शौलाजन मुल्क में तहजीब-श्रो-शराफत की चिन्ता बार पर बार सहे कीम ने हमसायों के श्रहल-ए-खर श्रहल-ए-ख्बर महवे तमाशा-ए-सितम

इस घटाटोप अन्धेरे में सर-ए-राह-ए वफ़ा एक बेबाक अमलमस्त दिल आवेज किरन आई पुरनूर सबेरे की बणारत लेकर फतह का साज बजा फ़र्ज का आगाज हुआ +

धम्म का फूल खिला इल्म का तारा चमका आज फिर ताजा हवाओं से वहकता है चमन (3)

कौन कहता है किसी आंख में आंसू न रहा नलमलाता हुआ जक्मों से बतन गुजरा है अभी दुःख दर्द की भीगी हुई पलकें हैं मगर मुख्यराने का सरीवों का इक्षारा तो मिला सर्द अल्फाज ने सदियों में जबां पाई है किसकी हिम्मन से यह दिलदार सहर आई है?

†एटमी तजुबां ‡सार्यं भट्ट MR. DEPUTY CHAIRMAN: Sir, now with your kind permission, I would like to read out the English translation of this poem by my friend Sardar Khushwant Singh, editor of the *Illustrated Weekly of India*:

1 P.M.

The Epoch-making Decade (1966—76)

It was gherao or bandh—and stoppage of work

Creating atmosphere of bloody violence— Night, black as a serpent coiled to strike Day, firy as the gleam of the sun on the executioners scimitar;

Noise of the oppressor's blows and the cries of the innocent, in the streets, shaking with fear

The country was on fire.

The funeral pyre of civilization and good manners was lit.

Grievous blows that our neighbours aimed at us, did we bear,

But the rich and news-makers looked on as at a fun fair.

There was one with unbridled faith who found the way,

The one who knows no fear, no compromise with might

One who pierced the pitch-dark night of untruth like a ray

She came like the thunder in the early hours of the dawn.

Drums of victory sounded, the age of duty began.

Thus blossomed the flower of peace; Thus rose the star of wisdom;

Thus a fresh breeze blew across our garden—

Who says we wiped every tear from every eye?

Our motherland has passed through a terrible period of suffering.

Tears of sorrow still do our eye-lids pain.

The poor have at least been encouraged to smile. Words entrenched in the mute cold

silence of centuries have found speech. To whose courage do we owe this vision of heart-warming future?

Thank you.

MR. DEPUTY CHAIRMAN: The House stands adjourned till 2 p.M.

The House then adjourned for lunch at one minute past one of the clock

The House reassembled after lunch at three minutes past two of the clock, Mr. Deputy Chairman in the the Chair.

THE FINANCE BILL, 1976—contd.

DR. RAMKRIPAL SINHA (Bihar): Mr. Deputy Chairman, while speaking on this Finance Bill, I would like, to draw the attention of the Government to some problems. The first problem which strikes me is that of the time of our financial year. It is high time that the Government thought deeply about changing our financial year. The financial year starts after March; that is, the year begins in the month of April. And still we are discussing the Budget, we are still on this Finance Bill. The work starts in the month of June. Rains will set in then and three months will lapse. And if we have to do any constructive work on roads, bridges, houses and so on and so forth, the work will start in right earnest after the rains, in the manoth of October. Then the financial year closes in March and they will hardly get four or five months for work. In the month of March, most of the offices are engaged in paper work. Particularly in the States where there are heavy rains-for instance in the eastern and southern States-it is very difficult to finish the work of a particular financial year within that year. This is my humble suggestion. The Government should think very deeply. It is not always good to stick to old traditions. Sometimes we should be bold enough,.

courageous enough to see things in proper perspective, and if there are valid reasons, a practical and pragmatic approach should be taken. So this is my suggestion that the Government should change the financial year: the financial year should start after the

rains, say, in October or November. This is

th« first suggestion that I have to make.

Finance

141

The second thing that I would like to say is, there is talk that the prices have gone down. The prices of some of the commodities, of course, have gone down. Particularly, the prices of agricultural produce have gone down to an uneconomic depth, the prices particularly of grains, wheat, paddy, etc. Now 1 would like to warn the Government regarding its price policy on agricultural commodities. Sir, Russia has been a socialist State for more than 60 years now. They are going to complete 60 years as a socialist State, and they are much more advanced in science and technology. They have a very small population, hardly onethird of our population or 40 per cent of our population. And because of its disincentives to farm-, ers, what is the condition of Russia now? I Even in the year 1976. Russia is purchas-j ing grains from the United States, from Canada, from Austraila. So, this is thp, great warning. After 60 years as a socia-! list State, with advanced technology and with a smaller population than ours, they are not in a position to feed their population with their own grains. And this is a great, I think, slur on that State. We should take a lesson out of that. Ours, of course, is a very big population. But our farmers are very hardy and laborious. What they require is a little encouragement from the Government on the price front. You are importing grains f.nd making a buffer stock of imported grains from the United States. And whatever they charge from as, either in the shape of shipping or things like that, the prices are too much, but on the other band, we do not pay that much price to the Indian farmers. This is telling very badly upon our agricultural health. When the bulk of

the population in the villages, the agriculturists, have more purchasing power, there will be more demand on industrial goods, and the recession or glut which we face in the industrial sector at times will not be there. Our internal market is so big that there will be a boost in production provided the villagers have the purchasing capacity. So this price policy in the agricultural sector is playing havoc with farmers. This must be Dome in mind while formulating any policy. In this connection, 1 would like to draw the attention of the Government to the agricultural income-tax. I know in a village near my village there are people who own hardly 10 acres of land or five acres of land. Their land is damaged by floods, they are hit by drought; and then they have a notice from the agricultural income-tax office and they have to run to the court. I know that they are not in a position to pay it because the produce is not that much. They should not be liable to pay agricultural income tax. When you want to levy agricultural income-tax, the officers will go on giving them notices asking them to run to their offices. In this way they are put to great torture. This is highhandedness. Who are the agriculturists c.pable of paying this tax? They should be very carefully screened. In the villages we do not have the joint family system. It is breaking up. There is only one agriculturist . . .

SHRI PRANAB MUKHERJEE: Ihis is a State subject and do you want to bring it

DR. RAMKRIPAL SINHA: You have given certain concessions in agricultural income-tax in this Finance Bill. I am giving an example. There are so many taxes, duties and cesses on the farmers, such as land revenue, enhanced water rates, road cess, educational cess and health cess. Then the prices of agricultural inputs are rising. But the produce which they offer get a very meagre price. This is crushing the agricultural economy. And the Government is helping in crushing

(Dr. Ramkripal Sinha]

their economy by making purchases from foreign countries in the name of buffer stock. This policy should change.

What about L.I.C.? Shri Pranab Mukherjee heads that Department. But how does it work? I think he should apply a little bit more of his mind and devote some more time to the functioning of the L.l.C. Formerly the L.I.C. used to make the policy paid-up after two years. if the policy-holder was not in a position to continue his policy. Now, this was increased to five years. Out of this device the I..I.C. was able to earn about Rs. 5<W crores in a single year. This is very hard on the policy-holders. 1 think the Ministei Should take this up seriously in the interest of a large number of policy-holders and see to it that the old system, under which the period prescribed was only two years, is restored. Nowadays it is not very much profitable to invest in the L.I.C. Now you have other schemes such as cumulative time deposit and other savings schemes. Of course, L.I.C. cover certain risks. But as far as profit or bonus is concerned, it is just a promise. The rate of interest charged by them on housing and other loans taken by persons belonging to the middle-class category is very high. At times they charge 12 per cent and I think it is very high. The L.I.C. should devise some scheme for advancing loans to the middleclass and lower middle-Class income group at cheaper rale, say 6 or 7 per cent. Sir, the Wealth-tax exemption is only up to one lal.h of rupees. Now, what is this amount of one lakh of rupees in these modern times? The same land in a city or a town, which was formerly valued at, say, ten thousand rupees, would be valued now, because of certain changes in the price structure or because of change in the mode of valuation of urban property in that particular are;;, at a higher rate and, therefore, that parlieular house or that particular piece of land caii be valued at more than a lakh of rupees. Now, if you have been residing in such a house for, say, fiftten or

twenty years, the value of that building would have undergone a change and its price would have gone up now. Therefore, I think that the Wealth-tax exemption should be extended up to at least five lakhs of rupees. In other words, persons owning houses which have been assessed at five lakhs of rupees or below should not be compelled to pay any Wealth-Tax at all

Then, Sir, a few words regarding the working of banks: The Government has declared a moratorium on the realisation of private loans in the villages. Well, I welcome this. But, Sir, the Government has not side by side declared any new scheme or devised any new plan for providing alternative sources of loans to the poor people. Now, this is playing havoc 1 with them. There are, banks located in the urban areas and these banks are not in a position to finance the poor people in the rural areas and they do not have any scheme for this or for replacing the rural mahajans and even the branches of the banks which have been opened at the block level are not coming forward to grant loans, consumption loans or housing loans, to these people, that is, the people who are having less than two acres of land or one acre of land or the landless labourers. It is high time that the Government took a serious note of this and devised some schemes to ask the banks to advance such loans to the poor peasants and others who are now refused such loans by the private, mahajans.

Sir, in this connection, 1 would also like to request the Government to look ujto the working of the banks particularly in relation to the loans advanced to the farmers. The loans advanced to the farmers are not in very large numbers. In this Very House, I asked for figures relating to the loans granted to the farmers in my district. In my old district, there were 4,100 villages and it is Muzzailarpur. Now. Sir, the district has been split into three districts, namely, Sitamarhi, Vaishali and Muzzaffarpur. In all these three districts

Finance

with 4,100 villages, hardly 1,400 agriculturists were advanced loans by the banks, not even one person from one village! This is the figure and this was the answer given to me in this very House. This is the position now. The banks are very shy of advancing loans lo the faimers and this information we gather from many people. Tf we want the banks lo serve the rural masses, to serve the labourers. to serve the people engaged in cottage arid village industries, then it is high time that the honourable Finance Minister, Shri Pranab Mukherjee, devoted some of his time to this particular problem. 1 must congratulate him—and the whole country congratulates him-for the action lie took in December last for bringing out black money through raids and through the Voluntary Disclosure Scheme, etc. It is a very good gesture. Also, 1 think it had some bearing on the price level as well. But I think he should take more sikh steps. Again and again. Sir, I have informed him through you that things were not done in the same way in which they were done in the other parts of the country. Rig smugglers, hoarders, black-marketeers and people indulging in all sorts of nefarious economic activities were let loose to indulge in all sorts of things as if there was no emergency, as if there was no Prof. Pranab Mukherjee heading the Ministry and as if that particular area just like an emergency shadow area, so to say.

SHRI SARDAR AMJAD ALI (West Bengal): Is it your area?

DR. RAMKRIPAL SINHA: It is within the jurisdiction of the Minister. I would like the Government to come forward with drastic measures . . . (Time bell some rings)

The Government now say that prices are going down. I would request the Government that the the poor employees' money which they have mopped up through Compulsory Deposit Scheme should be released. It is no use advancing that scheme in the next year as well.

That should be stopped. Regarding bonus also, mopped-up by the Government, it should be released, specially to labourers, because the purchasing power of the labourers and employees drawing less than rupees one. thousand sJiould be increased. At the same time, the purchasing power of the farmers and villagers should also be increased because when the purchasing power of the bulk of the population in creases, the glut which we have in the textile market and the glut which we have in so many other markets should recede. And when they have more purchasing power, there will be more industrial acti vity(Time bell rings).

Only one thing more. Sir. In this House, Member after Member has reminded the Government regarding the activities of multinational corporations. Ft is high time the Government took some drastic '..tens regarding 'Indianisation' of these multinational corporations. The Government have gi\en some concessions to big industrial houses and corporations, including foreign

As far as giving concessions for the sake of making further investments in our economy is concerned, I accept that; I welcome that. But the taking away from this country of large amounts of money in the shape of so many other things should be restricted. So, .

MR. DEPUTY CHAIRMAN: Please wind up.

DR. RAMKRIPAL SINHA: So, Sir. with thesse words, I would again request the Government to think a bit deeply regarding advancing loans to farmers and also revising the LIC lates particularly in the interest of policy-holders when the life expectancy in this country has increased because of health measures and so many other things. Therefore, the rates of LIC should also be reduced.

1 think the Government will take a serious note of these things.

Thank you.

बीमती लक्ष्मी कुमारी जूंडावत (राजस्थान): उपसभारपति जी, फाइनेंस बिल जो पेश किया गया है, इसका मैं स्वागत करती हूं। साल डेढ़ साल से जो वित्त मंद्रालय ने कदम उठाये उन कदमों से हमारे देश की ग्राधिक स्थिति में एक जबरदस्त सुधार हुआ। साल डेढ़ साल में जो आर्थिक स्थिति थी उससे बढ़कर द्याज हमारी मार्थिक स्थिति बहुत सुधार पर है। हमारे रुपये की कीमत बढ़ी है। जो भुद्रा स्फीति हमारे देश में फैल गई है, उसके ऊपर हम काबू पा सकें, यह बहुत ही महत्वपूर्ण बाउ है।

Finance

जब कि दुनिया के दूसरे देश अपनी मुद्रास्फीति के क्रपर कंट्रोल नहीं कर पाये तब मी हमारे रुपये की स्थिति में बन्तर्राष्ट्रीय बाजार में मजबूती माई। हम देखते हैं कि दूसरे देशों की करेंसी जो मजबूत करेंसी मानी जाती थी इटली का लीरा ग्रौर जिटिश का पौंड पिछले 20 महीनों में यह 25 परसैन्ट नीचे गिरा है भौर हमारा रूपया भाज भन्तर्राष्ट्रीय बाजार में एक मजबूत करैन्सी के रूप में माना जा रहा है। इसके भलावा हमारे उद्योगों में भी बड़ोतरी हुई है, खासतीर से जो हमारे सार्वजनिक क्षेत्र के उद्योग हैं उन्होंने बहुत ही प्रच्छा काम किया। बड़ा शुद्ध मुनाफा कमा कर दिखाया है। हरेक मामले में हम काफी अत्पादन कर पाये हैं। मैं मंत्री जो को ज्यादा तो नहीं विना पाऊंपी क्योंकि समय नहीं है लेकिन जो कुछ भंती महोदय ने कदम उठाये हैं उनके लिये उनकी तारीफ करती हूं, उनको बघाई देती हूं। यह ग्रामा करती हूं कि ग्राने वाले बक्त में इसी तरह से और भी अच्छे कदम उठाये आएंगे।

कुछ भौर बातें मैं आपके समाने पेश करना चाहती है। निजी क्षेत्र में वित्त मंत्री जी ने काफी रियायतें दी हैं और इसी दृष्टिकीण से दी हैं ताकि देश का उत्पादन बढ़े, लोगों को राजगार मिले, लोगों को बीजें सस्ती मिलें । निजी क्षेत्र के उद्योगों को एक के बाद एक रियायत दी गई है। सीमेंट पर से उत्पादन शुल्क कम किया गया। शुगर की को जो नई मिलें खुली उन्हें भी रियायत दी गई। ती, पटसन और कपड़ा मिलों को भी रियायत दी

गई। सूती मिलों को कंट्रोल का कपड़ा बनाने से रियायत दी गई और इसी तरह से निजी इन्कम-टैक्स में भी बहुत बड़ी छूट दी गई। साथ ही साथ हमारे वित्त मंत्री जी ने यह जरूर कहा कि ग्रब इतनी छूट देने के बाद उद्योगपित ग्रपनी जिम्मे-दारी समझें और ज्यादा से ज्यादा प्रोडक्शन बढ़ायें।

वित्त मंत्री जो मैं ग्रापका ध्यान इस बात की भ्रोर दिलानः चाहती हूं कि पूरी रियायतें तो मैंने नहीं गिनाई--लेकिन इतनी रियातें देने के बाद भी निजी उद्योग बालों को धभी संतुष्टि नहीं हुई है। उनकी मांगें एक के बाद एक बढ़ती जा रही हैं। मभी जो अधिवेशन हुआ था उसमें उन्होंने एक लम्बी सूची रियायतों की रखी थीं। उनमें से कई तो बिल्कुल ही बेतुकी थीं। उन्होंने यहां तक कह दिया या कि 5 प्रतिशत से लेकर 10 प्रतिशत तक चीजों के दाम बढ़ाए जाने चाहियें। उन्होंने उत्पादन शुल्क हर उद्योग में दिये जाने की मांग रखी ग्रीर इन्कम टैक्स की रियायत की मांग रखी। मैं यह देख रही हूं कि सिरसा की मुंह की तरह, जितनी भाप रियायतें देते जा रहे हैं उतना उनका मुंह श्रीर खुलता जा रहा है। इस बारे में भापसे निवेदन करूंगी कि इन पर भाप अनुज्ञासन के साथ, सख्ती के माथ निगरानी रखें। क्योंकि हमने थह देखा कि वे ग्रपनी जिम्मेदारी को नहीं समझापा रहे हैं। उनका ध्येय, उनका तक्य, उनका मोटो ज्यादा मुनाफा कमाने का है। यह उनका ध्येय नहीं है, लक्ष्य नहीं है कि ज्यादा से ज्यादा लोगों को रोजगार दिया जाए या ज्यादा से ज्यादा प्रोहैक्शन बढ़ाया जाए।

भ्राजकल लीन पालिसी कैंडिट पालिसी की बात चल रही है। ज्यादा से ज्यादा इजी कैंडिट दिया जाए मैं इसके पक्ष में नहीं हूं। एक छोटा सा उदाहरण, लेकिन है वह बड़ा ज्वलंत उदाहरण, मैं अ। पके सामने पेश कर रही हूं। अभी राजस्थान में एक मर्केन्टाइल बैंक या जिसे कोग्रापरेटिव संस्थाएं चला रही थीं, उस बैंक में गड़बड़ हुई। में गड़बड़ जब्द न कह कर यह कहूंगी कि उसमें सूट हो रही है। इसमें हर तरह के **देइ**मानी के माधनों का प्रयोग किया गया। कोई भी काम उन्होंने नहीं छोड़ा उन्होंने उस बैंक को बिल्कुल नीचे बैठा दिया। केरामा जा १५५क्- । स्थानुः द्वापन् मा ५५७-

[श्रीमतो लक्ष्मी क्षेत्रारी चंडावत]

Finance

उसमें फोड किया गया, चीटिंग की गई और मिस-एप्रोप्रिएकन किया गया । उसमें चार-सीवीसी की गई। उसमें एक ही व्यक्ति के हारा सब कुछ नहीं किया गया बल्कि सभी के सहयोग से सुनियोजित इंग से इस बैंक में कार्रवाई चलती रही और वर्षों सक चलती रही। मैं बताना चाहती है कि उनको चलाने वाले कौन ये ? उनको चलान वाले उस वैंक का मैंनेजर, उस बैंक का बाइस प्रेजीडैन्ट, उस बैंक का द्वायरैक्टर है। इन सब ने मिल कर इस बैंक में खुली लुट मचा दी। यह ठीक है कि पुलिस में नी केस गया हुमा है लेकिन इसका नदीजा यह निकला है कि को-प्रापरेटिव संस्थायों से जनता का विक्वास उठ गया है। तेजी के साथ लोग उन बैंकों में से प्रपना रूपया निकाल रहे हैं। जिल लोगों ने अपना रुपया डिपोजिट किया या उनमें ज्यादातर विद्यवा औरतें थीं। उन्होंने प्रपनी पूंजी वहां पर जमा की, लेकिन उनके साय एक बहुत बड़ा फ्रोड कर दिया गया भीर उनका रुपया व्यर्थ चला गया। वहां पर छोटे-छोटे मजदूर लोगों ने भी अपनी रकम जमा कर रखी थी। यह बात मेरी समझ में नहीं धाती कि जितने भी की-प्रापरेटिव बैंक होते हैं रिजब बैंक के प्रधीन होते हैं। इतने वर्षों तक जिस तरह से फोड चलना रहा ग्रीर रिजवं वेंक क्या काम करता रहा, यह एक वहे भारवयं की बात है। राजस्थान सरकार का कोञ्चापरेटिव विभाग भी इस बात को किस प्रकार ने दर-गुजर कर गया, यह सोचने की बात है। वहां पर 10-15 साल तक कोई चुनाव नहीं किये गये और जिस तरह से वहां पर फ़ौड किये गये हैं उसके एक नहीं, धनेक मिसालें हैं। वहां पर चार लाख रुपये जमा किये गये घोर लेजर बुक में चार लाख रुपयों की रकम दिखाई गई लेकिन केल में सवा लाख रुपये कम हैं। इसी तरह से चैंक चकता कर दिय गये हैं लेकिन लोगों को रूपया नहीं मिला। इस तरह के वहां पर ब्रमेक केस हुए हैं जिनमें फ़ौड़ किया गया है। मैं ग्रापसे दर्जास्त करूंगा कि रिजर्व बैंक इस तरह के को-प्रापरेटिव वैकों के उत्पर विशेष रूप से ध्यान रखे। इस प्रकार की हरकतें बाज तक क्यों होती रही हैं इस पर

व्यान देने की बालकता है। वहां पर जो भैनेजिम हायरेंक्टर ये या जा बोर्ड आफ डायरेक्टर्स के सदस्य थे उनमें सबसे क्यादा संख्या आर० एस० एस० के सोगों की बी और कई लोग तो ऐसे हैं जिनको डी० ग्राई० आर०के अन्दर पकड़ा गया था। इसलिए मेरा कहना यह है कि ऐसे मामलों के उपर विशेष रूप से व्यान दिया जाय और इसकी जांच कराई जाय। दूसरे वैकों में इस तरह के मामले न हीं, इसके लिए श्रावक्यक है कि रिजर्व बैंक ग्रापना नियन्त्रण कड़ा करे और भविष्य में इस प्रकार की बातों को रोकने के लिए इस तरह के कवम उठाये आर्थे जिससे इस उंग की हरकतें न हो सकें।

दूसरी बात बैंकों के संबंध में मैं यह निवेदन करना चाहती हूं कि अभी तक हमारे बैकों में इस प्रकार के भजीव कायदे कानुन चल रहे हैं जिनमें कोई महिला अपने नावालिंग बच्चे के नाम हिपोजिट नहीं करा सकती है और न ही वह ग्रपने सिगनेचर में रूपया निकाल सकती है। मैं समझती है कि ये बड़े घाश्चर्य की बात है कि एक तरफ सो हमने यपने संविधान में महिलाओं को बराबर के घधिकार दे रखे हैं, लेफिन दूसरी तरफ इस प्रकार की स्थिति है। ग्राप कानते हैं कि पिछले वर्ष ही हमने "महिला वर्ष" मनाया है, लेकिन हमारे देश में बैकों में एक माता धपने नाबालिंग बच्चे के नाम पर पैसा बैंकों में डिपोजिट नहीं करा सकती है। प्रभी 15 रोज पहले की बात है, अयपुर के स्टेट बैंक में एक महिला प्रभने नाबालिंग बच्चे के लिए खाता खोलना चाहती थीं, लेकिन उसको ऐसा करने से मना कर दिया गया। मैं स्वयं उसको साथ लेकर बैंक में गई स्रीर बैंक के जनरल मैनेजर से बातचीत हुई। बैंक के अनरल मैनेजर ने बताया कि नियम ऐसा है कि नाबालिंग बच्चे का गान्जियन पिता ही हो सकता है और इसलिए माता नावालिंग बच्चे के लिए बैंक में रुपया जमा नहीं करा सकती है। वहां पर जो उनके कानुनी सलाहकार ये उन्होंने भी इसी प्रकार की राय दी। उन्होंने यह भी बताया कि सन् 1956 के हिन्दू माइनोरिटी एक्ट की धारा 6 में इस प्रकार का प्रावधान है। बच्चों को बैंकिंग ट्रेनिंग देने के लिए उसी बैंक ने एक योजना बनाई उसमें दस साल का

[श्रीमती लक्ष्मी कुमारी चंडावत]

Finance

151

बच्चा अपना खाता खोल सकता है पांच हजार की रक्तम तक का। यह कितने आश्चर्य की बात है कि 10 साल का बच्चा तो बैंक में पांच हजार रुपयों तक की रकम जमा करा सकता है, लेकिन उस 10 साल के बच्चे की मां बैंक में उसके नाम पर पैना जमा नहीं करा सकती है। समझ में नहीं द्याता कि इस प्रकार के कायदे अभी तक बैंकों में क्यों चलाये जा रहे हैं। मैं ग्रापसे कहंगी कि ग्राप इस प्रकार के कायदों को समाप्त करें। मैंने इस संबंध में इस सदन के प्रसिद्ध एडदोकेट श्री डी० पी० सिंह जी से पूछा तो उन्होंने कहा कि इस एक्ट की इस प्रकार की मंशा नहीं है। इस लिए में बाहती है कि इस प्रकार के कायदों में सुधार किया जाना चाहिए । बैंक वालों का कहना है कि अगर 3.पर से ऐसी कोई ग्राज्ञा निकले तभी हम स्त्रियों को यह इजाजन दे मकते हैं। इसी तरह से मैंने देखा कि एल० धाई० सी० में भी इसी तरह के कुछ कायदे कानन बने हुए हैं जहां कि बौरतों को परे ब्रधिकार प्राप्त नहीं हैं। पहले तो बैंक बाले ने कहा कि अगर बर्किंग औरत होगी तो वह अपने बच्चे के लिए खाता खुलवा सकती है लेकिन दूसरे लोग कहते हैं "नहीं"। एक विका ग्रीरत है वह भी अपने बच्चे के लिए ब्रकाउण्ट नहीं खलवा सकती है। मैं पालियामेंट की मेम्बर बन सकती हैं, महिलाएं यहां की मिनिस्टर बन सकती है, हमारे यहां की एक महिला प्राइम मिनिस्टर हो सकती है लेकिन नावालिंग बच्चे के लिए वह 100 र० तक की रक्तम जमा करने की, निकालने की, अधिकारिणी नहीं है, इससे बढकर नासमझी का कोई कायदा कानून नहीं हो सकता है। आप भी खद जानते हैं, हर एक व्यक्ति जानता है, कि बच्चों की मलाई का खुयाल जो मां के दिल में होता है वह दूसरों में नहीं होता है। प्रश्न पूछा जाता है: जब बाप मीजुद है तो मां को जरूरत क्या है वह खाता खोले ? एक अजीव प्रश्न है। माना कि बाप होता है लेकिन अपने घर में बचत होती है, वह किसी भी कारण से हो, मां अपने बच्चों के बेलफेसर के लिए, भलाई के लिए, हर एक कदम समझ से उठाती है और उससे ब्राज हमारी बहिने बंचित रखी

वा रही हैं। तो मैं इसकी तरफ आपका ध्यान दिलाना चाहती हूं और मृझे उम्मीद है कि ये कायदे-कानून जो असमानता के चले बा रहे हैं, जो हमारे संविधान के बिलकुल विपरीत हैं, उसके लिए सरकार कोई सिक्य कदम उठाए और ऐसा कुछ ब्राईर निकालें।

Bill. 1976

SHRI S. RANGANATHAN (Tamil Nadu): Mr. Deputy Chairman, Sir, at the outset may I congratulate Shri C. Subra-maniam and his colleagues in the Ministry and the Government I'or the Budget that they have introduced this year? It is all the more praiseworthy as Shri Subra-maniam had to work on the Budget when Ills health was not particularly good. May he have many years of good health to serve the country. The day after the presentation of the Budget a leading newspaper published in Madras noted for the sobriety of its expression observed editorially and I quote: "For the first time in years those who cams to scoff and to grouse may remain to welcome and even to laud the annual Budget presented by the Union Finance Minister". Many will endorse this sentiment. Apart from the merits of the various proposals in the Budget what one is struck by is the very definite change in the trend of policy. It is easy to get kudos from a highly vocal, but a small section of the public by presenting a 'soak the rich' budget. Mature consideration will, however, make enc realise that this is no sound policy, and it would not in the least go to help the poor and the weaker sections of the population. \ judicious milking of the so-called rich thereby augmenting the resources available to Government both directly and indirectly tor investment in the private sector, to be used for securing social benefits 'is what should be aimed at. My submission is that this Budget is an attempt towards such an end.

There will of course be many who will, while appreciating the concessions made in taxation, ask for more. Oliver Twists will never cease to exist.

Finance

1 specially welcome the announcement that has been made that a committee is proposed to be set up with a view to gu into the existing structure of the indirect tax system and advise Government on the steps to be taken. I hope the terms of reference of this committee will be siiifi-ciently wide for it to consider the multiplicity of the stages at which indirect taxes are levied on eomponen's and raw materials which go into the final product and heavy excise duty is also levied on the final finished product offered for sale. Following this trend of thought, 1 wonder if it will be too much to suggest, whether this committee confined, as 1 believe the intention is, to central excise only, should not be supplemented by a commission with a much wider terms of reference to examine the incidence and impact of indirect taxation measures whether by the Centre, the States or local bodies. I have in mind something on the lines of the enquiry conducted by the Taxation Enquiry Commission presided over by Dr. John Mathai in the year 1953. Such an enquiry will help in attempting to secure uniformity in the incidence in different States on similai commodities and also for pressing on the States to raise their legitimate quantum ot resources.

In a budget of this magnitude, an odd item or two may have slipped in, resulting in the imposition of higher duties, without possibly the intention to do so. Someone brought to my notice some kind of a special steel which is not manufactured in this country at all, but on which the import duty has been enhanced, not covered by the latest concessions. Such mattets could, however, be examined and easily remedied on representations from the persons affected by the issue of the necessary notifications and no legislative effort would be required. I hope the Board of Customs and Excise will pay quick attention to such representations, when received. I may here straightway say how warmly the public welcome the further concessions announced by the Finance Minister in his speech in the Lok Sabha on the 12th instant, an example of healthy responsiveness to changing circumstances and unbiased consideration of representations received from interests adversely affected.

Unless 1 have read my papers wrongly, I think the customs duty has been reduced to 40 per cent from 60 per cent on computers anil the auxiliary and countervailing dillies have also been withdrawn. I think we have enough capacity in the country to manufacture computers, computer subsystems and components, If for some time some imports may be necessary of components or sub-systems, wy concession given should more appropriately be limited only to those and not to computers generally. I would request that this may be examined further.

1 also welcome the courage underlying the departure from long-existing practice involved in the change that has been made in the method of taxation of the Life Insurance Corporation. The new proposal is at once more rational and equitable, particularly as there is now only one life insurer in the whole of the country.

I may, perhaps, permit myself one comment without detracting from the general acceptability of the budget as a whole, and that relates to the investment allowance. I doubt whether this would be adequate, having regard to the high and mounting costs of replacements of machinery items. This would merit further consideration as it is subject to practically all the conditions imposed on development rebate.

I now propose to venture on a somewhat controversial field at the risk of being accused of rushing in where angles fear to tread. I would suggest for the consideration of the Finance Minister a reconsideration of the policy regarding the interest rates. I do not propose to be dogmatic about whether there are recessionary forces already at work or not; but it is fairly obvious that over a wide field demand has not picked up, and I venture to submit that a lowering of the interest

[Shri S. Ranganathan]

rates might induce a greater consumer demand. I am at one with the large volume of praise and due appreciation that has been pouring in on the successful efforts of Government in having grasped the nettle of inflation; but everyone would agree that in forces in the this attempt. opposite direction should not be set up. Now that inflation appear to be effectively under control, is there need for both a quantitative restriction in money supply and also a very high rate of inteiest to depress the demand for such money? This is a question, I would earnestly request the Finance Minister to consider in consultation with his experts. I frankly admit that I am not an expert. Further to argue that a high interest rate is necessary for banks to augment their resources by attracting deposits and that. the lending rates cannot be therefore. lowered, does not appeal to me. To compete with banks, the private sector non-banking institutions push up their return on deposits also and thus there is a race for pushing up rates of interest. It may not be easy to operatel a differential interest rate system an! extensive scale and that is why I suggest a closer study of the problem as a whole.

Before concluding I would like to refer to a piece of legislation, which has, I am afraid, been rushed through no doubt for understandable reasons.

I am not suggesting that the policy underlying this legislation is not sound. I,! refer to the Urban Land Ceiling Act. This is full of ambiguities in th& sense that there could be diverse interpretations of many of the material sections. For example, I would like to refer to section 2(q)(i) and (ii). This affects especially those existing residential plots on which houses have been standing for many years. Some of these large areas pertaining to individual houses have been utilised in a manner to accord with the then existing bye-laws when the houses were constructed. Roads, electrical cables, sewage and water supply pipes have been laid and any attempt to

hive off what may now be called surplus areas in such compounds by a rule of thumb would result in material hardship. I hope in the administration of the Act, enough discretion would be given to some sufficiently high-powered and impartial persons to decide the issues having regard to equitable considerations. I know this does not fall directly within the purview of the Finance Bill or the Finance Ministry, but as it is one of the items embraced by the overall economic policy of the Government, I thought I would take this opportunity to mention this here.

I should also mention that there is a large volume of public enquiry as to what the Government propose to do with the large compounds attached to many of the Government bungalows in New Delhi. I am aware that Government are alive to the practical complexities involved in administering this measure. I would like to suggest that it would be of great help to the public if a large number of copies of the Act, the rules made thereunder and the guidelines are made available to the public at reasonable prices.

In conclusion, I would like to again pay a tribute to the Finance Minister for the manner in which he permitted almost a public debate, without of course giving up the needs of secrecy, on the Budget proposals as they were being formulated. I quote what a distinguished former Finance Secretary wrote in an article in a newspaper of Delhi on the 28th February. He said:

"Reading the newspapers, one gets the feeling that the Budget of 1976 is coming into shape under the public eye. Practically gone is the traditional atmosphere of mystery and impending doom which used to characterise the pre-Budget months"

I can fully vouch for this both as one who had worked in the Finance and other Ministries of the Government of India for many years and also as one who has

Finance.

had the privilege of having been called in for consultations along with others prior to the finalisation of the Budget proposals. This readiness on the part of the Finance Minister to listen to suggestions and proposals from persons who are likely to be affected is a welcome departure from the earlier tradition and 1 hope this would be followed in the years to come. I once again congratulate the Finance Minister for the Budget that he has presented and support the Finance Bill.

श्री कल्पनाच राय (उत्तर प्रदेश) : आदरणीय उपसभापति महोदय, मैं वित्त विश्वेयक का समर्थन करने के लिये खड़ा हुआ हूं। आज 20-सूत्री कार्यक्रम का सम्पूर्ण देश में विगुल बजा है। हमारा ग्रावाहन हुमा है शस्त्र उठाने के लिये नहीं हालांकि हमें मस्त्रास्त्रों की बावश्यकता है, हमारा बावाहन हुआ है समर भूमि में जाने के लिये नहीं हालांकि हम समरांगण में हैं बल्कि हमारा ब्रावाहन हुआ है हजारों वर्षों की गरीबी को हटाने के लिये, बीमारी उदासी को मिटाने के लिये। हमारा वर्तमान बजट गरीबी हटाग्रो की दिला में एक महान कदम है या नहीं ? निश्चय ही सिचाई विजली को प्राथमिकता देकर गरीबी हटाने की विशा में एक महान कदम उठाया गया है। मद्रा-स्फीति को रोककर भारत के रुपये की अन्तर्राष्ट्रीय वाजार में कीमत बढ़ाकर वैलेंस [बाफ पेमेन्ट की चुनौती का मुकाबला करके बायात बड़ाकर कृषि एवं भौद्योगिक सामानों की बढ़ोतरी करके हमने अपनी आधिक स्थिति को सुदृढ़ किया है। साब-जनिक क्षेत्र के उत्पादन में 15 प्रतिशत की बृद्धि हुई है। राष्ट्रीय भ्राय के विकास की दर साढ़े पांच प्रतिशत हो गई है। भौद्योगिक उत्पादन की विकास दर साढ़े चार प्रतिशत बढ़ गई है। महान देश की महान नेता श्रीमती इंदिरा गांधी ने राजनीतिक स्वायित्व को कायम कर बीस-सूदी कार्यक्रमों का कान्तिकारी आर्थिक कार्यक्रम लाग् कर करोड़ों बेरोजगार गरीबों, भूमिहीनों, आदि-वासियों, हरिजनों के दिलों में आशा का चिराग जलाया है। लोगों के दिलों में विश्वास के अंकूर प्रस्फुटित हुए। 30 जून तक मुमिहीनों में भूमि

के बंटवारे का ठीस एवं समय-बद्ध कार्यंक्रम लागु कर प्रधानमंत्री ने समाजवाद की दिशा में एक महान कदम उठाया है। गांवों के समन्वित विकास की राजनीति ग्रपना कर वित्त मंत्री ने सराहनीय कार्य किया है। लेकिन उपसभापति महोदय, वित्तमंत्री जी ने घपने बजट में देश के पिछडे इलाकों के चतुर्दिक सर्वागीण एवं समन्वित विकास के लिये कोई ठोस एवं समयबद्ध कार्यक्रम नहीं घोषित किया है। एक तरफ पंजाब एवं हरियाणा के घर-धर में बिजंली पहुंचाई जा रही है वहीं दूसरी तरफ बिहार एवं उत्तर प्रदेश पिछड़े-पन के गहरे अंधकार में पड़े हुए हैं। इन पिछड़े प्रदेशों के लिये वजट में व्यवस्था नहीं की गयी है।

उत्तर प्रदेश धाबादी के लिहाज से सबसे बड़ा राज्य है। इसमें 55 जिले हैं। इनमें से20 जिले आर्थिक दिष्ट से अत्याधिक पिछड़े हुए हैं, अर्थात आर्थिक विकास की सबसे निचली सीढ़ी पर हैं। 28 जिलों में से 8 पहाड़ी जिले हैं, 5 बन्देलखंड में और 15 पूर्वी जिले हैं? पहले दो पंचवर्षीय योजनाओं में उत्तर प्रदेश के विकास की उपेक्षा हुई। 1951 में योजनाएं शुरू करने से पहले उत्तर प्रदेश में प्रति व्यक्ति वार्षिक ग्रामदनी 259.52 रुपये थी जबकि राष्ट्रीय ग्रौसत 247.50 रुपये था। लेकिन, 1971 में जब चार पंचवर्षीय योजनाएं पुरी हो चकी थीं और तीन वार्षिक योजनाएं भी लाग हो चुकी थीं तब उत्तर प्रदेश में प्रति व्यक्ति बामदनी 276,05 रुपये थी जब कि राष्ट्रीय स्तर पर यह धामदनी प्रति व्यक्ति 247 रुपये थी। इसका कारण था, उत्तर प्रदेश की उपेक्षा। केन्द्रीय सहायता की राशि प्रति व्यक्ति इस प्रकार हैं---उत्तर प्रदेश, 106 जबिक इसी अवधि में अन्य राज्यों की-पंजाब 343.00, उड़ीसा 203.00, राजस्थान 190.00 मध्य प्रदेश 155.00, काश्मीर 405.00, आसाम 189.00 का आबंटन किया गया। राष्ट्रीय भीसत भीर उत्तर प्रदेश के बीच 141 रुपये का अन्तर है।इन आंकड़ों से मालूम होता है कि समद्ध राज्यों के साथ पक्षपात किया गया है और

[श्री कल्पनाथ राय]

Finance

पिछड़े राज्यों की घोर उपेक्षा की गयी। इस कठोर उपेक्षा के कारण उत्तर प्रदेश एक पिछड़ा हुआ राज्य बन गया है और कम से कम दो पंच-वर्षीय योजना पीछे पड गया है। इस बात की पुष्टि नेशनल सैम्पूल सर्वे की इस बात से भी हो जाती है जिसमें कहा गया है कि उत्तर प्रदेश की 60 प्रतिशत ग्राबादी की प्रति व्यक्ति खपत की ग्रीसत 1970-71 की कीमतों के ग्राधार पर 37 रुपये से कम है। राष्ट्र की सबसे घनी ब्राबादी वाले राज्य की दशा कितनी दयनीय है।

1958 में ज्यावहारिक ग्राधिक ग्रनसंधान की राष्ट्रीय परिषद ने लगभग 300 जिलों का सर्वेक्षण किया था और इनमें से 58 जिले आर्थिक रूप से सबसे अधिक पिछड़े हुए पाये गये। इसके बाद से इन जिलों के विकास के लिए कोई खास प्रयास नहीं किया गया है।ये 58 जिले कई राज्यों के हैं लेकिन इनमें से सबसे प्रधिक उत्तर प्रदेश के, अर्थात् 23 जिले हैं। उत्तर प्रदेश के 4 पहाडी जिले, 4 बुन्देलखंड के ग्रीर 15 पूर्वी जिले हैं। 4 पहाड़ी जिले अब 8 जिले बन गये हैं और बुन्देलखंड के 4 जिले 5 जिलों में परिवर्तित हो गये हैं। पूर्वी उत्तर प्रदेश के 15 जिलों का इकटठा इलाका है जिसकी आबादी लगभग 4 करोड़ है। ये पूर्वी जिले इस प्रकार हैं--इलाहाबाद, मिर्जापुर, वाराणसी, जीनपुर, गाजीपुर, बलिया, आजमगढ, देवरिया, गोरखपुर, वस्ती, बहराइच, गोंडा, फैजाबाद, सुलतानपुर और प्रतापगढ़।

इन जिलों के निवासी आजादी की लड़ाई में मोर्चा लेने वाले बहादुर सिपाही रहे हैं। 1857 से 1942 तक स्वाधीनता की लड़ाई के इतिहास में इनकी तपस्या एवं त्याग की शानदार कहानियां देखने को मिलती हैं। यही कारण या कि अंग्रेज शासकों ने इस क्षेत्र को बड़ी उपेक्षा की, लेकिन आजादी मिलने के बाद भी इस क्षेत्र की उपेका हुयी। इस उपेका के कारण आर्थिक प्रगति की रफ्तार निम्न स्तर पर पहुंच गयी है। इन जिलों

की ग्रौसत ग्रामदनी 146 रुपये है। पूर्वी उत्तर प्रदेश गरीबी का सबसे बड़ा इलाका है। जून 1964 में लोक सभा में पूर्वी उत्तर प्रदेश की गरीबी का मार्मिक चित्रण श्री विश्वनाथ सिंह गहमरी ने किया। पं० नेहरू ने जन, 1962 में योजना आयोग को मुझाब दिया कि पूर्वी उत्तर प्रदेश की तेज रफ्तार एवं समन्वित विकास के जिये सावधानीपुर्वक जांच की जानी चाहिए। परिणामस्बरूप योजना आयोग एवं उत्तर प्रदेश सरकार के परामर्ण से पहेल ग्रायोग बना। इस आयोग में केन्द्र और राज्य सरकार के अधिकारी. व्यावहारिक बार्थिक ब्रनुसंधान की राष्ट्रीय परिषद् का एक प्रतिनिधि शामिल था। पूर्वी उत्तर प्रदेश के 15 जिलों में से 4 जिले जीनपुर, गाजीपुर, ब्राजमगढ़ और देवरिया चुने गये जिनकी ब्राधिक स्थिति का व्योरेबार अध्ययन किया गया। पटेल बध्ययन दल की रिपोर्ट और उसकी सिफारिशें जनवरी 1964 में सरकार के पास पेण कर दी गई। सिफारिशों पर कुछ प्रारंभिक काम किया गया लेकिन कुछ समय बाद इसे भी छोड़ दिया गया। इसके बाद समय समय पर संसद के दोनों सदनों में क्षेत्रीय ग्रसंतुलन के मसले पर बाद-विवाद होता रहा। इससे पहले पी०एस० लोकनायन समिति ने पिछडेपन और आवादी के घनत्व के मसले पर विचार किया था। समिति ने यह सिफारिश की थी कि ब्राबादी का कुछ भाग हटाकर बुन्देशखंड में बसा दिया जाए। पटेल अध्ययन दल के अनुसार इन जिलों की आबादी के घनत्व का ग्रौसत प्रति वर्गमील के हिसाब से 1094 है जब कि कुछ अन्य जिलों की श्राबादी का धनत्व इससे भी अधिक है। इन जिलों के पिछड़ेपन का स्थल सूचक इनकी शहरी बाबादी है जो 7. 4 प्रतिशत है जबकि उत्तर प्रदेश की शहरी आबादी 12.9 प्रतिशत है। इसके अलावा इन जिलों के 1970 के स्नास पास इस क्षेत्र या धन्य पिछड़े हुए क्षेत्रोंका पिछड़ापन दूर करने के लिए एक जोरदार अभियान चलाया गया जिसके चलते योजना ग्रायोग के ग्रधिकारियों ने पिछड़ेपन की अजीबोगरीब परिभाषा पेश की। उन्होंने एक नये शब्द का आविष्कार किया है कि आधिक पिछड़ापन पिछड़ापन नहीं है बल्कि औद्योगिक दृष्टि से

Finance

ही पिछड़ा है। इस परिभाषा के अनुसार बिहार प्रान्त पिछड़ा क्षेत्र नहीं है, क्योंकि वहां उद्योग धंधे हैं । क्षेत्रीय ग्रसंतुलन को बरकरार रखने के लिए बोजना आयोग ने यह नयी परिभाषा निकाली है। अभी लगभग 60 जिले हैं जो आर्थिक द्ष्टि से पिछड़े हैं, लेकिन उनके समन्वित विकास के लिए सरकार धन जड़ा सकती है। यदि भौचोगिक दृष्टि से पिछड़े जिलों को लिया जाय तो उनकी संख्या 225 होगी जिसके लिए साधन जुटाना सरकार के लिए कठिन हैं। यदि किसी जिले में एक उद्योग है, लेकिन वह ग्राधिक दष्टि से पिछडा इलाका है तो अधिकारी उसे पिछड़ा इलाका मानने को तैयार नहीं। बिहार राज्य में बहुत से उद्योग हैं इसलिए वह पिछड़ा हुआ नहीं है । इसी तरह पूर्वी जिलों में गोरखपूर ग्रीर मिर्जापुर में एक एक उद्योग है, इसलिए वे पिछड़े हए नहीं है। प्रति व्यक्ति कम ग्रामदनी ग्रीर कय शक्ति में कमी उनके हिसाब से पिछड़ेपन का सूचक नहीं है।

इसके साथ ही बाधिक पिछडापन भखमरी ग्रीर ग्रन्थ शारीरिक कष्टों का कारण होता है। इसलिए इस पर तुरन्त ध्यान दिया जाना चाहिए। यह बाद में देखा जाएमा कि यदि श्रीद्योगिक पिछड़ापन है तो उसे भी दूर किया जाएगा। उद्योगों का विकेन्द्रीकरण या विखराव उन्हीं स्थानों पर संभव है जहां विकास के वैकल्पिक उपाय हों। देहाती क्षेत्रों में भारी उद्योग स्वापित कर अर्थव्यवस्था ग्रागे नहीं बढ़ायी जा सकती वल्कि छोटे और कटीर उद्योगों के द्वारा और परम्परागत उद्योगों को विकसित तरीकों से चलाकर ऐसा किया जा सकता है। अन्ततः देहाती और शहरी अर्थव्यवस्था का समन्वय करने के लिए समन्वित विकास कार्यक्रम बनाया जाए और ईमानदारी से उस पर अमल किया जाय । यदि इन क्षेत्रों की अब भी उपेक्षा की जाती रही तो पता नहीं भविषय के गर्भ में क्या है जब सताब्दी के अन्त तक देश की आबादी 100 करोड तक पहुन जाएगी। फिर स्थिति पर काब पाना कठिन हो जाएगा ।

माननीय विता मंत्री जी, बीस सूत्री कार्यंक्रमों के बस्तर्गत करोड़ों करोड़ गरीबों को कर्ज से मुक्ति दिलाई गई परन्तु करोड़ों इसानों को रोजमर्रा की जिन्दगी में कर्ज देने के लिए कोई ठोस उपाय नहीं किया गया। 12 RSS/75-6

सात लाख गांवों के करोड़ों करोड़ इसानों की कर्ज की समस्या को हल करने के लिए फौरी तौर पर पच्चीस हजार ग्रामीण बैंक खोले जाने चाहिए।

"पूर्वी उत्तर प्रदेश के सवौगीण चतुर्दिक विकास के लिए पहली शत है कि वित्त मंत्री जी एवं योजना आयोग पूर्वाचल की सभी छोटी रेल लाइनों को बड़ी रेल लाइनों में बनाने के लिए बजट की व्यवस्था करें तभी प्राइवेट सैक्टर या पब्लिक सक्टर के कारखाने खुल सकते हैं। छोटी रेल लाइनों को बड़ी रेलवे लाइनों में बदलने का मुझाव पटेल आयोग ने भी दिया था। जब तक छोटी लाइनों को बड़ी लाइनों में बदला नहीं जाएगा तब तक पूर्वी उत्तर प्रदेश की आर्थिक स्थित टीक नहीं हो सकती है।"

वित्तु मंत्री जी ने देश् में गृह निर्माण के लिए बीस करोड़ रुपयें की बजट में व्यवस्था की है। अरवन सीलिंग के कारण देश में गृह निर्माण का काम बन्द हो गया है। गृह निर्माण से करोड़ों लोगों को काम मिलता था एवं सँकड़ों उद्योग चलते थे। आज सरकार की वर्तमान नीति से आवास समस्या उत्पन्न हो गई है। दिल्ली में प्रति वर्ष दो हजार आवास निर्माण की योजना है जबिक प्रति वर्ष दो हजार आवास निर्माण की योजना है जबिक प्रति वर्ष दो हजार मकान गिरायें जा रहे हैं एवं मकानों की खोज में हजारों इंसान घूम रहे हैं। आवास योजना को वजट में प्राथमिकता देनी चाहिए एवं बीस करोड़ की जगह दो सौ करोड़ की व्यवस्था होनी चाहिए तभी हम समाजवादी समाज के निर्माण के सपने को साकार कर सकेंगे।

श्रारदणीय उपसभापित महोदय, प्रन्त में मैं सरकार की कृषि नीति एवं दाम नीति के संबंध में कुछ कहना वाहता हूं। किसानों के द्वारा पैदा की गई चीजें माटी के दाम पर विक रही हैं। पूंजीपितयों के कारखानों की चीजें कोते के दाम पर विक रही हैं। पूंजीपितयों के कारखानों के कारखानों के मालिकों के टैक्स पर भारी कंसेश्वन दिया गया। उनके द्वारा उपयोग किये जाने वाले कार, टेली-विजन रेफीजरेटर का दाम घटाया गया परन्तु किसानों का, काश्वकारों का च्या हुआ ? साल में दो ही महीने विजली का इस्तेमाल करने वाले किसान को बारहों महीने विजली का इस्तेमाल करने वाले किसान को बारहों महीने विजली का विल 44 पैसे प्रति यूनिट के हिसाब से देना पड़ता है।

थि कल्पनाव राय]

24 घंटे बिजली का इस्तेमाल करने वाले पूंजी-पती को 6 पैसे यनिट के हिसाब से देना पड़ता है । क्या कोई मारजीनल फार्म, स्माल फार्मर, 18 एकड का फामर 60 हजार का, 65 हजार का ट्रेक्टर खरीद सकता है ? क्या कोई 144 रुपसे की डाई खरीद सकता है ? तीन सौ रुपये विबंदल उन्नतीशील बीज खरीद सकता है। उपसभापति महोदय, पिछले तीन मालों में किसान पर साढ़े बारह सौ करोड़ का टैक्स लगाया गया है। हिन्दुस्तान के बैंकों में 63 परसेंट रुपया गांव वालों का जमा है और इस रुपये को पूंजीपतियों की इंडस्टी खडी करने के लिये दिया जाता है। एक तरफ पंजीपतियों को कन्सैशन दिया जाता है, दूसरी तरफ गांव वालों के रुपये को पूंजीपतियों को इंडस्ट्री बिल्ड-ग्रप करने के लिये दिया जाता है और तीसरी तरफ किसानों के खेतों में पैदा होने वाली चीजों को सस्ते दाम पर बेचरे के लिये कहा जाता है। क्या सरकार की यही नीति है। उपसभापति महोदय, खेती के संबंध में श्रीर खेत में पैंदा होने वाली चीजों के संबंध में सरकार ने कोई नीति निर्धारित नहीं की है।

आज यदि हम ट्रैक्टर खरीदना चाहें रूस या अरेरिका से तो हमें वहां से 12 हजार या 14 हजार में मिल सकता है। यदि कोई अमेरिका में या रूस में किसी का रिश्तेदार रहता है और वहां से ट्रैक्टर मंगाना चाहता है तो उस पर भी सरकार ने इतनी एक्साइज डयूटी लगा दी है कि यहां पर बह 60-65 हजार में पढ़ता है।

में प्रापको पूर्वी उत्तर प्रदेश के प्रांकड़े देना बाहता हूं। पूर्वी उत्तर प्रदेश में 90 परसैन्ट किसान ऐसे हैं जिनके पास दो एकड़, एक एकड़, या डेढ़ एकड़ ही जमीन है। में पूछना बाहता हुँ कि किस हैस्यित से, किस कीमत पर वे 90 परसैन्ट किसान ट्रैक्टर को इस्पेमाल कर सकते हैं। वे किस कीमत पर 144 रूपये की डाई का इस्तेमाल कर सकते हैं। जब खाद का दाम बढ़ाना होता है तो 50 रुपये से एकदम 105 रुपये बढ़ा दिया जाता है और जब अन्तर्राष्ट्रीय बाजार में खाद की कीमत ख्योड़ी कम होती है तो हमारे यहां उसकी कीमत उतनी ही रहती है। यह है हमारी मरकार की नीति।

आदरणीय उपसभावित महोदय, हिन्दुस्तान में जब इतना जबर्दस्त गल्ला पैदा होता है तब भी सरकार को अमेरिका से एक हजार करोड़ रुपयं का अनाज खरीदना पड़ता है। हिन्दुस्तान के किसानों से तो न्यरवार 105 रुपयं क्विंटल के हिसाब से अनाज खरीदेगी और उसी गेहूं को अमेरिका से 156 रुपयं क्विंटल के हिसाब से खरीदेगी। यह है सरकार की नीति। मैं सरकार को बताना चाहता हूं कि यदि हिन्दुस्तान के किसानों को भी 156 रुपयं क्विंटल के हिसाब से दाम दिये जायं तो जितना अनाज हम अमेरिका से खरीदते हैं उतना ही अनाज हमारे देश के किसान अपने खेतों में पैदा कर सकेंगे।

मेरा एक सुझाव यह भी है कि हिन्दुस्तान के गांवों का बैंकों में 63 परसैन्ट रुपया जमा है। इन गांवों का रुपया चतुर्दिक विकास के लिये खर्च किया जाये। गांचों के विकास पर विसा मंत्री महोदय, जब ऐसी नीति श्रपनाई जायेगी तभी हिन्द्स्तान के सात लाख गांवों में विकास हो सकेगा। श्राज गांव उजड़ रहे हैं। गांव की दशा दयनीय हो गई है। हिन्दुस्तान की सरकार ग्रीर हिन्दुस्तान के मंत्री लोगों से मेरा निवेदन है गांवों की तरफ विशेष ध्यान दिया जाये। देश के गांवों की स्थित जाननी चाहिये। आज किसान की कमर टट चकी है। जब इस देश में अकाल पहेगा, भुखमरी होगी, तभी इस देश में गल्ला सवा दो सी रुपये विवंटल बिकेगा। जब किसान से कहा जायेगा तम ज्यादा गल्ला पैदा करी तो उस बनत गल्ला सस्ते दाम में बिकेगा। उस बनत सबसे दुखी किसान ही होगा । जो चीजें किसान इस्ते-माल करता है उसके दाम घटाये नहीं जाते हैं श्रीर जो चीजें पूंजीपति या बड़े-बड़े लोग इस्तेमाल करते हैं उसके दाम घटा दिये जाते हैं। आपने फाइन क्लाथ के दाम घटा दिये हैं। मेरा कहना है कि मोटे कपड़े के दाम क्यों नहीं घटाये जो कि किसान इस्तेमाल करता है। ब्राज जब कि पंजीपतियों को इतना कन्सैशन दिया गया है तब भी उन्होंने इन्वैस्टमैन्ट नहीं बढ़ावा। उन्होंने ग्रपने कारखानों में बनने वाली चीओं के दाम नहीं घटाये। बाजार में सरकार की तरफ से रूई के दाम बढाये गये हैं जब कि किसान के घर में रूई सस्ती होती है। कपास के दाम बढ़ाये गये हैं जो कि किसान के घर से सस्ते दाम पर ली जाती है। जो भी चीज किसान के घर में पैदा होगी वह बाजार में तो ज्यादा दाम पर बिकेगी लेकिन सरकार उनसे सस्ते दाम पर खरीदेगी । किसान जो मेहं पैदा करता है उसे सरकार 105 रुपये क्विंटल

166

Finance

बरीदती है ग्रीर 200 रुपये क्विंटल बाजार में बेचती है। बभी सरकार ने टैलीविजन पर कन्सैशन दिया है, रेफरीजिरेटर पर कन्सैशन दिया है, अम्बैसडर कार जिसको बड़े-बढ़े लोग इस्तेमाल करते हैं कन्सैशन दिया है लेकिन किसानों के खेतों में पैदा होने वाली बीजों के दाम नहीं बढ़ाये हैं। किसान सीमेन्ट इस्तेमाल करता है, किसान मोटा कपडा इस्तेमाल करता है, किसान बीमारी में दबाएं इस्तेमाल करता है उनके दाम नहीं गिराये गये हैं। किसान जो भी चीज इस्तेमाल करता है उन सब के दाम बढ़ा दिये गये हैं। जो चीज किसान पैदा करता है चाहे वह ग्राल् हो, चाहे वह प्याज हो, चाहे वह गन्ना पैदा करें चाहे वह कपास पैदा करें या कई पैदा करे, सभी के दाम सरकार द्वारा निर्घारित नहीं हैं। जीवन की ग्रावश्यक वस्तुश्रों का दाम बांधा जाये। सरकार को दाम बांधो नीति पर चलकर समता पर बाधारित अर्थ व्यवस्था का निर्माण करना चाहिये या जी पैदा करें, या चना पैदा करे उन सभी चीजों के दाम बहत कम होते हैं और वे मिट्टी के भाव पर बाजार में विकते हैं। किसानों की पैदाबर को चाहे स्टेट गवर्नभेन्ट खरीदे या एफ सी० ग्राई० खरीदे, सरकार ने किसानों से चीजों को खरीदने के संबंध में कोई ठोस नीति नहीं बनाई है । इसलिये ब्रादरणीय उप-सभापति महोदय, मैं वित्त मंत्री महोदय, से यह प्रार्थना करूंगा कि वे हिन्दस्तान के पिछड़े इलाकों पर, विलेष कर हिन्दी भाषा-भाषी इलाकों पर जिनमें उत्तर प्रदेश, मध्य प्रदेश, बिहार और उत्तर प्रदेश का पूर्वी क्षेत्र बाता है, उनके लिये बजट में विशेष रूप से प्रावधान करें और किसानों तथा गांवों के चातुर्दिक विकास के लिये एक दाम नीति निर्धारित करे। इन मध्दों के साथ मैं ग्रापको धन्यवाद देता हं।

SHRI HAMID ALI SCHAMNAD (Kerala): Mr. Deputy Chairman, Sir, this year's Budget has been applauded and hailed by the rich people as well as the poor people, thinking that it is their Budget. And you will see that the rich people are really glad and happy that their financial burden has been relieved. Many incentives have been given to the industrialists to boost their production. Concessions have been given to the rich man to relieve him from his wealth-tax as well as income-tax burden. The reduction in

wealth-tax is so high. So we can say that this is more a rich man's Budget than a poor man's Budget. Sir, in regard to income-tax, the exemption limit for the lower income group should be raised from Rs. 8.000 to Rs. 10.000. I suggest to the hon. Finance Minister to consider raising the exemption limit from Rs. 8,000 to Rs. 10,000 so that only people above Rs. 10,000 need pay income-tax. As far as wealth-tax is concerned, the first one lakh of rupees is exempted from wealth-tax. My friend from this side has said that the wealthtax exemption should be raised to Rs. 5 lakhs. I do not agree with that proposal. But at the same time, what I would like to say is, though the first one lakh of rupees is exempted from wealth-tax, if a man has a wealth of Rs. 2 lakhs or Rs. 3 lakhs, he has to pay wealth-tax on the entire wealth. 1 think if the exemption limit is Rs. 1 lakh, that Rs. 1 lakh should be exempted completely; that is, if a person's wealth is Rs. 5 lakhs, he should be asked to pay wealth-tax only on Rs. 4 lakhs. That exemption should be given completely as it is done in the case of income-tax. That procedure should be followed in the case of wealth-tax also. That is my first submission.

Now, more powers have been given to the income-tax officers with regard to searching of the houses, with regard to vigilance and so on. More powers are being given to the income-tax officers for the effective implementation of the tax laws. Power corrupts a man. It is a well-known theory that power corrupts a person and more power corrupts a person more. In order that this power may not be misused by these officers against persons whom they dislike or against whom they have a prejudice, I submit that there should be a check on the officers. This should be done to see that the extra powers that you have given to them may not be misused to harass people, especially the lower income people because we know the officers may not harass the higher income people as they are above harassment. My suggestion is for ensuring that especially the people who pay lower income-tax like

[Shri Hamid Ali Schamnad]

Rs. 1,000 or Rs. 2,000 may not be harassed by the extra powers that have been given to the income-tax officers to implement the income-tax laws effectively The best of judgment is given to them. That best of judgment in each case should be in the best interests of taxation. The powers you have given to them should not be used to harass the assessees.

The income-tax laws are becoming more and more complicated. Those with marginal incomes are not in a position to consult auditors and get their advice. For that 1 suggest that free technical advice should be given to them on the procedures to be followed for filing their returns. 1 would also suggest that when a return is filed, that return should hold good for three years. This should be particularly so in the case of those assessees who pay only marginal tax, say, Rs. 1,000/- or so. Such assessees should not be asked to file returns every year unless their income changes every year. If the income-tax authorities feel that a particular return thus filed does not represent the correct income of the assessee, then such an assessee can be asked to file a fresh return. Otherwise, normally, one return filed should hold good for three years. This should be adopted particularly in the case of lower income group persons. This would save lot of administrative work also.

Much has been said about agricultural income-tax. I know it is a State subject. Yet, one thing I would like to submit for the consideration of the Finance Minister. There is no uniform policy in the case of agricultural income-tax. Kerala collects this tax at a very high rate from the farmers whereas in Punjab and olher Northern States this source is not tapped at all. I would request the hon. Minister of Finannce to conduct a survey and find out how the rate of this tax varies from State to State.

He should see to it that agriculural incometax is levied on a uniform rate.

With regard to L.l.C. my suggestion is this. As it is, before a policy matures, the policy-holder cannot draw the amoun*. If he draws it, then he has to forego :mc-fourth of the amount that he has already paid. After five years or so, if he makes his policy paidup, then he should be able to draw the amount whenever he requires, provided he has paid his premium. This suggestion may be considered. This would encourage people to come forward and insure themselves.

With regard to banking, we have already passed a law in this House for constitution of a Public Service Commission to recruit officers for the nationalised banks. What has happened to it? The Public Service Commission has not been appointed so far. Recruitment of officers is being made to Canara Bank, Syndicate Bank and other nationalised banks month after month, wit h no consideration shown to merit. People are appointed according to the whims and fancies of th? Directors. I would like to submit to the Finance Ministry to see that the Service Commission is appointed and only through that Commission the officials of the banks are recruited. I would even say that corruption prevails amongst many bank directors particularly when recruitment is made. Therefore, it is absolutely necessary that, in the interest of the smooth working ol the banks, the Service Commission for the banks should be set up immediately and before the Commission comes into being, the Finance Ministry should ask the directors of the banks not to make any recruitment at all and, if at all any recruitment is made, it should be subject to the approval of this Commission. Sir, we have already enacted some law in this connect tion in this House. Even that enactment is nut applicable in the case of the lower-grade officers like the junior officers and the clerks and so on. I would like to submit that every employee of the banks should be appointed only through the Service

Commission and this arrangement would infuse confidence among the people. In many States like Kerala, Sir, even a peon is appointed through the Public Service Commission and even a Collector has no power to appoint his own peon in the State of Kerala. Only the State Public Service Commission can appoint the peons oi even the top officers. So, the same thing should prevail in banks also. I would like to say that the officials and the entire administrative staff of the banks should be appointed only through the Service Commission. Then, Sir, coming to the question of giving clue representation to the various sections of the people. I would like to state that some people have a monopoly so far as jobs are concerned in the banking system of the country today. These jobs should be distributed amongst the various sections of the country, various communities of our country. I would like to say specifically that the Scheduled Caste and the Scheduled Tribe people do not find a place in the banking administration and so is the case with the Muslim minorities who are very backward educationally, economically and socially. They should also be given a proper place in the banking administration and they should also be recruitted for appointment in the bank?. So, Sir these are my submissions so far as recruitment to the posts in the banks is concerned.

Then, coming to (he question of land reforms, I would like to say that even though these reforms are being brought about by the various States one after the other, there are some loopholes in the laws especially with regard to the definition of the term "family". A husband, his wife and his unmarried children would constitute a family. So, once the ceiling is fixed, no person can transfer his property. But, as far as the Hindu Undivided Family is concerned, they can partition their property and even the child in the womb gets the right over the family property. On the other hand, people who follow other Personal Laws like the Christians or the Muslims, do not have this kind of thing and a major boy does not get the property

12 RSS/76-,

of his father unless the latter dies and, also, Sir, the major boy, if he is married, is not entitled to get the property. What happens in such cases is that the father is asked to surrender the excess land tha! he has. If he has excess land of about twelve or fifteen acres, he is asked to surrender that land to the land pool. The major children and the married children are not entitled to get the property of their parents. On the other hand, in the case of the Hindu Undivided Family, the family can partition its properly even when the parents are not dead because every son has got a right over the property of his father. So, this difficulty is there. Even in Kerala, after 1970, many parents had given their property to their major children thinking that their property would go to them because their major children were entitled to get their property. So, they gave their property as gift, not to avoid the land reform measures, but as gift to their major children. But the Kerala High Court held that, after 1970, when the land reform laws were brought into force, the parents had no right to transfer the property and that all the excess land vested v.ith the Government. So that is the position now taken by the Kerala High Court. These disparities are therein the undivided families even today. If the son is 50 years old, and if his father is alive, if he is 70 years old. the son is not entitled to get equal property unless the father dies or the father gives by way of gift. He is not able to makes a gift because of the land reforms. This could be examined by the Law Department to see that justice is done in this

(Time bell ring.-;.)

Thank you.

matter . . .

MR. DEPUTY CHAIRMAN: Mr. Khurshed Alam Khan.

SHRI KHURSHED ALAM KHAN (Delhi): Mr. Deputy Chairman, Sir, I rise to support the Finance Bill, 1976. Sir, the financial year 1975-76 has been a momentous year all over the country.

[Shri Khurshed Alam Khan]

Various measures which have been taken in this year brought about a spectacular success. Therefore, we can look back a(1975-76 as a year of achievements and performance of a very high order. During the last nine months it appears that a miracle has taken place in this country. This is obviously the result of a good approach through the taxation proposals and the Finance Bill of 1976. We are all happy and look forward to the beginning up of a new era of prosperity and well-being.

Sir. at the outset, it may be said that special care has been taken this time 10 see that the country's economy is boosted up and it is on its way to self-sufficiency. The provision of Rs. 7852 crores for Plan expenditure is a clear indication in this behalf

Sir, now, 1 would like to mention that the Prime Minister's 20-point economic programme, which aims at improving the lot of 'he weaker sections of society, has given a fillip to the new climate of self-confidence, hope, faith and discipline. Now the cooperative sector in the rural areas has *to* play its important part, as perhaps it would take a little more time for the rural banks to cover the entire rural areas, while the co-operative network is already existing which can help the poor farmers through the co-operative banks.

Sir, the economy now is definitely in a better shape and financial proposals as presented by the Finance Minister reflect a bold step and, therefore, there is every hope that the country and the nation will not be faced with the type of problems we faced during 1975-76 which were not very creditable so far as our financial performance is concerned.

Sir, there was definitely the need for the growth and a result-oriented Budget, and the present proposals definitely seek to increase the production both in the farm and factory. It is a well-timed economic policy,

and I am sure the divididends will be as expected. The new package of proposals offered by the Finance Minister will go a long way in re-shapping the nation's economy. By all accounts. 1974-75 and about three months of 1975-76 were a period of unprecedenled economic and political strain in the country's history. But we have turned the corner, and this is a big achievement. However, it was also a period of determined action on the part of the Government which clearly indicates our capacity and strength of our political system to deal with such critical situation and such critical times. The mood of confidence and hope which our measures have generated universally accepted and hailed. The most heartening achievements are reflected in the general price fall of essential commodities. A good and another great achievement is that we have been able to contain the inflation, which is a great achievement actually for the country. This is conspicuously evident in our national economic life. Its importance cannot be under-rated. Price stability was our first priority. We are glad that we have achieved this objective to a greater extent and we are on our way to self-sufficiency. The Indian economy is still predominantly agricultural. As we all know, nearly 70 per cent of the people are dependent for their living on agriculture and allied sectors. Its importance in the national economy canot be over stressed. Of the net area under cultivation, 22.7 per cent is irrigated. Besides, we have to bring under irrigation another five lakh acres of land in pursuance of the new economic programme announced by the Prime Minister. So, irrigation facilities must get special priority and special attention so that we are free from the vagaries of weather and we do not have to depend on the weather gods. Indeed, the food situation at present seems to be very cheerful and we are likely to exceed the present target of 114 million tonnes. But let there be no complacency on this account because we all know that fat years and lean years is a cycle and we should prepare ourselves to face a lean year when we are passing through the fat year.

Sir, agro-industries corporations have been set up in various States. The object of these corporations was very laudable and the purpose for which they were set up was really very good. But it is rather unfortunate that agro-industries corporation are not functioning as they should and the Central Government has to intervene because it has contributed almost 50 per cent of the share capital of these corporations. Therefore, it is our duty and responsibility to ensure that they function according to the objectives laid dcwn for them.

Sir, as a result of the new economic programme, the landless have been allotted lands and rural indebtedness has been removed. But much is yet to be done. In this connection, I would say that if we give the tools and means to our farmers, I am sure they will deliver the goods. Let us give them credit facilities which will help them to stand on their feet. In this connection, as I have already mentioned, irrigation is the first target. Irrigation should get the highest priority. Then the fanners should get the facility of traciors and implements used for tilling and sowing. It is obvious that the small farmer cannot afford to buy these implements. He cannot buy even a pair of bullocks. Therefore, there should be mechanised units all over the country in the rural areas which should help them in tilling and harvesting their products.

Sir, our metropolitan cities are fast becoming places difficult to live in. It is the same story whether it is Bombay, Calcutta. Delhi or Madras. There is overcrowding and every public service is strained to breaking point. Let us see the writing on the wall. I am sure the minor surgery is not going to do any useful work as far as our metropolitan cities are concerned. Therefore, we should be prepared, mentally and in other ways, for a major operation as only a major operation can RP* things right. Sir, in this connection, I would particularly like to mention, let us try to have a roof over every head in our metropolitan cities, let them have clean water and

let them have at least healthy and clean atmosphere where they live.

Now, Sir, a word about public sector. Our public sector has over the years came to occupy a prominent place in the economic development of the country. The public sector today is fast emerging as the core of the Indian economy and industrial progress. Only Central public enterprises today aggregate to about 122. The investment is more than Rs. 62,370 millions in 1973-74. Their profit after tax deduction was about Rs. 644 millions. They provide employment for more than 1.3 million people. But all of them are not completely out of the woods. The difficulty is that our public sector undertakings are managed not entirely as a private company. They do not have all the advantages of a private company. At the same time, they do not have the advantages of departmental working. And, therefore, it is necessary that a view is taken to see what the hindrances are, what the difficulties are, what the working problems are which should be removed as early as possible.

Sir, the Governments policy regarding nationalisation is a well accepted and universally understood fact. But in regard to taking over of private sector units, we need some second thoughts. Are we to take over only the sick factories and sick mills 7 Are we going to act only as a clinic or a nursing home for all the sick mills and sick units? For instance, Sir, take the sugar industry in U.P. and Bihar. Indecision and uncertainty for a long period has been the cause of ill of the sugar industry in these two big States. Less production this year by about four to five lakh tonnes is entirely due to this uncertainty and indecision. Sir, we must take some policy decision and come to some conclusion. Otherwise, this uncertainty will cause more damage, more harm to the industry to the people who are working there and to the consumer, who will eventually suffer.

Sir, the situation regarding the trade balance of payment is not very cheerful. In fact, it seems quite disturbing and

[Shri Khurshed Alam Khan]

dismal. Besides[^] the outlook for 1976-77 is also not very optimistic. Something has to be done to correct this situation, lo correct this imbalance. We have to find ways and means to ease this situation. There are many ways and means to do it, and one such way is the enormous prospects that are available to us by increasing the trade and commerce with the Gulf countries. A large number of traditional and non-traditional items can be exported. Besides exports of commodities, sate of services is also possible. This can be really a very substantial source of earning foreign exchange. Sir, only one item f shall mention. Mutton is being sold at the rate of Rs. 40 per kilo in these countries, and we are surely capable of exporting as much mutton as they need.

Sir, many other hon. Members have also mentioned about it and I would like to mention a word about the Urban land Ceiling Act which was recently passed by the Parliament because we find that power and money are playing havoc in the matter of implemention of this legislation. And it is now for the Government to see thai, the good intentions are not destroyed by these people who are trying to really take advantage of many loopholes.

Now, Sir, a little nearer home, I would like to say that Delhi which is the city of growth and challenges, is always very much in the public eye. The main problem of Delhi is its multiplicity of authority. We know that no unified set-up will be given to us and we have always asked for it and drawn a biank. There are many possibilities and some alternatives should be found out so that the people of Delhi do not have to face all those problems which they are facing today as a result of multiplicity of authorities. (*Time bell rings*).

Sir, the Union Territory of Delhi has been given an outlay of Rs. 165.30 crores for the year 1975-76. We are happy that this allocation was made but. I must add that this allocation is not really adequate

although it is Rs. 23 crores more than what w;ts civen |a&t year. Todav wc need for Delhi at least another Rs. 10 crores. As you know, recently many developments have been taking place in Delhi and therefore Delhi needs much more financial assistance.

Sir, Delhi was a sleepy town of about 6 lakh people in 1938-39. Now it has already crossed the four-million mark and by 19X1 its population will be more than 5 millions. Therefore, something has to be done for the population of Delhi. One way of finding a solution to this problem was to have the National Capital Region scheme. Unfortunately this scheme has been under consideration for the last several years. No doubt Rs 20 crores have been provided in this year's Budget but then the sense of urgency is still lacking and. therefore, something has to be done about it.

Sir, Delhi's civic services are outstripped by its requirements. Besides the medical services in Delhi are most inadequate and they need augmentation without further delay.

Sir, the D.D.A. has done *a* great deal of good work in cleaning Delhi and its squatter resettlement plan was the biggest peace-time resettlement plan. But, here. I would like lo mention one thing about Ajmeri Gate-Delhi Gate clearance plan. Sir, this plamvas suggested by one of the very prominent persons of Delhi, I mean late Mr. Asaf Ali. But his suggestion was that this area should be redeveloped. It was not the question of squatters being removed from the area. It was the question of congestion and the question was of redevelopment. Therefore, why is this redevelopment being delayed?

Sir, another important thing which Delhi needs very urgently is that Delhi should be dechred a dry port. We have already about 100 acres of land for this purpose. About 40 crores of rupees have been invested in the remodelling of Tughlaqabad

yard. Therefore, all the infra-structure is available and Delhi should be declared a dry port. It will be helpful not only to Delhi but to all the adjoining States also.

Sir, Shahjahanabad, the imperial city of Shahjahan, was built for 60 thousand people initially but today more than half a million people are living there. These .are the people whose forefathers were living a gracious life but today they are really deprived of fresh air, iresh water, clean atmosphere and even sunshine. Something has to be done and done quickly for them. They have waited for a very long time and I do not know how long more they will be kept waiting to see better days. (lime bell rings).

Sir, I will be finishing in a minute. Sir, 40 acres of land for Shahjahanabad people was reserved in the Minto Read area. I do not know why there is delay in completing the multi-storeyed flats in this area. If these were constructed the overflow of population could be shifted to this place.

Sir, another important thing about met-, ropolitan cities is that there should be autonomous metropolitan transport aulho- i नार्ये तो वह करोड़ों रुपयों का हिसाब बैठेगा । rities so that the metropolitan cities trans-, इसे बचाने के लिए जहां प्रचार के माध्यमीं से port problems are solved. Otherwise there will be so much congestion a few years hence that our cars or buses or any other vehicles will not find road space to move about and the होंगे, ऐसे उपकरणों की व्यवस्था करनी होगी जिनकी amount of time that will be lost will be देश के हर साधारण परिवार को आवध्यकता होगी। colossal in terms of money or in terms of the number of hours lost. In the end, it must be said lo the credit of the Finance Minister that he accepted the fundamental principle that tax rates were self-defeating. It is heartening to find that duties on tractors and other | implements have been cut down and the Finance Minister has agieel to give relief in indirect taxes of the order of Rs. 9.9 crores. It is all in keeping with the spirit of the tax proposals. The Finance Minister has played his part and now it is for the nation and the tax-payers to play their game and be fair in their dealings.

With these few words, I again, Sir, support the Bill.

श्री इब्राहीम कलानिया (गुजरात) माननीय उपसमापति जी, इस वर्ष की ग्रथं व्यवस्था संबंधी फाइनेन्स बिल की वित्त मंत्री महोदय ने जिस सूझ-बझ के साथ सदन के सन्मख रखा है वह निश्चय ही हमारे समाजवाद के लक्ष्य की श्रोर बढ़ता हुआ भारत सरकार का एक और सही कदम है। हम इसकी सराहना किए बिना नहीं रह सकते हैं।

फाइनेन्स बिल के प्रस्ताव पर विचार करते समय हमें कुछ उन प्रश्नों पर भी विचार कर लेना उचित होगा जो इस वर्ष की बजट मांगों के फलस्वरूप दिखाई पड़ने लगे हैं । बातें बहुत-सी हो सकती है, परन्तु समयानाव के कारण मैं संक्षेप में कुछ प्रक्तों के वारे में ही कहना चाहुंगा।

पहला प्रश्न देश में ख़ाद्य पदार्थों की बरबादी का है। खेतों में चुहों तथा बन-जन्तुओं द्वारा जो कुछ नुक्सान होता है उसकी अक्सर चर्चा होती है, परन्तु हमारे घरों में खाने-पीने की बस्तुओं की जो बरबादी होती है उसका यदि सर्वेक्षण किया देणव्यापी धान्दोलन की धावश्यकता है, वहीं इस वैज्ञानिक यग में हमें कुछ ऐसे साधन भी जुटाने कुछ ऐसे साधन हैं भी, परन्तु उनका उपयोग कुछ सम्पन्न परिवारों तक ही सीमित है। मेरा मतलब है कि बातानकलित पेटियों यानी रिफरेजीयेटर्स । से मेरा विख्वास है कि यदि आवश्यक हो तो इस प्रकार के उपकरणों पर बजाय टैक्स लगाने के उनके निर्माताओं को कुछ सरकारी धनुदान देकर इतना सस्ता कर दिया जाए कि वह हर वर्ग के परिवार का खाद्यान्न संरक्षक वन सके। ग्राप इस पर विचार करके देखें। इस सुविधा से जितने खाद पदार्थ की बचत हो सकेगी वह सरकार के इन उपकरणों से बसूल किये जाने वाले करों से कहीं अधिक मृख्यवान माबित होगा। इसे कैसे किया जाये, उसके लिए मंत्री महोदय खुद समझवार きょ

[श्री इन्नाहीम कलानिया]

Finance

179

दूसरी बात जो मैं कहना चाहता हूं, वह प्रचार तवा शिक्षा से संबंधित है। फिल्मों तथा रेडियो टेलिविजन के माध्यम को इस दिशा में सर्वोपरि माना गया है। बजट के बाद टेलिविजन सेटों की कीमतों में किसी हद तक गिरावट तो ब्राई है, परन्तु वह जनसाधारण की सीमा से बाहर की बात है। साधारण वर्ग के परिवार इस संबंध में आज भी हमारे आरदणीय वित्त मंत्री को गुजरात भाषा में कंजुस कहते हैं। यदि सचमुच में हमें अपनी बात जनता के हर वर्ग तक पहुंचानी है उन्हें सही रूप में शिक्षित करना है, उनमें राष्ट्रीयता की भावना जाग्रत करनी है तो हमें ऐसे टेलीविजन सेट मार्केंट में लाना होगा जो देश के हर घर की अर्थ-व्यवस्था के योग्य हो। आखिर दूसरे देशों में जहां की मंहगाई की अक्सर चर्चा होती है पांच सात सौ रुपये बराबर के मुख्य में टेलीविजन सेट कैसे मिल जाते हैं। उनके यहां हर जन उपयोगी उपकरण एक्साइज करों से मुक्त हैं। हमारी सरकार को भी इस दिशा में फिर से विचार करना चाहिए। जरूरी नहीं है कि हर किसी को 20 इंचीरकीन का ही सेट चाहिए। साधारण परिवार के घरों की व्यवस्था को देखते हुए 12 इन्च की स्कीन का टेलिविजन सेट बहुत उपयोगी और सस्ता हो सकता है।

हमारा देश फिल्म निर्माण के क्षेत्र में सब से आगे हैं। करोड़ों रुपए की लागत से लगभग चार सौ फिल्में हर वर्ष बनती हैं। परन्तु उनके प्रदर्शन के साधन इतने कम हैं कि लगभग आधी से भी अधिक फिल्में डब्बों में ही बंद पड़ी रह जाती हैं। कला के नाम पर करोड़ों रुपयों की बरबादी होती हैं। फिल्म फाइनेल्स कारपोरेशन तथा चिल्ड्रेन फिल्मस सोसाइटी आदि इसके प्रत्यक्ष उदाहरण हैं।

में देश में समुचित फिल्म प्रदर्शन की व्यवस्था न होने की बात कह रहा था। हमारे देश की 62 करोड़ की आवादी के लिए छोटे-बड़े केवल 8000 के लगभग सिनेमा घर हैं। देश में छोटी आवादी वाले इलाकों के लिए छोटे सिनेमा-गृहों के निर्माण को प्रोत्साहन दिया जाए; उसके लिए 16 मिलीमीटर के फिल्मों तथा सिनेमा उपकरणों का इस्तेमाल किया जाए, जिससे छोटी पंजी वाले हजारों नोगों को रोजगार मिलेगा; साथ ही फिल्म निर्माताओं को और सरकार की अर्थ-व्यवस्था को भी लाभ होगा। प्रधान मंत्री के 20-सूत्री कार्यंकम का यह एक उपयोगी साधन बन सकता है।

उपसभापति जी, आप जानते हैं कि गुजरात में 12 मार्च को राष्ट्रपति शासन आया। हमारे विल मंत्री जी ने गुजरात के लिए 193 करोड़ 25 लाख रुपये विकास खर्च के लिए रखे। गुजरात राज्य के राज्यपाल ने इच्छा जाहिर की है कि उनके लिए 25 करोड़ रुपये और बड़ाया जाए, जैसे आपने लाभिननाडु राज्य के लिए बड़ाया है। इस पर माननीय विल मंत्री जी सहानुभूतिपूर्वक विचार करें, ऐसी मेरी प्रार्थना है।

आपने देश में ग्रामीण बैंकों की व्यवस्था के लिए सझाव रखा। पिछली दफा जब गजरात में जनता मोरचा की सरकार थी, जनता मीरचा के चीफ मिनिस्टर वाभुभाई पटेल ने उस टाइम पर ग्रापको बताया या कि गुजरात में कोग्रापरेटिव्ह सोसाइटी, केंडिट सोसाइटी, सभी काम करती है इसलिए गजरात में ग्रामीण बैंक की म्रावश्यकता नहीं है। मगर ग्राप देखेंगे तो गजरात में 21 लाख लैंड-होन्डसं हैं, उनमें से 40 प्रतिशत 2 हैक्टेयर से नीचे के हैं, 20 लाख खेत मजदूर हैं और 8,000 कोग्रापरेटिव्ह बेडिट सोसाइटीज चलती हैं ; वे 100 प्रतिणत कुलक लाबी के साथ है। ग्रीर 8,000 में कितनी सोसाइटियों ने घोटाला किया जो ब्राज भी डिफक्ट हैं। तो हमारा जो 20-सुबी कार्यत्रम है इसमें जो ग्रामीण जनता है, देहाती का कारीगर है, उन सब लोगों को जो केंडिट देना है, एड्वांस देना है, उसके लिए कोग्रापरेटिव्ह केंडिट सोसाइटीज का जो कानन है वह काफी नहीं है। तो मेरी पाप से प्रार्थना है कि ग्रभी गुजरात में राष्ट्रपति शासन है इसलिए वहां पर ब्राप ग्रामीण वैंक की स्थापना कर सकते हैं जिसके द्वारा आप देहात के कारीगरों का और दूसरे गरीब किसानों को हर तरह का त्रेडिट दे सकते हैं। आजकस गुजरात में साहकार है जो गरीब लोगों को कर्जी में पैसा देते हैं। वे लोग ग्रामीण देहातियों से ज्याचा ब्याज लेकर रुपया कर्जे पर देते हैं। फिफाद गांव, मेरे पास भावनगर जिले के सांवरकडला ताल्लुक निवासी कौरमाय फिफाद की शिकायत आई है.

जो साहुकार है और उसने वहां की गरीब जनता को रुपया कर्जा देकर उनकी जमीन को अपने कब्जे में ले लिया है। आज भी वहां के साहुकार लोग आमीणों को रुपया एडवान्स देकर उनकी जमीन ले लेते हैं। इसलिए मेरी आप से प्रार्थना है कि आप वहां की जनता को इन साहुकारों के चुंगुल से बचाने के लिए वहां के गांबों में ग्रामीण बैंक की स्थापना कीजिए ताकि गरीब जनता इन बैंकों से कर्जा ले सके।

गुजरात में करीब 18,000 गांव है और करीब 4 हजार गांवों में पीने के पानी की व्यवस्था नहीं है। इसी तरह से भावनगर, अमरेली और जूनागढ़ डिस्ट्रिक्ट में पीने के लिए पानी की व्यवस्था नहीं है। भावनगर को आबादी करीब 3 लाख है और आज भी वहां पर पीने के पानी की व्यवस्था नहीं है।

ग्राप इस बान को ग्रच्छी तरह से जानते हैं कि गुजरात में 1972 के बाद में अतिवृष्टि हुई, ग्रजाविष्ट हुई साइक्लोन ग्राया था ग्रीर बाढ भी श्राई थी। गुजरात की जनता इन श्राफर्तों से इतनी पीड़ित हो गई कि वहां पर जो विकास का काम करने को था वह काम नहीं हो सका। 1972 में जो वहां पर पापुलर गवर्नमेंट थी, उस गवर्नमेंट को खत्म करने के लिए वहां कुछ लोगों ने एक ब्रान्दोलन किया और वहां के विधान सभा के सदस्यों को इस्तीफा देने के लिए मजबूर किया। इस तरह से गुजरात विधान सभा भंग कर दी गई। इसके बाद वहां पर चुनाव हुए श्रीर उस चनाव में जनता मोर्चा विजय नहाकर निकला। 182 विधान सभा की जगहों में से 86 जगहों पर उसका गव्जा हो गया। उनका विधान सभा में बहमत नहीं था, फिर भी उन्होंने किमलोक की सहायता ली और गुजरात में जनता मोर्चा की सरकार कायम कर ली। कुछ समय के बाद किमलोक ने भी अपना सपोर्ट वापस ले लिया और जब वहां बोटिंग हुई तो जनता मोर्चे की हार हो गई। गुजरात में पापुलर गवनेमेंट बनाने के लिये लोगों ने मतदान किया था फिर भी आज वहां पापलर गवनंमेंट नहीं है। वहां का तंत्र पूलित तंत्र है और इतना ज्यादा जुल्म वहां किया जा रहा है कि जिसकी कोई मियाल नहीं। सदन को मालूम है कि विधान सभा के सदस्यों का त्यागपत्र लेने

के लिए घेराव हुआ, पुलिस ने कुछ भी मदद नहीं की। 1969 में कम्युनल राइट्स हुए। सदन को माल्म है कि इनमें माइनारेटी कम्युनिटी की इतनी जनहानि हुई जितनी देश में कभी नहीं हुई। यह राइटस ग्रहमदाबाद में हुए। फिर 1972 के बाद बड़ौदा में, बोरसड में और मुडासा में भी कम्युनल राइटुस हुए ग्रीर उसमें मुसलमानों के ऊपर गोली चलाई गई श्रीर उनकी हत्या की गई। उपसभापति जी, बार० एस० एस० पार्टी के जितने सदस्य हैं उनका आज भी सावरमती जेल कैम्प चल रहा है, सुबह शाम उनका नित्य कार्यकम होता है तो मैं वित्त मंत्री के द्वारा गृह मंत्रालय से अपील करता हूं कि आज वहां राष्ट्रपति का शासन है और इसलिए इस बात का पता लगाइए कि जहां पर पुलिस सेकुलर नहीं है, आपका अनमव है कि वह सेकुलर नहीं है जो चुने हुए सदस्तों को बचा नहीं सकी उनको माइकोस्कोप से देखकर उनको बदली कर दीजिए या उनका प्रि-मेच्योर रिटायरमेंट कर दीजिए। ग्रोम महेता जी जब गुजरात आये थे तो उन्होंने बताया था कि आपने 400 कर्मचारियों को प्रिमेच्योर रिटायर किया है। मेरा कहना यह है कि इस लिस्ट में, प्रि-मेच्योर रिटायरमेंट की लिस्ट में ब्राई०पी०एस० अफसरों का नम्बर ज्यादा नहीं है। तो जो पुलिस अफसर सेकुलर नहीं है उनका नाम प्रीमेचुबर स्टियरमेंट लिस्ट में रख दीजिए या हो सके तो और स्टेट में उनका ट्रांसफर कर दीजिए।

श्राज सौराष्ट्र में जो गुजरात का एक रीजन है, पीने के पानी का इंतजाम नहीं है। इसके लिये आपके कई इरीगेशन की स्कीम है जैसे कि मुछंदरी इरीगेशन स्कीम, खुखमदर इरीगेशन स्कीम, छंड इरीगेशन स्कीम, पेड इरीगेशन स्कीम, छंड इरीगेशन स्कीम, रजवाल इरीगेशन स्कीम, आजी (नं० 2) इरीगेशन स्कीम गोडाफी इरीगेशन स्कीम। बहुत से स्थानों पर पीने का पानी हमेशा मिलता नहीं है। इसलिए मेरी आपसे प्रार्थना है कि ये जो इरीगेशन स्कीम श्रापके सामने पड़ी हुई हैं उनको गुरू करायें।

अन्त में में आपके माध्यम से गृह मंतालय से कहूंगा कि जनता मोर्चा के समय में जो मीसा में चार सौ व्यक्तियों को पकड़ा गया था, उनमें से जनता मोर्चा सरकार ने दो सौ व्यक्तियों को रिहा the last one year. How has this happened? This has happened because the forces of reaction and the allied forces which were guided by perverted intellectuals have been held at bay because, of the emergency. And therefore, for the first time in the history of the world, I would say, it has been shown particularly by our beloved Prime Minister that in a political emergency there can be a dynamic economic policy also and that the country's economic policy can absorb shock after shock and recover and recoupe-rate and load towards the progress and development of the country. Therefore, through you, Sir, I congratulate the Finance Ministry and the associated Ministries for it.

But, Sir, there is much to be done in a number of fields. I would very humbly submit a few points here for the consideration of the Finance Ministry. Firstly, I come to the economically underdeveloped areas, the backward areas, of our country. The Planning Commission and many of the States which have established their own State Planning Commissions and Development Councils have decided upon certain economic norms, certain economic indices to determine the backwardness or the economically underdeveloped character of a particular-district.

And the Planning Commission of this nation has decided upon the names of the districts in each State which are backward in economic character. I can cite, for example, that as many as 13 districts of Maharashtra Stale out of 26 have been declared as economically under-developed. But while deciding upon the economic indices, attention has mostly been paid to the back-log in terms of money, to the backlog in terms of per capita income. Sir, I submit, through you, that more attention should be paid to the back-log in terms of physical achievements, to the back-log in terms of consumption of basic goods like electricity, for example, which is an index of advance in the 20th century. And these indices should be used to see whether a certain area or a certain district or a certain State is economically developed or not. I would particularly

[श्री इब्राहीम कलानिया] कर दिया था। आज के समय में माइनोरिटी कम्यनिटी के व्यक्तियों को जो पकड़ा गया है उसकी 4 P.M. संख्या ज्यादा है। गुजरात की जो आबादी है उस में दस प्रतिशत मुस्लिम कम्युनिदी है मगर जनतामोर्चे ने जिन लोगों को मीसा में बंद किया है वह 50 प्रतिशत हैं। तो मैं श्राप के माध्यम से गृह मंत्री जी से प्रार्थना करूंगा कि मोर्चा सरकार ने राष्ट्रपति शासन के पहले जिन लोगों को पकड़ा है उन सब को रिहा किया जाए। जैसा आपने तमिलनाड में किया है, वहां की सरकार ने जिन लोगों को पकड़ा था उन की आप ने रिहा करवाया है, उसी तरह गुजरात में जनता मीचें की सरकार ने अपने नमय में जिन लोगों को पकड़ा है उन को भी रिहा कर दिया जाए। यही मांग मैं रखता हं। धन्यवाद।

[The Vice-Chairman (Shri Lokanath Misra) in the Chair]

SHRI GOVINDRAO RAMCHANDRA MHAISEKAR (Maharashtra): Mr. Vice-Chairman, Sir, I stand to speak on the iloor of this august House for the first time and I therefore deem it a privilege and a pleasure! 1 stand to ?Lpport the Bill and also to congratulate the Finance Ministry for its magnificent performance, during last year. It has taken certain steps, particularly certaia stern measures and actions against the taxevaders and the smugglers to expos? Had mo'i.-v Thus, it has smashed rhe natallel ocorom of this country at least partially. I am coniident rhat if this exposure of black money continues successfully, the parallel economy founded on black money would be smashed completely. Sir, there are certain other steps which the Ministry has taken based on savings-compulsory savings and compulsory deposits. They may, to a certain extent, appear to be a little harsh to some persons but they have definitely helped in reducing inflation in the national economy and the national economy has definitely been showing deflationary trends. The authorities of the World Bank and the authorities of the International Monetary Fund have, in their eveluation, appreciated in very clear terms the progress that the Indian economy has made during

draw the attention of the Finance Ministry because I feel that certain policy decisions which the Finance Minisrty has taken in relation to the backward areas have not been sincerely implemented by the nationalised banks. Take, for example, the soft loan policy of the Finance Minitsry. I know the Finance Ministry has taken a decision to provide soft loans to the backward areas, that is, loans carrying four per cent less interest than ordinary loans. But the nationalised banks are after issuing first their loans to these areas, instead of first disbursing these soft loans and reimbursing them from the Reserve Bank. Now, here what is required is an honest implementation of the policy of the Planning and Finance Ministries. The banks should themselves take in hand the process of education, take in hand the initiative of going i to the entrepreneurs, I would say, the small entrepreneurs; I never talk about the big people here. Therefore, I am bringing, through you, to the notice of the Finance Ministry that this decision which they have already taken is not being implemented by the nationalised banks. I further feel, Sir, that additional amounts should be earmarked by the Finance Ministry for the development of these areas. There are different organs, different agencies through which this money can be spent. There are a number of area corporations that have been established by different States. These area corporations are looking after the development of their areas. I can understand that the State Governments are earmarking amounts for the development of these areas. But I have not yet come across any special amount that has been earmarked for these developmental corporations by the Union Government or the Planning Commission. I would request in all earnestness that this particular matter be taken up by the Finance Ministry.

Sir, growth centres can be taken up in rural areas. Yesterday in this august House there was a lot of discussion about what part of the loans has been given to the rural areas and what has been given to the urban areas and so on and so forth. I do not want to go into that point again. But if growth centres are located on decentralised basis, I

am sure they would help three problems. First, they would divide the aid between rural and urban areas. Secondly, they would help the backward areas to develop. And thirdly, they would also help the weaker sections of the population to develop.

Sir, then I feel the agro-industries" require" a particular boost, a particular incentive in the under-developed areas. They require a liberalised licensing policy. To-day there are a number of under-developed areas which are mainly sustained by agriculture. And if agriculture develops there because of State Governments' measures, agricultural produce will increase on all sides.

Agro-based industries develop only when there is a liberalised licensing policy follow ed by the Union Government. In this connection, I am told many times that the liberalised policy is not being followed be cause of certain physical targets decided upon by the Ministries concerned. I would say that in order to see that the agro-based industries develop, a liberalised licensing policy should be followed.

Now I come to the Twenty-Point programme. Our beloved Prime Minister has given us a basic programme. This basic programme is the minimum that is required in the economic field for a take-off. There are quite a few points that have not been seriously taken note of. For example, the janta cloth of which my friend has been talking. We are talking of sick sugar mills. There are sick textile mills which the National Textiles Corporation has taken over. I am told that about 80 sick textile mills have been taken over by this Corporation. If this is true, why not we use those mills for producing janta cloth which has been so emphatically mentioned in the Twenty-Point programme? Then this janta cloth can be made available to our farmers, to our villagers and to the poor people. But we have not been able to do it.

The second point is about exposing black money. I would speak of it later on.

{Shri Govindrao Ramchandra Mhaise-

My third point is about employment issue. I would like to say that 38 per cent of our rural population are wage-earners and out of this 38 per cent, 68 per cent is below poverty line. Why is this happening? It is partly because they get only seasoned labour. In other words, it is partly because they are under-employed. If we have to do something for them, some effective steps have to be taken by the Government. this connection, 1 would like to say that the Maharashtra Government has started an employment guarantee scheme. Under scheme, whereever twenty workers demand work, they are given employment at the nearest spot possible. What is more, this employment guarantee scheme is related to productive activity. They are trying to relate it to planned productive activity mentioned in the Five Year Plan. Last year they provided Rs. 50 crores from their own budget for this purpose. This is what Maharashtra Government has done. I wish the Union Government and the Finance Ministry take up this scheme in hand for the whole nation. If Maharashtra Government could provide Rs. 50 crores from their own budget for their population of 4 crores, can we not provide fifteen times that amount for a massive plan of Rs. 7,500 crores? This will be round about 12 per cent of the Plan outlay. Can we not have at least Rs. 350 crores for providing subsidised employment for the whole nation? I submit this for the consideration of the Planning Commission and the Finance Ministry. It is only when you give minimum wages and employment under the employment guarantee scheme to the 38 per cent wage-earners in this country, both in the rural area and the urban area, their purchasing power and standard of living can be increased. This solves one more problem. This, for instance, reduces urbanisation. It reduces the speed of urbanisation at least. This has been our short experience for one year and four months. It has reduced in Maharashtra the rate of urbanisation of our population. The flow of the poor people from the villages to bigger cities in search of labour

has been reduced. Their mobility has decreased. I, therefore, feel that this is the solution for what Mr. Khan was talking. It may not be a complete solution. But it is a solution. If urbanisation is to be stopped, this is one solution.

I now come to another important point, namely, agricultural prices. There are two submissions I want to make in this connection. One is that before we decide upon agricultural prices and a policy about the agricultural prices, we should be sure about our cost of production data.

Sir, I have gone through, in my own humble way, the Annual Report of the Ministry of Agriculture and Irrigation. Of course, I did not speak on agriculture. But then I found that they are now processing the cost data for the years 1972-73, 1973-74, 1974-75 and 1975-76 and then we are preparing our budget for the year 1976-77. Now, Sir, we must expedite somehow or other the processing of the cost of production data in respect of agriculture so that we may be able to decide upon the prices and also the support prices for the agricultural produce of our country. May I submit here for the consideration of the House something about a particular scheme which was started by the Government of Maharashtra and which has been lost in vagueness now? It is the cotton monopoly purchase scheme. The Maharashtra Government was purchasing the whole of the cotton there for the last two years. Unfortunately, it could not get money from any corner and it found itself in a very critical position. Naturally, it could not give money to the farmers though it could give proper price to the farmers for the cotton it was purchasing from them. I wish the Union Government lent its sup-pott to this scheme and, Sir, it is not subsidy and it is not any grant, but it is just a loan which is to be reimbursed afterwards. I can understand if the Union Government charged what we call management expenditure on it, not interest, of course, and get the money reimbursed later. Is there any scheme in any other State, apart from Maharashtra, which has been started to support the prices of agricultural commodities and to see that the prices of agricultural commodities stand in the market?

Then, Sir, I came to another point which is very important and it is about the weaker sections of the community and the minorities. I feel that you have to provide some breathing time and a healthy atmosphere for the minorities in the country. The socially weaker sections, the economically weaker sections, the Scheduled Caste and the Scheduled Tribe people and the Muslim friends, all of them, Sir. should feel that there is a healthier atmosphere in the country now. My friend, Shri Khan, said the other day that there was frustration in the hearts of the educated Muslims. Why? It is because they are not finding a place in the developing economy of our country. Why do I mention this? It is because of the fact that you have to find some checks and balances to see that there is no lopsided development of a part of the community and it is not good. Any imbalance in development of a community is injurious and, therefore, we should see that social equality and economic justice are assured and these two things must be our basic values and there is scope for taking effective measures and steps in addition to what exists today so that these com munities find themselves sharing and involving themselves in the economic development of the country.

Then, Sir, I come to the last point and it is about resource mobilisation. Sir, we have embarked on a very large, I should say, a massive Plan, the Fifth Five Year Plan, on account of which we have made a provision of Rs. 7,500 crores in this year's Budget for this year's Annual Plan. Naturally, when this is taken into account keeping in view the concessions-I would not say concessionsrather the reduction in the rates of direct taxes that has been granted afterwards and the concessions that have been granted and the exemptions that have been given in certain duties, one is afraid whether once again there would be a resort to a large amount of deficit financing. Where from will the resources come? After having made a revision, of the plan

or after recasting the estimates of the Annual Plan-with all restraint, I am asking, Sirwould we be in a position to say positively today that, with our resources as they stand today, with all the reductions in the direct taxes and with all the exemptions granted, we would be able to muster the required resources and see that this massive plan provision target of Rs. 7,500 crores is achieved without resorting to deficit financing, I mean, large-scale deficit financing? Therefore, Sir, I feel that some steps will have to be taken. Number one should be the mobilisation of resources, the most important of which is the collection of all arrears of income-tax and other direct taxes. There have been arrears of crores of rupees of income-tax and other direct taxes. Stern and stringent measures should be taken to recover them. I would request the hon. Finance Minister that, if required, legislation should be passed in order to see that all arrears which are there for years together with big houses are collected, so that we are not short of resources. Rationalisation of indirect taxes should be done with a view not to reducing the taxes but seeing that administrative expenditure on these taxes is reduced. We have got a lot of indirect taxes which bear no relation, no proportion, from State to State. The other day there was a lot of discussion in this House on the Raj Committee recommendations about the tax on agricultural income. We found that out of so many States only eight States had come forward and they had given one or the other pretext, stating that they could not implement it because of this and that. Sir, I would request the Finance Ministry earnestly to see that some steps are taken so that a uniform method is found out and untaxed money is not left in the market. Therefore, if the Raj Committee recommendations do not suit us today and you will have to find out some ether alternative see that no income in this country is left untaxed compared to the taxed income.

Next, of course, as I said, Sir, is the exposing of all black money that remains

[Shri Govindrao Ramchandra Mhaisekar] even now and is likely to damage the economy.

Now, Sir, I come to crop pattern. Wherever there is irrigation water, canal water, available, the three-crop pattern should be made compulsory. That only can add to the production.

Lastly. Sir, I would support what has been stated by one of my colleagues, Mr. W'ajd, namely, that no forces of regionalism, communalism or casteism should be allowed to develop, as also any 'Sena' including the Shiv Sena, if they are fascist. They should be bannned. As I said, my point No. 5 is to provide a healthy atmosphere for the growth and development of our nation as a whole.

Thank you.

191

Finance

SHRI N. K. BHATT (Madhya Pradesh)-Mr. Vice-Chairman, Sir, I rise to welcome this Bill. The financial year 1975-76 is indeed a milestone towards our journey to economic self-sufficiency. A number of concessions have been granted by the hon. Finance Minister, particularly powerloom and handloom sectors, reduction in the price of tractors, etc. All these show as to what a great extent the Government is prepared to give telief to the people boost up our economy.

Mr. Vice-Chairman, Sir, prior to the declaration of the national emergency, the country witnessed widespread indiscipline and attempts by various interests to convert the rights granted under a democratic set-up into licences for themselves, for their own benefits. Democracy itself was utilised to undermine democracy, and it appeared almost that we were heading towards anarchy. The number of mandays lost in the year 1974 went up to staggering millions, unprecedented in the history of our country. People were, therefore, awaiting some radical, firm action by the Government to arrest this trend. Declaration of emergency was the most timely action to save the country, followed by the 20-point economic programme.

It was universally welcomed and there was a stupendous support from all sections of the society. This gave us a new direction as it was designed to restructure the society with several programmes to help the underprivileged, particularly the rural poor. These actions greatly helped to generate a new enthusiasm and hope among the people. The galloping inflation was not only contained, but a substantial fall in prices has been achieved.

One of the most important feature of the Twenty-Point Programme was and is the provision for workers' participation in the management of industries. So far, this conception has been more or less a slogan. But after the declaration of emergency and the announcement of the bold economic measures, a serious thought has been given with the result that in all the public sector organisations wherever workers' participation scheme has not been introduced, quick measures are being adopted to introduce this scheme. The mere word 'participation' cannot help us in achieving the objectives that we have. What is required is the involvement of the workers at various decision-making bodies light from the top to the bottom. As a matter of fact, it should start from the bottom. Sir, the workers today are as much conscious as anybody else so far as their role in bringing about a climate of self-relience in our economy is concerned. Unfortunately, there is not that much of realisation in the private sector. They are still lagging behind the times and in spite of the efforts made by responsible sections of the working class, no due attention is being given to this aspect. The result is that production is not increasing as it should increase which is the most important thing for any society which is faced with a number of challenges from all sides.

Mr. Vice-Chairman, Sir, there is another section of the people in this country who swear by the Twenty-Point Programme on the one hand and pronounce from high rostrums that they agree with the policies of the Prime Minister. But so far as their

actions and activities are concerned and so far as their attitude and approach is concerned, they are quite different. There are instances of violence. There are instances of indiscipline. To our dismay, the authorities responsible for maintaing the law and order are not taking the action which they should take. There is terror in a number of industrial sectors. In the coal mining sector and especially in certain areas in Madhya Pradesh from where I come, there are cases of stabbing and violence. Still those friends claim that they want to support the Twenty-Point Economic Programme and that they want to increase production. If the production has gone up and if productivity has increased, it is not because of the hollow assurances which we get from those who call themselves freinds, but in practice they are acting in altogether a different manner. They are the people behind the communal trade unions particularly led by the Bhartiya Mazdoor Sangh and the C.P.(M) who do not believe in the democratic fabric. They are all combined together and they are doing their utmost to disrupt production and to see that we do not achieve our production targets. Sir, by and large, the overwhelming majority of the workers stand by the Prime Minister and come what may, they are standing as one man to implement the economic programme even if the Government machinery responsible for law and order does hot come forward, and managements concerned continue to have a hike warm approach. And production figures, if any proof is required, are conclusive enough to show that the working class in this country is bent upon giving a concrete shape to the realisation of the aims of the 20-point economic programme.

Mr. Vice Chairman, Sir, some positive measures have to be taken. And among them the first and the foremost is the 12-point programme of prohibition enunciated by Acharya Vinoba Bhave. The aim of the new economic programme is to help and improve the conditions of the backward classes and that section of the society which

has been suffering for ages and is s norant and illiterate. What is required is that an all-out boosting should be given to all those agencies which are engaged in propagating prohibition and also working in the backward areas in their fight against illiteracy.

Mr. Vice-Chairman. Sir, the Finance Minister has been good enough to give a practical raalisatioB *to* the programme of family planning. He has assured that th.-, necessary amendment is being made in the Income-tax Act for raising the deduction in respect of donations made to Government, approved local bodies and organisations from 50 to 100 per cent of the qualifying amount of such donations while computing the taxable income of the donor. This is indeed a very good gesture and it will help us a great deal in fighting the problem of population explosion.

Sir, after making these few observations. I would now come to a particular matter to which I want to draw the attention of the Finance Minister. Sir, while we are doing what we can to increase production and productivity, it is unfortunate that a section of officers placed in high positions are quite indifferent to our efforts. In point, Sir, I have before me an undertaking of the Ministry of Finance itself. I am referring to the Bank Note Printing Press at Dewas. Sir, this is a very sensitive and one of the best security printing presses in the world and I think the top best in Asia. We are proud of this unit and would do everything to increase its efficiency. The production has already increased. The workers have shown great efficiency in spite of all the provocations that are coming from the top in disturbing the working of the only single recognised union which has got the overwhelmingly large membership. The management is bent upon systematically victimizing all the officebearers of the union right from the lop to the bottom. Sir, this is an attempt to demoralise the workers, this is an attempt to play into the hands of those sections in that part of the country which have been communal, which have been the RSS elements

[Shri N. K. Bhatt]

Finance

195

and which are not at all in agreement with the policies that we have. There have been protests from the MLAs, there have been protests from the District Congress Committee, there have been protests from several non-political and other associations. But I am sorry to say that the Ministry of Finance has turned a deaf ear lo this question. I can only assure you that come what may, the workers are determined to observe discipline and to increase production and they are not going to fall a prey to the machinations of interested anti-social elements. 1 wish the Finance Minister would himself look into the matter before it is too late. Because it is emergency we are committed that no trade union action will be taken but all the same discipline and cooperation does not mean that injustice and victimisation will continue for all limes to come. Enthusiasm of the working class as well as other benefits arising out of the emergency need to be consolidated and put on a firm, stable and lasting footing so that even if the emergency is revoked tomorrow the working class and the state of industrial relations will not lapse to the old position. It is necessary to think of positive measures for consolidating the gains of the emergency so far as the working class are concerned.

Mr. Vice-Chairman, Sir, I would like to point out while making all these observations that in the provisions of the Bill not much consideration has been given to the economically backward States in the country. I am referring to those States about which the Government stands committed with regard to the development of their communications, with regard to giving them sufficient financial aid for increasing their irrigation potential and other requirements. I am afraid that so far as Madhya Pradesh is concerned not much attention has been paid to it; I cannot say about other States.

Lastly, Sir, I would like to draw the attention of the hon. Finance Minister to

one important point. Nationalisation of the
• coal industry was a very courageous and
bold step and time has shown that this step
has proved not only useful but it is giving
dividends. The importance of coal has been
realised more particularly after the oil crisis
and today workers all over the country
engaged in the production of coal are doing
their maximum and our targets and
achievements are increasing day in and day
out. It was a good idea, Sir, to have one
single organisation for coal industry.

I want to draw the attention of the Government to the non-coal side also. It is a happy augury that our country is reaching near self-sufficiency in zinc in the very near future. As one connected with the Hindustan Zinc Ltd. thj premier producer of zinc in the country since 1967, as a workers' representative and having passed through various struggles in safeguarding and promoting this State-owned undertaking on the one hand and protecting the legitimate interests of the workers on the other, I would like to reiterate that these are the very workers who have all along been working day in and day out for the success of this base metal undertaking. This experience has posed before us the question of our policy towards non-ferrous metals like zinc, copper, cadmium, magnesium, nickel, titanium, etc. which are of crucial importance for the overall development of the country's industrial and other allied requirements. Even in aluminium due to under-utilisation of installed capacity for want of electric power India was all set to start imports of this metal in 1974-75. The tables have been turned; thanks to the better utilisation of capacity consequent upon the eased power position and India has turned out to be an exporter of aluminium. The only public sector organisation BALCO is commissioning three new plants in its

smelter in 1976-77 to produce another 75 thousand tonnes of aluminium which, from indication available, will further increase our export potentiality. It is in the fields of zinc, copper, lead, etc., which are vital base metals in the non-ferrous group, where Government has yet to take a bold initia-

With the impact of slowed down industrial activity copper has suddenly become surplus in the country. The installed capacity in copper smelting is about 45 thousand tonnes which represents only 60 per cent of the demand pattern in early 70s. The Hindustan Copper which has the monopoly of producing copper from mining to smelting has not touched even half of this capacity. Its mines are yet to be developed to meet the smelling needs but due to the slump in the copper market the company is, perhaps, not under pressure to pull its mining activities fast. It is in fact being allowed to import concentrates from the Philippines to run its smelters. All the attention that copper received a few months back seems to have been abandoned which is because even what is produced is not sold.

Aluminium metal capacity in the country is adequate. Aluminium and specially alumina offers a great scope. We are rich in bauxite but it has to be found and found fast. In the non-ferrous fields, India is now having a positive existence. Here is the opportunity for us to quickly reorganise ourselves so that in the next three to four years' time, we get ready to meet the 'war' of shortages and create a surplus which has a heavy foreign exchange dimension. 1 would request the Government, Sir, to examine these aspects of the present-day climate in regard to organising the non-ferrous sector. We should have a large and a dynamic public sector enterprise to take care of all non-ferrous metals, namely, copper, aluminium, zinc, magnesium, tela-nium etc., and I am sure, Sir, given due

thought to this particular aspect, the country would be able to achieve something much more than what it could do so far.

Lok Sabha

With these words, I support the Bill and thank you very much for giving me this opportunity to speak.

THE VICE-CHAIRMAN (SHRI LOKA-NATH MISRA): There is a message from Lok Sabha.

MESSAGE FROM THE LOK SABHA

The Workmen's Compensation (Amendment) Bill, 1976

SECRETARY-GENERAL: Sir, I have to report to the House the following message received from the Lok Sabha signed by the Secretary-General of the Lok Sabha:

"In accordance with the provisions of Rule 120 of the Rules of Procedure and Conduct of Business in Lok Sabha, I am directed to inform you that Lok Sabha, at its sitting held on the 19th May, 1976. agreed without any amendment to the Workmen's Compensation (Amendment) Bill, 1976, which was passed by Rajva Sabha at its sitting held on the 1st April,

THE VICE-CHAIRMAN (SHRJ LOKA-NATH MISRA.): The House stands adjourned till 11 A.M. tomorrow.

> The House then adjourned at fortyone minutes past four of the clock till eleven of the clock on Thursday, the 20th Mav 1976.