THE DEPUTY CHAIRMAN: We hav<sub>e</sub>. not rushed it through.

SHRI M. R. VENKATA RAMAN: All the opposition parties have opposed this measure.

THE DEPUTY CHAIRMAN: That is all right.

SHRI M. R. VENKATA RAMAN: I say that you may hold it up and it need not be actually mad<sub>e</sub> a law. It is very unfortunate that such a measure should  $b_e$  passed and the Congress Government should tak<sub>e</sub> the responsibility tor ft.

THE DEPUTY CHAIRMAN: Do you want to say anything, Mr. Shukla?

SHRI VIDYA CHARAN SHUKLA: No, Madam.

THE DEPUTY CHAIRMAN: The question Is:

"That the Bill be p'assed".

Th>.> motion was adopted.

SHRI DAHYABHAI V. PATEL: W<sub>e</sub>> are waiting for the Home Minister's statement.

THE DEPUTY CHAIRMAN: The next item has the time fixed for it.

THE MINISTER IN THE MINISTRY OF HOME AFFAIRS (SHRI VIDYA CHARAN SHUKLA): The statement can be made after this item Madam.

#### MOTION FOR MODIFICATION OF THE UNLAWFUL ACTIVITIES (PREVENTION) RULES, 1968

THE DEPUTY CHAIRMAN: Now we come to Mr. Chitta Basu's motion. It is exactly 430.

SHRI CHITTA BASU (West Bengal): Madam, I beg to mdve:

#### ,[ RAJYA SABHA ] Unlawful Activities 2786 (Prevention) Bill, 1968

"This House resolves that in pursuance of sub-section (3) cf section 21 of th<sub>e</sub> Unlawful Activities (Prevention) Act, 1967, the following modifications be made in the Unlawful Activities (Prevention) Rules, 1968, published in the Gazette of India by th<sub>e</sub> Ministry of Home Affairs Notification S.O. No 481, dated th<sub>e</sub> 5th February, 1968 and laid on the Table of the Rajya Sabha on the 28th February, 1968 namely: —

(i) in sub-rule (1) of  $rul_e 3_r$  the words 'as far as practicable' be omitted;

(ii) sub-rule (2) of rule 3 be omitted;

flil) in rule 4, the words 'nil Or any of be omitted;

tiv) the proviso to rule 5 be omitted.

This House recommends to tha Lok Sabha that the Lok Sabha do concur in this resolution."

Madam, you may recall that while the Unlawful Activities (Prevention! Bill, 1967, was being considered in this House and in the other House, the entire Opposition offered the stifest possible opposition to the Government's proposal to enact a measure of this nature. One of th-2 main arguments put forward by the Opposition was that the Government may misuse this measure in order to punish, to d'efclare unlawful certain organisations if these organisations according to the opinion of the Government, posed a threat to the ruling party as a whole. The Opposition was fighting against the Bill because it felt that the Government might misus<sub>c</sub>. and arbitrarily use it for nolitical and partisan purposes.

THE DEPUTY CHAIRMAN: Order, order. There is too much noise on that side of the House.

SHRj DAHYABHAI V. PATEL (Gujarat): A separate meeting seems to  $b_e$  going on section 4 of the Act it is stated: there.

SHRI CHITTA BASU: I would like to havs the attention of all the hon. Members, Madam. As I was saying this general apprehension was expressed by all of us. That was the case in the Joint Select Committee stage of the Bill also. All these questions were raised even in the Joint Select Committee stage. And then the hon. Home Minister was pleased to say this. 1 am her, referring to page 5 of the evidence. There you will find that Shri Y. B. Chayan has said:

"I may clarify it. The position is that all these facts may not be disclosed in the Notification; but they will not be concealed from the Tribunal which is to decide these things."

Before f proceed further, Madam, let me draw your attention to the Rules that have been framed as to what should be the procedure that the Tribunal and the District Judge have to follow in the matter of evidence. In the Lnlawful Activities (Prevention) Act, it is stated in section 4 that:

"Where any association has been declared unlawful by a notification issued under sub-section (I.) of section 3, the Central Government shall, within thirty days from the date of the publication of the notification under the said sub-section, refer the notification to the Tribunal for the purpose of adjudicating whether or not there is sufficient cause for declaring the association unlawful."

Thus under section 4 of this Act, the Government is required to appoint a Tribunal and that Tribunal is required to find out and adjudge whether a particular organisation is to be declared an unlawful organisation and actions are to be taken against them.

# 2788 (Prevention) Bill, 1968

#### Again, under sub-section (3) of I

"After considering the cause, if any, shown by the association or th© officebearers or members thereof, the Tribunal shall hold an inquiry in the manner specified in section 9 'and after calling for such further information as it may consider necessary from the Central Government or from any officebearer or member of the association, it shall decide whether or not there is sufficient cause for declaring the association to Tie unlawful and make, as expeditiously as possible and in any case within a period of six months" etc. etc.

Madam, in sub-rule (2) of rule 3, you will find that the Government is not required to place before the Tribunal or the Judge certain books of accounts or other documents. It says: -

"Notwithstanding anything contained in the Indian Evidence Act, 1872, where any books of account or other documents are claimed by the Central Government to be of a confidential nature, the Tribunal or the Court of the District Judge shall not,-

(a) compel that Government to produce before it such books of account or other documents."

That means that the Tribunal which is to look into the whole matter and give its judgment as to whether the grounds shown in the Government notification are justified or not, does not get the opportunity to go through. all the facts contained in the books of account and other documents. So, the rights of the Tribunal are being curtailed and under this Rule the Government is not required t<sub>0</sub> place books of account and documents before the Tribunal or the Judge. The sub-rule further states:

"(b) where any such books of account or other documents have

[Shri Chitta Basu] been produced before it by that

Government,---

(i) make such books of account or other documents a part of the records of the proceedings before it, or

Ui) give inspection of. or copy of the whole of, or any extract trom, any such books of account or other documents a part of the before it or to any other per son." d

That means that even the accused party or the organisation concerned Or the accused party, cannot get the records or the accounts or get the actual charges which have been framed against them by the Government. Only the notification containing the grounds is to be shown by thi Government for which it seeks the declaration of that organisation as unlawful. But the fact for those grounds the Government is not bound to place before the Tribunal or show them to the accused party. That" means that on the one hand you reduce the powers of the Tribunal and on the other you deny the accused knowledge of Ihe facts on which you want to declare the organisation unlawful. The Tribunal cannot give judgment aftsr going through all the documents which it has to do before giving a decision. As' I said, the Government also prevents the accused person or the accused organisation knowledge of the facts on the basis of which the grounds were given in the notification Madam, th« Government may give some grounds for which a particular organisation was declared unlawful by it. But the facts behind those grounds 'are also to be shown to the accused party so that he may be in a better position to explain his position and defend himself whenever he feels it necessary to do SO. Therefore, this particular rule go?, counter to the principle of al) natural justice, it goes counter to elementary principles of jurisprudence and it gives <sup>n</sup>o scope <sup>to tne</sup> accused to defend himself.

Again in the proviso to rule 5 it is stated:

"Provided that nothing in this rule shall require the Central Government to disclose any fact to the Tribunal which the Covernmem considers against the public interest to disclose."

That means that the Government may withhold any document in its possession or any evidence which the Government thinks should not be placed before the Tribunal. So the Government can withhold any evidence, any information or any record which it does not like to place before the Tribunal. Therefore I feel that this is wholly arbitrary and the Government seeks to have more power in order to satisfy its political vendetta. It wants to use this power for partisan interests. This type of wide powers should not he given to the Government under these rules.

In this connection I want to point out that these rules go counter even to the assurances given by the Government while Unlawful Activities (prevention) Bill was being considered by the Joint Select Committee In the course of evidence Mr. Ch»' said:

"The position is that these fact? may no\* be disclosed in the notification but they will not be concealed from the Tribunal which has-to decide these things."

Again he savs:

implet <sub>e</sub>	facts	will	be	disclos-e 1 tn
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Tribunal may come to a proper	deci-

sion, so that the Tribunal may come to an impartial decision and so that from the Tribunal the accused party-may get some redress. But the way or the manner in which the rules have been framed. Madam, you will agree with me, goes counter to the assurances given by the hon. Minister while the Bill was be.ng discussed in its various stages.

Again, Madam, I would like to draw your attention to Rul<sub>e</sub> 3 where it has been said:

"In holding an inquiry under sub-section (3) of section 4 or disposing of any application under sub-section (4) of section 7  $\sigma_r$  subsection (8) of section 8, the Tribunal or the District Judge, as the case may be, shall, subject to the provisions of sub-rule (2), follow, as far as practicable, the rules of evidence laid down in the Indian Evidence Act, 1872."

That means the Tribunal or the District Judge is hot bound to follow the rules of evidence laid down in the Indian Evidence Act, 1872. The Rule says that they shall follow such rules of evidence as far as practicable, not the entire rules as prescribed by the Indian Evidence Act. Why has this discrimination been made? Why will not the Tribunal or the District Judge follow the rules of evidence in toto as prescribed in the Indian Evidence Act? Why has it been said as far a.s practicable that means they will not follow it as a whole and they may not care to follow the Ac\* Hsevf, As far as practicable means it nw be altogether rejected also. Therefore after discussing these three separate provisions in the rules my conclusion is that the powers which the Government would not get by the Act itself are going to be taken by the Government through these Rules. Therefore this is wholly arbitrary and the whole Act may be misused or arbitrarily used or used for partisan purposes. These Rules deny the accused the elementary opportunity of defending himself. These Rules restrict the right of the Tribu-

# nal which the Government proposes to set up and these Rules also go directly against the assurances given by the Home Minister. Therefore I commend that the Rules be

modified on the lines suggested by me.

र्थ। सुन्दर सिंह भंडारी (राजस्थान) : महोदया, ग्रनलाफल' एक्टिविटीज विल जव मदन में उपस्थित हुआ था उसके सम्बन्ध में यहां काफी विरोध था ग्रीर इसी वजह से वह तक सिलेक्ट कमेटी के सिपुद किया गया। मांटे तौर पर किसी संगठन को गैर-कानुनी काम करने से रोकना और इस प्रकार के ग्रैर-कानुनी घोषित किए गए संगठन के लोगों के उपर पाबन्दी लगाना इस कानन का उद्देश्य क्याया गया था। विजेषकर देश के किसी भुभाग को तोडने की जो बात करे, उसके लिए प्रचार करे, उसके सम्बन्ध में किसी से मिले-जुले तो यह उसके ऊपर लाग होगा और मोटे तोग पर देश की एकता और प्रखंडता की मुरक्षा की भावना इसके ग्रन्दर निहित थीं । इमने काफो वाद-विवाद के बाद उस बिल को पाम किया है । ग्राज वह देश का एक विधान बन कर खडा है, लेकिन सिलेक्ट कमेटी में भी अब उस पर बर्चा हई तो इस पर भी विचार हुआ कि ग्रपराध को रोकने के लिए, देश को खंडित करने की भावना को रोकने के लिए कदम उठाए आए. परन्तु इन प्रकार के कदम उठाने में सरकार को मनमानी करने की गुंआइण न रहे, इसके सम्बन्ध में न्याय प्राप्त हो इस बात की सावधानी गह से बरती गई। और सिलेक्ट कमेटी में भी इसी कारग से जो एक बार इल्जाम लगाते के वाद किसं भी समय तक बढाया जा सकता था उनकी ग्रधिकतम मियाद दो वर्ष की रखने की कोशिश की । प्रगर दो साल के बाद भी उस मगठन को हम आपतिक्षतक संगठन ममझने हैं तो नग सिरे से उनके नम्बन्ध में न टीफिकेंगन हो, नए सिरे में दिव्यवल के पास जाय, सारी कार्यवाहिया किंग में नण सिरे में करने की व्यवस्था हमने स्वीकार की । इन चीजों को हम सरलता से नहीं के मरुते. इनके सम्बन्ध में हम सरकार को अमीमिन ग्रहिकार नहीं दे सकते और इसीलिए सब चीजों

# *unlawful Activities* 2794 (*Prevention*) *Bill*, 1988

# (श्री सुन्दर सिंह भंडारी)

पर यह तय किया गया कि जो-जो बातें होंगी इंडियन पीनल कोड, किमिनल प्रोसीजर कोड ग्रीर इंडियन एवीडेंस एक्ट, इन सारे काननों की तह में सब बात की जायंगी, सब प्रकार की जांच होगी । कवल सजा के सम्बन्ध में एक व्यवस्था था । साधारण कानन में एक सीमा है कि ग्रमक समय की सज इस ग्रपराध के लिए हो तमो वह कागनीजेंबिल बनता है। उसमें हमने छट दे दी कि ग्रगर उतनी सजा न भी हो तो तब भी वह जर्म कागनीजेबिल बने। ऐसा कुछ मामलों में अपवाद हमने रखने का प्रयत्न किया था। लेकिन ग्रब ऐसा लगता है कि जो इत्त यह सरकार इस कानन के ग्रधीन बनाने जा रही है उत्तमे जो मंशाएं थीं अनलाफल एक्टिविटोज के कानून के मुक्तविक सरकार के हाथ में सिपूर्द करने के बाद भी जो हम चाहते थे कि सरकार उन सारी चीजों को काननी दंग पर करे ग्रौर व्यक्ति को भी ग्रयने बचाव के लिए ग्रवसर मिले, उनके ऊरर कौन से इल्जामात लगे हैं. इन सब बातों को जान कर ग्रवनी सफाई पेश करने का उनको ग्रधिकार प्राप्त होता रहे वह पूरी होती नहीं दिखाई देतीं। ग्रीर इसीलिये देश के साधारण नियम के ग्रतमार हमने व्यवस्थायें करने की कोणिण की थी लेकिन इन रूल्स के प्रश्नी ! सरकार उन सारी व्यवस्थाग्रों, कानन के सारे दायरों, जो स्वाभाविक रूग से सरकार के लिये होने चाहियें, उनसे इन प्रकार की बचत कर लेना चाहती है जिसमें कि सरकार सब बातों के लिये इंकार कर सकती है । इसीलिये यहां पर "Rules of evidence laid down in the Evidence Act" रखा लेकिन अब यह जोड़ f g 'as far as practicable'. za uz एक ऐसी चीज है कि सरकार हर कदम पर, हर बात पर 'It is not practicable.' यह कह कर के ग्रपना बचाव कर सकती है और जो कवन कानून में व्यवस्था रखी कि सारी बातें एविडेंन एक्ट के ग्रनसार ही होंगी उन सारे कानन की मंशा समाप्त कर के यविडेंस एक्ट को एक तरफ रख कर अनलाफल

एक्टोविटीज के अन्तर्गत की जाने वाली सारी कार्यवाहियां सरकार अपनी मर्जी के अनुसार करना चाहती है। मैं समझता हूं कि यह उस कानून की भावना के विपरीत है और रूल्स बनाते समय कोई ऐसी चीज नहीं होनी चाहिये।

जिन वातों को मेरे मित्र ने उड़त किया, मैं उनको दुहराना नहीं चाहता, श्री चित्त वसु ने उस प्रोसीडिंग में से बताया जो कि सिलेक्ट कमेटी की है और सदन में चर्चा करते समय जो मुद्दे उठाये गये उन सब भावनाओं का हम विचार करें तो यह जो 'as far as practicable'. ब्रब्द हैं इसको इसमें से हटाया जाना चाहिये और कानून में जितनी छुट दी है वही होनी चाहिये । हमने जो व्यवस्थायें बनाई हैं उसी हद तक सीमित रह कर चलना है । यागे किसी प्रकार से सदन ने अधिकार नहीं दिया है और अगर रूल्स बना कर सरकार वह प्रधिकार लेना चाहती है तो फिर यह उस मंशा के विपरीत होगा और उसके अनुसार उस हा वह प्रधिकार नहीं मिलना चाहिये ।

इसी के साथ साथ इसमें सवक्लाज 3 "Books of account or में. (2)other docu ments". ये सब रख कर इन प्रकार की स्वीपिंग पावसं सरकार लेलेना चाहती है। कानन में जब है तो उन डाक्यमेंट बताने में उसको क्या कठिनाई है, books of account के लिये क्या कटिनाई है लेकिन इन सब के लिये हम अपने ग्रधिकार अगर सुरक्षित कर लें कि कुछ भी बताने की जरूरत नहीं होगी। ग्रनलाफन एक्टीविटोज के ग्रन्तर्गत उसके ऊपर कार्यवाही करने के लिये हमारे पास क्या प्रमाण है, उसकी सारी च जें जब्द करने के लिये, कुर्क करने के लिये, सारे हिताब-किताब के ऊपर ग्रपना ग्रधिकार जजाने के लिये हमारे पास क्या कारण हैं । इसीलिये सरकार को एक संशोधन स्वीकार करना पंडा । कहीं उसके खाने पीने के बर्तन और उसकी रोजमर्रा की जहरियात की चीजों पर भो सरकार हाथ न डाल दे

चाहते हैं कि नहीं बतायें । इसमें तो पब्लिक इंटरेस्ट या कोई भी ऐसी चीज का ग्राधार नहीं ले सकते । फिर तो साफ तौर पर कहना पड़ेगा कि ग्राप जल्दबाजी में, मनमाने तौर पर. बिना व्यक्तियों को पूरी जानकारी दिये बिना. ऐसा कदम उठाना चाहते हैं जिसका बचाव करने के लिये भो वह तैयार नहीं हो सके ।

# (Time bell rings.)

अब इसमें आखिरी क्लाज रह गया है। आप इसमें भी प्राविजो के द्वारा पब्लिक इंटरेस्ट के आधार पर टाइव्यनल के सामने इसको डिसक्लोज करने से बचना चाहते हैं। टाइव्युनल के सामने तो पब्लिक इंटरेस्ट नहीं होना चाहिये। आखिर आप किसी को मजरिम करार दे रहे हैं, इसमें पांच पांच वर्ष की सजा देने का इन्तजाम है, किसी व्यक्ति को आप जेलखाने भेज रहे हैं और उसको इस बात का पता भी न चले कि उसके ऊपर ग्रापने क्या इलजाम लगाया है । केवल पब्लिफ इंटरेस्ट में उसको बताना आवश्यक नहीं है इस आधार पर आप इन सब चीजों से उसको ग्रंधेरे में रखें । ग्रंधेरे में किसी को सजा दी जाय, ग्रंधेरे में विसी को एसोसियेशन बनाने के अधिवार से वंचित किया जाय, उस एसोसियेशन को गैर-कानुनी घोषित किया जाय, यह एक प्रजातंत्रीय देश की भावना के विपरीत है जहां व्यक्ति को ग्रपना काम करने और संगठन बनाने का पूर्ण रूप से अधिकार है । उसको हमने यह मुल अधिकारों में से एक अधिकार दिया है, तो कम से कम उसके सम्बन्ध में उठाये जाने वाला कदम ग्रदालत में, टाइब्युनल में, उसके सामने, तो ग्राना चाहिये ग्रीर पब्लिक इंटरेस्ट के ग्राधार पर कोई भी चीज छिपाई नहीं जानी चाहिये । यह तो साधारण नियम है ग्रौर सरकार ने जिस मंशा से कानून पास किया उसमें उस मंगा को हमने स्वीकार किया है. सदन ने स्वीकार किया है। उस पर न जाते हए मेरा निवेदन है कि रूल्स से उन अधिकारों में भी जो सरकार बचत करना चाहती है उसका

इसलिये स्पेसिफि हली सेलेक्ट कमेटी में एक संशोधन स्वीकार कर के इस बात की व्यवस्था की गई थी कि जो अनलाफल एसोसियेशन का **भे**म्बर है उसके पास कई चीजें रहती हैं लेकिन इन सब चीजों को कूर्क करते समय कहां तो हमें लाइन खींचनी चाहिये कि एसोसियेशन में काम ग्राने वाली कौन सी चीजें हैं ग्रौर कौन सी नहीं हैं और हमने वहां पर एक लाइन खींचने की कोशिश की थी कि कम से कम इन चीजों पर तो कोई हाथ नहीं डालना चाहिये । मैं समझता हूं कि वही भावना इस सारे विधेयक में है ग्रौर सरकार को यड ग्रधिकार नहीं मिलना चाहिये कि कोई भी डाकमेंट चाहे तो ले ले ग्रौर सरकार को कम्पेल नहीं किया जा सके कि वह उसका कारण बताये ।

Modification of

# (Time bell rings.)

तीसरी बात यह है कि नोटिफिकेशन की सविस करने की जो कुछ भी व्यवस्थायें हैं उसमें भी "All or any of the modes" रख कर सरकार चाहे तो इन सब व्यवस्थाओं को समाप्त कर सकती है । इसमें ग्राल इंडिया रेडियो है, नोटिफिकेशन को चस्पा करने की चीज है। मगर इन छोटी सी चीजों में भी सरकार ग्रपने हाथ में यह ग्रधिकार लेना चाहती है कि नोटिफिकेशन की सर्विस की जानकारी उस ग्रादमी को मिले. इसमें भी सरकार ग्रपनी ग्रसमर्थता सिद्ध कर के, यह जानकारी प्रापर क्वार्टर्स तक पहुंची या नहीं पहुंची उसकी सफाई का जो मौका मिलता है और इस तरह की जो व्यवस्थायें कानन में दी हई हैं उससे भी भ्रपनी बचत करना चाहती है। यह सब मेरी समझ में नहीं आता। फिर तो यह इंटेंगंस में जाने वाली बात है। बाकी चीजों के लिये तो समझ में आने वाली बात है कि ग्रापके पास कोई कारण हो सकता है लेकिन प्रोसीजरल बातों में भी आप सारे अधिकार ग्रपने हाथ में लेना चाहते हैं श्रौर किन कारणों से एसोसियेशन को अनलाफल घोषित करने का फैसला किया उसकी पढिलसिटी के लिये काननी दष्टि से जो जानकारी देने की ध्यवस्थायें हैं उसमें भी ग्राप बचत करना 1

# [श्रो सुन्दर सिंह भंडारी]

हम कभी समर्थन नहीं कर सकते । इन रूल्स को उस कानन की मंगा के अनसार ही बना कर लाग करना चाहिये । यही मेरा निवेदन まし

श्री रेवती का त सिंह : माननीया, जिस समय अनलाफुल एक्टीविटीज (प्रिवेंगन) बिल पर इस सदन में बहस हो रही थी उस समय करीब-करीब इस तरफ से तमाम र द यां ने एक स्वर से यह कहा था कि बहुत सम्भावना है कि इस बिल में, इस कानून में, जो व्यवस्थाए 5 P.M. की जा रही हैं उनका सरकार दुरुपयोग करेगी । और ऐसा हमने पुरा**चे** अनुभवों के ब्राधार पर कहा था। आपको याद होगा, जब डिफेंस आफ इंडिया रूल्स इस देश में लाग थे ग्रीर उनका जिस तरह से दुरुपयोग हुआ, मैं अधिक डिटेल में नहीं जाना चाहता, लेकिन 1965 में बिहार में डिफेंस आफ इंडिया रूल्स का इतना ज्यादा दुरुपयोग किया गया था कि उसका एक मखौल बन गया । ग्रापको जान कर ताज्जुब होगा कि जहां उस कानन में यह व्यवस्था थी कि जिला मजिस्ट्रेट से नीचे का कोई अफसर वारंट नहीं इश्य कर सकता है. वहां उसका वारंट एस० डी० ग्रो० तक ने इश्य किया था। कहीं कहीं पर पुलिस के सब-इंस्पेक्टर ने भी डी० ग्राई० ग्रार० के बारंट इश्य किये थे, जो हाई कोर्ट में रह हए थे। माननीया, डी० आई० आर० में भी सरकार को यह ग्रधिकार मिला हग्रा था कि बदि वह किसी आदमी को गिरफ्तार करेगी इसके रूल 30 के मताबिक, तो सरवार कारण बताने के लिये मजबूर नहीं है। किसी ग्रदालत में, हाई कोर्ट में, सुप्रीम कोर्ट में वह कारण नहीं बता सकती है, और उस अधिकार का इतना ज्यादा दुरुपयोग किया गया कि सारे देश में एक मखौल हो गया । जिस समय यह कानून यहां पास हैं रहा था, हमने यह कहा था कि सरकार को यह जो अधिवार दिया जा रहा है कि किसी भी संस्था को वह यनलाफल घोषित कर सकती है, गैर-कानूनी

# [RAJYA SABHA] Unlawful Activities 2798 KPrtvcattonl Bill, 1985

घोषित कर सकती है उसका यह दुरुपयोग करेगी। इमने यह आशंका व्यक्त की थी कि यह सरकार, जैसा उस समय सरकार की स्रोर से कहा गया था कि जिस समय हम नोटिफिकेशन जारी करेंगे, उस समय हम उस नोटिफिकेशन में ग्राउंड नहीं बतायेंगे, लेकिन जब टाइब्यनल में मामला जायेगा तो ट्राइब्युनल के सामने सारे कागजात रखेंगे, सारे ग्राउंडन रखेंगे, जैसा कि माननीय सदस्य चित्त बसू ने ग्रीर भंडारी जी ने काफी डिटेल में बतलाया, लेकिन मुझ को ताज्जव होता है कि जब यह रूल बने, जब गजट नंदिफिकेशन हुआ रूल का, उस रूप में अगर रूल 3, 4 और 5 को रहने दिया जाता है तो सरकार को इतने ज्यादा अधिकार मिल जाते हैं जिसको ग्रंग्रेजी में आरविटेरी पावर्स कह सनते हैं, जिसको निक्चित रूप में सरकार की नौकर-शाही दुरुपयोग करेगी । सरकार के मंत्रिमंडलों के इशारे पर, प्रतिपक्षियों और विरोधियों को ददाने के लिये उन नियमों का दुरुपयोग होगा । कोई तुक नहीं है कि किसो के ऊपर आप कोई इल्जाम लगायें स्रौर जिस साधार पर ग्राप इल्जान लगा रहे हैं, यदि वह ग्राधार भी उसको न बतलाया जाय, तो बह कैसे ग्रपना डिफेन्स करेगा, अपना कैसे बचाव करेगा ? साधारण और स्वाभाविक न्याय का तकाजा है कि अगर हम किसी के ऊपर अभियोग लगाते हैं तो उसको उस अभि ोग का आधार बतलाते हैं कि इस आधार पर, इस ग्राउन्ड पर हम ग्रमियोग लगाते हैं। लेकिन इनमें जो नियम 3 की बात है उसमें जो 'as far as practicable ' कह कर जो कुछ भा आप उलको देना चाह रहे थे उसको भी आपने ले लिया तो इसका मतलब यह हन्ना कि इन दो शब्दों के चलते आपने एक हाथ से दिया और दूसरे हाथ से वापस ले लिया ।

इसी वरह से नियम 312 में कहा गया है कि सरकार अगर समझे ही कि उन कागजात को ट्राइब्यूनल के सामने नहीं रखना है तो

टाइब्यनल सरकार को बाध्य नहीं कर सकता है कि उन कागजों को रखे जिनके ग्राधार पर उसने किसी संस्था को गैर-काननी घोषित किया । इसी तरह के नियम 4 बहुत साधारण नियम हैं. जिसमें गैर-काननी घोषित व्यक्ति या संस्थाग्रों को सचित करने के लिये ग्रापको जो उपाय कराने होंगे. वे होंगे रेडियो से घोषणा करना, इण्तिहार से घोषणा करना, इश्तिहार छाप कर घोषणा करना बादि और इसमें यह भी है कि सरकार उन साी कार्य-वाहियों को करेगी या उनमें से किसी एक कार्यवाही को करेगी । माननीया, देहातों में हम लोग देखते हैं कि मुकदमा लड़ने वाले लोग "वालाबाली' समन तामील कराया करते हैं। वालावाली समन का मतलब होता है, जो एक्यज्ड है सचमच में उसको समन मिलता नहीं है लेकिन गवाही, शहादत सब बना देते हैं, कि समन तामील हो गया, घर पहुंचा दिया गया है। तो सरकार इस कानन का उसी डंग से पालन करेगी झौर बिना प्रोपर इन्फार-मेशन दिये हुए, और एक्यज्ड को विना प्रोपर इन्फारमेशन दिये हुए किसी भी संस्था को गैर-काननी घोषित कर देगी ग्रौर कहेगी कि हमने एक कदम उठा दिया। कई कदम जो इसमें लिखे हैं उनमें से किसी एक के मताबिक कहा जायेगा कि सूचना दे दी गई है चाहे उसको सूचना मिले या नहीं मिले ।

नियम 5 में कहा गया है कि कोई भी रेफरेन्स ट्राइब्यूनल को होगा तो उसके सामने नोटिफिकेशन की कापी दी जायेगी, उसके साथ साथ ग्रौर दूसरे कागजात दिये जायेंगे लेकिन उसमें एक प्राविजो लगा दिया गया है कि ग्रगर सरकार पब्लिक इन्टरेस्ट में समझे कि देना वाजिब नहीं है तो सरकार नहीं देगी । यह जो पब्लिक इन्टरेस्ट शब्द है माननीया, उसकी ग्राज तक कहीं परिभाषा नहीं है और हर बात को सरकार पब्लिक इन्टरेस्ट में छिपा लेती है ।

माननीया, यह जो नियम बनाये गये हैं, आगर यह नियम अपने इस रूप में रहता है तो *Unlawful Activities* 2800 (Pretention) Bill, 1968

इस बात में कोई शबहा नहीं है, इस बात में कोई शक नहीं है कि उनका दुरुपयोग होगा । और न भी दृष्पयोग हुआ, माननीया, अगर हम बहस के लिये मान भी लें कि दूरुपयोग नहीं होगा, सरकार का इन्टेन्शन बहत सीधा सादा है, तो भी कान्न के रूप में यह नियम रहेगा तो कोई भी देखेगा तो वह यह समझेगा कि उस देश में जनतंत्र आखिर है या नहीं, इस देश में नागरिकों को नागरिक ग्रधिकार है या नहीं, क्योंकि फंडामेन्टल राइटस का करटेलमेन्ट होता है । कानून के मुताबिक यह कानून हर दब्टि से संविधान के विरुद पड़ता है, इसलिये में चाहंगा कि यह जो गैर जनतांत्रिक कायदे बनाये गये हैं, नियम बनाये गये हैं, जिससे सरकार के हाथ में बेगुमार ताकत मिलने वाली है, और मिली हई है, जिसके जरिये वह किसी भी दल को, किसी भी ट्रेड युनियन को, किसी भी मजदूर संस्था को, गैर-काननी घोषित कर सकती है और विना पाउन्ड दिखाये, बिना ग्राउन्ड बतलाये, टाइब्युनल के सामने वह घपनी वचत कर सकती है और कह सकती है कि हमने मान लिया है गैर-कान्ती, इसलिये गैर-कान्ती इसको मान लिया जाय । तो इसका नतीजा यह होगा कि देश में नागरिकों के अधिकार का हनन होगा ग्रौर इस तरह से नागरिकों के ग्रधिकारों का हनन रोजवरोज होता रहा तो मैं समझता हं, शायद वह दिन दूर नहीं है जब कि इस देश के नागरिक ऐसी सरकार के खिलाफ अभी तो जनतांत्रिक तरीके से लड रहे हैं लेकिन सरकार ठोक-ठोक कर उनको गुस्सा दे रही है कि तुम ग्रजनतांत्रिक तरीके छोड कर दूसरे तरीके भी अपनाओं । मैं पुनः अपील करता हं माननीय घर मंत्री से कि चित्त बसू के इस मोशन का विरोध न करें, इसको मान लें और सदन से मैं अपील करता हं कि इस मोशन को स्वीकृत किया जाय । इन शब्दों के साथ में पुनः इस प्रस्ताव की ताईद करता 1 3

SHRI M. R. VENKATA RAMAN (Madras): Government will be well advised to accept the amendmenta

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[Shri M. R. Venkataraman]

moved by Mr. Chitta Basu. I want to say that the whole thing is in such a way that It cannot stand the test of a writ petition either in he High Court Or in the Supreme Court. It is so much against natural justice, so much in excess of the rule-making powers and it is trying to negate the Act itself and it is assuming under the rules powers which the statute does not confer. It is fantastic. For instance, the first amendment given under rule 3 is that "as far as possi ble, the provisions of the Indian Evi dence Act will 'be applied" should go. It means that if it is not possible, they will not be applied and if it is, it will be done arbitrarily. Just ex tend it to some "other enactment. As far as possible, the man will be punished under the Indian Penal Code. What can be done? As far as possible, the trial will conform to the procedure; as far as possible, the criminal trial will be under the Cri minal Procedure Code. This is merely an excuse to simply throw overboard all laws of evidence and do anything arbitrarily.

Similarly, take the other amendment also saying that the  $Judg_e$  is not obliged to disclose anything. No Government can be compelled by the Judge. Then why call him a Judge? Call him an office<sub>r</sub> of th<sub>e</sub> Government. That is better.

SHRI SUNDAR SINGH BHAN-DARI: Formerly, they wanted an officer. Later on it was changed into a Judge.

SHRI M. R. VENKATARAMAN: The Act itself was passed in the teeth of opposition from all the opposition parties. I understood—then I was not here—that something by way of mitigation in procedure at least would be done, as pointed out when Mr. Chitta Basu addressed the House. But it is just the contrary which is being done by the rules. In fact, you want to do something just like under the Defence of India Rules to get over **all** the hurdles, to be able to be free from all the constitutional restrictions. And as if by a sleight of hand, here is an Act passed and rules framed thereunder, and these rules begin to do things which even the Constitution does not empower any law-making body to do in this country.

I think the Government will be well advised not to have these rules. It ifl a negation of democracy and the Act itself is an unusual Act. The Act itself takes away the normal rights of trial, etc. And when you work out the rules for the application of the Act, in practice you take away even that thing which was contested and .to some extent watered down or improved by the Opposition point and that is completely negated by the rulemaking power. I do not knowsomebody who is probably very angry with the House or who does not think that it is useful to confer procedural, trial and evidence rights to the accused must have done it. It is going to bring more discredit to the Government quite apart from the things which will do that obviously to it in this country. It is going to do that.

I hope that these amendments of Mr. Chitta Basu will be accepted.

SHRI BHUPESH GUPTA (West Bengal): Madam, I am very grateful to my friend, Mr. Chitta B'asu, for having tabled this, for having brought this motion before the House. What the Government could not get passed through the original Act, they are now trying to get done through the back door, shall we say, under the cover or guise of rulemaking. This is a piece of legislative pick-pocketing, pure and simple. They thought that Parliament would be more or less unawares, we shall do this thing, notify it in the G'azette and have it done. But I am very glad that we have a policeman here to catch the pickpocket.

Presently, well, we are discussing-this matter. Now, I do not know the legal implications of it, in strict legal terms, what the Supreme Court or

## the High Court is going to say from the point of view of natural justice, rule of law, fundamental rights and the right of the accused to have natural justice and so on. Then, let us wait for it. But a<sub>s</sub> far as they are concerned, they are not in the least bothered about it as to what the Supreme Court or the High Court may say. I am told that a gentleman called Mr. Gill was here and was sitting with Sardar Swaran Singh. He has said that he is going to criticise the High Court in the Punjab Assembly. He came here and in the Central Hall, I am told, he announced it. It is the mentality of the regime. And you will be surprised how the Government behaved when the Pujab High Court gave the judgment on this Appropriation Bill. Mr. Gill "made a statement, I woud fight against it. This is not how a Chief Minister is supposed to speak. I may speak; others may speak but a Chief Minister does not speak in that language. But then his political literacy is in great doubt.

But here you see, what they are doing. They are actually negating the Evidence Act, firstly, in the name of rule-making. Secondly, they aie abusing the Tribunals which will come into existence and even the Tribunals of their creation will not have the right to ask for certain documents. And in fact, the Government would not be called upon to explain. Why is the Government not submitting the documents to the Tribunal? All that they are to say is that the document is of a confidential nature and hence, they would not like to place it before the Tribunal. I do not know why they treat the Tribunal in this manner and cripple i. First of all, circumventing the normal judicial process and circumventing the normal law courts, they created a Tribunal with executive officers. Then, as Mr. Bhandari pointed out, under pressure from Members of Parliament they agreed to have a Judge. Having got a Judge there, they are asking the

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Judge to function as if the Judge is an Under Scretary of the Home Ministry. You see, this is the attitude of the Government towards the judiciary of this country. You have got a Judge to sit on the Tribunal. And Judgeg have certain standards and norms. They are expected to behave in a particular manner; indeed, they should behave in that manner. 3ut now, not with the sanction of Parliament. not by direct legislation by Parliament but by making rules, you are telling the Judges who may be in the Tribunal that they would have no right to ask for documents, they would have no right to consult the Evidence Act or pursue the normal rules of evidence under the statute law of the land, under a particular Act, the Evidence Act here. This is treating the Constitution with contempt and the fundamental rights with utter disdain; this is treating the rights of the citizens cynically and with the utmost callousness; this is treating the Tribunal, again, with an air of overlordship as if the Tribunal is a kind of an appendage of the Home Ministry or the executive. Then it amounts to treating the Judge who shall be sitting in the Tribunal as » sort of again, appendage or, as I said, as some one in the nature of an Under Secretary of the Home Ministry. This is the dispensation of thus legislation. Now, here you see. the organisations will be prosecuted, their fundamental rights will be taken away. They can be declared illegal. But the Tribunal will not be able to compel the Government to place before it the very material documents on which the Government may have taken the decision. For example, "shall not compel the Government to produce before it such books of account or other documents" Now, books of account we can understand in its strictest term. But 'other documents' means any document. It is a sweeping definition: '... such books of •account or other documents," Therefore, everything which is not a book of account will also come under this

[Shri Bhupesh Gupta]

direction in favour of the Home Ministry and the following under this Rule.

Then it says:----

"(b) where any such books of account or other documents have been produced before it by that Government,—

(i) make such books of account or other documents a part of the records of the proceedings before it, or

(ii) give inspection of, or copy of the whole of, or any extract from any such books of account or other documents to any party before it or to any other person."

They will not feature at all. What does it mean? On the basis of a forged document a party may be declared illegal and the Tribunal shall not have the right even to ask for a simple inspection. They cannot have a look at the document whether it is forged or genuine. Suppose the Government, Madam Deputy Chairman, calls for a certain document or certain leaflets or pamphlets or things like that, or a speech, and then on the basis of that the Government asks the Tribunal to declare the party illegal or to take some action, then the Tribunal would not be in a position to ask for the full text of the impugned speech or the impugned document. This is their idea of the rule of law, leave alone other things. That is to say, the best way would oe for them to tell that whichever organisation Mr. Chavan and his bureaucratic rai in the Home Ministry think should be declared illegal shall be declared illegal. And since this is the order of the Home Ministry the Tribunal shall carry it out. Therefore Mr. Chavan is Tribunal, Mr. Chavan is law, Mr. Chavan is the Kvidence Act, Mr. Chavan is the Judge, Mr. Chavan is the accuser, Mr. Chavan is an Advocate and Mr. Chavan is the executor, everything in one. What a farce?

SHRI DAHAYABHAI V. PATEL: They are democrats.

SHRI BHUPESH GUPTA: My friend belives that they were democrats. I can understand a Hitler, a Mussolin or an Ayub Khan making such a thing, but they pretend to be democrats. They tell the world that they are the largest democracy. What a show of democracy? I do not know if there can be a bigger hoax in this world. Therefore, it is a great hoax. These gentlemen at present collectively, individually, are playing the greatest hoax on the country when they say that they believe in democracy • •. (*Interruption*).

THE DEPUTY CHAIRMAN: Please wind up.

SHRI BHUPESH GUPTA: . .  $_8$  Let me have the last fling.

THE DEPUTY CHAIRMAN: You have spoken as much as the mover has spoken.

SHRI AKBAR ALI KHAN (Andhra Pradesh): He is not speaking on merits. He wants to have a fling on the Congress and the Government.

SHRI BHUPESH GUPTA: As far as my friend, Mr. Akbar Ali Khan, is concerned ... :

THE DEPUTY CHARIMAN: Please wind up.

SHRI BHUPESH GUPTA: he never supports us on this thing. Mr. Sapru used to do that. And Mr. Akbar Ali Khan with all that support as a very loyal Member to the Ministers and the Treasury Benches secured not more than 42 votes . . .

THE DEPUTY CHAIRMAN: Mr. Gupta; please come to the point. Now you wind up.

SHRI BHUPESH GUPTA: . . . All I say is it is a positive point I

# am very sorry for him. I do not know-but there is a sort of clash between the two things, greater the support, lesser the votes for my friend $\ldots$ .

PANDIT S. S. N. TANKHA: Mr. Bhupesh Gupta, I am surprised that you are giving a personal fling.

SHRI BHUPESH GUPTA: It is not personal. Was it election or a marriage party? It was not a marriage party. It was a public affair. You publicised it. You called pressmen to tell the world which is your lobby and which is somebody else's lobby. You held that meetings before the election, during the election and after the election. And he says it is a private matter . . .

THE DEPUTY CHAIRMAN: Mr. Gupta.

SHRI BHUPESH GUPTA . . . Madam Deputy Chirman, I do not wish to say very much except that it should be opposed tooth and nail. This shows the mentality of the Government there. -They have disregarded the entire Opposition. In spite of our differences we all opposed this Unlawful Activities (Prevention) Bill. But they disregarded the reprsentatives of the 60 per cent, of the electorate . . .

THE DEPUTY CHAIRMAN: That will do.

SHRI BHUPESH GUPTA: ... Now having got the Bill passed surreptitiously they are trying to indulge in what I call legislative pickpocketing.

SHRI VIDYA CHARAN SHUKLA: Madam Deputy Chairman, the hon'ble Member who spoke just before me has read many more things than is merited in these rules. May I remind him that during the discussions in the Joint Select Committee it was mentioned that 'all the rules that would be framed would be in accordance with the spirit of the Act and that no rule<sub>s</sub> made under any Act which would go beyond the ambit of the Act itself

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can be valid. These are the two things which will clarify this matter to him. The rules that have been made are strictly within the ambit of the Act that has been approved by this House. I claim that when we approved of these rules we took particular care to see that none of these rules go beyond the Act which has been passed by this honourable House.

Now, Madam, if we go amendment by amendment, I would try to convince the hon'ble Members—although I do not know whether they are open to any conviction or they are interested in just a political fling that, they want to have by calling us a dictatorship. But I would do my duty—how with regard to all the principles of democracy we have tried to make these rules as least restrictive as possible.

If the hon'ble Members remember the original Act, as it was originally introduced, they will remember...

SHRI DAHYABHAI V. PATEL:  $Ho_w$  was it passed?

SHRI VIDYA CHARAN SHUKLA: ... I have told that I am giving the scheme of the Act as it was originally contemplated. But when it went to the Joint Select Committee of the two Houses we had discussions there, and then we amended the Bill in accordance with the wishes of the Joint Committee, and then that particular Bill was adopted by both the Houses, and after that, in accordance with the provisions of the Act, as passed by both the Houses, we have brought forward these rules.

Now, Madam, the first amendment relates to sub-rule (1) of rule 3. Here it is a question of the Evidence Act. Now when we discuss this matter, Madam, we must remember what we are dealing with, the nature of the things that will be dealt with by the Tribunal. The Tribunal which will be constituted by a sitting Judge of the ,[Shri Vidya Charan Shukla] High Court would be holding an enquiry into the political activity or other unlawful activities of the organisation such as the National Mizo Front which  $ha_s$  been declared an unlawful organisation, or any such identical organisation. The intention of the Government is not to circumvent the provisions of the Evidence Act. I can assure the hon'ble House that we will do our best to see that the provisions of the Evidence Act are followed while we go before the Tribunals . . .

SHRI BHUPESH GUPTA: What do you mean by "we" ?

SHRI VIDYA CHARAN SHUKLA: Government.

SHRI BHUPESH GUPTA: "Government" is a big term.

SHRI VIDYA CHARAN SHUKLA: . . . But in case there is any such material with the Government the disclosure of which will endanger the national security, for that purpose we have got this saving clause there. But it is not our intention —I want to make it again clear—to circumvent the provisions of the Evidence Act. We intend to follow it as far as possible.

SHRI BHUPESH GUPTA: National security  $i_s$  understood by you as Congress security.

SHRI VIDYA CHARAN SHUKLA: That is your idea of national security. It is not my idea. We are nationalists and  $ou_r$  idea of national security is national security and nothing else. We have  $n_0$  party considerations in this matter.

SHRI SUNDAR SINGH BHANDARI: This clause is not about documents. It is about the procedure in the Evidence Act.

SHRI VIDYA CHARAN SHUKLA: In the Evidence Act there are certain procedures and if we follow them and if certain documents come to public light, then it will endanger national security .

SHRI BHUPESH GUPTA: I am reminded of Chamberlain's: "collective security." When he said "collective security", he meant "security to collect".

SHRI VIDYA CHARAN SHUKLA: If I do not yield to the hon. Member, he calls me arrogant. So I have decided to sit down whenever he gets up so that I am not open to that charge of beting arrogant. Madam, I have explained and I have already given an assurance that we will follow the provisions of the Evidence Act as far as possible and only for this limited contingency of not being required to disclose a document or evidence which would endanger national security, we have kept this thing and there is no intention on the part of the Government to ride roughshod aver the normal provisions of law.

SHRI SUNDAR SINGH BHANDARI: Where do you want to draw the line 'between "as far as possible" and "not possible"?

SHRI VIDYA CHARAN SHUKLA: That has  $t_0$  be left to the discretion of the Government elected by the people. (*Interruption*) It is not possible tfor me to stand here and draw a line like that. Madam, as regards the second amendment . . .

SHRI M. R. VENKATA RAMAN: "As far as possible" is a point of difficulty. For instance, you do not say "Jump across the well as far as possible, half the well or threefourths of the well." Still the man goes down. Either you do not go near the well or you climb over it. S<sub>0</sub> there is no rjch thing as "as far a<sub>s</sub> possible" in certain cases. There is no such thing in the application of the Evidence Act also.

SHRI VIDYA CHARAN SHUKLA: We will us<sub>e</sub> the Evidence Act practi-

cally every time. But if it is necessary not to use it or when the provisions of the Evidence Act come into conflict with the n'ational interests, then only the Government will not use it. This is my assurance.

SHRI SUNDAR SINGH BHANDARI; This is not convincing.

SHRI VIDYA CHARAN SHUKLA: I am sure if you consider this matter from a nonpolitical angle, you will be convinced. But my misfortune is that the hon. Members look to this rule and this law with a great deal of suspicion. This is evident by the way they hurl allegations ;&nd use epithets against the Government. Madam, we have tried out best to convince Lhem that there is no political motivation as far  $a_s$  the Government is concerned. Our only intention is to safeguard national unity and keep the integrity of the nation intact. This is our only aim. This is our only intention.

The second amendment that the hon. Member has suggested is omission of, sub-rule (2) of rule (3). Here, this is a question of claiming privilege for a document which is claimed to be of a secret nature. Now this is an unexceptionable principle; whenever the Government finds that there is a particular document, for example, a report of the Intelligence Bureau or some such document which cannot be disclosed for public scrutiny and if the Government did not have the power to withhold such documents from the tribunal. it will really create a very bad and illogical situation. To avoid that illogical situation, this particular rule has been framed that certain documents which are secret in nature, which are never made public because that wil lhave repercussions far beyond that particular document, need not be disclosed. For instance, we may have certain reports about foreign involvement of certain organisations or certain individuals. And if those reports are made public, not only the organisations but even our sources and our contacts will be thrown to public light and no responsible Government would do a thing

like that and make its intelligence sources Or contacts known by throwing their intelligence reports to public gaze . . .

SHRI SUNDAR SINGH BHANDARI: Will you frame your case only on those reports? You will have no other documents?

SHRI VIDYA CHARAN SHUKLA: I am not saying that it will be based only on these reports.

SHRI K. CHANDRASEKHARAN: The hon. Minister just stated that such intelligence documents cannot be put before public gaze. Without going into that controversial aspect, may I ask the hon. Minister; Particularly when the tribunal is manned by such a high personage as a High Court Judge, what is the harm or what is the difficulty in producing such intelligence documents at least before the High Court judge for the purpose of scrutiny by the High Court judge?

SHRI VIDYA CHARAN SHUKLA: The hon. Member souldknow that any document produced before the tribunal becomes a public document. When a document goes before the tribunal, it does not remain secret. This is a common point in law which the hon. Member must understand. Madam, because of this reason, it is not possible for us to accept the second amendment also.

Madam, the third amendment which has been moved by the hon. Member is regarding the omission of words "all or any of" in rule 4. Here, one of the hon. Members who spoke in this debate said that we want to abolish the modes of serving the notice on the organisation to 'be declared unlawful. It is not a question of abolishing these modes. It is only a question of specifying further modes of service have been specified in the Act. Now this rule only empowers the Government to specify further modes of service; in case the modes uf service specified in the Act are found to be

[Shri Vidya Charan Shukla] ineffective, these further modes can be evolved by the Government. This is our limited purpose and this is not in contracdiction with the Act which has been passed. This kind of power is already provided in section (3) subsection (4) of the Unlawful Activities Act.

The fourth amendment, Madam, that has been suggested by the hon. Mem ber, Shri Chitta Basu is regarding the proviso that Government may not dis close any facts to the tribunal which it considers to be against the public interest to disclose. Now this is more or less on the same footing as the earlier amendment and I have already given my arguments as to why the Government is unable to accept any such restriction on their right not to disclose information or document<sub>E</sub> or any such paper which is against the public interest disclose to Madam, because of all this. I am sorry we are not able to accept any of these amendments. I wish it was possible to accept one or two amendments which would have mollified the feelings of hon. Members. But unfortunately, the nature of the amendments is such that the very purpose of the Act will be defeated if we accept them . . .

SHRI BHUPESH GUPTA: What is this "mollifying"? This is how you accept amendments?

THE DEPUTY CHAIRMAN: Have you finished, Mr. Shukla?

SHRI VIDYA CHARAN SHUKLA: Yes, Madam. I would request the House to reject these amendments.

SHRI CHITTA BASU: Madam, I have listened to the arguments given by the hon. Minister against the amendments which I have proposed. In the first place, I want to draw your attention to the fact that the Act itself puts some restriction on the fundamental rights of the citizens of the country. But it could be enacted only because the consideration was

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whether these restrictions were reasonable or not. As a matter of fact, Mr. C. K. Daphtary said that this Act put some restriction on the fundamental rights of the people. But, according to him, it is a reasonable restriction. He says. "This is supposed to be, and I believe it is, a reasonable restriction." Madam, even if it is accepted that the Act puts some reasonable restriction on the fundamental rights of the people, the rules which the Government propose to frame are not reasonable, according to me.

## AN HON. MEMBER: They are fetters.

SHRI CHITTA BASU: Yes, they are fetters. They have crossed the limits of reasonable restrictions. Therefore the arguments that he has advanced cannot satisfy any member in this House. Again, Madam, he has given an assur-rance that the Evidence law will be followed. Madam. assurance is not law. He simply says that an assurance is being given that the Evidence Act will be followed. On the basis of this assurance, I think no rules can be framed. Again, Madam, I want to say that the very purpose of the Government is to take away the fundamental rights of the people. The purpose of the Government is to suppress certain organisations which the Government does not like because of certain political objectives those particular organisations may follow. In spite of this, they say that they respect democracy in this country: there is no semblance of democracy in this country. Therefore I do not find any reason for withdrawing my amendments and I feel that in the interest of democracy ana in the interest of Fundamental Rights this amendment should be accepted and democracy should be ensured even to a limited extent.

THE DEPUTY CHAIRMAN: The question is:

"That this House resolves that in pursuance of sub-section (3) Of section 21 of the Unlawful Activities (Prevention) Act, 1967, the following modifications be made in the Unlawful Activities (Prevention) Rules, 1968, published in the Gazette of India by the Ministry of Home Affairs Notification S.O. No. 481, dated the 5th February, 1968 and laid on the Table of the Rajya Sabha on the 28th February, 1968, namely: —

(i) in sub-rule (1) of rule 3, the words 'as far as practicable' be omitted;

(ii) sub-rule (2) of rule 3 be omitted;

(hi) in rule 4, the words 'all or any of be omitted;

(iv) the proviso to rule 5 be omitted.

Thi<sub>s</sub> House recommends to the Lok Sabha that the Lok Sabha do concur in this resolution."

(After taking a count)

Ayes ----- 24

Noes .... 42

'l%e motion was adopted.

#### STATEMENT *RE* RECENT INCIDENTS AT BHUJ

THE MINISTER OF STATE IN THE MINISTRY OF HOME AFFAIRS (SHRI VIDYA CHARAN SHUKLA): Madam, the State Government of Gujarat had been requested to furnish the facts regarding the incidents reported to have taken place on 8th May at Bhuj. The State Government have informed us that they ar<sub>e</sub> making enquiries into the allegations and that a report will be furnished in due course. The Government are awaiting the report.

अ: राजनारायस (उत्तर प्रदेश) : यहा स्टेटमेंट है जिनके लिये हम तीन घंटे से बैठे हैं।

#### incidents at Bhuj 2816

SHRI VIDYA CHARAN SHCJKLA: Madam, I would like to add that we asked for a report several days back and it is unfortunate that the report has not yet come; we were waiting for it. In fact I delayed the making of this statement in the hope that the report will arrive but unfortunately the report has not yet come and in the absence of the report, I cannot say anything.

MISRA SHRI LOKANATH (Orissa): Madam, in every State the Government of India's Home Ministry has an officer; he is of the rank of S.P. and he belongs to some special agency or something. Has the hon. Home Minister asked through his own Ministry's man in Gujarat as to the veracity, of the statements made on the floor of the House by the Members of the Opposition? If not, why was that agency not taken into confidence and used for obtaining this information, if that was so necessary to be made available before the Rajya Sabha adjourned? Has he used it or has he not used it? Has he only depended upon the information to be furnished by the State Government?

SHRI VIDYA CHARAN SHUKLA: Madam, our practice is that in all such cases We go by the reports of the State Governments. Any other information that may be available is not relevant. That is why I am .-sorry and I feel really bad that I am not able to give any information to the hon. House. I wish I had the information from the State Government. When we sent the wireless message to them, we requested them to .' 'end it latest by the forenoon of the 12th and we received a wireless message from them vesterday that they are sending the unfortu-I nately the report. But report has not yet come.

श्री सन्दर सिंह भंडारी (राजस्थान) : मैंने जिस दिन सत्याग्रह हुग्रा था उस दिन भी कुछ तथ्यों की तरफ आपका घ्यान आकृषित किया था। लोगों को धूप में बिठाये रखा