गया है। तो इस तरह के और भी गिरोह काम करते हुए हो सकते हैं। क्या पाकिस्तान का ध्यान इस तरफ भी दिलाया जायगा?

SHRIMATI LAKSHMI N. MENON: This does not arise from this question.

MR. CHAIRMAN: She says that this does not arise out of the question.

SHRI A. B. VAJPAYEE: Sir, it does. It is a question of whether the Home Ministers' Conference will discuss this.

SHRIMATI LAKSHMI N. MENON: The agenda for the next Home Ministers' Conference has not been finalised and when it is finalised I am sure all these problems will be taken into consideration.

SHRI D. THENGARI: Will the hon. Minister tell us whether the agenda will include the problem of conversion of Hindus to Islam in Pakistan?

SHRIMATI LAKSHMI N. MENON: No, Sir.

SHRI M. VERO: In view of the fact that the Pakistani arms assistance and the guerilla training given to the Naga rebels cause an indirect effect on Nagaland peace talks, may I know from the Minister whether the delegate of the Indian team to the Indo-Pakistan Conference this time will put any question in this regard?

SHRIMATI LAKSHMI N. MENON: T cannot give a categorical answer as to whether this particular problem will be put on the agenda.

*588 [The questioner (Sarvashrl Niren Ghosh and M. Basavapunnaiah) were absent, For answer, vide col. 3757 infra.]

◆589. [The questioner (Shri Sitaram Jaipuria) was absent. For answer, vide cols 3757-3758 infra.]

MONUMENT IN THE MEMORY OF LOKA-MANYA TLLAK AND NETAJI IN MANDALAY

*590. SHRI DEOKINANDAN NARA-YAN: Will the Minister of EXTEBNAL APFAIR_s be pleased to state-.

- (a) whether it is a fact that the Municipal Corporation of Poona has sent a resolution passed by it requesting the Government of India to approach the Government of Burma regarding erection of a monument in Mandalay where Lokamanya Tilak and Netaji Subhash Chandra Bose had undergone imprisonment; and
- (b) if so, whether Government have taken any action in the matter?

THE DEPUTY MINISTER IN THH MINISTRY OF EXTERNAL AFFAIRS (SHRI DINESH SINGH): (a) We have not received any communication from the Municipal Corporation of Poona on this subject.

(b) Does not arise. However, at the request of the Lala Lajpatrai Centenary Celebrations Committee, we have taken up with the Government of Burma the question of fixing a plaque in the bungalow in which Lala Lajpatrai was detained in Mandalay for some time in 1957.

SHRI DEOKINANDAN NARAYAN: My question refers to Lokamanya Tilak and Netaji Subhas Chandra Bose. I want to know if there is any proposal before the Governjnemit to erect any memorial in memory of Lokamanya Tilak and Netaji Subhash Chandra Bose in Mandalay, where they were incarcerated and in prison for some years.

SHRI DINESH SINGH: The hon. Member's question referred to a specific matter, whether we had heard from the Municipal Corporation of Poona and I gave the specific reply that we had not heard from that Corporation.

SHRI DEOKINANDAN NARAYAN: j No, Sir. It refers to the resolution of ' the Poona Municipality that was passed and that was forwarded to the Government.

Oral Answers

MR. CHAIRMAN: But he has; not received any communication.

SHRI DEOKINANDAN NARAYAN: It referred to the erection of a monument in Mandalay Jail. I want to know from the Government if there is any proposal with the Government to erect any memorial.

MR. CHAIRMAN: He said that they have not heard from the Poona Municipal Corporation.

SHRI DEOKINANDAN NARAYAN: They may not have received the resolution, but they know about the imprisonment of L'okamanya Tilak that took place some years ago. May I know if they are going to erect any memorial there in Mandalay, il they have had any correspondence with the Government of Burma to secure that place or erect some memorial there where they were imprisoned, Loka-manya Tilak and Netaji Subhas Chandra Bose? That is my question.

MR. CHAIRMAN: Have you suo motu done it, without hearing from the Poona Municipal Corporation—he asks.

SHRI DINESH SINGH: We had only taken up with them the question of fixing a plaque but we have not taken up the question of setting up any other memorial

SHRI DEOKINANDAN NARAYAN That is why I wanted to know if they are going fo take up the question with the Government of Burma and if there is any proposal with the Government to erect any memorial there in the jail or in any other place where they were imprisoned. Do they intend to do anything in the matter?

MR. CHAIRMAN: Evidently there is no proposal.

SHRI DEOKINANDAN NARAYAN: They wrote to the Burma Government only about Lala Lajpatrai.

MB. CHAIRMAN: Apparently there is no proposal-that seems to be the caseunless you are suggesting it.

SHRI G. RAMACHANDRAN: Does the Minister imply by his answer that unless somebody else takes the initiative, a municipality or a memorial committee or whatever it is, they themselves never take the initiative in a matter like this?

MR. CHAIRMAN: It does not imply that. The question was whether they have heard from the Municipal Corporation of Poona. He said that they have not heard from the Poona Municipal Corporation, which is the reply to the question.

SHRI G. RAMACHANDRAN: My question is: Do they in all such matters look into a thing like that only if somebody else takes the initiative?

MR. CHAIRMAN: It is too general a question, 'all such matters'.

SHRI CHANDRA SHEKHAR: Would the Government consider the desirability of constructing a memorials for Netaji Subhas Chandra Bose and Lokamanya Tilak?

SHRI DINESH SINGH: We will look into it.

PEACE TALKS WITH HOSTILE NAGAR

- SHRI SANKAR PRATAP SINGH DEV: Will the Minister of EXTERNAL AFFAIRS be pleased to refer to the reply given to Starred Question No. 31 in the Rajya Sabha on the 17th November, 1964 and state:
- (a) whether the peace talks with hostile Nagas have since been resumed;
- (b) if sO, whether any agreement has been arrived at?

THE MINISTER OF STATE IN TIM; MINISTRY OF EXTERNAL AFFAIRS (SHRIMATI LAKSHMI N. MENON): (a) The talks were resumed on the 28th November, 1964 and have since been recessed again.

(b) No. Sir.

SHRI SANKAR PRATAP SINGH DEV: What are the reasons for the delay in the talks?

SHRIMATI LAKSHMI N. MENON: There are certain proposals made oy both the parties and they are examining them. The talks will be resumed again towards the end of this month

SHRI B. K. P. SINHA: There have been persistent and consistent reports in newspapers that some of the members of the Peace Delegation have made statements-I mean Shri Jayaprakash Narayan and who, in my opinion is more important, Mr. Gun-devia, the Leader of the Government of India Delegation, who also happens to be a Secretary to the Government —which indicate that they want a settlement for Nagaland on the basis that Nagaland is given something short of secession and something more than what the other States of the Indian Union have got. They want to confer on Nagaland a status midway between independence and Statehood as contemplated in our Constitution. May I know if that is the personal opinion of those gentlemen or does it indicate the thinking of the Government on this problem?

SHRIMATI LAKSHMI N. MENON: No, Sir. No such statement has been made. The press has been blurting out all kinds of reports, but the Leader of the Delegation, Mr. Gundevia, has not made such a statement.

SHRI ARJUN ARORA: May I know if the Government is satisfied with the progress of the talks and is the Government aware that the country is extremely dissatisfied with the developments that have taken place from the talks?

SHRIMATI LAKSHMI N. MENON: The Government is very patient and it finds that the only way to solve this problem is by negotiations and it will take a long time. The Government is satisfied so far with the progress made.

to Ouestions

SHRI I. K. GUJRAL: While contradicting him that the country is dissatisfied and while appreciating the efforts of the Government in arriving at an understanding, would the Government take any steps to educate public opinion in this country, which is very much misguided and sometimes misled on the basic issues involved in the Nagaland negotiations?

SHRIMATI LAKSHMI N. MENON: It is a suggestion for action, it is a good suggestion too

SHRI A. B. VAJPAYEE: Is it not a fact that in spite of the so called peace talks, the hostile Nagas are arming themselves and a batch of 500 Nagas is trying to cross over to Pakistan?

SHRIMATI LAKSHMI N. MENON: Yes. Sir, it is true. Therefore, we are taking adequate steps to see that this does not happen again.

SHRI B. K. P SINHA: The hon. Minister has said that Mr. Gundevia made no such statement, but may I know if the Government are thinking on that line, that is, they would be prepared for a settlement even on the basis of conceding more than Statehood, as contemplated in the Indian Constitution, to Nagaland.

SHRIMATI LAKSHMI N. MENON: The h'on. Member is assuming too many things which the Government is not aware of at all.

SHRI A, B. VAJPAYEE: On a previous occasion when a supplementary was put to Sardar Swaran Singh whether the crossing over to Pakistan of hostile Nagas will result in the flagrant violation of the truce terms, he was emphatic that such an activity by hostile Nagas will be a violation

of the truce terms. From the reply of the hon. Minister it is clear that they are continuing to arm themselves and trying to cross over to Pakistan. Is it not a flagrant violation of the truce terms and, if so, why cannot they suspend the talks until they abide by the truce terms?

Oral Answers

MENON: SHRIMATI LAKSHMI N. According to the truce, importation of arms is regarded as a violation of the truce terms, because these people are crossing the international border. We have declared three miles of the area as a disturbed area so that our military can take action if any such anti-tnice activity takes place.

SHRI A. D. MANI: May I ass the Prime Minister-this is a very important matterwhether the Naga re. bels have now made a demand that Mr. Phizo should be allowed to return to Nagaland if there has to be a solution of this question and, if so, what is Government's attitude towards the return of Mr. Phizo?

SHRI LAL BAHADUR: This matter has not been brought to our notice, nor has it been referred to us.

MAZAGON DOCK

*592. SHRI M. P. BHARGAVA: Will the Minister of DEFENCE be pleased to state:

- (a) whether Mazagon Dock Ltd. have permanently acquired the small repair yard in Goa:
- (b) whether equipment and machinery required for the expansion of the dock have been ordered and by what time they are expected in India; and
- (c) whether adequate land and dock site facilities have been arranged?

MINISTER **DEFENCE** PRODUCTION ' IN THE MIN-ISTRY OF DEFENCE (SHRI A. M. THOMAS): (a) This yard was handed over to the Mazagon Dock Ltd. on 14th

April, 1962 for reactivation and management. Mazagon Dock Ltd. continues to manage the vard on payment of an annual rental.

to Questions

- (b) No expansion plan has so far been taken up.
- (c) 20,000 sq. metres of land, in the vicinity of the Yard, is being acquired at a cost of approximately
- Rs. 2:5 lakhs In order to provide accommodation for the supervisory staff as well as administrative building, etc.

SHRI M. P. BHARGAVA: May I know Sir, whether the yard in Goa is now completely under the administrative control of the Mazagon Dock and, if so, since when?

SHRI A. M. THOMAS: It is completely under the administrative control of the Mazagon Dock. It was handed over on 14th April, 1962, but it is only the management that is with the Mazagon Dock Limited. This project was a public limited company registered under the Portuguese law. The Company has to be wound up and such further steps that are necessary will have to be taken for complete transfer ownership.

SHRI M. P. BHARGAVA: Mav I know whether any specialised work has been assigned to this Dock at Goa or it is carrying on its work as hitherto?

SHRI A. M. THOMAS: The yard has undertaken repair work of barges mainly. There are about 200 barges working there near that port mainly for the transport of iron ore from shore to ships in stream, and that was the main work that was being undertaken. In fact, it would be possible to take on other works, that is, there are thousands of small craft there, and we may be in a position to undertake repair works of those also. There are i as many as 20 ships on some occasions! in Marmagao harbour for loading iron j ore. We can undertake the repair I work of those ships also.

SHRI M. P. BHARGAVA: If the Government share the view that the yard at Goa is an ideal yard may I know whether the Government propose to extend the yard to a greater capacity than what it is today?

SHRI A. M. THOMAS: It is a good yard. It has to be said that the yard was left behind in a state of disorder when the Portuguese left, but we are trying to improve that. The expansion work which is being contemplated would come to about Rs. 5 crores, but it has to be decided whether the work has to be taken up after the ownership of this yard has been transferred to some public sector undertaking. Perhaps the Mazagon Dock Limited itself may undertake it. It is true, as has been pointed out by the hon. Member, that it is a yard well worth developing.

PIRATE RADIO STATION NEAR JULLUNDUR OR JAMMU

- •593. SHRI D. THENGARI: Will the Minister of COMMUNICATIONS be pleased to state:
- (a) whether the Government of India are aware that a pirate Radio Station is operating somewhere near-about Jammu or Jullundur in Punjab; and
- (b) if so, what steps have been taken so far to locate it?

THE DEPUTY MINISTER IN THE DEPARTMENT OF COMMUNICATIONS (SHRI B. BHAGAVATI): (a) The so-called pirate or host radio station working on 630 Kc/s is a new broadcasting station of Radio Pakistan.

(b) This station is operating from the Lahore area.

SHRI D. THENGARI: Has the Government enquired into the matter and found out that there is no pirate radio station functioning witnin India?

SHRI SATYA NARAYAN SINHA: The answer is clear. Why should we have said this without making an enquiry?

SHRI CHANDRA SHEKHAR:
Is it a fact that a pirate radio station is functioning in Bhutan, the Bhutan Government have approached the Government of India to locate this pirate radio and the Government of India have failed in this matter?

SHRI B. BHAGAVATI: We have no information.

SHRI CHANDRA SHEKHAR: What is the reply?

SHRI B. BHAGAVATI: We have no information.

SHRI SATYA NARAYAN SINHA: The question does not arise out of this. I have no information about that.

Shri CHANDRA SHEKHAR: I should like to ask another question in another form. May I know whether the Government have adequate facilities to locate a pirate radio, and if the reply is in the affirmative, may I know why not the pirate radio located in Bhutan was found out even after the request of the Bhutan Government.

SHRI SATYA NARAYAN SINHA: I cannot say that we have got everything perfect. There is nothing perfect so far as the human machinery is concerned. But to the extent we have got that machinery, it is functioning well.

SHRI FARIDUL HAQ ANSARI: May I remind the hon. Minister that when in 1942 the "Independent India Radio" was functioning from some part of India, especially Bombay, the British Government located it and all those people were arrested? Why not the Government of India also locate this pirate radio and do something to stop it?

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SHRI SATYA NARAYAN SINHA: I do not know. My hon, friend is talking of the old days in 1942. But so far as the present situation is concerned, if at any moment we are able to locate it, certainly the people will be punished.

SHRI A. D. MANI: Does Government have competent and adequate apparatus for locating pirate radio stations? Other countries have, and if the Government of India has such apparatus, where is it located?

SHRI B. BHAGAVATI: We have monitoring stations at Delhi, Bombay, Madras, Nagpur, Gorakhpur, Shillong and Srinagar. From these stations these monitoring operations are carried out, observation is carried out. So far we do not know that any pirate radio station is operating from within this country.

SHRI LOKANATH MISRA: May I know why the Government admits that it is a pirate radio when it Is functioning from Lahore? If the transmitter that is functioning from Lahore is disturbing any of our fre- quencies, jamming any of our frequencies, have they brought it to the notice of the international forum that looks after the distribution of these frequencies?

SHRI B. BHAGAVATI: That question does not arise at present because . . .

SHRI LOKANATH MISRA: Why do you call it pirate radio when it is functioning from Lahore?

SHRI B. BHAGAVATI: They can operate from Lahore. We cannot object to that. They are not operating from within this country. So far our monitoring observations do not indicate that any pirate radio or ghost radio is operating from this country. So there is no question of lodging any protest to the International Telecommunication Union.

SHRI BIREN ROY: Arising out of the answer that the Minister has given

that they are monitoring only fron fixed radio stations, have the Government no mobile equipment to find out pirate stations within the country?

to Questions

SHRI B. BHAGAVATI: We have no mobile stations, but I think these stations are quite sufficient to do the monitoring as required by the situation

SHRI LOKANATH MISRA: If it is functioning purely from Lahore and not functioning from the soil of India, why does the Minister call it a pirate j or a ghost station? They must be very frank about it and they must admit that it is not a pirate radio, that it is performing from Lahore itself and that it has nothing to do with India.

SHRI SATYA NARAYAN SINHA: I The hon. Member must realise that we have called it the so-called pirate radio.

INTELLIGENCE ORGANISATION OF DEFENCE MINISTRY

- *594. SHRI M. RUTHNASWAMY: Will the Minister of DEFENCE be pleased to state:
- (a) whether the Intelligence Organisation of the Defence Services is central and common to the three Defence Services:
- (b) whether there is a Topographical Section of the Intelligence Organisation preparing detailed maps of the land and sea frontiers of India; and
- (c) whether adequate measures for the security of the information gathered and the maps made in this section have been taken?

THE DEPUTY MINISTER IN THE MINISTRY OF DEFENCE (DR. D. S. RAJU): (a) Each of the three Defence Services has its own Intelligence Organisation.

(b) No, Sir. The detailed maps of the land and sea frontiers of India are prepared by the Survey of India, an organisation under the Ministry of Education.

(c) Adequate security measures exist to safeguard the information gathered and the maps made.

SHRI M. RUTHNASWAMY: If each of these Defence Services has its own Intelligence Organisation, may I know what provision there is for co-ordinating all this intelligence? Is there any Central Intelligence where this intelligence is co-ordinated?

SHRI Y. B. CHAVAN: There is a Joint Intelligence Committee which co-ordinates the work of the different Intelligence Organisations of the Services and also the Civil Intelligence Organisation.

SHRI C. D. PANDE: Apart from the Intelligence Organisations of the three Defence Services, have Government established any connection with the Indian Intelligence Bureau and also the Intelligence Department run by the External Affairs Ministry, as it was found during the time of the Chinese invasion that our intelligence on military matters was hopelessly lacking in accuracy and we had no information about the build-up of the Chinese forces in Tibet? May I know whether the same condition still exists or we have made some leeway and have come to the normal standard of espionage in the foreign countries?

SHRI Y. B. CHAVAN: I think in the last two years we have certainly made a good leeway and we are definitely not in the same position that we were in in 1962. But I can certainly tell you that this Joint Intelligence Committee which really speaking co-ordinates the work between the three Services' Intelligence Organisations, there is on the Committee a representative of the External Affairs Ministry as well.

SHRI FARIDUL HAQ ANSARI: May I know whether the hon. Minister has seen a report in the press that the Defence Intelligence will be functioning under the overall supervision of the Central Intelligence Bureau?

SHRI Y. B. CHAVAN: I have not seen the report.

पीकिंग के लिये मिशन

*४६४. े श्री गिरिराज किशोर कपूरः रं श्री दत्तोपन्त ठॅगड़ी :

क्या **वंदेशिक कार्य** मंत्री यह बताने की कृपा करेंगे कि:

- (क) क्या यह सच है कि काहिरा में हुए अपंक्तिबद्ध देशों के सम्मेलन में आण्विक परीक्षण के सम्बन्ध में पीकिंग को एक मिशन भेजने का जो प्रस्ताव उनके द्वारा रखा गया था उस पर पुनर्विचार किया जा रहा है; ग्रीर
- (ख) यदि हों, तो उस प्रस्ताव का व्यौरा क्या है ?

\$ [MISSION TO PEKING

/SHRI G. K. KAPOOR: DyD_1 \ SHRI D. THENGARI:

Will the Minister of EXTERNAL AFFAIRS be pleased to state:

- (a) whether it is a fact that Prime Minister's proposal of sending a mission to Peking regarding nuclear testing which was made at the Non-aligned Nations' Conference held at Cairo is being reconsidered; and
- (b) if so, what are the details of the proposal?]

वैदेशिक कार्य मंत्रालय में राज्य मंत्री (श्रीमती लक्ष्मी एन० मेनन): (क) जी नहीं।

(ख) प्रश्न नहीं उठता।

fThe question was actually asked on the floor of the House by Shri G. K Kapoor.

t[] English translation.

[THE MINISTER OF STATE IN THE MINISTRY OF EXTERNAL AFFAIRS (SHRIMATI LAKSHMI N. MENON): (a) No, Sir.

(b) Does not arise.]

श्री गिरिराज किशोर कपूर: क्या मन्ती महोदय यह बताने की कृपा करेंगे कि हमारे प्रधान मन्ती ने अपने भाषण में इस बात का जिक किया था कि पीकिंग को अणु अस्त्र के बारे में एक मिणन भेजा जाय.

श्री सी० डी० पांडे: वह स्टेटमेंट ग़लत है। यह प्रधान मन्त्री का केवल सुझाव मात्र वा।

श्री गिरिराज किशोर कपूर: या तो मन्त्री जी जवाब दें या ग्राप वहां जा करके बैठ जाइये। तो मैं यह पूछना चाहता हूं कि ग्रख्वारों में जब इस तरह की खबरें छपी थीं तो उसका प्रतिवाद क्यों नहीं किया गया ?

श्री लाल बहादुर: यह बात मैंने तब कही बी, जब कि एक्सप्लोजन या विस्फोट नहीं हमा था चीन का। अब वह प्रमन नहीं उटता।

श्री गिरिराज किशोर कपूर: क्या मन्द्री महोदय यह बताने की कृपा करेंगे कि जब उन्होंने यह बात कही थी तो किन-किन देणों ने इस प्रस्ताव का या इस बात का समर्थन किया था और उनके क्या नाम हैं?

श्री लाल बहादुर: उसका कोई प्रस्ताव मैंने नहीं पेश किया था । मैंने अपने एक बक्तव्य में, एक भाषण में उसका जिक किया था । इसलिये कोई वहां बोट या मत लेने की बात नहीं थी ।

श्री गिरिराज किशोर कपूर: क्या प्रधान मन्त्री जी यह बतलाने की कृपा करेंगे कि ग्रपने भाषण में उन्होंने जिस बात का जिक किया था, उस बात को कहने के लिये पहले उन्होंने ग्रपनी कैंबिनेट से राय कर ली थी या नहीं? श्री लाल बहादुर : उसमें कोई राय करने की आवश्यकता नहीं होती ।

SHRI A. D. MANI: When the Prime Minister mad_e the proposal in Cairo, did he notice a general unwillingness on the part of the non-aligned nations to support the proposal just because they wanted China to attain a level of equality with the United States of America?

SHRI LAL BAHADUR: That is not so, Sir. Firstly, they were not quite sure if this was going to take place, that is, the explosion, although I had said that there were reports about China making an explosion of an atom bomb. There was a general agreement with our approach against the use of nuclear bombs. But the name of China as such was not mentioned

श्री ए० बी० याजपेयी: बैल्सेड सम्मेलन के बाद मास्को और वाणिगटन को प्रतिनिधि भेजा गया था और रूस और अमेरिका से कहा गया था कि आगे अणु विस्फोट न करो और चीन ने अणु विस्फोट कर लिया, यह बात सच है। क्या फिर भी तटस्थ देणों या गुट निरपेक्ष देणों का एक प्रतिनिधि मण्डल चीन जा करके उनसे मिले और उनसे कहे कि वे आगे अणु विस्फोट न करें और टेस्ट बैन ट्रीटी में शामिल हो जायं, इस तरह का कोई प्रस्ताव प्रधान मन्त्वी के विचाराधीन है?

श्री लाल बहादुर: श्रव तो उस विस्फोट के बाद दूसरी बहुत सी समस्याएं खड़ी हो गई हैं, लेकिन इस समय हमारे सामने कोई ऐसा प्रस्ताव नहीं है कि जिसका माननीय सदस्य ने जिंक किया।

Shri Arjun Arora: May I know if the Government has sounded the non-aligned nations after the Chinese explosion about their attitude to the Chinese explosion and about the efforts at stopping further atomic tests by China?

SHRI LAL BAHADUR: Yes, Sir. We did write to many countries and, by

and large, they have said that th'ey do not agree with the nuclear explosion. But what should be the further steps, or what should be the further formulation in the UN, it has not been decided so far.

SHRI I. K. GUJRAL: May I ask the hon. Prime Minister whether in view of the changed situation the Government has taken any steps to take this issue cf Chinese bomb to the XIN. and/or other international forums like the Geneva talks and also the Second Bandung Conference?

SHRI LAL BAHADUR: I do not follow the question.

SHRI I. K. GUJRAL: I had requested the hon. Prime Minister to let us know what steps the Government has so far taken to raise these issues in the UN as wel] as othe_r international forums

SHRI LAL BAHADUR: About the other international forums, I have no special knowledge. Of course, this matter will be taken up and discussed in the Disarmament Committee. In regard to the UN, our Foreign Minister has already spoken about this in the UN.

(Shri A. D. Mani rose)

MR. CHAIRMAN; Mr. Mani, you must, of course, have the last word.

SHRI A. D. MANI: Sir, I just wanted to put a question. Reports have appeared that China is going to detonate another atom bomb. In view of this, has the Prime Minister considered the desirability of addressing the non-aligned nations on the question of making an urgent representation to China not to explode an atom bomb?

SHRI AKBAR ALI KHAN: But we should not become so nervous.

SHRI A. B. VAJPAYEE: We believe in *ahimsa*; how can we be nervous?

(No reply)

*596. [The questioner (Shri U. S. Dugal)] was absent,. For answer, vide col. 3758 infra.]

*597. [The questioner (Shri Surjit Singh Atwal) was absent. For answer, vide col. 3758 infra.]

हवाई दुर्घटना में एक कंडेट की मृत्यु

क्या प्रतिरक्षा मन्त्री यह बताने की कृपा करेंगे कि :

- (क) क्या यह सच है कि ३० नवम्बर, १९६४ को हैदराबाद के निकट ट्रेनिंग के दौरान एक कैंडेट की हवाई दुर्घटना से मत्यु हो गई थी; और
- (ख) १६६४ में अब तक ऐसी कितनी दुर्घटनायें हो चकी हैं ?

t [DEATH OF A CADET IN FLYING ACCIDENT

,TM /SHRI V. M. CHORDIA: \ SHRI RAM SAHAI:

Will the Minister of DEFENCE be pleased to state:

- (a) whether it is a fact that a **flying.** cadet was killed in an air-accident in the course of training near Hyderabad on 30th November, 1964; and
- (b) what is the number of such accidents in 1964 so far?]

THE DEPUTY MINISTER IN **THX** MINISTRY OF DEFENCE (DR. D. S. RAJU): (a) Yes, Sir. The accident occurred at 10 nautical miles north of Hakimpet airfield.

(b) It is not in public interest to give this information.

fThe question was actually asked on the floor of the House by Shri V. M. Chordia.

t[] English translation.

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ं[प्रतिरक्षा मंत्रालय में उपमंत्रो (डा० डी० एस० राज्) : (क) जो हां। दुर्घटना हाकिमपेट हवाई अड्डे से १० हवाई भील उत्तर को हुई थी।

(ख) यह सूचना देना लोकहिन में नहीं है।]

श्री विमलकुमार मञ्जालालजी चौरड़िया: हमारे यहां पर ऐसी बहुत सी दुर्घटनाएं हो गईँ। क्योंकि ग्राप तो सूचना देने नहीं, इस लिये लोगों में यह धारणा है कि ये दुर्घटनाएं बहुत ग्रधिक संख्या में बढ़ती जा रही हैं। जब तक ग्राप ग्रपनी संख्या न दें, हम यह मान कर चलते हैं कि दुर्घटनाएं बहुत हो रही हैं। तो ऐसी स्थित में इन दुर्घटनाग्रों को रोकने के लिये जो कमेटी ने रिपोर्ट दी थी, उसकी जांच की गई ग्रथवा नहीं?

DR. D. S. RAJU: The Report of the Committee about these flying accidents has been placed on the Table of the Sabha only yesterday.

श्री विमलकुमार मन्नालालजी चौरड़िया:
क्या श्रीमान को यह जात है कि ३० नवम्बर
की इस दुर्घटना के तीन दिन के ग्रॅन्दर श्रीर
भी दुर्घटना घटीं ग्रीर उसका प्रमुख कारण यह
, था कि कैंडेट्स की मनोवैज्ञानिक दृष्टि, से ऐसी
स्थिति हो गई थी कि वे हवाई जहाज चलाना
नहीं चाहते थे, मगर उनको मजबूर किया गया
कि वे हवाई जहाज चलायें ग्रीर फिर दुर्घटनाएं घटीं?

SHRI Y. B. CHAVAN: I do not think that these inferences are correct or that this information is correct. It is not so.

श्री विमलकुमार मन्नालालजी चौरड़िया: क्या श्रीमात यह बतलायेंगे कि जो कैडेट मर गये उनके कुट्मिबयों को मुग्नाबिजा देने की दृष्टि से बा राहत देने की दृष्टि से क्या योजना की गई श्रौर इंस श्रमुंक कैडेट के बारे में क्या कार्यवाही की गई?

SHRI Y. B. CHAVAN; This particular cadet was an unmarried person. In the case of unmarried cadets their parents are given this help if they are dependent upon such cadets. In this particular case, the parents are *nnl* dependent on this cadet.

श्री गिरिराज किशोर करूर: क्या मंत्रो महोदय यह बताने की कृपा करेंगे कि देश के बच्चे हवाई दुर्घटनाएं करें और देश में यह आवाज हो कि कितने मरे, तो वह पब्लिक इंट्रेस्ट में नहीं बताया जाता है, तो ऐसा कौनसा इसमें पब्लिक इंट्रेस्ट है, जिससे यह नहीं बताया जा रहा है ?

SHRI Y. B. CHAVAN: Sir, to give these consolidated statistics is not in the interests of the public.

MR. CHAIRMAN: I agree.

श्री राम सहाय : क्या मैं यह जान सक्ता कि जब ये ट्रेनीज ट्रेनिंग लेतें हैं,तब क्या इनके साथ कोई गाइड नहीं रहतां है कि जिसकीं वजह से ये दुर्घटनाएं होती हैं।

श्री वाई० वी० चव्हाण: पहले पहले तो गाइड रहता है। लेकिन बाद में उनको काम करना होता है, इसलिये उनको कभी-कभी अकेले भी जाना होता है। It is much better it Members go into the Reports which are submitted and placed on the Table of this hon. House and possibly, they will find that there is no reason to take any panicky view of this matter.

SHRI R. S. KHANDEKAR: Has Government seen the public complaint made by the previous Governor of Maharashtra, Shri Sri Prakash, that it is found that after these accidents take place, no report is given to the parents, that no compensation is given and that their parents are not immediately informed? Such a sort of complaint he had made publicly recently, a month back or so. In the newspapers he has written articles also about these accidents.

^{† |} Hindi translation.

¹¹⁰¹ RS-2.

SHRI Y. B. CHAVAN: Yes, Sir. I have gone through these articles of Sri Prakashji and in this particular case I made arrangements to see that he should see the report. After seeing the report he has written another article. I hope the hon. Member has seen that article also. Personally also I have had some discussion with him and some o'f the points that he has raised in this article, I am personally pursuing.

NATIONAL DEFENCE FUND

*599. SHRI R. S. KHANDEKAR: Will the PRIME MINISTER be pleased to state:

- (a) whether it is a fact that Government propose to discontinue the collection to the National Defence Fund; and
 - (b) if so, what are the reasons therefor?

THE PRIME MINISTER (SHRI LAL BAHADUR): (a) No.

(b) Does not arise.

SHRI R. S. KHANDEKAR: May I know, Sir, whether it is a fact that the response to the National Defence Fund is not encouraging and that the collection is not progressing as satisfactorily as it was two years before in spite of the fact that the emergency still continues and the same conditions prevail at present also? May I know, Sir, what steps Government are taking to encourage more collections for this Fund?

SHRI LAL BAHADUR: At that time special efforts were made and the collections made were very satisfactory. Now, it has been left to the people or their organisations to make contributions and whatever we get is deposited in the National Defence Fund.

SHRI R. S. KHANDEKAR: May I know, Sir, what special steps are taken now to encourage the people to contribute more liberally to this Fund

so that a proper atmosphere is created in this country to encourage people to donate liberally?

to Questions

SHRI LAL BAHADUR: No special efforts are made at present.

SHRI ARJUN ARORA: May I know. Sir, what have been the receipts in the Fund during the first six months of 1964?

SHRI LAL BAHADUR: I cannot give exact amount for that period but the total collections were of the order of Rs. 59'13 crores plus ornaments etc.

श्री देवकीनंदन नारायण : क्या मन्त्री महोदय यह बताने की कृपा करेंगे कि यह फण्ड इकट्ठा करने के लिए सारे हिन्दुस्तान के लिए यूनिफार्म रिसीट छापी गई थी या हर एक जिले को ग्रपना-ग्रपना ग्रधिकार दिया गया था रिसीट छापने का, ग्रौर फण्ड इकट्ठा करने का, ग्रौर इस वजह से कहीं कहीं गड़बड़ी हुई ?

भी लाल बहादुरः मैं बिल्कुल यह पक्का तो नहीं कह सकता लेकिन कुछ थोड़ी सी कुछ जमहों की शिकायतें मिली हैं जिनकी देखभाल स्टेट-गर्यनेमेंटस कर रही हैं।

भी वेवकीनंदन नारायण : मेरा पहला सवाल यह था कि whether uniforma receipt books were printed or not.

श्री सभरपति : ग्रापने कहा कि इसका पक्का जवाब नहीं दे सकते ।

SHRI C. D. PANDE: The entire collection so far has been of the order of Rs. 59 crores, apart from jewellery. May *I* know, Sir, the exact amount of gold received from the various societies and organisations and whether the Government proposes to have this fund as a permanent fund separate from the public exchequer or to merge it with the Consolidated Fund of the country?

SHRI LAL BAHADUR: Sir, gold and gold ornaments received were 24,09,526 grams. As regards the fund, it has to remain a separate fund.

विदेशों में प्रचार के लिए पुस्तिकाएं

*६००. श्री भगवत नारायण भागवः क्या वैदेशिक कार्यं मन्त्री यह बताने की कृपा करेंगे कि १९६४ में विदेशों में प्रचार के लिये किस-किस भाषा में कितनी-कितनी पुस्तिकार्ये निकाली गईं?

t [Brochures for External Publicity

•600. Shri B. N. BHARGAVA: Will the Minister of External Affairs be pleased to state the number of brochures published in various languages for external publicity in 1964?]

वैदेशिक कार्य मंत्रालय में उपमंत्री (श्री विनेश सिंह): एक व्यौरा सदन की भेज पर रख दिया है।

विवरण

विदेश प्रचार के लिए इस वर्ष कई भाषाओं में 97 पुस्तिकाएं प्रकाशित की गई हैं; उनका विवरण इस प्रकार है:

१. ग्रंग्रेजी

- १. पीकिंग्ज ट फेसेज ।
- २. इंडिया-वाइना कानफिलक्ट।
- ३. चाइना वायलेटस जेनेवा कनवेंशंस ।
- ४. दी बान्डंग जेन्टलमैन ।
- ५. फाइव इयसं इन माग्रोज चाइना ।
- ६. नोटस, मेमोरैन्डा एंड लेटर्स एक्सचेंज्ड बिटविन दि गवर्नमेंटस झाफ़ इन्डिया एंड चाइना-ल्हाइट पेपर नं० एक्स ।
- ७. पार्टनसं इन ऐग्रेशन ।
 - † [] English translation.

पाकिस्तान परसिक्युट्स किश्चियन्€

to Question

- रिलिजस ग्रपारथीड इन पाकिस्तान।
- १०. वर्ल्ड प्रेस भ्रान दि एक्सोडस भ्राफ किश्चियनस फाम पाकिस्तान ।
- ११. हेट्रेड ग्रगेंस्ट इंडिया कीप्स पा केस्तान ट्गेंदर ।
- १२. पाकिस्तान्स ऐमविगुग्रस पालिटिक्स । (।।) पाकिस्तान-ए फ्रेन्ड ग्राफ ग्रवर एनिमी।
- १३. कश्मीर-श्री एम० सी० चागलाज स्पीचेज इन दि सिक्योरिटी काउंसिल ग्रान फेबग्रगी 5, 10, 1964 ।
- १४. कश्मीर-श्री एम० सी० चागलाज स्पीचेज इन दि सिक्योरिटी काउंसिल ग्रान मे 7, 12 एंड 18, 1964।
 - १५. ए बी सी आफ दि कश्मीर क्वेश्चन ।
 - १६. कश्मीर एंड दि यूनाइटेड नैशंस ।
- १७. सेलिएंट ऐस्पेक्टस ग्राफ कश्मीर सिचुएशन ।
 - १८. नेहरू एंड अफ्रीका ।
 - १६. इंडिया एंड ग्रफीका ।
- २०. इंडियाज ट्रेड बायकाट श्राफ साज्य श्रफीका ।
 - २१. इंडिया एंड ग्रफगानिस्तान ।
- २२. दि बेल्ग्रेड कान्फ्रेंस ग्राफ नान ग्रलाइड नेशंस (सेप्टेम्बर, 1-6-1961)
- २३. कामनवेल्थ प्राइम मिनिस्टसं कान्फेंस-फाइनल कम्यनिक-जुलाई, 15, 1964।
- २४. दि कैरो कानफ्रेंस ग्राफ नान-ग्रलाइड नेशंस (ग्रक्टूबर ५, १६६४)
- २४. प्राइम मिनिस्टर्स ब्राडकास्ट टु दि नेशन—जून ११, १९६४ ।

- २६ एक्सट्रैक्ट्स फाम दि विल एंड टेस्टामेंट भ्राफ जवाहरलाल नेहरू।
 - २७. विमेन ग्राफ इण्डिया ।
 - २८. मुस्लिम्स इन इण्डिया ।
 - २६. हज--१६६४ (उदै)
 - ३०. बैकग्राउन्ड ट इण्डिया ।
 - ३१. इण्डिया--ए सर्वे ।
- ३२. इण्डियन आर्ट---ए न्यू प्वाइन्ट ग्राफ व्यू ।
 - ३३. इण्डियन विट एंड ह्यमर।
 - ३४. दि परसुट ग्राफ प्लेन्टी ।
 - ३४. ऐग्रेशन इन कश्मीर ।
- ३६. दि चाइनीज वेशेशन (कोलम्बो प्रोपोजल्स)
 - ३७. इनम्लक्स ।
- ३८. चाइना डिसरिगार्ड्स दि कोलम्बो प्रोपोजल्स।
 - ३६. चाइनीज थाँट ।
 - ४०. चाइनीज ऐग्रेशन--इन मैप्स ।
 - ४१. क्रिपिचयंस इन इण्डिया ।
 - ४२. चरचेज इन इण्डिया ।
 - ४३. कन्टेम्पोरेरी पेंटिंग्ज ।
 - ४४. मिनिएचर पेंटिंग्ज ।
 - ४५. फौक डांसेज आफ इण्डिया ।
 - ४६. स्कल्पचर्स ग्राफ इण्डिया ।
 - ४७. मानुमेंट्स ग्राफ इण्डिया ।
 - ४८. दि चेंजिंग फेस आफ इण्डिया ।
 - ४६. दि चेंजिंग फेस आफ इण्डिया-ट्रांसपोर्ट।
- ४०. दि चेंगिंग फेस श्राफ इण्डिया-बेसिक इण्डस्ट्रीज ।

- ४२. दि चेंजिंग फेस ग्राफ इण्डिया— साइन्टिफिक रिसर्च ।
- ५२. दि चेंजिंग फेस ग्राफ इण्डिया-फा**इव** ईयर प्लांस ।
- ५३. दि चेंजिंग फेस आफ इण्डिया— एग्रीकलचर ।
 - ४४. दि चेंजिंग फेस ग्राफ इण्डिया-पावर ।
 - ४४. दि कण्मीर इश् ।
 - ५६. फैक्टस अबाउट कश्मीर ।
 - ५७. इन्डिया-ग्रान दि मार्च ।
 - ५५. इन्डिया-- बुलवर्क ग्राफ डेमोकेसी।

२. श्ररबी

- ५६. कश्मीर—श्री एम० सी० चगलाज स्पीचेज इन दि सिक्योरिटी काउंसिल आन फेब्रुग्ररी ५-१०-१६६४।
- ६०. साइनो-पाकिस्तान "ऐग्रीमेंट"— मार्च, २, १६६३-सम फैक्ट्स ।
 - ६१. पार्टनसं इन ऐग्रेशन ।
 - ६२. चाइनीज ऐग्रेशन इन वार एंड पीस।
 - ६३. चाइनीज धौट ।
- ६४. चाइनीज ऐग्रेशन-सम फैक्ट्स् अबाउट इण्डिया-चाइना बारडर-कोलम्बो प्रोपोजल्स ।
 - ६५ चाइनीज ऐग्रेशन इन मैप्स ।
 - ६६. चाइनीज कम्युनिटी इन इण्डिया ।
 - ६७. ऐग्रेजन इन कण्मीर ।
- ६८ चॅिंजग इण्डिया—बाई <mark>जवाहरलाल</mark> नेहरू ।
- ६६. रोजंस फार फेल्योर आफ पेंडिंग डिस्प्यूर्स बिटबीन इण्डिया एंड पाकिस्तान प्रोवर करमीर ।

टेस्टामेंट ग्राफ जवाहरलाल नेहरू।

४. ग्रन्य भाषाएं

८२. ऐग्रेशन इन कश्मीर

५३. कश्मीर--एम० सी० चागलाज स्पीचेज इन दि सिक्योरिटी काउंसिल आन फेब्झरी 1 8339-09-4 ह च

८४. इनपलक्स-इनफिल्टेशन फाम ईस्ट पाकिस्तान डच

५. बैक ग्राउंड टू इण्डिया . डच

८६. कश्मीर-श्री एम० सी० चागलाज स्पीचेज इन दि सिक्योरिटी काउंसिल स्पैनिश्र ग्रान फेबग्ररी ५-१०-६४ ८७. पार्टनर्स इन ऐग्रेशन स्पैनिश

स्पेनिश

८८. बैक ग्राउंड ट इण्डिया

विदेश प्रचार के लिए जो पुस्तिकाएं (ब्रोग्नसं) निकाली जाती हैं, उनकी परिभाषा में, साप्ताहिक ग्रीर पाक्षिक पत्रिकाएं, विशेष गणराज्य दिवस पुस्तिकाएं तथा हमारे मिशनों द्वारा प्रकाशित भ्रन्य पत्रिकाएं सम्मिलित नहीं हैं। हमारे मिशन विभिन्न भाषास्त्रों में तिरासी दैनिक, सा-ताहिक, पाक्षिक तथा ग्रन्य पत्न निकालते हैं।

t[THE DEPUTY MINISTER IN THE MINISTRY OF EXTERNAL AFFAIRS (SHRI DINESH SINGH): A statement is placed on the Table of the House.

STATEMENT

97 brochures have been published during the year in various languages for external publicity. Their particulars are as follows:

(i) English

- 1. Peking's two faces.
- 2. India-China Conflict.
- 3. China Violates Geneva Conventions.
- 4. The Bandung Gentlemen.
 - t [] English translation.

- 5. Five Years in Mao'a China.
- 6. Notes, Memoranda and letters exchanged between the Governments oi India and China—WHITE PAPER No. X.
- 7. Partners in Aggression.
- 8. Pakistan Persecutes Christians.
- 9. Religious Apartheid in Pakistan.
- World Press on the exodus of Christians from Pakistan.
- 11. Hartred Against India Keeps Pakistan Together.
 - Pakistan's ambiguous politics

 (ii) Pakistan—A friend of our
 Enemy.
- 13. Kashmir—Shri M. C. Chagla's speeches in the Security. Council on Feb. 5, 10, 1964.
- 14. Kashmir—Shri M. C. Chagla's speeches in Security Council on May 7, 12 and 18, 1964.
 - 15. ABC of the Kashmir Question.
 - 16. Kashmir and the United Nations.
- Salient Aspects of Kashmir Situation.
- 18. Nehru and Africa
- 19. India and Africa.
- 20. India's Trade Boycott of South Africa.
- 21. India and Afghanistan.
- 22 The Belgrade Conference of Non-aligned Nations (Sept. 1-6, 1961)
- 23. Commonwealth Prim_e Ministers' Conference—Final Communique—July 15, 1964.
- 24 The Cairo Conference of Non—Aligned Nations (Oct. 5, 1964)
- 25 Prime Ministeis Broadcast to the Nation—June H> 1964.
- 26 Extracts from the Will and Testament of Jawaharlal Nehru.
 - 27 Women of India.
- 28.
- 29. Haj-1964 (Urdu).
- 30 Background to India.
- 31. India—A Survey.

32. Indian Art—A New Point «f

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- 33 Indian Wit and Humour.
- 34. The Pursuit of Plenty.
- 35. Aggression in Kashmir.
- 36. The Chinese Aggression (Colomobo Proposals).
- 37. Influx.
- 38. China Disregards the Colombo Proposals.
 - 39. Chinese Threat.
 - 40. Chinese Aggression—in Maps.
 - 41. Christians in India.
 - 42. Churches in India.
 - 43. Contemporary Paintings.
 - 44. Miniature Paintings.
 - 45. Folk Dances of India.
 - 46. Sculptures of India.
 - 47. Monuments o'f India.
 - 48. The Changing Face of India.
- 49. The Changing Face of India-Transport.
- 50. The Changing Face of India—Baisc Industries.
- 51. The Changing Face of India—Scientific Research.
- 52. The Changing Face of India—Year Five Plans.
- 53. The Changing Face of India—Agriculture.
 - 54. The Changing Face of India—Power
 - 55. The Kashmir Issue.
 - 56. Facts about Kashmir.
 - 57. India—On the March.
 - 58, India—Bulwark of Democracy.
 - (ii) Arabic
- 59. Kashmir—Shri M. C. Chagla's speeches in the Security Council on February 5, 10, 1964.
- 60. Sino-Pakistan "Agreement"—March 2, 1963—Some Facts.
 - 61. Partners in Aggression.
 - 62. Chinese Aggression in War and Peace.
 - 63. Chinese Threat.

- 64. Chinese Aggression—Some Facts about India-China Border—Colombo Proposals.
 - 65 Cinese Aggression in Maps.
 - 66. Chinese Community in India.
 - 67. Aggression in Kashmir.
- 68. Changing India—by Jawaharlal Nehru.
- 69. Reasons for Failure of Pending Disputes between India and Pakistan over Kashmir.

(iii) French

- 70. ABC of the Kashmir Question.
- 71. India—A Pictorial Survey.
- 72. Chinese Aggression (Colombo Proposals).
- 73. Kashmir—Shri M. C. Chagla's Speeches in the Security Council on February 5-10, 1964.
 - 74. Kashmir and the United Nations.
 - 75. The Kashmir Question.
 - 76. The Chinese Threat.
 - 77. The Sino-Pakistani Agreement.
- 78. The Chinese Community in India.
- 79. Indian communists condemn Chinese aggression.
- 80. 'L' Agresson Chinoise (En Temps de Paix et de Guerre).
- 81. Extracts from Will and Testament of Jawaharlal Nehru.
 - (iv) Other Languages
 - 82. Aggression in Kashmir Dutch
- **a3.** Kashmir—Shri M. C. Chagla's speeches in the Security Council on

February 5-10-1964 Dutch

- M. Influx—Infiltration from East Pakistan. Dutch
- \$5. Background to India Dutch
- S6. Kashmir—Shri M. C. Chagla's speeches in the Security Council on

February 5-10-1964 Spanish

- »7. Partners in Aggression. Spanish
- 88. Background to India. Spanish
- 89. Changing India. Spanish
- SO. Influx—Infiltration from

East Pakistan Bahasa Indo-

9 Chinese Community in India.

Bahasa Indo-

nesia.

02 India-China Border Pro-lem.

- .1 German
- 93. Pakistan-Red China In-Turkish trigues in Kashmir
- 94 Background to India Malay
 . Background to India. Thai
- 95 Background to India. Chinese
- 9 India—Today and To-
- 7. morrow. Portuguesfc

In the definition of brochures brought out for external publicity, weekly and fortnightly periodicals, special Republic Day booklets and other magazines brought out by our Missions have not been included. Eighty-three dailies, weeklies, fort-nightlres and other papers are brought out by our Missions in various languages.]

श्री भगवत नारायण भगवः । ववरण को देखने से मालूम होता है कि कुछ बड़े-बड़े विदेशों में कोई प्रचार पुस्तिका उनकी भाषा में प्रकाणित नहीं होती, जैसे कि रूस के लिए रिशयन में, नार्वे. स्वीडन ग्रीर इटली के लिए उनकी भाषाओं में, पाकिस्तान के लिए उर्दू भाषा में कोई पुस्तिकाएं क्यों नहीं प्रकाणित की जातीं?

श्री दिनेश सिंह: जहां तक पाकिस्तान का सवाल है कुछ तो वहां श्राम तौर से जो पुस्तकें छपते हैं वे जा सकती हैं श्रीर कुछ श्रंग्रेजी वहां लोग पढ़ते हैं इसलिए खास उर्दू का नहीं सोचा गया है। रूस में भी ये किताव वगैरह श्रासाने से दी नहीं जा सकतीं, इसलिए रूसी भाषा में भी नहीं सोचा गया है।

श्री भगवत नारायण भागंव: विवरण में यह बताया गया है कि ऐसे 83 श्रखबार निकाले जाते हैं तो मैं यह जानना चाहता हूं कि क्या उनमें भी कोई श्रखबार उर्दू में या हिन्दी में या इस की भाषा में निकाला जाता है ?

श्री दिनेश सिंह : इस की भाषा में तो निकाला जाता है, हिन्दी और उर्दू में नहीं निकाला जाता। 3753

SHRI DINESH SINGH: I cannot say offhand that we have all India-ibased translators, but they have translators.

شری فرید التحق انصاری: کها میں فیگی مفسکر سے یه پوچه سکتا هوں که جهاں تک پاکستان کا سوال هے هندوستان کی چهپی هوئی کتابهی اور اخبارات وهاں کی گورنمنگ جو ها اپنے ملک کے اندر جائے نہیں دیتی اس لئے کیوں نہیں ایکسٹرنل آفیرس مفستری وهاں هندوستان کا پروههگندا کو بتانے کے لئے جو صحصهم بانیں هیں ان کو بتانے کے لئے وهاں کی جو زبان هے اس مهیں وہ چه ہے ?

†[श्री फरीदल हक ग्रन्सारी: क्या में डिप्टी मिनिस्टर से यह पूछ सकता हूं कि जहां तक पाकिस्तान का सवाल है हिन्दुस्तान की छपो हुई कितावें ग्रीर प्रख्वारात वहां की गवनेंमेंट जो है ग्रपने मुल्क के ग्रन्दर जाने नहीं देती, इसलिए क्यों नहीं एक्स-टनंल ग्रफेयर्स मिनिस्ट्री वहां हिन्दुस्तान का प्रौपेगेण्डा करने के लिए, जो सही बातें हैं उनको वताने के लिए वहां की जो जुवान है उसमें वह छापे?]

श्री दिनेश सिंह: वही दिक्कत उसके लिए भी हैं।

श्री ए० बी० वाजपेयी: सीवियत सरकार जो पित काएं-पूस्त के छापती है वह भारत में खुले बाजार में बिकता श्रीर खरीदी जाती हैं। क्या हमारे द्ताबास द्वारा प्रकाशित पित्रकाश्रों के खरीदने बेचने की भी यही सुविधाएं प्राप्त हैं?

श्री दिनेश सिंह: जो हमारा रूसी भाषा में अखबार छपता है वह वहां श्रासानी से बेचा जाता है, कोंई रुकावट नहीं है।

1 [; Hindi transliteration,

*601, [The questioners (Sarvashri Niren Ghosh and Af. Basavap-annaiah) were absent. For answer, vide col. 3759 infra.]

to Questions

GARDEN REACH WORKSHOP

- *602. SHRI M. P. BHARGAVA: Will the Minister of DEFENCE be pleased to state:
- (a) whether arrangements for manufacturing road rollers in Garden Reach Workshop have been finalised;
- (b) whether the required machinery has been acquired; and
- (c) whether any components Cf fhe road rotters will have to be imported?

THE MINISTER OF DEFENCE PRODUCTION IN THE MINISTRY OF DEFENCE (SHRI A. M. THOMAS): (a) Yes. Sir. The Company will shortly undertake the manufacture of 8 to 10 diesel-engine driven road rollers.

- (b) The machinery required for the initial phase of production has been obtained and that for subsequent phases is still to come.
- (c) According to present estimates only components to be imported would be ball and roller bearings.

SHRI M. P. BHARGAVA: May I know, Sir, whether it is a fact that the Garden Reach Workshop is very congested and, if so, whether it is proposed to instal this machinery at the same site and not at the Garden Reach Workshop site?

SHRI A. M. THOMAS: The Garden Reach Workshop Ltd. were in the past manufacturing major components of road rollers 'for a firm in Calcutta. Therefore, as far the major components are concerned, it has got the necessary space. But some more space may be necessary. We are making provision for that

Shri M. P. BHARGAVA: May I know, Sir, whether any target date has been fixed for the manufacture of road rollers in such quantities as would be self-sufficient for the entire needs of the country.

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SHRI A. M. THOMAS: A decision, had been taken in September 1962 that the Garden Rearch Workshop should manufacture road rollers, and a prototype road roller was recently manufactured. It is expected that the trial would, prove satisfactory, and after clearance is obtained from the users, mainly from the Border Roads Organisation and also the Army Headquarters, the Engineer-in-Chief, the Director-General of Supplies and Disposals, we would be undertaking the manufacture. The first phase would take about a year. We w 11 be manufacturing 40 road rollers during the first phase. In the second phase we will manufacture another 40 which will take about 2 years and during the third phase period 120 rollers.

SHRI M. P. BHARGAVA: May I know, Sir, when this workshop is likely to go into full production as far as the manufacture of road rollers is concerned?

SHRI A. M. THOMAS: For that, additional machinery to the extent of about Rs. 3 lakhs would be necessary. For the first phase, machinery worth Rs. 50,000 will be enough. That we have alreay bought. Other imports will depend on the second and third phases, I can assure the hon. Member that all the necessary arrangements would certainly be made for manufacture.

MR. CHAIRMAN; Question Hour is over.

WRITTEN ANSWERS TO QUESTIONS

UPSC Examination for Central INFORMATION SERVICE

*585. SHRI JAGAT NARAIN Will the Minister of Information and Broadcasting be pleased to state:

(a) whether it is a fact that a test ivas held by the Union Public Ser-Tice Commission in June last to fill

173 posts of Grade IV of the Central Information Service, and that the result of the same has not so far been announced: and

(b) if so, what are the reasons for which the Union Public Service Commission vide its advertisement No. 42 has again invited applications for filling similar posts (Central Information Service Grade IV) and is holding a test for the same in March, 1965?

THE MINISTER OF INFORMATION AND (Shrimati BROADCASTING INDIRA GANDHI); (a) Yes, Sir. The written test was for 171 (and not 173) vacancies which remained unfilled at the time of the initial Constitution of the Central Information Service. This recruitment provided for selection from amongst persons already having journalistic experience.

(to) The test to be held in March 1965 is for recruitment to vacancies which have occurred after the initial constitution of the Service. This recruitment is intended to select candidates from amongst fresh graduates by open competition, who would be provided training to meet the requirements of the Service.

ACTION AGAINST PERSONS RESPONSIBLE FOR NEFA REVERSES

- ♦586. SHRI ABDUL GHANI: Will the Minister of DEFENCE be pleased to state:
- (a) whether Government have taken action against the persons found responsible for the NEFA reverses during the Chinese attack; and
- (b) if so, what action has been taken against them?

THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): (a) and (b) While an enquiry in the nature of military appraisal was held info NEFA. reverses, no individual responsibility as such was fixed. It may, however, be

mentioned that the then Chief of Army Staff and the Corps Commander voluntarily retired, immediately after November, 1962.

CONSUMER PRICE INDEX

/ SHRI NIREN GHOSH: \SHRI M. BASAVAPUNNAIAH:

Will the PRIME MINISTER be pleased to state:

- (a) when Government propose to introduce the consumer price index numbers for the middle class in India: and
- (b) if so, which are the centres proposed to be covered in the beginning?

THE PRIME MINISTER (SHRI LAL BAHADUR): (a) The index numbers are under construction. The question of publication of the indices will be considered in due course.

(b) Priority is being given in construction to 16 State Capitals *viz.*, l>elhi, Srinagar, Chandigarh, Lucknow, Patna, Shillong, Calcutta, Cut-tack'-Bhuvaneswar, Bhopal, Jaipur, Ahmedabad, Bombay, Hyderabad, Madras, Bangalore and Trivandrum.

ISSUE OF CHINA'S NUCLEAR EXPLOSIONS IN U.N.

- •589. SHRI SITARAM JAIPURIA: Will the Minister of EXTERNAL AFFAIRS be pleased to state:
- (a) whether it is a *ac* that India, propose to seek the United Nations' disapproval, of China's nuclear explosion, in the current session of the General Assembly; and
- (b) if so, what is the reaction of the other members of the United Tations in the matter?

THE MINISTER OF STATE IN THE MINISTRY OF EXTERNAL AFFAIRS (SHRIMATI LAKSHMI N. MENON):

(a) and (b) The Government of IndU have condemned the Chinese nuclear explosion and have made concerted efforts to mobilize world public opinion against Chinese nuclear weaponi tests. The specific line of action to be adopted during the current session of the UN General Assembly will depend upon the views of various Governments on this question which are being ascertained at present.

CONTRACT SERVICE PERSONNEL IN BORDM AREAS

*596. SHRI U. S. DUGAL; Will the Minister of DEFENCE be pleased to state whether Government propose to absorb the personnel serving in Border Roads Area on contract service for the last three or four yeirs in the regular M.E.S. Cadre.

THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): No proposal to absorb Border Roads personnel in the M.E.S. is under consideration.

EMPLOYMENT IN COAL MINES

- *597. SHRI SURJIT SINGH ATWAL: Will the Minister of LABOUR AND EMPLOYMENT be pleased to state.
- (a) whether it is a fact that the figures of employment in the coalmines have shown declining trends over the past few months; and
- (b) if so, what steps are being taken by Government to arrest the decline?

THE MINISTER OF LABOUR AND EMPLOYMENT (SHRID. SANJJVAYYA): (a)There was some reduction in employment during the months of June and July but the figures in August and September have again gone up.

(b) The position is being watched.

PROTECTION TO WORKERS GETTING JttGHER BOOTS

/ SHRI NIREN GHOSH: m ' \ SHRI M. BASAVAPUNNAIAH:

Will the Minister of LABOUR AND EMPLOYMENT be pleased to state whether Government are considering a provision for statutory protection to workers who are now getting more bonus under bilateral agreements with the employers than what they might be entitled to under the Bonus Commission's recommendations?

THE MINISTER OF LABOUR AND EMPLOYMENT (SHRID. SANJIVAYYA):

L.D.C.'s IN ARMY ORDNANCE CORPS

- *603. SHRI D. THENGARI: Will the Minister of Defence be pleased to state:
- (a) whether his attention has been drawn to a news-item in the 'Organiser' of 28th September. 1964. entitled 'L.D.C.'s Problems in Army Ordnance Corps";
- (b) if so, what is the criterion fixed for determining the ratio of Lower Division Clerks and Upper Division Clerks in the Ordnance Depots vis-a-vis the ratio in the Defence Accounts Department;
- (c) whether Government hav? received any representations j_n this i behalf; and
- (d) if so, what action has been taken thereon?

THE MINISTER OF DEFENCE (SHRIY, B. CHAVAN): (a) Yes, Sir.

- (b) The proportion between L.D.Cs. and U.D.Cs. in any Corps/Service is fixed according to the nature of work in that Corps/Service.
 - (c) Yes, Sir.
- (d) The matter is under consideration of the Government.

हिन्दुस्तान एयरकाफ्ट लिमिटेड में गवन

*६०४. भी गिरिराज किशोर कपुर: क्या प्रतिरक्षा मन्त्री यह बताने की क्या करेंगे

- (क) क्या यह सच है कि हिन्दूस्तान एयरकाफ्ट लिमिटेड में श्रक्ट्बर, १६६१ और ग्रगस्त, १६६२ के बीच १८,७५० रुपये की राणि का गवन हस्रा था ; स्रौर
- (ख) यदि हां, तो इस सम्बन्ध ूमें सरकार ने क्या कार्यवाही की है ?

t [Embezzlement in H.A.L.

- *604. SHRI G. K. KAPOOR: Will the Minister of DEFENCE be pleased to state:
- (a) whether it is a fact that an amount of Rs. 18,750 was embezzled in the Hindustan Aircraft Ltd., between October, 1961 and August, 1962; and
- (b) if so, what action has been taken by Government in this regard?]

ttTHE MINISTER OF DEFENCE

प्रतिरक्षा मंत्रालय में प्रतिरक्षा उत्पादन मंत्री (श्री ए० एम० थॉमस): (क) जी हां।

(ख) सम्बन्धित कर्मचारी को आव-श्यक जांच के पश्चात सेवा से हटा दिया गया है। स्पेमल पुलिस सिब्बन्दी द्वारा उसके विरुद्ध फौजदारी कानुसी कार्रवाई के पश्चात् उसे दोषी प्रमाणित पाया गया ग्रीर तीन वर्ष का कडा दण्ड दिया गया । गुबन की गई राशि निष्ठा बीमा पालिसी के ग्रन्तगंत वसूल भी कर ली गई है, जिसके ग्रन्तर्गत सम्बन्धित कर्मचारी का बीमा हम्राया।

PRODUCTION IN THE MINISTRY OF DEFENCE (SHRI A. M. THOMAS): (a) Yes, Sir.

- (b) The concerned employee was dismissed from service after neeessary enquiries. On the basis of the crimi
 - t [] English translation.

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nal proceedings instituted against him by the Special Police Establishment, he was convicted and sentenced to three years' rigorous imprisonment. The misappropriated amount was also realised under the Fidelity Insurance Policy which covered the concerned employee.]

t [AGREEMENT WITH CHINA ON BASIS OF

'एडजस्टमेंट' के ग्राधार पर चीन से समझौता

क्या प्रधान मंत्री यह बताने की कृपा करेंगे कि:

- (क) क्या यह सच है कि कांग्रेस संसदीय दल की हाल में हुई एक बैठक में भाषण करते हुए उन्होंने चीन के साथ कुछ "एडजस्टमेंट्स" के आधार पर समझौता करने की बात कही थी ; ग्रौर
- (ख) यदि हां, तो 'एडजस्टमेंट' से उनका वस्तुतः क्या श्रिभप्राय था ?

ADJUSTMENTS

SHRRI A. B. VAJPAYEE: \ SHRI RAM SAHAI:

Will the PRIME MINISTER be pleased to state:

- (a) whether it is a fact that while addressing a recent meeting of the Congress Parliamentary Party he spoke about having an agreement with China on the basis of certain 'adjustments'; and
- (b) if so, what he actually meant by that expression 'adjustments'?

प्रधान मंत्री (श्री लाल बहाब्र):(क)

(ख) प्रश्न नहीं उठता ।

to Questions tfTHE PRIME MINISTER SHRI LAL BAHADUR): (a) No.

(b) Does not arise.]

TELEVISION UNIT IN DELHI

- ♦606. SHRI SITARAM JAIPURIA: Will the Minister of Information and Broadcasting be pleased to state:
- (a) whether it is a fact that Government have decided to expand tha television unit in Delhi and introduce a daily entertainment programme for two hours; and
- (b) if so, when the programme is likely to b_e introduced?

THE MINISTER OF INFORMATION AND BROADCASTING (SHRIMATI INDIRA GANDHI): (a) and (b) Arrangements for expanding the present limited television service in Delhi from the 26th January, 1965 are in hand. The object is to find out by experience what type of programmes are likely to be educative as well as pbpular and (also to prepare material for the future programmes. The social educative programme telecast at present only, twice a week will now 'be telecast every evening, and ,the rest of the programme will provide entertainment as well as educative for growing boys and girls.

TANSEN FESTIVAL

- *607. SHRI R. S. KHANDEKAR: Will the Minister of Information and Broadcasting be pleased to state:
- (a) what are the probable dates of holding Tansen Festival at Gwalior; and
- (b) what type of assistance is being given by the Central Government for holding of this festival?

THE MINISTER OF INFORMATION AND BROADCASTING (SHRIMATI INDIRA GANDHI): (a) 12th, 13th and 14th February 1965.

t [] English translation.

(b) All India Radio assists the Tan-sen Festival Committee of the Madhya Pradesh Government in the selection of artists to be invited for participating in the festival as well as in finalising the details 'of the items to be performed by them. All India Radio also pays to the Committee a fee of Rs. 4,000 for relaying the music concerns.

यूकेरिस्ट कांग्रेस श्री विमलकुमार मन्नालालजी *६०८. ﴿ चौरडिया : श्री गिरिराज किझोर कपूर :

क्या सूचना तथा प्रसारण मन्त्री यह बताने की कृषा करेंगे कि यूकेरिस्ट कांग्रेस के जो ग्रिधिवेशन हाल में बम्बई में हुग्रा उसमें भारत सरकार द्वारा विदेशयों को क्या-क्या साहित्य किन-किन भाषात्रों में दिया गया ?

t[EucHARisTic Congress

f Shri V. M. CHORDIA: $^{\text{b0B}_{\text{I}}}$) Shri G. K. KAPOOR:

Will the Minister of Information and Broadcasting be pleased to state what are the details of the literature, given to foreigners by Government at the Eucharistic Congress recently held in Bombay and the names of the languages in which the literature was printed?]

सूचना तथा प्रसारण मंत्री (श्रीमती इन्दिरा गांधी): बस्दई के ईसाई सम्मेलन में बाहर से श्राये हुये लोगों को जिन भाषार्थों में साहित्य तैयार करके उन्हें बांटा गया उसका ब्यीरा राज्यसभा की मेज पर रखा जाता है।

विवरण

नीचे लिखी हुई प्रचार सामग्री बांटी गई:--

सामग्री भ

- (1) बम्बई फोल्डर-कम-इन्सर्टं. अंग्रजी
- (2) गोग्राफोल्डर . अंग्रेजी
 - † [] English translation.

- (3) गोत्रा पोस्टर . बंग्रेजी
- (4) यूकेरिस्ट कांग्रेस ब्रोशर (1) अंग्रेजी
 - (2)फोंच
 - (3) इतालवी
- (5) पिक्चर पोस्ट कार्ड चर्चिज .
- (1) अंग्रेज़ी
 - (2) स्पेनिश
 - (3) फेंच
- नीचे लिखी हुई ग्रंग्रेजी की पुस्तिकाएं बिकी के लिए रखी गईं:—
 - (1) चर्चिज इन इंडिया
 - (2) किस्ट्यन्स इन इंडिया
 - (3) पिक्टयूरेस्क गोद्या
 - (4) फैक्ट्स खबाऊट इंडिया।
- जो विदेशी संस्वाददाता प्रेस इंकार्मे-शन ब्यूरो के तैयार किये हुए प्रेस रूप में आए उन्हें नीचे लिखे अंग्रेजी के प्रकाशन दिए गए :—
 - (१) फैबट्स ग्रबाऊट इंडिया
 - (२) दि चेंजिंग फेस आफ इंडिया।
 - (३) विद्युत्, वैज्ञानिक अनुसन्धान, परिवहन, कृषि, मूल उद्योगों और पंचवर्षीय योजनाश्रों पर ६ पुस्तिकाश्रों का सेट।
 - (४) सांस्कृतिक महत्व के तस्वीरों वाले एलबमों का सेट।
 - (५) किस्टियन्स इन इंडिया।
 - (६) चर्चिज इन इंडिया।

४. मांग पर नीचे लिखे अंग्रेज़ी के प्रका-शन प्रेसमैनों को उपलब्ध किए गए :---

- (१) ए० बी० सी० आफ काश्मीर।
- (२) इंडिया-चाइना कान्फ्लिक्ट ।
- (३) गोग्रा इन वाइडर पस्पेक्टिब ।
- (४) स्टोरी ग्राफ डिफेंस।

- (५) कम्यूनिटी डेवलपमेंट, पंचायती राज एण्ड कोग्रापरेशन ।
- ५. नीचे लिखे हुए प्रकाशन प्रेस इन्फार्मे-शन ब्यूरो के प्रेस रूम में रखे गए ताकि जो लोग इनमें रुचि रखते हों, वे इन्हें देख सकें :---
 - (१) स्टोरी आफ डिफेंस . . . अंग्रेज़ी
 - (२) गोग्रा इन वाइडर . . श्रंग्रेज़ी श्रौर पस्पक्टिव। फ्रेंच
 - (३) ए० बी० सी० श्राफ काण्मीर अंग्रेज़ी श्रौर फेंच

tfTHE MINISTER OF INFORMATION AND BROADCASTING (SHRIMATI INDIRA GANDHI): Statement showing the details and the languages in which the literature was produced and made available to the foreigners at the Eucharistic Congress held ⁱⁿ Bombay, is laid on the Table of the Rajya Sabha.

STATEMENT

The following items of printed publicity material were distributed: —

Language

(1) English (2) Spanish (3) French

NO.	•		
I.	Bombay I	Folder-aum	English
2.	Goa Folder		English
3.	Goa Poster		English
4.	Eucharistic Brochure	Congress	(1) English (2) French (3) Italian

Name of job

5. Picture Post Card

Churches.

ŞĮ.

- 2. The following English pamphlets were made avilable for sale:—
 - (1) Churches in India
 - (2) Charistians in India
 - (3) Picturesque Goa
 - (4) Facts about India
 - † [] English translation.

3. The following English publications were given to the Foreign Correspondents who visited the Press Room set up by the Press Information Bureau:—

to Questions

- (1) Facts About India
- (2) The Changing Face of India
- (3) Set of six pamphlets ori Power, Scientific Research, Transport, Agriculture, Basic Industries, and Five Year Plans
- (4) Set of five picture albums of cultural interest
 - (5) Christians in India
 - (6) Churches in India.
- 4, The following English publications were made available to the Pressmen on request:
 - (1) ABC of Kashmir
 - (2) India-China Conflict
 - (3) Goa in Wider Perspective
 - (4) Story cf Defence
 - (5) Community Development Panchayati Raj and Co-operation.
- (5) Community Development, kept in the Press Information Bureau's Press Room for reference purpose for those who felt interested: —
- 1. Story of Defence . English
- 2. Goa in wider per-"1 English and
- 3. ABC of Kashmir J French.

भतपूर्व सैनिकों के लिए सुविधायें

*६०६. श्री भगवत नारायण भागंव : क्या प्रतिरक्षा मन्त्री यह बताने की कृपा करेंगे कि १६६४ में भूतपूर्व सैनिकों तथा भूतपूर्व सैनिक पेंशनरों को क्या-क्या नई सृबधायें दी गई हैं ? 3767

t [FACILITIES TO EX-SERVICEMEN

•609. SHRI B. N. BHARGAVA: Will the Minister of DEFENCE be phased to state the new facilities that have been provided to exservicemen and ex-service pensioners in 1964?]

प्रतिरक्षा मंत्री (श्री वाई० बी० बब्हाण) : १६६४ के दौरान सरकार द्वारा निम्न सुविधाएं स्वीकार की गई हैं :---

- (१) जहां पेंजन पाने वाले भ्तपूर्व सैनिकों की 'पेन्शन की वर्तमान पेन्शन में तदर्थ वद्धि सहित २५ रुपये मासिक से कम है, बह १ जनवरी, १६६४ या उसके पश्चात सेवा निवत्त होने वालों की हालत में २५ रुपये मासिक तक बढ़ा दी गई है।
- (२) भारतीय सैनिकों, नाविकों, वाय-सेना सैनिकों के बोर्ड निधि से. युद्ध में श्रंधे हो गए भृतपूर्व सैनिकों के देय १० रुपये मासिक की विशेष पेन्शन उन सभी ग्रंधे हो चके भतपूर्व सैनिकों के लिये प्राप्य कर दी गई है जिनका ग्रन्धापन सेवा के कारण था।

उपरोक्त के अतिरिक्त भृतपूर्व सैनिक सैविवर्ग के पुनर्वास के लिए विभिन्न प्रस्ताव सरकार के विचाराधीन हैं।

t[THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): During 1964 the following concessions have been sanctioned by Government: -

- (i) Where the existing rate of pension of ex.service pensioners together with the ad-hoc increase in pension is: less than Rs. 25 per month, it has been raised to Rs. 25 per month in the case of those retiring on or after 1st January, 1964.
 - f[] English translation.

(n; Ihe special pension of Rs. 10 per month admissible to ex-servicemen blinded in action from the Indian Soldiers', Sailors' and Airmen's Board Fund has been made availalble to all blinded ex-servicemen whose blindness is or was attributable to service.

to Questions

Besides the above, various proposals for the rehabilitation of ex.service personnel are under the consideration of Government.]

BAN ON EMPLOYEES FOR SENDING APPLI-CATIONS FOR GOVERNMENT JOB

*_{6m} /SHRI NIREN GHOSH: \SHRI M. BASAVAPUNNAiAH:

WiH the Minister of LABOVR AND EMPLOYMENT be pleased to state:

- (a) whether it is a fact that there is a ban on employees of the Central Board for Workers' Education with regard to making applications for any other Government posts;
- (b) if so, what are the reason* therefor; and
- (c) whether Government are considering removal of the ban?

THE MINISTER OF LABOUR AND-EMPLOYMENT (SHRI D. SANJTVAY-YA): A ban was imposed in September, 1962 on the forwarding of applications of the following teaching and administrative staff of the Central Board for Workers' Education: -

- (i) Regional Directors promoted from the ranks of Research Officers and Education Officers;
- (ii) Research Officers; and (iii)

Education Officers.

- (b) Workers' Education is a new and specialised field, and qualified teachers in this line are not readily available. The teaching and administrative staff of the Board is recruited directly after countrywide advertisement, and is trained at the expense of the Board which is financed entirely by the Central Government. Some of these officers are also sent abroad for further training in workers' education. The Board cannot afford to have its existing strength of staff trained at the expense of the public exchequer depleted by allowing them to apply for posts elsewhere without jeopardising its interests and its commitments under the Third Five Year Plan.
- (c) The position will be reviewed in September, 1965.

VISIT OF COMMANDER-IN-CHIEF OF THE PAKISTAN AIR FORCE

- 531. SHRI P. ABRAHAM: Will the Minister of DEFENCE be pleased to state:
- (a) whether the Commander-in-Chief, Pakistan Air.Force, was invited officially to visit India on 7th November, 1964; and
 - (b) if so, what were the issues discussed?

THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): (a) An informal invitation was extended by Chief of Air Staff to Air Marshal Asghar Khan, C.-in-C, Pakistan Air Force to visit India. He stayed in India for two days *i.e.* from the 7th to 9th November, 1964.

- (b) The following issues were discussed:—
 - Flight clearance of I.A.F, aircraft staging through Pakistan and P.A.F. aircraft staging through India.
 - (ii) Problems of air violations,
 - (iii) Visits by respective Air Advisers to Air Force Training Establishments.

RENTAL CHARGES OF TELEPHONES

- 532. THAKUR BHANU PRATAP SINGH: Will the Minister of COMMUNICATIONS be pleased to state:
- (a) whether Government are contemplating to enhance the charges of telephone calls; and
- (b) if so, the extent to which rates are proposed to be increased?

THE DEPUTY MINISTER IN THE DEPARTMENT OF COMMUNICATIONS (SHRI B. BHAGAVATI): (a) and (b) A Committee has been set up for a review of the existing tele, phone tariffs for various local telephone services. Review of charges of local telephone calls also comes within the terms of reference of the Committee.

नौवहन सम्बन्धी चार्ट

५३३. श्री भगवत नारायण भागव : क्या प्रतिरक्षा मन्त्री यह बताने की कृपा करेंगे कि क्या सरकार ने १६६४ में कोई नौवहन सम्बन्धी चार्ट बनवाये हैं स्रौर यदि हां, तो उन चार्टों में किन-किन स्थानों को दिखाया गया है?

t [NAVIGATIONAL CHARTS

533. SHRI B. N. BHARGAVA: Will the Minister of DEFENCE be pleased to state whether Government have got prepared any navigational charts in 1964 and if so, the names of place* shown in the charts?]

प्रतिरक्षा मंत्री (श्री वाई० बी० वव्हाण): जी हां। नौसेना के जल सर्वेक्षण कार्यालय द्वारा १६६४ में अब तक निम्न मक्यो बनाए गए हैं:——

> (क) बेलेकेरी लंगरगाह तथा हीनावर लंगरगाह . मैसूर तट

† [] English translation:

Writtem Answers

मद्रास तट

- (ग) अल्लपै लंगरगाह . केरल तट
- (घ) श्रोखा बन्दरगाह .गुजरात राज्य
- (ङ) सामद्रिक खण्डी-करण चार्ट--श्रन्त-र्राष्ट्रीय हिन्द सागर श्रभियान के संबंध में, जो संख्या में प्रहीं।
- २. उपरोक्त के अतिरिक्त २ श्रन्य नक्शे भी बनाए गए हैं । जो गोपनीय हैं । सुरक्षा के कारण इन नक्शों के विस्तार प्रकट नहीं किए जा सकते ।
- १६६४ के शेय भाग में कुछ अन्य नक्शों के प्रकाशित किए जाने की आशा है।
- ; ?[THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): Yes, Sir. The foil owing charts have been produced ''so far by the Naval Hydrographic Office in 1964:
 - (a) Belekeri Anchorage and Honavar Anchorage—Mysore Coast.
 - !b) Nagappattinam Anchorage— Madras Coast.
 - (c) Alleppey Anchorage—Kerala Coast.
 - <d) Port Okha—Gujarat State.
 - <e) Oceanic Plotting Sheets—5 in number in connection with International Indian Ocean Expedition.
- 2. In addition to the above, two 'more charts of Confidential nature have also been produced. The details of these charts cannot be disclosed for -- ^rarity reasons.
- i, A few more charts are also expected to be published during the remaining part of 1964.]
 - t [] English translation. j IOI RS—3.

COMMITTEES IN I. AND B. MINISTRY

534. SHRI SITARAM JAIPURIA: WiH the Minister of INFORMATION AND BROADCASTING be pleased to state:

to Questions

- (a) the names of the committees which are at present working under the Ministry of Information and Broadcasting; and
- (b) whether the personnel working in the committees which have recently been abolished have been retained in service?

THE MINISTER OF INFORMATION AND BROADCASTING (SHRIMATI INDIRA GANDHI): (a) Statement showing the names of the 24 Committees at present working is placed on the Table of the Rajya Sabha.

(b) No whole-time personnel was working in connection with any of the 48 Committees abolished, since disbanded or merged. As such the question of their retention does not arise.

STATEMENT

Names of the Committees Working in the I. and B. Ministry

- Inter-Media Standing Committee attached to the Ministry (with which will be merged the C.I.S. Board).
- Newsprint Advisory Committee.
- 3. Press and Publicity Group.
- 4. Central Programme Advisory Committee.
- 5. Film Consultative Committee.
- 6. Central Press Advisory Committee on Raw Film.
- 7. Committee for Direction and Co-ordination in Plan Publicity, attached to the Ministry.
- 8. Editorial Board for 'Ajkal*, Hindi and Urdu.
- Central Advisory Board for Music.

- 10. A.I.R. Scientific Committee on Broadcasting.
- 11. Film Advisory Board.
- 12. Advisory Committee for Song and Drama Division.
- 13. Enquiry Committee on Small Newspapers.
- 14. Central Press Advisory Committee.
- Non-Official Central Advisory Committee for Advertising and Visual Publicity (Committee for drawing up of a panel or outside artists—to be Sub-Committee).
- Advisory Board for "Collected Works of Mahatma Gandhi".
- 17. Editorial Board for 'Kuru kshetra' 'Yojana'.
- 18. Panel Committee.
- 19. Examining Committees of the C.B.F.C.
- 20. Revising/Reviewing Committee of the C.B.F.C.
- 21. Composite Committee for precensorship of previewed material.
- 22. Advisory Committee for Film Institute of India, Poona.
- Advisory Committee for National Film Archives of India, Poona.
- 24. Board of Studies for the Film Institute of India, Poona, for (a) Direction and Screenplay Writing, (b) Motion Picture Photography (c) Film Editing (d) Sound Recording and Sound Engineering (e) Film Acting (f) Film Appreciation.

DEATH OF 'LIFE AND TIME' Cowms PONDENT IN NEFA

fSHRi NIREN GHOSH: J SHRI M. BASAVAPUN-^{M5}--) NAIAH: I^SHBI P. RAMAMURTI:

Will the Minister of EXTERNA.!. AFFAIRS be pleased to state:

- (a) whether it has come to the notice of Government that a Correspondent of Life and Time' magazine died recently in an accident in NEFA:
- (b) if so, whether he was given permission to take photographs iit that area; and
- (c) whether similar permission, was given to any other Correspondent and News Agency?

THE MINISTER OF EXTERNAL AFFAIRS (SARDAR SWARAN SINGH): (a) Yes, Mr. James Burke, Correspondent and Photographer of the 'Life and Time' magazine slipped off a precipice on 2nd October, 1964 while taking photographs on the Bhalukpung-Bomdila Road and died.

- (b) Yes.
- (c) Not in the recent past.
- P.M.'s VISIT TO USA AND USSR
- 536. SHRI M. P. BHARGAVA: Will the PRIME MINISTER be pleased to> state:
- (a) whether the Prime Minister proposes to visit the United States of America and the Union of Soviet Socialist Republics in the near future; and
- (b) whether any date has been fixed for the British Prime Minister** visit to India?

THE PRIME MINISTER (SHRI LAI. BAHADUR): (a) The Prime Minister intends to visit the United States of America and the Union *al* Soviet Socialist Republics sometime in 196&

(b) Not yet.

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HOSPITAL AT LEH

537. SHRI SITARAM JAIPURIA: Will the Minister of DEFENCE be pleased to state:

- (a) whether there is any proposal under consideration by Government to open a selfcontained hospital for the jawans in Leh; and
- (b) if so, what are the details of the proposal?

THE MINISTER OF DEFENCE (SHRI Y. B. CHAVAN): (a) and (b) A 200-bedded hospital with facilities for specialist treatment has already been established in Ladakh for the Indian Army personnel, in temporary accommodation. 150 beds are located in the main hospital at Leh and 50 beds in the section hospital at Kargil. Construction of a new hospital building for 200 beds at Leh is in progress. Provision is being made therein for central-heating and the installation of facilities for the management of high-altitude diseases. The estimated cost of the new building is Rs. 48.86 lakhs. The building is expected to be ready by about the middle of 1<165.

- 11 BOMB-EXPLOSION IN AMBALA
- 538. SHRi G. K. KAPOOR: Will the Minister of DEFENCE be pleased to state:
 - (a) whether it is a fact that iwo jawans

ग्रम्बाला में बम का विस्कोट

५३८ श्री मिरिराज किशोर कपुर: नया प्रतिरक्षा मन्त्री यह बताने की कृपा करेंगे कि :

(क) क्या यह सच है कि २६ जनवरी, १६६४ को अम्बाला में एक बम के फट जाने के कारण दो जवान मारे गये थे ; ग्रीर

ं 🔭 (खा) यदि हां, तो इस दुर्घटना का क्या कारण था ? 🔑 💯 🛒 🛒

were killed on account of a

bomb explosion near Ambala on the 26th January, 1964; and

(b) if so, what was the cause of this accident?

प्रतिरक्षा मंत्रालय में उपमंत्री (डा॰ ही ० एस ० राज्): (क) तथा (ख) ग्रम्बाला या उसके ग्रास पास २६ जनवरी, १६६४ को कोई विस्फोट नहीं हम्रा था जिसमें दो जवान मारे गए हों।

fTHE DEPUTY MINISTER IN THE MINISTRY OF DEFENCE (DR. D. S. RAJU): (a) and (b) There was no bomb explosion at or near Anibala on the 26th January, 1964 resulting in the death of two jawans.]

PURCHASE OF BOOKS BY THE MILTTART TRAINING (EDUCATION) DIRECTORATE

- 539. SHRI ABDUL GHANI: Will the Minister of Defence be pleased to state:
- (a) whether it is a fact that the Military Training (Education) Directorate purchases books in bulk for the service personnel; and
- (b) if so, what is the number of books purchased in 1963-64 in Urdu, Bengali, Punjabi and Tamil languages?

THE DEPUTY MINISTER IN TH* MINISTRY OF DEFENCE (DR. D. S. RAJU): (a) Yes.

(b) Nil. Books purchased centrally by Army Headquarters are generally only in Hindi and English languages. Books in regional languages are purchased by Units themselves to meet their requirements.

पाकिस्तानी रजाकारों का ग्रवंध प्रवेश

५४०. श्री राम सहाय : क्या प्रतिरका मन्त्री यह बताने की कृपा करेंगे कि

(क) क्या यह सच है कि १७ भीर १८ नवस्वर, १६६४ को कुछ पाकिस्तानी रजाकार भारतीय प्रदेश में घस ग्राये;

- (ख) इस वर्ष के प्रारम्भ से ग्रव तक कितनी बार कितने रजाकार भारतीय प्रदेश में घस ग्राये : ग्रीर
- (ग) उनके पास से पकडे गये हथियार किस देश के थे ?

(•[INTRUSION BY PAKISTANI RAZAKARS

- 540. SHRI RAM SAHAI; Will the Minister of DEFENCE be pleased to state:
- (a) whether it is a fact that on the 17th and 18th November, 1964 some Pakistani Razakars intruded into the Indian territory;
- ib) the number of attacks made by the Razakars together with their number who entered into the Indian territory each time since the beginning of this year; and
- (c) the country of manufacture of the arms seized from them?]

प्रतिरक्षा मंत्रालय में उपमंत्री (डा० डी० एस० राज) : (क) १७ ग्रीर १८ नवम्बर, १६६४ को पाकिस्तान ग्रधिकत काश्मीर पाकिस्तानी सैनिकों द्वारा नौशहरा श्रौर मेंहर क्षेत्रों में उल्लंघन की दो घटनाएं हुई थी. न कि पाकिस्तानी सशस्व ग्रसैनिकों द्वारा ।

- (ख) चाल वर्ष में एक दिसम्बर तक पाकिस्तानी सणस्त्र ग्रसैनिकों ने जो प्राय: माधारण वस्त्रों में पाकिस्तानी सैनिक होते हैं, भारतीय भक्षेत्र का १२० बार उल्लंघन किया है । अतिक्रमियों की संख्या समय समय पर विभिन्न रही है। प्रत्येक हालत में सम्बन्धित संख्या ठीक-ठीक बता पाना सम्भव नहीं है, क्योंकि अधिकतर उल्लंधन रात के अन्धेरे में हए थे।
- (ग) पाकिस्तानी सशस्त्र ग्रसैनिकों से बरामद किए गए शस्त्र कई हालतों में य० के०

निर्माण के थे। कुछ राइफलें १६२७ वर्ष के भारतीय निर्माण की थीं । इसके श्रतिरिक्त कुछ देसी निर्माण के पिस्तील ग्रीर तोडे वाली बन्द्रकें भी पकड़ी गई।

to Questions

- t[THE DEPUTY MINISTER IN THE MINISTRY OF DEFENCE (DR. D. S. RAJ(U): (a) On the 17th and 18th November, 1964, there were two cases of intrusions by Pakistan-occupied Kashmir/Pakistan troops and not by Pakistani armed Civilians-in Nau. shahra and Mendhar Sectors.
- (b) During the current year upto 1st December, Pakistani armed civilians, who quite often are Pakistan troops in mufti, carried out about 120 intrusions into the Indian territory. The number of intruders varied from time to time. It is not possible te state correctly the number involved in each case, as many intrusions took place during the hours of darkness.
- (c) The arms recovered from the Pakistani armed civilians were in some cases of U.K. manufacture. Some rifles were of Indian manufacture of the year 1927. In addition, some country-made pistols and muzzle loaders were recovered.]

SUPPLY OF COAL TO P. & T. EMPLOYEES IN HILL AREAS

- 541. SHRI V. M. CHORDIA: Will the Minister of COMMUNICATIONS be pleased to
- (a) whether it is a fact that the supply of coal during winter to the Posts and Telegraphs employees in the hill areas of Punjab, Uttar Pradesh and Himachal Pradesh has been discontinued since this winter;
- (b) whether it is also a fact that the allowance given in lieu of the coal supply has also been stopped;
- (c) if so, what are the reasons therefor; and

(d) what are the measures that Government propose to adopt to provide relief to the affected Post and Telegraph employees?

THE DEPUTY MINISTER IN THE DEPARTMENT OF COMMUNICATIONS (SHRI B. BHAGAVATI): U) to (d) Supply of coal to P&T offices or allowance in lieu thereof being given in the past has not been discontinued this season.

Winter Allowance to P&T employees with effect from 1st June, 1964 is admissible only to those employees who are posted at places which are at a height of 1750 metres and above. However the employees who were getting winter allowance under orders in force prior to 1st June, 1964 have been given option to continue to draw the same so long they continue to work there uninterruptedly.

SITES OF INDIAN CULTURAL INTEREST IN FOREIGN COUNTRIES

- 542. SHRI D. THENGARI: WiH the Minister of EXTERNAL AFFAIRS be pleased to state:
- (a) whether it is a fact that our Embassy officials have been directed to identify and locate the sites and other articles of Indian cultural interest in the country where th ay are posted; and
- (b) if so, how many such sites and articles have so far been identified?

THE MINISTER OF EXTERNAL AFFAIRS (SARDAR SWARAN SINGH): (a) The matter was considered i 1 great detail in 1956. It was decided by the late Prime Minister that our Missions abroad should not be addressed on this subject at all.

(b) Does not arise.

विदेशों में रहने वाले भारतीय

५४३. श्री विमलकुमार मन्नालालजी चौरड़िया: क्या वैवेशिक कार्य मंत्री यह बताने की कृपा करेंगे कि इस समय किन-किन ग्रन्य देशों में भारतोय मूल के कितने-कितने लोग रह रहे हैं ?

to Question

t [Indians living abroad

543. SHRI V. M. CHORDIA: Will the Minister of EXTERNAL AFFAIRS b« pleased to state the number of persona of Indian origin who are residing at present in foreign countries and the names of the countries where they are residing?]

वैदेशिक कार्य मंत्री (सरदार स्वर्ण सिंह): भारतीयों तथा भारत मूलक लोगों को लेकर १६६२-६३ की सूचना संलग्न विवरण में दिखाई गई है।

ाववरण विदेशों में भारतीयों झौर भारतमूलक लोगों की संख्या

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†[] English translation.

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यूगोस्लाविया .		१६		
जा-िवया		७,११०		

t[THE MINISTER OF EXTERNAL AFFAIRS (SARDAR SWARAN SINGH): The information which includes Indians and persons of Indian origin, pertaining to the year 1962-63 is shown in the attached statement.

STATEMENT Number of Indians including Persons of Indian Chipin in Frtreipv} Cntmtritv

Citinutur		
No.		
1,500		
[8,000		
r2,000		
35		
300		
260		
Nil		
5,000		
190		
40		
. 2,89,79°		
5,00,000		
900		
2,000		
Nil		
200		
2,943		
33		
6		
11		

t[] English tr anslation.

Name of C	ountry	No.
	,	
Colombia		io
Czechoslovaki	300	
Costa Rica	15	
Congo .		250
Canary Islands	3	539
Cyprus		5
Ceylon .		• 9>75.°°°
Denmark		60
Dominican Re	public	2
Ethiopia		2,044
France .		350
Finland		8
Fiji		1,568
Ghana .		1,200
Germany (D		
Germany (Fo		
Greneda (West	Indies)	4,000
Guatemala	i	2
Gibraltar		125
Greece .		5
Netherlands		120
Hong Kong		4,000
Honduras		20
Haiti .		2
Hungary		38
Italy .		200
Indonesia		30,000
Iran	•	1,030
Iraq		1,500
Ivory Coast	•	850
Japan .	•	
Jamaica Jordan .	•	30,000
Kenya .		1,76,000
Kuwait		15,000
Liberia		100
Lebanon		200
Libya		100
Leeword Island	ls	69
(a) Autiqua		. 6
(6) Monte serr	Christopher	. Nil . 60 •
(d) Virgin Is	lands Nevi	3
Morocco	496	
Malayasia	7,00,000	
Mauritius	4,90,000	
Mexico	20	
Malagasy .	"»935	
Muscat		800

PLACES ASSOCIATED WITH NETAJI IN FOREIGN COUNTRIES

544. SHRI D. THENGARI: WUI the Minister of EXTERNAL AFFAIRS be pleased to state whether Government

have located the places associated **with** the memory of Netaji Subhash Chandra Bose and Azad Hind **Fawj** which are situated outside India?

to Questions

THE MINISTER OF EXTERNAL AFFAIRS (SARDAR SWARAN SINGH): The information is being collected and will be laid on the Table of the House.

नौशेरा में पाकिस्तानी फौजों द्वारा भारतीय फौजों पर गोली चलाया जाना

५४५. श्री राम सहाय : क्या प्रतिरक्षण मंत्री यह बताने की कृपा करेंगे कि :

- (क) क्या यह सच है कि २ दिसम्बर. १६६४ के आसपास पाकिस्तानी फौजों ने नौशरा-मेंढर सेक्टर में भारतीय फौजों पर लगभग दो दिन तक धुंआधार गोली चलाई;
- (ख) क्या भारतीय जवानों को कोई हानि पहुंची; ग्रौर
- (ग) यदि हां, तो इस बारे में क्या कार्यवाही की गई ?

f [Firing by Pak Forces on Indian troops in Naushera

545. SHRI RAM SAHAI: WUI the Minister of DEFENCE be pleased to state:

- (a) whether it is a fact that Pakistani troops resorted to heavy firing on the Indian troops in Naushera, Mendhar sector, for nearly two day* by about the 2nd December, 1964: and
- (b) whether Indian troops suffered any loss; and
- (c) if so, what steps were taken in. this regard?]
 - t[] English translation.

प्रतिरक्षा मंत्रासय में उपमंत्री (डा० ही • एस • राजु): (क) जी हां। पाकिस्तानी सैनिकों ने २ भ्रौर ३ सिदम्बर, १६६४ को नौशरा भौर मेंढर क्षेत्रों में. हमारी चौकियों भौर पिकटों पर भारी गोलाबारी की थी।

(ख) जी नहीं । 👉 🚉

(ग) जहां मावश्यक हुम्रा, हमारी मुरक्षा सेनाओं ने उत्तर में गोली चलाई। इन घटनाम्रों से, संयक्त राष्ट्र के प्रेक्षकों को भी सूचित कर दिया गया है।

[THE DEPUTY MINISTER IN THK MINISTRY OF DEFENCE (DR. D. S-RAJU): (a) Yes, Sir. Pakistan troops directed, heavy firing on our posts and picquets in Naushera and Mendhar Sectors on 2nd and 3rd December, 1964.

- (b) No, Sir.
- (c) Wherever necessary, our secu. rity forces returned the fire. U.N. Observers were also informed about these incidents.]

STATEMENT ON THE SITUATION ARISING OUT OF THE REPORTED RESIGNATION OF THEIR SEATS BY **ELEVEN OPPOSITION MEMBERS** OF NAGALAND LEGISLATIVE **ASSEMBLY**

MR. CHAIRMAN: There is a calling attention to a matter of urgent public importance by Mr. Om Mehta. He is not present. I would ask the Minister to lay the Statement on the Table. No supplementary will be allowed on it.

THE MINISTER OP STATE IN THI MINISTRY 07 EXTERNAL AFFAIRS (SHRIMATI LAKSHMI N. MENON): Sir I beg to lay on the Table a statemen' on the situation arising out of the re

tt 1 English translation.

ported resignation of their seats by eleven Opposition Members of Nagaland Legislative Assembly.

to Quertioiu

PAPERS LAID ON THE TABLE

REPORT OF THE CHIEF INSPECTOR OF MINES ON THE ACCIDENT THAT TOOK PLACE AT PATNIBONA. STONE QUARRY (BAKUDIH) DISTRICT SANTHAL PARGANAS, BIHAR

THE DEPUTY MINISTER IN THE MINISTRY OF LABOUR AND EM-PLOYMENT (SHRI RATANLAL KISHO-RILAL MALVIYA): Sir, I beg to lay on the Table a copy of the Report of the Chief Inspector of Mines on the fatal accident which took place on the 13th October, 1964, at Patnibona Stone Quarry (Bakudih) District Santhal Parganas, Bihar. [Placed in Library. See No. LT-3609/64.]

RESOLUTION SETTING UP A WAGE BOARD FOR ENGINEERING INDUSTRIES EXCLUDING THE STEEL PLANTS

RATANLAL KISHORILAL Shri MALVIYA: Sir, I also beg to lay on the Table a copy of the Ministry of Labour and Employment Resolution No. WV-4(3)/64, dated the 12th December, 1964, setting up a Wage Board for the engineering industries excluding the steel plants. [Placed in Library. See No. LT-3632/64.]

LEAVE OF ABSENCE TO SHRI MAHESH **SARAN**

MR. CHAIRMAN: I have to inform Members that the following letter dated the 8th December, 1964, has been received from Shri Mahesh Saran:

"I have been ill for some time and though I am better now still the Doctors have advised me not to exert myself and so I do not think I will be able to attend this Session I Parliament.

I therefore, request you to granl me leave of absence from attending this Session of the Parliament."

Is it the pleasure af the House that permission be granted to Shri Mahesh Saran for remaining absent from all meetings of the House during the current Session?

(Nn hon. Member dissented)

Permission to remain absent is granted.,

ALLOTMENT OF TIME FOR CONSI-DERATION OF THE KERALA APPROPRIATION BILL, 1964

MR. CHAIRMAN: I have to inform Members that under rule 186(2) of the Rules of Procedure and Conduct of Business in the Rajya Sabha, I have allotted one hour for the completion of all stages involved in the consecration and return of the Kerala Appropriation Bill, 1964. by the Rajya Sabha, including the consideration and passing of amendments, if any, to the Bill.

THE WEALTH-TAX (AMENDMENT) BILL, 1964—continued

THE MINISTER OF PLANNING (SHRI B. R. BHAGAT): Mr. Chairman, I am indeed very grateful to hon. Members who participated in this discussion and I have been very much benefited by the valuable suggestions they have made. It is also heartening that this Bill found a very large measure of support in this House from all quarters. The Bill, as the House knows, is the result of a Committee appointed a few years ago and the report of that Committee is very well known to this House and some hon. Members of both Houses were members of that Committee. The Committee, known as the Direct Taxes Admi-

nistration Enquiry Committee, went into the entire gamut of the direct taxes. Some hon. Members asked as to why it is that alihough the Committee submitted the report in 196i it took three years to come up with this measure.

[THE DEPUTY CHAIRMAN in the Chair]

It is true but as the hon. Members who made this point would appreciate, this Committee not only dealt with the Wealth Tax but also with the direct taxes, some of them larger taxes like the Income-tax, the Estate Duty Act, etc. and the House is aware that immediately after, we went into this question and came with a very comprehensive Income-tax Amendment Bill.

It went to a Joint Select Committee and the Committee went into it and only after that we could take up the other Bills like the Estate Duty Act and the Wealth Tax Act. So the Government has not wasted any time after the submission of the report of this Committee and I think it is in good time that this measure is before the House and this has already got the approval of the other House.

Then the hon. Member referred to the Commissioner's power to transfer the Wealth-tax cases and said that the assesses should have the facility . . .

SHRI V. M. CHORDIA (Madhya Pradesh): The facility is available. परन्तु उसमें उसको इतनी तकलेफ होती है कि वह ग्रासान से नहीं होता।

SHRI B. R. BHAGAT: I am quite aware of the force of the point he has made but, as it is, also, any case, whether it is of the Wealth Tax or Income-tax, is transferred by the Commissioner of Income-tax either on his own accord in the interest of revenue, or on the application of the assessee himself to suit his convenience. So it is true that on the request of the assessees the case is transferred but

the Member will appreciate that in <he administration of this revenue t'lause and others, these cases will only be exceptional and will be in the in-merest of revenue as well as the convenience of the assessees and so I think subject to that, the case:* are transferred.

Then regarding his point abou alienation of assets to defraud ihe revenue, the Bill provides that only a dishonest transfer of assets will not be recognised and it is provided that ji the transferor has notice of the wealth tax proceedings against the assessee, on.y then the transfer will be considered as void. His point was that anybddy wanting to purchase some prope rty against which such a case is pen ling may not know about it and so this should be notified. But the hon. Member knows that the Secrecy procee iing is now abolished and now anyone who wants to purchase a property wrnting to know if there is sny Wealth-tax case proceeding going on, can approach the Wealth-tax Officer and get the information.

SHRI V. N. CHORDIA: It is not so easy.

SHRI B. R. BHAGAT: Why not approach the Wealth-tax Officer?

भी विमलकुमार मन्नालालजी चौरिड़िया : आपको इस में क्या आपत्ति हैं कि सम्पत्ति का जो रिजिस्ट्रार है उनके वहां सूचना भेज दी जाय कि इन इन लोगों की वैल्थ टैक्स के बारे में प्रोसं डिंग्ज चल रहें हैं और उनके रिजिस्ट्रेशन के बारे ध्यान रखें।

SHRI B. B. BHAGAT: Then it will add to the welter of confusion. Even then from Ihose big notifications one has to find out. In this case the law provides the tit is obligatory on the Wealth-tax Officer or any Revenue Officer to pi ovide information if it is asked for in due form and according to the rules.

Then a point was made about the levy of minimum penalty as not justi-

fied as the valuation of assets is to be caken on estimate. Penalty will be levied under this Bill only where there is wilful understatement of wealth. He said it should be added but it is not necessary. I have consulted the legal officers and it is said that according to the Bill as drafted, it is only wilful understatement that will be attracted, under this clause. Already there is a maximum penalty. Under this particular provision only minimum is prescribed. It does not apply to cases where there is honest difference of opinion about valuation.

श्री विमलकुमार मन्नालालजी चौरड्याः यदि उसमें फर्क होगा यदि उसके रिटर्न में अंतर होगा तो पेनेल्टा तो मिनिमन लगानी हो होगी।

SHRI B. R. BHAGAT: That is not the point made by him. The point was made by some other Members also and with due respect to him, I say that the idea is, if somebody does not include in his return this or that property-one or two-the law attracts it but if somebody gives a whole statement of the property but does not give the correct valuation, the law will not be applicable. To meet that situation it has been said that when there is a deliberate understatement or concealment of the property or valuation, then the law will also be applied and it was said that in the case of honest difference of oninion about the valuation, this will not be applied and only in this case there is no imprisonment as the Member seems to think, It is only a penalty but suppose there is an understatement by an assessee, if he has expert opinion or some way in which he can prove it then it is only a presumption and if he can rebut it, it is all right. As it is it will not

On the question of valuation then another point was made about the Rules. Some hon. Members said that the Rules that are made will be rigid and they will make the valuation difficult. But the position today is that the valuation is based on the break-up

[Shri B. R. Bhagat.] value, and in many cases the breakup value does not represent the correct value or the market value, which the hon. Member had in mind when he said that, a palace may be there in some place in Rajasthan and that if the present, method followed for its valuation is taken away, it might lead to the difficulty which he imagines in the new airangement. The Finance Minister has said and given an assurance in the other House that the Rules will be made equitable and rational so that it conforms to the realities of the market value and the' economic life and it will be more realistic in respect of Ihe problems of valuation that are th'own up, and the present arrangement; creates far more difficulties. The liules will be laid on the Table of th t House. If there is any difficulty, if the Rules are not as equitable as the House thinks they should be, the House can certainly discuss them and 1 sake them more rational. The idea ia exactly the same as the hon. Memburs have, namely that the valuation siould not be ad hoc and should not be arbitrary. Some hon. Member sai I that such cases should be referred to arbitration. But there is already a p'ovision in clause 23 of the Bill, the machinery for arbitration in the matter »f valuation has been provided for in the Bill under this clause. So about that there is arbitration also. What I was trying to point out was that it was all in the interests of a correct valuation, so that it should not lead to haiassment, should not also lead to evusion of Duty. In order that these ottjectives might be attained this measuit is sought to be passed; it is not to create more difficulties. (Interruptit ns). It is better if I finish the argument and then be interrupted.

श्री विमलकुमार मन्तालालजी चौरड़िया: आज जो दिवकते हैं उनके बारे में कहना चाहता हूं, अगर श्राप श्रागे के लिए करेंगे तो उस लिए धन्यवाद।

Hou B. R. BHAGAT: Yes, it is always in the spirit that the law is observed and administered and the diffi-

culties can be removed that way. In the present arrangement of ad *hoc* valuation, maybe the Wealth-tax Officer may have more discretion, may not have the correct guidance, a set of principles, rational and equitable principles on which he can value, and thi? is what we want to provide by this amendment, so that he will have a norm to go by, a certain basis, a certain mode or a certain guidance in valuation, and this is exactly to the advantage of the assessee, and I think the Finance Minister has already assured the other House that he will see that the Rules are as rational and as equitable as possible.

Then it was said that where the assessee had only one residential house he should not be taxed, because he will have to sell the house to pay the tax. But there is already the minimum exemption, of one lakh of rupees, and if the house of an assessee is not more than one lakh of rupees in value, the provision of this Bill is not attracted. Only when an assessee has a residential house which is worth more than one lakh of rupees, or his total wealth is more than one lakh of rupees including the taxable value of the house, well, then this Bill is attracted. So I do not think it will mean distress sales in all cases

Then it was said that the exemption from Wealth-tax of new companies should be reintroduced as otherwise it would hamper capital formation. Sir, in this case, in the case of income by way of dividends from new companies engaged in industrial undertakings, the relief is given under the Incometax Act.

SHRI BABUBHAI M. CHINAI (Maharashtra): It should be included in the Wealth-tax Act also.

SHRI B. R. BHAGAT: Well, Ihe more appropriate incentive would be in the shape of relief from income-tax as provided for in that Act. The hon Member, I think, knows all about thU business, and he will appreciate

tbat the exemption was removed because exemption from wealth-tax is, firstly, more difficult to give, and .secondly, it is not as good a method .of incentive as the one where we can .increase it or decrease it as the situation demands, and I would only submit that incentives (by way of income-tax relief or development rebate are better. We have given incentives for new industries.

Then, in the provision relating to penalty, it was suggested that instead of providing that the penalty "may be levied", it should be provided that the penalty "shall be levied", that an obligation or an element of compulsion should be introduced. This is again a drafting matter, and I am advised by my legal advisers that the word "may" here has, more often than not, the same effect as "shall". Further, it is used to impart a certain amount of flexibility in the levy of penalty, especially in cases of honest persons making *'bona fide* mistakes. So I think it would be better if we **keep** it as it is.

Then about prosecutions; t was said that in the few cases in which prosecutions were launched, the court awarded only a nominal fine. This is the reason for the prescription of a minimum punishment in the Income-tax Act and now . in the Wealth-tax Ad

SHRI RAJENDRA PRATAP SINHA (Bihar): How many prosecutions -were launched in the last three years?

SHRI B. R. BHAGAT: I am sorry I could not get that figure. I shall try to give it later on

Then let me reply to Mr. Gujral. 'Self-assessment and provisional, assessment are both on the returned "wealth. Provisional assessment can be made in the Act but, when making the provisional assessment, no revaluation of assets is-made. It is only at the final-assessment stage that the .Wealth-tax Officer will examine the Value of assets. Therefore his suggestion that it would be better to have

provisions for self-assessment provisional assessment rather than penal provisions does not hold good in this case. He also suggested that just as in the valuation of properties let out on rent twenty times the net rental income is taken as the value of the property, similarly the valuation of selfoccupied properties should be based on twenty years' average of house tax in respect of of such properties. Even at present the amount of house tax paid in respect of selfoccupied properties is taken consideration in determining the net rental income of the properties and the valuation based thereon. The suggestion, however, can be given due consideration while framing the Rules in this regard.

With these words, Madam, I move.

THE DEPUTY CHAIRMAN: The question is:

"That the Bill further to amend the Wealth-tax Act, 1957, as passed by the Lok Sabha, be takfen into consideration."

The motion wag adopted.

THE DEPUTY CHAIRMAN: We shall now take up the clause by clause consideration of the Bill. May I put clauses 2 to 41 for adoption?

SHRI RAJENDRA PRATAP SINHA: No, Madam. I would like to say a few words on clause 29. I object to it.

THE DEPUTY CHAIRMAN: At this stage? You have spoken on this Bill.

Sma RAJENDRA PRATAP SINHA: I have spoken on the general discussion and I now want to speak on clause 29 before you put it to vote.

THE DEPUTY CHAIRMAN: **Then** let me put clauses 2 to 28 to vote.

Clauses 2 to 28 mere added to the

Stil

Clause 29—Omission of section 34.

SHRI RAJENDRA PRATAP SINHA: Madarn, the provision in clause 29 is that section 34 shall be omitted. Now, for the benefit of the House I shall read out section 34.

- "34. Where any document required to be registered under the provisions of clause (a), clause (b), clause (c) or clause (e) of subsection (1) of section 17 of the Indian Registration Act, 1908, purports to transfer, assign, limit or extinguish the right, title or interest of any person to or in any property other than agricultural land valued at more than one lakh of rupees, no registering officer appointed under that Act shall register any such document, unless the Wealth-tax Officer certifies that—
 - (a) such person has either paid or made satisfactory provision for the payment of all existing liabilities under this Act, or
 - (b) the registration of the document will not prejudicially affect the recovery of any existing liability under this Act."

Madam, I would also like to draw your attention to the explanation given i_n respect of this amending clause 29. It says that clause 29 omits section 34 as a comprehensive provision in this regard is being introduced in the income-tax Act.

I would like to draw your attention to the words used-"Is being introduced." I do not know what the Minister has in view. I do not know whether he proposes to bring forward another Bill amending the existing Income-tax Act, in order to provide for the contingencies referred to in section 34. I have looked into the existing Act and I find that in the existing Income-tax Act there is no such provision as we have in section 34 of the Wealthtax Act. The purpose of this section 34 was to avoid any transfer of property with a view to evade taxes. I may point out the provision he referred to just now, I mean the clause in which there ig a limit put on the transfer

of property. That is in clause 31 of the present amending Bill by which, we are introducing another provision, section 34B, on page 24 of the Bill. The hon. Minister just now has been referring to this provision when replying to the points raised by my hon, triend Shri Chordia, In this clause 31 it is proposed to introduce a new section, secition 34B. This section says that a transfer of property will be void in case the assessee transfers any asset during the pendency of any proceedings under this Act. Section 34 says that no transfer can be done, no transfer can take place unless under the Registration Act a clearance certificate is obtained from the income-tax authorities. But the provision in this section 34B is a very limited one. It only deals with cases when proceedings are going on under this Act. *In* the original section 34, the provision served two purposes. Firstly, you could stop all transactions of properties and all changing hands in properties done without getting a tax clearance certificate from t>he Income-tax authorities. It is not possible to transfer or in any way affect the right on a property without getting a tax clearnance certificate from the Income-tax Department. The point made by Mr. Chordia is this. How will the purchaser be able to know that there is a case pending before the Wealth tax authorities and therefore, he should not buy that property from the assessee whose case i_s pending before the Wealth-tax Officer? If section 34 were also »n operation then at least for properties above Rs. 1 lakh, the assessee would not be able to transfer them and therefore it would not have affected the purchaser. Today the purchaser is at a great disadvantage. He purchases the property without knowing if proceedings are pending or not. The provision now made by the hon. Minister is rather cumbersome and it is difficult for the purchaser to find out whether there are pending proceedings or not. Under section 34, you cannot have any transfer of property unless a clearance certificate has been

obtained. Therefore it was an in direct | guarantee to the purchaser. The other point is that it kept an automatic check upon ali fraudulent transactions, on transactions made in order ¹o defeat the interests of revenue. The Direct Taxes Commission also enquired into this question and many Commissioners of Income-tax made this point that all transfers should be made subject to the obtaining of a clearance certificate in order to see that the interests of revenue are safeguarded and in order that people may not bi able to do away with their properties when there were arrears of taxes. This was opposed by many witnesses. Tlie Direct Taxes Enquiry Commission thought that so long as this prevision in section 34 remained in the Wealth-Tax Act, it was not very necessary to have another provision in order to meet the demands of the Department itself. Therefore, I do not understand why this section 34 is being omitted now.

I would also like to know from the hon. Minister what he has in view when he says that something i_s being introduced. Are some new provisions being made in the Income-tax Act or has he something else in view? This I would like to know.

SHRI B. R. BHAGAT: Madam, if I explain the position then the point that the hon. Member has in mind will be met. This is one of the purposes of the present Bill, namely, to bring this law in line with the other Acts passed, for instance, the Income-tax Act. This particular section in the Wealth-tax Act is found to be unnecessary and redundant because of the existence of a similar provision in section 230A of the Income-Tax Act. 1961 as inserted by the Direct Taxes (Amendment) Act of 1964. There you get the clearance certificate which includes everything. That certificate will also include the wealth-tsx due from the person. Therefore, this section 34 is not necessary here. This was done in order to facilitate the administration, because as you know, a person may have tax liabilities, may be his incometax or may be his wealth-tax. But if he obtains one clearance certificate then that will include also the wealth-tax.

SHRI RAJENDRA PRATAP SINHA: Which section is that?

SHRI B. R. BHAGAT: I am referring to section 230A of the Income-Tax Act inserted by the Direct Taxe? (Amendment) Act of 1964. That Bill has been passed into an Act and as a result of that amending Bill, this section 34 has become redundant in the Wealthtax Act and in furture any clearance certificate will include tha wealth-tax due from the person and so any intending purchaser will be ia a position to immediately know the facts.

SHRI RAJENDRA PRATAP SINHA: In that provision there is a limit put on the transfer of property?

SHRI B. R. BHAGAT; The limitation and the dues are also there.

SHRI RAJENDRA PRATAP SINHAt Pleas_e read out the provision.

THE DEPUTY CHAIRMAN: Does the explanation satisfy you?

SHRI RAJENDRA PRATAP SINHA: Yes, Madam, I am satisfied.

THE DEPUTY CHAIRMAN: The question is:

"That clause 29 stand part of the Bill."

The motion u>as adopted.

Clause 29 was added to the Bill.

Clauses 30 to 41 u>ere added to th* Bill.

Clause 1, the Enacting Formula and the Title were added to the Bill.

SHRI B. R. BHAGAT: Madarn, I move:

"That the Bill be returned."

The question was put and the motion was adopted.

;THE MINERAL OILS (ADDITIONAL DUTIES OF EXCISE AND CUSTOMS) AMENDMENT BILL, 1964.

THE MINISTER OF PLANNING . < SHRI B. R. BHAGAT) : Madarn, I beg to move:

"That the Bill further to amend the Mineral Oils (Additional Duties of Excise and Customs) Act, 1958 as passed by the Lok Sabha, be taken into consideration."

Madam, the House will recollect that as a result of discussion with the oil distributing companies Government were able to secure a reduction of prices in respect of certain categories ol mineral oils with effect from the 28th May, 1958. These reductions were individually of small amounts and the benefit was not likely to reach the consumer if a corresponding reduction was made in the ceiling prices. It fcvas aooordingiljy decided that the amounts accruing from the negotiated price reductions should be transferred to the Consolidated Fund of India. This decision was given effect to by a levy of additional Du ties of Excise and Customs by an Ordinance issued on the 30th June, J 958, which was subsequently rep laced by the Mineral Oils (Additional Duties of Excise and Customs) Act, duties of Excise and Customs levied there under were not to be added to the price of goods for sale. By Hhis it was ensured that the levies were not passed on fo the consumer by making any increase in the prices jot the products concerned. .: Since the reductions were

only provisional and further reductions were expected, the Act provided for ceiling rates and authorised the Government to fix effective rates from time to time by notification.

Since then, as a result of further examination and negotiations with oil companies it has been possible to effect some further price reductions. But as they likely effect in each case was only marginal, on each such occasion it was decided to mop up the benefit arising out of the reduction to the Consolidated Fund of India by suitably adjusting the effective rates of ttie additional duties of excise and customs. A temporary amendment was also made in the Act for the period 1st April 1959 to 31st October 1959 raising the ceiling rates to enable quick adjustment of certain amounts standing in favour of Government.

As the House is aware, a Committee was appointed in August, 1960 to examine the principles and elements according to which the selling prices of verious petroleum products in India should be determined. In the light of the Committee's recommendations the effective rates of additional duties of excise and customs were adjusted taking into account the reduction proposed by the Committee from 1st October 1961.

In terms of the pricing principles applicable under the Refineiy Agreements and the recommendations of the Price Enquiry Committee, Oil adjustments have to be made for variations in the f.o.b, cost at Aba-dan and the marine freight applicable from time to time from Abadan to the Indian port* of discharge. Due to fall in these figures since 1961, a sum of nearly five crores of rupees has accrued in favour of Government and further sums are accruing at the rate of nearly sixty lakhs of rupees per month. These amounts have to be appropriated to the Consolidated Fund of India. But after the adjustment of the effective rates from the 1st October 1961, very little margin is left between the ceiling and the

Mineral Oils (Additional Duties of

effective rates within which it is not possible to make a quick recovery of the amount accruing in favour of Government or to take care of further reductions which may accrue in further. It is, therefore, necessary that the ceiling rates fixed in the Act should be raised sufficiently.

I now come to the new items. The Act does not at present include a levy on asphalt and bitumen nor on lubricants, greases and other similar products. Envisaging the possibility of increase in consumption of these products, and keeping in view the recommendations made by the Oil Price Enquiry Committee, two new entries are being added so as to enable recoveries being made from the oil companies in respect of future price reduction on them. For these reasons, the Bill seeks to raise the ceiling rates of duty in respect of the products which are already covered by the Act as also to bring asphalt and bitumen and certain other petroleum products, liable to excise duty under Item No. 11A of the Central Excise tariff. within the scope of the Act and to fix the ceiling rates of additional duties for them. The effective rates, both on the existing products as well as on those proposed to be included now, wiH continue to be fixed by notification. Government have also carefully considered the possibility of passing on the benefits arising from the price reductions to the consumer, but we are satisfied that in the existing circumstances, it would be desirable to continue the present arrangements of crediting all such accruals to the . Consolidated Fund of India.

Hon. Members would have observed that a declaration under th.? Provisional Collection of Taxes Act, 1931, has been inserted in the Bill. In view of the urgency of the matter and revenue consideration it was thought expedient to insert this declaration in the' Bill. The effective rales of duty on tlie existing commodities have already been raised from the existing ceiling rates provided in the 1101

Act. However, no imposition has so far been made on asphalt and bitumen or on the products covered by Item No. 11A of the Central Excise Tariff which are now proposed to be included in the Act.

Madam, I am sure that in consideration of the facts that I have tried to explain, the House will unanimously support the measure.

SHRI DAH.YABHAI V. PATEL: (Gujarat): No.

The question was proposed.

SHRI DAHYABHAI V. PATEL: Madam, I have listened patiently to the speech of the Mover. I am sorry to say that he is uterly unconvincing. He trotted out reasons that were given in the year 1953 when price, were being discussed with the oil companies and the oil companier were asked to give some relief and reduction in oil prices. We were told at that time that the reduction was so small that it could not be passed on to the consumer. Therefore, Government appropriated or misappropriated that sum also. The same story was repeated in the two subsequent years, 1959 and 1961. The principle of the thing is wrong, the principle of the Bill. The Public Accounts Committee has been pointing out for the last five, six or seven years, that the Government of India overestimates its Budget in regard to expenditure, in regard to its powe' to spend money, even wastefully as it is doing. The estimates are always inflated so far as expenditure is concerned and are the lowest so far as income is concerned. The Public Accounts Committee has pointed out this very bad feature in our budgeting. If the Minister is inclined to think that the increase that will come as a result of this measure is very small, why does he not give it to the consumer?

SHRI B. R. BHAGAT; It can't be given. It is very marginal.

SHRI D. DAHYABHAI V. PATEL: If it is marginal, and a little more because you are always taking too much from the people.

SHRI B. R. BHAGAT: From where?

SHRI DAHYABHAI PATEL: If it ts only a marginal reduction that you get, add a little more margin yourself and then give it to the consumers. You are 'making transport more and more costly. There is a tax on oil-there is a tax on petrol and now you want to add bitumen, tar, which is so essential for the making of good roads of which there is a great Lack, particularly in certain areas like Gujarat where I come from. There are lardly any tar roads worth the name except in the cities. You >iave fortunately good reads and conqeting roads on this side or I understand in South India but even in this year of Grace nineteen hundred and sixtyfour, which is shortly to end, you cannot drive your ear from Bombay to Ahmedabad safely. Your life will be in

{THE VICE-CHAIRMAN (SHRI AKBAR ALI KHAN) in the Chair]

The two principal cities of Surat and Baroda are not connected by a good road. Why can't it be done? Government says, cost and why does the cost go up? It is because of the faulty policies of the Government. Therefore in Principle this is a tax on transport and I object to it. The duty of the Government is to provide cheaper transport.

SHRI B. R. BHAGAT: May I explain? It is reduction; it is not cost; it ls not adding anything.

SHRI DAHYABHAI V. PATEL: But you are giving no reduction to the consumer. You are trying to appropriate it to yourself.

SHRI B. R. BHAGAT: There is no adding to the cost; there is no tax on the consumer. I am sorry to say that it has not been understood.

SHRI DAHYABHAI V. PATEL; I am sorry if I have not been able to make myself sufficiently clear. I say that

whatever reduction the Government gets in the cost of oil should be passed on to the consumer. If it is marginal, if it is very small, if it is half an, anna per gallon, make it one anna because you are already getting too much from everywhere else. (Interruption). If Mr. Khandubhai Desai was sitting on this side, I am sure he would have also advocated this. Oh, it is Mr. Abid Ali, Mr. Khandubhai

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THE VICE-CHAIRMAN (SHRI AKBAR ALI KHAN): Or it is possible you might be on this side

Desai's old lieutenant and right hand; it

applies to both of them equally.

SHRI DAHYABHAI V. PATEL; I do not know but what I wish to say is that it is not right to appropriate in this manner the gains that the Government is getting. They should have get more by quicker negotiations. I am glad that they are getting a little-reduction but I am sure it is possible to get more. There are countries in the world that have no oil; depend on countries abroad for refining, yet they have their own refineries. But we have not. We made the initial mistake of giving too much to the refining companies and giving them very long leases. When have found oil in our own country, the pace of oil is rather slow. If the pace of exploration was faster and more efficient our dependence on the foreign oil companies would become much less and therefore all this would not be necessary. But that Ia going a little beyond the scope of the Bill that is before us. Here what I wish to say is that I do not like this principle of appropriating everything that you get. In 1958 when they started getting some concession they told the House that it is too small They negotiated and got something more in 1959 and now they have got still something more. I do not know-all told what it would amount to but if the Government is getting a concession, a reduction in cost it should be for the Government to give a reduction in cost to the consumer. The cost of petrol and the cost of oil in terms of the rate at which they ara-

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sold m the market is preposterous. If you look around, nowhere in the world is oil sold with so much profit or with so much tax imposed on it. One-third or even less than one-third is the actual cost, whether it is cost of import or cost of refining and three-fourths of the cost is made up of tax by the Government tax at every stage, at the first stage, second stage, third stage and so on and by the time it reaches the consumer for every rupee the consumer pays twelve annas is towards taxes. Therefore I think the Government should have taken a more reasonable view, a more practical view and tried to give some relief to the consumer. So in principle I am not inclined to support this Bill.

Shri D. THENGARI (Uttar Pradesh): Sir, in. the first place, whatever amounts accrue as a result of this measure must be passed on to the consumer. It has been argued that the amount is too small. If the benefits are too small, that is-an additional argument why the Government should not hesitate to pass it on to the consumer. As a matter cf fact there is a widespread impress;on in the country that the Government Is not consumer-conscious and this impression must be removed. Ii has been said that the burden arising out of this measure will not be passed on to the consumers but at the same time we all know that these companies have a knack of passing on the burden over their shoulders to the consumers and the Governmen': invariably finds itself helpless in such matters. Therefore we will not be prepared to accept any assurance from the Ministry that the road transport will not be dearer on account of this measure. Even if it is decided that the benefits accruing from this shall not be passed on to the consumers it is necessary that the amount recovered should be appropriated to the Roads Fund because we have not yet fulfilled the targe's set out in the Nagpur Plan. According to my information, probably with tne only exception of West Bengal, no

other State has fulfilled the Nagpur Plan targets. If the amount is appropriated to the Consolidated Fund we are not confident that it would be properly utilised or that it would be utilised specifically for the development of road transport. And I need not emphasise the need to develop road transport at the present stage of our economic development. Sir, the hon. Minister may or may not express it in so many words but it is certain that as a consequence of this measure the burden of taxation is bound to increase. I am more interested in reduction of prices of some essential commodities such as kerosene, diesel or petrol. All these commodities are of common use and the Government must assure us that their prices would be reduced. It will not do for the hon. Minister to shirk the responsibility and say that reduction in their prices or taxation on these commodities or such matters pertain properly to the Budget and that this Bill is something different and therefore this matter of reduction of prices should not be brought in at this stage. I should like to say that we must have an integrated financial policy and such an integrated policy cannot suffer separation of the Budget from other Acts or Bills concerned with Finance.

One more point I should like to add. The Government has given a certain guarantee about profits to these various companies. I should like to point that foreign companies like the Burmah Shell, and ESSO are giving indecent treatment to their employees. It is not merely a question of employer-employee relationship The Finance Ministry cannot absolve itself of its responsibility by saying that employer-employee relationship is a matter entrusted to the Labour Ministry. Unless you close the nose, the month will not be opened. It is a question of our national honour. Our employees in Burmah Shell and ESSO are not likely to get decent treatment unless and until the Finance Ministry emphatically and boldly asserts that no guarantee of profits can be given unless thos*

[Shri D. Thengari.] ioreign companies assure the Government that they would give a fair and decent treatment to their employees.

With these word, I close.

SHRI SURESH J. DESAI (Guiarat): Mr. Vice-Chairman, the Mineral Oils (Additional Duties of Excise and Customs) Amendment Bill, which is before the House, is a simple Bill and it is not a controversial Bill as is .< ought to be made out. In fact, the jirineiple of the Bill was accepted as «:arly as 1958 when, as the hon. Minister, Mr. Bhagat, pointed out, after protracted negotiations, certain reductions in the prices of mineral oils were secured. At that time it was 1 nought that these reductions if reflected in ceiling sale price to be fixed by the oil companies would not be such as to reach the consumer and therefore it was thought it would be-better if the benefit was mopped up, by the Government, Because the oil prices were likely to vary from time to time, only ceiling rates of duty were fixed in the original Act. After that there have been certain further reductions and a sum of Rs. 5 crores has accrued to the Government. So, Ihe Government have come forward with this Bill for revising the additional rates of duty, that is, fixing new ceilings under which, from time 10 time, all variations in the oil prices can be mopped up by the Government. There is nothing controversial about it. The principle was already accepted as early as 1958. My friend, Shri Dahyabhai Patel, asked whether this reduction can be reflected in the price to the consumers, but these reductions are not as much as that. Kven the sum of Rs. 5 crores, if it is I effected in the price of petrol or diesel oil or kerosene all over the (ountry, would be hardly worth while. That would be very little. That is why these reductions from time to time which are secured in the < il prices are mopped up by way of these additional duties by the Government. In the case of kerosene, for instance, it is not merely a question cf reducing the price of kerosene to

the people. The poor people use kerosene. That is a fact. But then we have to restrict the consumption of kerosene because the imports are getting larger and larger each year and we have to pay for these imports of kerosene. That is why certain duties have to be levied in order that the consumption of kerosene is restricted. It is not possible that the reductions from time to time which are secured in the prices of mineral oils can be passed on to the consumer. There is some misunderstanding about it. They are too small to be reflected in the ceiling selling price and that is why the hon. Minister said that the principle was" laid down that whatever benefits accrued should be mopped up by the Government from time to time by way of these additional duties of excise and customs.

Another point which some hon. Members have made is about the road fund and the development of roads. Of course, whatever be the revenue, which accrues out of these additional rates of duties, it goes to the general exchequer. They go to the Consolidated Fund. Only a part of the duty on petrol and motor spirit and a part of the motor tax go to the road fund.

Now, as far as the development of roads is concerned, the Nagpur target has been exceeded already by about 14 per cent. Of course, the road development has not been uniform all over the country. For instance, in West Bengal, the road development has been 120 per cent of the Nagpur target. In the case of the State from which Mr. Dahyabhai Patel comes and I also come i.e. Gujarat even at the end of the Third Five Year Plan, the target will be only something like 65 per cent. But that is the case in Orissa and Assam also. Orissa, Assam and Gujarat are backward in road development. At the same tiro*, it must be remembered the money which will accrue to the Government as a result of this Bill, by way of these additional rates of duty, does not go to the road fund. This will only go to the general exchequer, to the Consolidated Fund. Road fund

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and the development of roads is a separate item and certainly attention should be paid to these States which are backward as far as road deveop-ment is concerned. But I do not know whether that point is pertinent to the Bill under consideration. As lar as the general targets of road development, as far as the Nagpur targets, are concerned, they have been exceeded by 14 per cent if you lake the road development all over the country. So, this is a Bill which is (if a non-controversial nature. The principle has already been accepted and I do not think any controversy should be raised.

With these words, I support the Bill.

SHRI B R BHAGAT: Mr. Vice-Chairman, I do not know how to describe the attitude of the hon. Member opposite who chose to oppose this measure. Frankly I think if he has second thoughts he will see the wisdom of a measure like this. His main grounds for opposition v/ere two. One is that the whole of it should be passed on to the consumer. The other is that all these duties making the petroleum products costly are coming in the way of development. I think these were the two grounds. I wish to join issue with him on these two points. Firstly, so far as passing the benefits on to the con-umer is concerned, as I explained while moving this Bill for consideration, benefits were marginal not in terms of the The total may be Rs. 5 crores as I myself have said. Now, it is assumed that Rs. 60 lakhs per month is accruing, but it is distributed over a large number of products. In respect of each of them it may be one paisa or two paise or four paise per unit. Practically, administratively and for various other reasons it is very difficult to transfer it.

Then, the question of transferring it to the consumer is not a laudable object by itself. This money that accrues to the Government whether it goes to the Consolidated Fund or for any special benefits or for road development or anything else—instead of

going to these laudable objects would lie frozen. The consumer does not get any advantage of the money. It is lying frozen. Even as it is there is no increase in the burden on the consumer as a result of this. Actually over a period we have been trying successively to break the monopoly of the oil companies. The hon. Member knows their strength. He knows the dangerous powers they have in their having monopoly power and it. goes to the credit oi* this Government-Pursuing it persistently and persever-ingly we have tried to bring about reductions successively and we have come to this stage. We have provided a ceiling for this. We may reach, the ceiling in reductions and correspondingly we will take the benefit to-the exchequer. Now, that ceiling also is being pierced and so we have come to this House to give us another ceiling. So, the effort of the Government in persuading the oil companies: to bring down the prices, I think, should have got at least «ne word of cheer from the hon. Member. He did not do that. He only chose to attack the Government on things which do* not exist. There is no burden or any additional cost to the consumer. And we have said that in future if we find that this reduction is large or sizeable, we might consider passing on the benefit to the consumer.

As far as the other point is concerned

SHRI LOKANATH MISRA (Orissa): Let him continue after lunch.

SHRI B. R. BHAGAT: I will take only two or three minutes.

THE VICE-CHAIRMAN (SHRI AKBAR ALI KHAN): Let him continue.

SHRI B. R. BHAGAT: I will finish in two or three minutes and the House may grant me this indulgence. Then, he said that by making all these levies we are making road transport costly.

Already the hon. Member pointed out that part of the petroleum duty

[Shri B. R. Bhagat.] goes for the Road Development Fund, both for the Central fund and for the State Fund. Already we are appropriating a part of it.

SHRI DAHYABHAI V. PATEL: We see only the appropriation. We do not see the development of roads.

SHRI B. R. BHAGAT: I have all iympathies for the hon. Member if the roads are not developed in Gujarat. But I have faith in the ingenuity of the people of Gujarat. They are a very industrious and sagacious people. They have advanced in many fields. They will advance also in road development. It is news to me that road development in Gujarat is lagging behind. But I have all sympathies for it because I would like it to develop faster, and the money will come out of the Consolidated Fund or India. We are doing a lot for road development and more should be done. I would like to correct the hon. Member when he said that almost twelve annas out of a rupee are by way of tax. That is not correct. On many items, for instance kerosene, we have deliberately put in the last Budget the duty high. For what reason? To conserve foreign exchange, to prevent the large consumption of kerosene, because most, of the kerosene is imported; and therefore to conserve foreign exchange we raised the duty. The House appreciated it. But on other items the duty is not that high, whether it is the diesel oil or other vaporous oil or other things.

SHRI DAHYABHAI V. PATEL: Why don't you give the break-up of the cost of petrol, imported cost and the duty? You will see that what I am saying is true.

SHRI B. R. BHAGAT: I will give the breakup respect of the major items.

श्री विमलकमार मन्नालालजी चौराडियाः (मध्य प्रदेश) यह श्राफ्टर लंच ठींक रहेगा। तब बेक अप भी हो जायेगा आंर हमें भी श्रासानी रहेगी समझने में ।

SHRI M. P. BHARGAVA (Uttar Pradesh): Sir, he can continue after lunch.

SHRI B. R. BHAGAT: If the House so wishes, I have no objection.

SHRI DAHYABHAI V. PATEL: We would like to have a break-up of those things.

THE VICE-CHAIRMAN (SHRI AKBAR ALI KHAN): The House stands adjourned till 2.30

> The House then adjourned for lunch at four minutes past one of the clock.

The House reassembled after lunch at half past two of the clock, The DEPUTY CHAIRMAN in the Chair.

CALLING ATTENTION TO A MATTER OF URGENT PUBLIC IMPORTANCE.

REPORTED FIRING BY POLICE ON DISPLACED PERSONS FROM EAST PAKISTAN AT COIMBATORE

THE DEPUTY CHAIRMAN: Mr. Vajpayee.

SHRI A. B. VAJPAYEE (Uttar Pradesh): Madam, with your permission, 1 rise to ca¹! the attention of the Minister of Rehabilitation to the reported firing by police on the displaced persons from East Pakistan at Coimbatore.

THE DEPUTY MINISTER IN THS MINISTRY OF REHABILITATION (DR. MONO MOHAN DAS): Madam, ort behalf of my senior colleague, Shri Mahavir Tyagi, I beg to read the following statement: —

मझे कोयम्बटर में मद्रास राज्य सरकार प्रशासन के ग्राधीन खोले गये शिविर में इस दुर्घटना के बारे में जानकर बहुत दु:ख हम्रा । जिन परिस्थितियों में यह गोली

चलाई गई इसके सम्बन्ध में पूर्ण ब्योरा ह्मारे पास उपलब्ध नहीं हैं । ज्यूंहो १४ दिसम्बर के प्रात:काल के दैनिक पत्नों में यह समाचार पाया गया, गृह विभाग मद्रास सरकार तथा कलैक्टर कोयम्बट्स से टेलिफोन पर बात-चीत की गई। कलैक्टर तथा उप श्रारक्षक-महानिरीक्षक दोनों ही घटना स्थल पर गये।

कलैक्टर से जो हमें प्रारम्भिक सचना प्राप्त हुई उस से ऐसा प्रतीत होता है कि शिविर में एक पूलिस कर्मचारी तथा विस्था-पितों के समृह में कुछ झगड़ा हुन्ना। विस्था-पितों ने संतरी का पीछा किया किन्त इयटी बाले संतरी ने उस पर प्रहार करने से रोका। इस पर विस्थापितों ने संतरी पर पत्थर आदि चलाने आरम्भ कर दिये. जिससे उसे सिर पर चोट आई और उसकी एक उनली भी ट्ट गई। संतरी ने ग्रात्म रक्षा के लिये गोली चलाई जिससे एक व्यक्ति की मत्य हों गई तथा एक घायल भी हुया । घायल व्यक्ति तथा संतरी दोनों को हस्पताल में दाखिल कर दिया गया है। गोली चलाने के लिये किसी भी सरकारी अधिकारी ने आदेश नहीं दिया था । चंकि कानन तथा व्यवस्था की जिम्मेदारी राज्य सरकार की है, राज्य सरकार ने मैंजिस्टेट द्वारा जांच करने के लिये खादेश दे दिये गये हैं। जांच के पूरा होने पर ही घटना के ब्योरे का पूर्ण पता चलेंगा । शिविर में श्रव शांति है तथा किसः और घटना का समाचार प्राप्त नहीं हम्रा है।

SHRI A. B. VAJPAYEE: Madam, are we to understand that the police had been posted inside the camp and, if so, for what reasons?

D*. MONO MOHAN DAS: Inside the camp th re is a police post. We have to keep it to maintain law and morder.

SHRI A. B. VAJPAYEE: I cannot understand why there should be police

inside the camp. I can understand the police being posted on the gate of the camp but the police has no business io be inside the camp.

DR. MONO MOHAN DAS; Why not? It is necessary for the police post to be there inside the camp.

SHRI A. B. VAJPAYEE: How is it necessary?

The MINISTER of REHABILITATION (Shri Mahavir Tyagi): A_s my colleage has already stated, the camp is under the administrative charge of the State Government and for the purpose of the safety of the inhabitants there, the displaced persons there, they have to maintain the police force.

SHRI A. B. VAJPAYEE: The reply is not yet clear. The police has to be there *to* safeguard the camp but why should the police be inside the camp?

Shri MAHAVIR TYAGI: It is to be inside the camp because the camp is a colony just like a town. You will not see the policemen being kept outside the town, they will be inside the town. The police people are meant for the camp; they are going about inside and outside the camp and the boundaries.

SHRI A. B. VAJPAYEE: May I know the number of displaced persons in this particular camp?

SHRI MAHAVIR TYAGI: At pre-sent the population is 357 only.

Shhi M, P. BHARGAVA (Uttar Pradesh): May I know from the hon. Minister whether it is not possible to control the camp by remote control or it is absolutely necessary for the police to be within the camp if law and order is to be maintained?

SHRI MAHAVIR TYAGI; It is lot the purpose of maintaining law and order. Wherever there is a population, police is there. They are not kept

[Shri Mahavir Tyagi.] under guard like the prisoners. They are free people inside the camp. But oven then for the purpose of maintaining peace and law and order, there JS some police posted. Some of them wire outside on the gate, some go about in the camp.

SHRIMATI SHAKUNTALA PARANJ-PYE (Nominated): How many policemen would be there in the camp?

SHRI MAHAVIR TYAGI: This information is not readily available.

SHRI LOKANATH MISRA (Orissa): As the Minister said, the policemen ivere there for some time. What was the particular occasion? From the reply given by the Minister, I could not understand what was the particu lar occasion on that particular day. Why was the policeman chased out by these refugees? Did he behave improperly with any of the refugees or else, what was the reason for this altercation?

SHRI MAHAVIR TYAGI: These are matters which are under enquiry and as the House was informed, a Magistrate has been deputed. The difficulty with the administration there is that all the officers do not know the Ben. gali language. So, along with the Magistrate, an officer who knows Bengali has been sent there so that a thorough enquiry may be made, and as soon as tlie enquiry is complete, they will send the report here, I might inform the House.

SHRI CHANDRA SHEKHAR (Uttar Pradesh): The hon. Minister has just stated that the number of the refugees is only 300. Our experience is that police is not posted for a population of 300. So, the Minister would have to give some reason, special reason, for posting a police force for a population of 300. In a village nrtiere the population is only 300, generally police is not posted. So, there should be some special occasion or special reason for posting! a police force in this particular refugee colony.

SHRI MAHAVIR TYAGI: I do not think that there is any reason or that any explanation is called for for the presence of the policemen inside the camp. The camp is not like a barrack. It is a small colony spread over; there are road_s and passages in between. It is a colony type of thing. They are not huddled together in a small, little barrack and therefore

SHRI CHANDRA SHEKHAR: Perhaps I could not make my question clear. Tlie camp is not like a barrack, the camp is just like a village. Our experience is that in a small village with a population of 300, generally police is not posted, there is no police force in a village of 300. The hon. Minister will have to give some special reason. Is this colony in the remotest corner or is there any special danger to the security of these refugees? What were the reasons for posting a police force there in that particular locality where only 300 people are inhabited? That was my question.

DR. MONO MOHAN DAS: I may inform this hon. House that there are often altercations and quarrels amongst the refugees also. And sometimes the refugees go out of their camp and create some disturbance in the neighbouring villages. This has come to our notice. Moreover sometimes these refugees take a very strong attitude when some occasion comes for reducing their doles or something like that. So, even for the 'functioning of the officers who are in charge of the administration of the camp police is necessary.

Shri B. K. P. SINHA (Bihar): May I know if this particular camp is an enclosed camp, enclosed by wall or wires or i_s it an open camp? Secondly, may I know whether this pattern of posting a polk force inside a camp i_s an all-India pattern or is peculiar to this camp?

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SHRI MAHAVIR TYAGI: It is an all-India pattern. Wherever these displaced persons are established in any camp, for the purpose of guarding the camp and for keeping peace th*re. some policemen are posted on the gate as well as outside.

Well, as regards barbed wire fencing, etc. I am afraid I have not got complete information with me Just now but this pattern of keeping I>olice, a police station—a temporary police station—is also there so that if there is any complaint from any of the displaced persons living in lhat camp—and if they want to lodge my report, they might have the police station nearby to lodge their own reports.

DR. SHRIMATI PHULRENU GUHA (West Bengal): I want to know whether there was a police force there or a single policeman was po:ted there?

THE DEPUTY CHAIRMAN: How many policemen were posted there?

SHRI MAHAVIR TYAGI: It is not an armed police force. It is like ordinary civil police and som_e of the people are deputed in to the camp.

SHRI D. THENGARI (Uttar Pradesh); May I know, Madarn, whether anybody from the police force was suspended for firing? Who ordered the firing and was he competent enough to order the firing?

THE DEPUTY CHAIRMAN: That investigation is going on.

SHRI MAHAVIR TYAGI: As I have just submitted, the matter is under investigation. If the policeman is found at fault, not only suspension but definitely something further might come. If it is proved action win be taken. Immedia ely action has been taken on the very day. A magistrate has gone there. He is making a thorough enquiry and as soon as the result of the enquiry is in the hands of the authorities, they

will take proper action either against the police or the person concerned.

SHRI R. S. KHANDEKAR (Madhya Pradesh): May I know, Madam. whether the Magistrate is an execu or judiciary tive magistrate magis trate because often the experience has been that an enquiry by an executive magistrate is not a proper enquiry? So I should like to know whether the Central Government will advise the State Government to appoint a judicial Magistrate to enquire into this firing.

DR. MONO MOHAN DAS: We are not prepared to agree to the allegation that has been made.

THE DEPUTY CHAIRMAN: He only wants information. He is not making any allegation.

SHRI MAHAVIR TYAGI: The only information we have in our possession is as already telephoned by the District Magistrate that a Magistrate has been deputed and a magisterial enquiry has been ordered. And with him is going one officer who knows-Bengali so that the enquiring Magistrate might take down the statements of the displaced persons there and look into their grievances.

SHRI R. S. KHANDEKAR: Is it an Executive Magistrate or a Judicial Magistrate?

THE DEPUTY CHAIRMAN: Mr.. Bhagat.

THE MINERAL OILS (ADDITIONAL DUTIES OF EXCISE AND CUSTOMS) AMENDMENT BILL, 1964—contd.

SHRI B. R. BHAGAT: I had all but finished my reply when the Hpuse desired that I should give some information about the percentage of the tax element in the price of petroleum products. I have tried to go through it hurriedly and worked out the percentage. Although it may not be

[Shri R Bhagat] exactly accurate, it is to the closest approximation. For example inferior kerosene which goes into the consumption of the common people more so in the villages, the excise duty works out to 39 per cent. In the superior kerosene it works out to 50 per cent. I may add that there has been considerable step-up the in duty in the last Budget because of the reasons that the Finance Minister wanted, and rightiy, to conserve foreign exchange and not allow the consumption of kerosene to go up very high. That is why there had been a large step-up in the duty in the last Budget.

Then I come to the high speed diesel oil that goes into trucks. It is 69 per cent. Motor spirit is 64 per cent.

SHRI DAHYABHAI V. PATEL: Have you taken sales tax into consideration?

SHRI B. R. BHAGAT: In Gujarat, I am told the sales tax is twelve paise per litre. That again, by approximation, comes to about 3 per cent, or a little more. So, that will make it up to 67 per cent, or so.

In any case it is not twelve annas in the rupee.

SHRI DAHYABHAI V. PATEL: What is the difference, Mr. Minister?

Shri B. R. BHAGAT: It i_s not twelve annas in the rupee.

SHRI DAHYABHAI V. PATEL: If you claim to be near approximation with all that staff in the official corner, my approximation from memory is very nearer to the correct position.

SHRI B. R. BHAGAT: I am only trying to make it as accurate as possible.

Madam, the last point that I want to say is that this additional impost should not have been there. Then, what was the alternative? This was the result of the reduction that the

Government were able to bring about in the price of petroleum and petroleum products after protracted negotiations with the company. If we had not done it, what would have happened? Then the company would have made the profits, and I think the hon. Member would not have liked that.

SHRI DAHYABHAI V. PATEL: I am asking for lowering the price I am not saying that you take from the company.

SHRI B. R. BHAGAT: The price has not been increased and, as I said . . .

SHRI DAHYABHAI V. PATEL: It is already high.

SHRI B. R. BHAGAT: As I said it related to a large number of items in which the difference was only fractional. In some cases the reduction may be 2, 3, 4 or 5 paise which it would have been difficult to pass on to the consumer in each case. Therefore, it has to go to the Consolidated Fund of India. And that, as I said earlier in the day, goes there. Take the motor spirit cess. Out of this impost from the motor spirit, a road cess fund for development of roads in the States as well as at the Centre is being created. It goes for the development of transport and other things. It is not as if the Government has not been able to bring about this reduction and it has not been able to pass it on to the consumer that a very great hardship has been caused. Nothing of the kind. I am very glad, Madam, that the House has given full support to the measure. The two points that the hon Members have raised I have tried to meet and I am sure the House will be convinced by it. With these words I move.

THE DEPUTY CHAIRMAN: The question is:

"That the Bill further to amend the Mineral Oils (Additional Duties of Excise and Customs) Act, 1958,

as passed by the Lok Sabha, be taken into consideration."

The motion was adopted.

THE DEPUTY CHAIRMAN: We shall now take up the clause *by* clause consideration of the Bill.

Clauses 2 to 5 were added to the Bill

Clause 1, the Enacting Formula and the Title were added to the Bill.

THE DEPUTY CHAIRMAN: The question is:

"That the Bill be returned."

The motion was adopted.

THE PROVISIONAL COLLECTION OF TAXES (AMENDMENT) BILL- 1964

THE DEPUTY MINISTER IN THE MINISTRY OF FINANCE (SHRI RAMESHWAR SAHU): Madam, I move:

"That the Bill further to amend the Provisional Collection of Taxes Act, 1931, as passed by the Lok Sabha, be taken into considerat on."

Madarn, this is a simple measure and I will not take much of the time of the House in explaining the purpose of the Bill. As the hon. Merrbers know, by virtue of a declaration under the Provisional Collection of Taxes Act, 1931, any provision of a Bill purporting to impose or increase any duty of Customs or Central Excise can be brought into effect immediately upon the introduction of the Bill in Parliament. The imposition or increase in the rates of duty in respect **of** which such a declaration is made comes into effect immediately on the expiry of the day on which the Bill is introduced and they continue to remain in force for a period cf 60 days. In case the Bill does not come

into operation as an enactment before the expiry of that period the whole of the duty collected by virtue of the declaration has to be refunded.

A declaration under the Provisional Collection of Taxes Act is almost invariably inserted in every Finance Bill or any such Bill which seeks to impose or increase any duty of customs or excise. This becomes neeessary) as the markets react immediately to any proposal for the imposition or increase of any commodity tax and the consumers have to pay increased prices almost from the very time the proposals are announced. The application of the Provisional Collection of the Taxes Act to some extent helps in mopping up the unearned profit at least on the stock of goods which are still with the manufacturers or in the warehouses or are about to be cleared from the docks

Of late, due to the large tax effort that have had to be made, the Finance Bills have many more clauses and sub-clauses than in earlier years. It is but natural, therefore, that the h'on. Members in the two Houses of Parliament should desire to have more time for consideration of the proposals. It is with this object in view-that it is proposed to increase the time timit from sixty days to seventy-§ve days. I am. sure that the House will unanimously support the measure.

The House will recollect that in 1957 because of the General Election, consideration of the annual Budget and the Finance Bill had to be spread over two sessions of Parliament. To meet that situation the Provisional Collection of Taxes Act was temporarily amended extending the period from 60 days to 120 days for that year only. The amendment was operative up to the 31st December, 1957 only.

Madam, I mov_e the Bill for consideration.

The question was proposed.

SHRI SANKAR PRATAP SINGH DEV (Orissa): Madam, I may not have any hesitation in agreeing to the increase of the period Irom 60 days to 90 days in validating the change in taxes, direct or indirect, by the Executive but I do so with reservation.

I have repeatedly said that taxes have been on the increase from year after year. In 1957-58 the total revenue from taxes was Rs. 695.7 crores. In 1963-64, within a period of six years, it rose to Rs. 1,478.4 crores, more than IOO per cent, increase. Do you not think it is staggering? In our country where the per capita income is the lowest and stands at Rs. 300, out of this about 25 per cent, go to taxation. Forty per cent, of our lowest income group earn only five annas per day and out of that about two annas goes to direct and indirect taxation. Can we commit a Worse crime than this, to tax a man by two annas a day whose income is only five annas a day? The newspaper report says that in Delhi the other day, within this week of cold wave, about nine people died because they could not clothe themselves. This was the reported number of deaths but what would be the actual death roll? Nobody knows. Is that the result of your seventeen years of planning? I do appreciate the problem which the Government are faced w'th in mobilising internal resources. Developmental planning has received considerable attention in our country in the last decade. The Government can borrow money, increase taxes, etc for financing the lopsided Plan. That the Plan is lopsided is obvious from the failure on all fronts. We have hardly achieved any target. Numerous people are d*'\ng of hunger. While foodgrains impoi⁵, has been progressively increased, still we have failed to m'et the interna* requirements. You car see the long queue butside the fair price shops. People have to wait for hours before they get their turn and even at times when they get to their turn, the shopkeeper says that the stock

has exhausted. From the taxation figure which I have quoted above, you will see that the incidents of taxation on commodities and services has shown an increase of more than IOO per cent. There cannot be two opinions that such an increase specially on indirect taxes is not conducive to the interest of equity as the main burden of indirect tax is borne by the common man. The Government can come forward with numerous explanations to defend their action of taxing the poor people.

The Finance Minister himself will bear me out that the tax proposal in the country must be realistic and should not inflict undue hardship in sections of the community which are known to be weak. A broai analysis of indirect taxation shows that it has been particularly oppressive on the less fortunate sections. Can there be a worse thing than taking away two annas out of five annas a day which a poor man earns? Of course excise duties on items like iron and steel, cement, motor spirit, etc. direcily do not enter into the consumption budget of the poor section. However, the Government cannot deny that induced effect of such taxation on housing, wiH to a greater extent have its effect . on the poor sections by directly increasing the cost of construction as a result of increase in the price of other materials which are taxed and be a sympathetic increase in the price of substitutable items. These are some of the problems which the Government should not lose sight of before the Finance Bill is prepared and rates of direct and indirect taxation are fixed from time to time.

The aim of planning, if I have understood it correctly is to achieve the various goals laid down in the Directive Principles of our Constitution. This can only be achieved if we concentrate all our efforts in ameliorating the most weaker sections of our society and that can only happen by progres-

sively decreasing their duties on con-] sumer goods and other items which' are generally consumed by our poor people. This can be don, by taking away levy on agriculture a' majority of our population depends on the land. Anything which helps to reduce the burden 'on the agriculturists is welcome. With these words I conclude.

THE MINISTER OF PLANNING (SHRI B. R. BHAGAT): Madarn, if I bave understood the hon. Member aright, I think he did not object to the extension of time of the provisional collecting from 60 to 75 days. So I am very happy to learn that he agrees with this Bill. But what he has said was probably his concern about the increase in the resources by way of taxation successively every year and also by the incidence of various duties on the various classes of peoole. That is what he meant to say. I think that particular matter the House i liberty to take up at any moment in the Budget discussions. So far as increase in internal resources is concerned, that is one of the dictates of this House. This House having accepted the Third Plan, has also accepted the policy of raising internal resources. So we. in the Government, take it as more or less a commitment or a duty towards the House to raise the resources so that the Plan targets are fulfilled and instead of expressing satisfaction that the Government has done its duty in raising the resources to the maximum extent, anxiety should mot be expressed. Secondly, about the incidence on various classes of tha various types of duties, that is very carefully gone into while formulating the Budget. The main policy is, whether the direct tax impost or indirect tax impost, the imposts should be levied in a manner so as not to hinder the production and they should not affect the common people generally they should try to mop up unproductive wealth and encourage productive investments and give relief to the smaller people, the middle-income group, etc. All these devices which

(Amendment) Bill, 1964

have been devised from year to year have been implemented in our tax policy, but certainly any tax when imposed, will hurt but so long as the burden is distributed very equitably, so long as the Fund is going towards the development of the country which is to increase the real, income of the people, I think it will go to help the cemmon man about whom the hon. Member who spoke is worried. With these words, I move.

THE DEPUTY CHAIRMAN: The question

"That the Bill further to amend the Provisional Collection of Taxes Act, 1931, as passed by the Lok Sabha, be taken into consideration."

The motion was adopted.

THE DEPUTY CHAIRMAN: We shall now take up the clause by clause consideration of the Bill

Clause 2 was added to the Bill. Clause 1, the Enacting Formula and the Title were added to the Bill.

SHRI B. R. BHAGAT: I move:

"That the Bill be passed."

The question was put and the motion was adopted.

(I) RESOLUTION RE. THE ESSENTIAL **COMMODITIES (AMENDMENT)** ORDINANCE, 1964 AND (II) THE **ESSENTIAL COMMODITIES** (AMENDMENT i BILL 1964.

श्री ए० बी० वाजपेयी (उत्तर प्रदेश): महोदया, मैं निम्नलिखित संकल्प उपस्थित करता हं :

"यह सभा ५ नवस्बर, १६६४ को राष्ट्रपति द्वारा प्रख्यापित ग्रत्यावश्यक वस्त (संशोधन) अध्यादेश, (१६६४ का ग्रध्यादेश संख्या ३) का अनमोदन करती है।"

महोदया. १ नवम्बर को केन्द्रीय सरकार ने एक ग्रध्यादेश जारी किया । उस ग्रध्यादेश [ओ ए० बा० व जवेयी]

को कानन का रूप देने के लिये ग्रब एक विधेयक सदन के सामने लाया जा रहा है। प्रक्त यह है कि जब संसद की बैठक १६ नवम्बर से शरू होने वाली थी, तो ५ नवम्बर को श्रध्यादेश जारी क्यों किया गया ? खाद्य मंत्री महोदय सदन को यह बतायें कि इन ११ दिनों में. ४ नवम्बर को अध्यादेण जारी करने के बाद ग्रौर १६ तबम्बर को संसद की बैठक शरू होने तक, इस यध्यादेश के अन्तर्गत कितने लोगों के खिलाफ कार्यवाही की गई? जहां तक मझे पता है, एक दो मामलों को छोड कर इस अध्यादेश के अन्तर्गत कार्यवाही नहीं की गई । क्या उन एक दो मामलों को. और ग्रधिकार जो गासन के पास हैं. उनके अन्तर्गत दंडित नहीं किया जा सकता था? क्यायह जरूरी था कि संसद की बैठक ब्रारम्भ होने से १५ दिन पहले सरकार **ब्राध्यादेश जारी करती** ? क्या इन ११ दिनों में ही खाद्य स्थिति बहत बिगडने वाली थी ? क्या ५ नवम्बर-को कोई ऐसा विषम संकट पैदा हो गया था, जिस-का सरकार न तो संसद की पिछली बैठक में खंदाज लगा सकती थी ग्रौर न जिस संकट को रोकने के लिये सरकार के पास जो ग्रसाधारण श्रक्षिकार हैं, उनको सरकार पर्याप्त समझती थी?

महोदया, संसदीय लोकतंत्र में अध्या-देश केवल उसी समय जारी किया जाना चाहिये जब उस अध्यादेश के बिना काम न चलता हो और उस अध्यादेश के अभाव में ऐसी परि-स्थितियां पैदा-होने का डर हो, जिन्हें शासन साधारणतया नियंत्रण में न कर सके । अभी तक शासन की और से यह बात स्पष्ट नहीं की गई है कि ५/नवम्बर को ही अध्यादेश जारी करने को आवश्यकता क्यों पड़ी । शासन अगर चाहता तो संसद की पिछली बैठक में ज इस और से चेतावनी दी गई भी कि खाद्य की परिस्थित और भी बिगड़ेगी, इस तरह का कानून में संशोधन कर सकती थी। लेकिन उस समय हम से कहा गया कि परिस्थित विगड़ी जरूर है, लेकिन हमने उसे संभाल लिया है और थोड़े ही दिनों में परिस्थित पर काबू पा लिया जाबेगा । अध्यादेश का जारी करना यह बताता है कि शासन दूरदिशता से काम नहीं ले सका । हम शासन को अधिकार देने में संकोच नहीं करेंगे, अगर शासन इस बात का औवित्य सिद्ध कर दे कि उन अधिकारों के बिना वह खाद्य संकट पर विजय प्राप्त नहीं कर सकेगी।

इसके साथ यह भी देखना होगा कि ग्रध्यादेशः जारी करने के लिये कौन से कारण दिये गये हैं। इसके साथ जो वक्तव्य जारी किया गया है, उसे पढ़ कर हंसी खाती है। यह कहा गया है कि देश में संकटकाल की स्थिति है । भारत सुरक्षा ग्रिधिनियम लाग है, लेकिन यह स्थिति स्थायी नहीं है। धंस्थायी है, बदल सकती है और भारत मुरक्षा अधि-नियम हर दम नहीं रहेगा, इसलिये इसेंशियल कमोडिटीज ऐक्ट में संशोधन करने जरूरी हैं। मैं जानना चाहता ह कि क्या णासन यह समझता था कि १६ नवस्वर की संसद की बैठक गरू होगी, उससे पहले इमजेंसी खत्म हो जायगी और भारत सुरक्षा अधिनियम रह कर दिया जायेगा 🔂 यह ठीक है कि यहः स्थिति इतः दमः बनीः नहीं रहः सकती, लेकिन झाज तो यह स्थिति है कि भारत सरक्षा अधिनियम के अन्तर्गत शासन को असाधारण ग्रधिकार प्राप्त हैं ग्रौर उन ग्रंधिकारों का उपयोग कर के शासन अनाज के व्यापारियों पर, जञ्जीराबाजो पर, संग्रह करने वालों पर, कठोर कार्यवाडी कर सकता है। लेकिन संकटकाल की स्थिति आगे नहीं रहेगी, इसलिये ग्रध्यादेश जारी करने का समर्थन नहीं किया जा सकता। जो वक्तव्य दिया गया है उसमें यह बात स्पष्ट नहीं की गई कि यह ग्रध्यावेण दो दिष्टयों से प्रभाव डालेगा । एक तो इस अध्यादेश के अन्तर्गत समरी ट्रायल की व्यवस्था की गई है और दूसरे कुछ मामलों में अपील करने की अनुमंति छीन ली गई है कि बक्तव्य में केवल एक तथ्य पर प्रकाश डाला गया है और दूसरे तथ्य को छिपाया गया है । मैं नहीं जानता कि ऐसा किस कारण हन्ना है ।

अध्यादेश ग्रगर ४ नवस्वर को न भी जारी होता, तो १६ नवम्बर को संसद की बैठक श्रारम्भ होते ही, खाद्य मंत्री महोदय ग्रपना संशोधन विधेयक ले कर हमारे सामने ग्रा सकते थे ग्रीहर सदन कं स्वीकृति प्राप्त कर सकते थे 🗹 मैं जानना चाहंगा कि केन्द्रोय सरकार ने किन कारणों से प्रेरित हो कर ५ नवम्बर को अध्यादेश जारी किया ? क्या खाद्य मंत्री महोदय इस सदन को संत्रुट कर सकते हैं कि ग्रध्यादेण जारी किये बिना काम नहीं चल सकता था ? उन्हें बताने होंगे कि कितने मामले ऐसे हैं, जिन में इस म्रध्यादेश के म्रन्तर्गत मकदमे चलाये गये ? शायद दिल्ली का एक मामला छोड कर और तो मुकदमे नहीं चलाये गये हैं। दूसरे सदन में २ दिसम्बर को एक प्रश्न पूछा गया था कि इस अध्यादेश के अन्तर्गत कितने मामले सरकार के सामने ग्राये हैं और उसका यह जवाब दिया गया था कि ग्रभी तक कोई मामला नहीं द्याया है। शायद 2 दिसम्बर के बाद कुछ तथ्य खाद्य मंत्री महोदय के पास् श्रायं हों. तो उन्हें सदन को विश्वास में लेकर के बताना चाहिये कि कितने मामलों में श्रध्यादेश के अन्तर्गत कार्यवाही की गई है। लेकिन यह समझने का कोई कारण नहीं है कि ऐसे मामलों की संख्या ज्यादा है।

अच्छा होता, अगर सरकार यह अध्यादेण जारी न करती । कभी कभी यह सदेह होता है कि क्या खाद्य के /मोर्चे पर अपनी असफलताओं पर पर्दा डालने के लिये सरकार अधिकाधिक अधिकार अपने हाथ में लेना चाहती है । अभी णासन के पास अधिकारों की कमी नहीं है । सरकार के तरकण में तीर नहीं हैं, इसीलिये एक और तीर खाद्य-मंत्री महोदय मांगते हैं, यह बात नहीं हैं । कट सत्य यह है कि जो अधिकार संसद् ने

शासन को दिये, ∄उन ग्रधिकारों का प्रभावी रूप से उपयोग करके शासन खाद्य स्थिति को संभाल नहीं सका । नजरबन्दी कानन का उपयोग किया जा सकता है, किया गया है, भारत-सरक्षा-ग्रधिनियम सरकार के पास है. एसेंगियल कमोडिटीज एक्ट में अगर ग्राहिनेंस द्वारा संशोधन न भी किया जाता तो भी ऐसे अधिकार सरकार के पास थे जिनको. काम में लाया जा सकता था । लेकिन शायद सरकार सोचती है कि ग्रधिकारों को बढ़ाने मात्र से समस्या हल हो जायेगी । मेरा इसमें मतभेद है। जब तक ग्रधिकारों को दढता से उपयोग में नहीं लाया जायेगा तब तक जिस उद्देश्य के लिए यह ग्रध्यादेण जारी किय गया है या जिस उद्देश्य के लिए सरकार यह विधेयक ला रही है, वह उद्देश्य पूरा नहीं होगा।

इस बात से कोई इंकार नहीं कर सकता कि खाद्य स्थिति गम्भीर है ग्रीर चेतावनियों के बावजूद सरकार दूरदिशता से काम नहीं ले पा रही है। सरकार की कठिनाइयां भी हैं, उनसे मैं भ्रपनी दष्टि श्रोझल नहीं करता, किन्त् व्यापारियों का समरी ट्रायल किया जाय। इसका प्रावधान करना सरल है, उन्हें सजा दे दी जाये और उन्हें उस सजा के खिलाफ अपाल करने की इजाजत न हो, यह अधिकार भी सरकार प्राप्त कर सकती है. लेकिन यह इस बात की गारंटी नहीं है कि जो शासन कर तंत्र है वह सचमच में जिन मामलों में कार्यवाही होनी चाहिए उनमें कार्यवाही करेगा । अनुभव ऐसा है कि जब नौकरशाही के हाथ में व्यापक ग्रधिकार रख दिये जाते हैं तो उनका दृश्पयोग होता है ग्रीर ईमानदार व्यापारी भी, छोटे व्यापारी भी उनकी चपेट में आ जाते हैं।

सरकार मुनाफाखोरों के खिलाफ कड़ी कार्यवाही करे, उस में दो मन नहीं हो सकते । जो ग्रन्न को दबाए हुए हैं या ग्रन्न के ग्रभाव का लाभ उठा कर कमाई कर रहे हैं वे दया के पान्न नहीं हैं, वे हमारे समाज के शन्नु हैं और वे कठोर से

3833 Essential Commodities [RAJYA SABHA] Essential Commodities 3834 {Amendment) Ordinance, 1964 & (.Amendment) Bill, 1964

[श्री ए० बी० बाजपयी]

कठोर दंड के भागी है, लेकिन उन्हें दंड देने में सरकार धना तक विकल रही है और यह विकलता इचलियं नहीं है कि सरकार के पास दंड देने के अधिकार नहीं हैं या इस-लिए भी नहीं हैं कि वे अपील में छट जाते हैं ग्रीर इसलिए भी नहीं है कि समरी टायल नहीं होता है; बच्कि जिनके खिनाफ कार्य-वाही होनी चाहिए उनके चित्राफ कार्यवाही नहीं होती: क्योंकि कुछ राजनीति वीच में चाली है और जिनके थिनाफ कार्यवाही नहीं होनी चाहिए उनके खिलाफ ग्रमाधारण अधिकारों में कार्यवाही हो सकती है। मैं दिल्ली का उदाहरण जानना है। एक ब्यापारी के यहां केवल इसलिए तलाणो ली गई---मैं बदन में नाम नहीं लेना चाहता. अगर खाद्य मंत्री महोदय जानता चाहेंगे तो मैं उन्हें नाम बनाउना--- दिल्यों के एक प्रतिष्ठित क्यापारी के यहां केवल इसलिए तलागी ली गई कि वह व्यापारी विरोधी दल से सम्बन्ध रखते हैं, वे व्यापारी सत्तारूड दल के खिलाफ हैं। तलाओं लंगे के बाद कुछ निकला नहीं, यह बात ग्रलग है । लेकिन जिनके यहां तलाशी जी गई और माल मिला, ऐसीं के विलाफ भी कठोर कार्यवाही नहीं की गई: क्योंकि वह सत्तारूढ़ दल से सम्बन्धित हैं। दिल्ली का मेंटल कोग्रापरेटिव स्टोर किस तरह के गोलमाल कर रहा है, यह सदन की बनाने की ग्रावण्यकता नहीं है । उसके अध्यक्ष के विरुद्ध कार्यवाहः नहीं की गई क्योंकि वे मनद के सदस्य है, कांग्रेस से सम्बन्धित है, यद्यपि उनके नीचे के जो कर्मचारी हैं उन्हें गिरफ्तार किया गया है, अ पुलिस उनको ग्रदालन में ले जा रही है 🕟 लेकिन अगर राजनीति बाधक बनेगी तो फिर सरकार कितने भी अधिकार प्राप्त कर ले समस्या मुलझने वाली नहीं है। जब हम इस और से सरकार को अधिक अधिकार देने में जिज्ञकते हैं, संकोच करते हैं, विरोध करते हैं तो इसलिए नहीं कि हम मनाफा-खोरों का समर्थन करना चाहते हैं, लेकिन

हमें डर है कि इन अधिकारों का दुरुपयोम होंगा. राजनैतिक आधार पर भेदभाव की नीति अपनाई जायेगी । हमें यह भी डर है कि वह और वेईमान व्यापारियों के साथ छाटे और ईमानदार अपपारी भी फंसेंगे । हमें यह भी डर है कि किमान की स्थिति क्या होगी ? अगर किमान घर में अनाज् रखना चाटेगा और वह समय आने पर उस अनाज को बेचने का बिचार करेगा तो क्या यह जो विधेयक आ रहा है उस विधेयक के अस्मेंगत वह डीलर की श्रेणी में, व्यापारी की श्रेणी में नहीं आयेगा ? क्या उसके खिलाफ भी कार्यवाही होगी?

खाद्य मंत्री महोदय स्वीकार कर चके हैं कि जो प्रनाज दवाया गया है उसमें बड़े व्यापारियों और बड़े किसानों की एक संधि का हाथ है, उनके एविसस का हाथ है, एक एक्सिस है वडे ब्यापारियों में और बडे किसानों में। इस एक्सिम की कैसे खत्म किया जायेगा ? भ्राज वडे व्यापारी अपने गोदामों में अनाज नहीं रखते. उन्होंने किसानों की रूपया दिया हम्रा है और उस रुपये के बदले में वह अनाज खिलहानों में रखते हैं. किसानों के भंडारों में रखते हैं। सरकार के लिए यह तो संभव नहीं है कि वह गांव गांव में छापे मारे. किसानों का भंडार उनके खलिहानों से निकाले भ्रोर व्यापारियों के यहां भ्रगर छापे मारे जाएंगे तो अताज नहीं मिलेगा; वह छट जाएंगे क्योंकि उनकी तरफ से अनाज बड़े किसानों ने अपने यहां रखा हुआ है। इस परिस्थितिका निराकरण इस अध्यादेश से कैसे होगा ? जो कठोर सजा के ग्राधिकारी हैं उन्हें सजा मिलनी चाहिए. लेकिन समरी टायल हो, अपील की छट न हो ये कोई ऐसी चीजें नहीं हैं जिनका स्वागत किया जा सके। हां, मनाफाखोरी भी ऐसी चीज नहीं है जिसका स्वागत हो । देश में जब भखमरी फैली हो तो हम किसी को बावण्यकता से अधिक अनाज का संग्रह करने की छट नहीं दे सकते । लेकिन क्या केवल कानन को

कठोर बनाना, कानून में संशोधन करना ही काफी है ? अगर कानून में संशोधन करने मान से समस्या हल हो जाती तो यह समस्या कभी पैदा नहीं होती । यह पहला ही मौका नहीं है कि जब एशेंशियल कमो-डिटीज एक्ट में संशोधन किया जा रहा है, इससे पहले भी संशोधन किए गए थे, मगर उस संशोधन के आधार पर कितने मामलों में कार्यवाही की गई ? यह सवाल अलग है कि शासन-तंत्र वही बना है और देश का राजनैतिक स्वरूप भी बदला नहीं है । केवल अधिकार ले लेने मान से ही सरकार अन्न-संकट पर विजय प्राप्त कर लेगी, इस राय का कम से कम मैं तो नहीं ।

कुछ सुझाव दिये गये थे कि कम से कम एक महीने की सजा और ग्रपील न करने का जो प्रावधान है इसको बढ़ा दिया जाये, कम से कम तीन महीने की सजा की जाये जिससे कि किमिनल प्रोसीजर कोड की सतह पर यह संशोधन या सके। यह सुझाव कांग्रेस के सदस्यों ने भी दिया था, लेकिन शायद खाद्य मंत्री महोदय उसे स्वीकार नहीं कर सके। यह भी सङ्गाव-दिया गया था कि जो टैकनिकल ढंग के अपराध हैं उनमें संजा कम होनी चाहिए, उनकी गरिमा, उनका महत्व उतना नहीं होना चाहिए जितना कि बड़े हंग के प्रपराधों का होता है, लेकिन यह अध्यादेश इस बात में भी कोई फर्क नहीं करता । ग्रगर कोई गलती से सुची लट-काना भूल जाये तो वह भी उतनी कडी सजा का भागी होगा जितनी बडी सजा किसी को वहत बड़े पैमाने पर अनाज का संग्रह करने पर मिलेगी।

महोदया, देश के ग्रम्न संकट के निराकरण के लिये तात्कालिक भीर दूरगामी दोनों तरह के उपाय श्रपनाने होंगे। सरकार दूरगाम' दृष्टि से कोन से उपाय श्रपनए जायं यह श्रमी निश्चित नहीं 1101 RS—5.

कर पा रही है। भ्राज अंग्रेजी के एक समाचार-पव ने एक कारटन दिया है, मैं उसका उल्लेख करने के लोभ का संवरण नहीं कर सकता। उसमें खाद्य मंत्री हमारे प्रधान मंत्री जी से यह पुछते हए बताए गए हैं कि बाज की हमारी खाद्य नीति क्या है, जिसका संकेत यह है कि खाद्य नीति रोज बदलती है। कभी कहा जाता है कि खाद्य नीति पर, खाद्य संकट पर कब्जा पा लिया, काब पा लिया और कभी कहा जाता है, यह खाद्य संकट वर्षों चलेगा । कभी कहा जात है हमने कानन बनाया है, उसका रामवाण का प्रभाव होगा-दाम कम हो आयेंगे, पर्याप्त मात्रा में अनाज मिलेगा । लेकिन कोई भी उपाय कारगर साबित नहीं हो रहा है। मझे कभी कभी बड़ा ग्राप्चयं होता है, हमारे प्रधान मंत्री जी आजकल जहां जाते हैं विद्यार्थियों को गांवों में जाने का उपदेश देते हैं श्रीर विद्यार्थियों से कहते हैं वे गांवों में जाकर किसानों को समझाएं कि ग्रधिक ग्रनाज किस तरह से पैदा किया जा सकता है। आज कल विद्यार्थियों के पढ़ने के दिन हैं, परीक्षा निकट ग्राने वाली हैं, विद्यार्थी गांवों में जायें यह कहने का कोई अर्थ नहीं है। और विद्यार्थी गांव में जाकर क्या करेंगे ? वे गांव वालों के ऊपर भार बनेंगे। उन्हें यह तो पता नहीं है कि जो की बाली कौन सी होती है, गेहं की **ब**ंगी कौन सी होती है, उन्होंने कृषि का ध्रध्ययन नहीं किया है। जो कृषि कालिजों से निकले हैं वे भी गांव वालों की कोई सच्ची सहायता नहीं करते । कहने का क्या धर्य है कि विद्यार्थी गांवों में जायें और किसानों से कहें कि वे अनाज की पैदावार बढाएं। मगर सरकार के सब काम बेतरतीब हो रहे हैं। ऐसा लगता है जैसे सरकार की पकड़ ढीली हो गई है, जैसे सपड़ा बिगड़ गया है, जैसे संकट का सामवा करने के लिये दुइता-पूर्वक कौन सी नीति अपनाई जाये, यह शासन तय नहीं कर पा रहा है। इसलिये कभी दो साल की योजनाएं बनती हैं, कभी दस साल की बात कही जाती है। इन तरीकों से खाद्य संकट हल नहीं होगा । खाद्य मंत्री महोदय अगर अधिक अधिकार देते

[धी ए० बी० वाजपेयी] हैं. सो हम उसके मार्ग में बाधक नहीं बनेंगे, हम शासन को यह कहने का मौका नहीं देंगे कि हमने ग्रधिकार मांगे थे, ग्रापने ग्रधिकार नहीं दिए। इसलिये हम ग्रन्न संकट पर विजय प्राप्त नहीं कर सके 🕹 हमारे स्वर्गीय प्रधान मंत्री कहा करते थे कीई अगर मुनाफाखोरी करेगा, चोरवाजारी करेगा तो हम विजली के खंभों से उसको लटका देंगे-तब ग्रंग्रेजों का राज था यहां। जब बाजादी बाई और बाजादी के सेनानी हमारे प्रधान मंत्री बने तो सबह साल तक हम देखते रहे-विजली के खंभे पर लटका ह्या कोई दिखाई नहीं पड़ा । यब तो खैर किसी को लटकाने की बात नहीं कही जाती ग्रौर किसी को लटकाना ठीक भी नहीं है। हमारे यहां लोकतंत्र है, हमारे यहां संविधान है, मौलिक अधिकार हैं और मौलिक अधिकारों की रक्षा के लिये न्यायपालिका है और हम चाहते हैं जिस किसी ब्यक्ति को सजा दी जाये कानन के अंतर्गत सजा दी जाये और उसे इस बात की छट होनी चाहिये कि वह अपील कर सके। यह ऐसा कानन जो अपील की छट नहीं देता. मुझे पसन्द नहीं है। लेकिन अगर मंत्री महोदय ऐसा ही कानून चाहते हैं मैं विरोध नहीं करूंगा, वे ऐसा कानन बनाएं और जिनको सजा देना चाहते हैं, सजा दें। अगर गेहं के साथ घुन भी पिस जायें तब भी संकट काल में हम अधिज नहीं उठायेंगे । लेकिन, गेहं के साथ घुनों के पिसने के बाद भी अगर यह शासन बढती हुई कीमतों को नीचे नहीं ला सका, अगर यह शासन पर्याप्त माला में ग्रनाज जनता को मोहस्या नहीं कर सका तो यह शासन शासन चलाने का ग्रधिकारी नहीं होगा।

मैं एक बार फिर से निवेदन करना चाहता हूं कि ५ नवम्बर को अध्यादेश जारी करने की कोई आवश्यकता नहीं थी । मंत्री महोदय सदन की बैठक होने के लिये कक सकते थे । मगर मंत्री महोदय ने एक और तो दूरदिशता से काम नहीं लिया और दूसरी भीर जल्दवाजी से काम लिया । इन ग्यारह दिनों में कोई आसमान टूटने वाला नहीं था। प्रध्यादेशों से शासन करने की नीति कोई वड़ी लोकतंत्रवादी नीति नहीं है और इसीलिये मैंने यह प्रस्ताव पेश किया है कि यह अध्यादेश समाप्त कर दिया जाने; क्योंकि जो विधेयक लाया गया है उसमें रेट्रोस्पेक्टिल्ल एकेक्ट से सजा देने की बात कही गई है। अगर सदन मेरा प्रस्ताव मान ले और अध्यादेश रह हो जाने तो मी कुछ विगड़ने वाला नहीं है। मंत्री महोदय का विल पास िया जा सकता है। एक ही फर्क पड़ेगा कि दो चार मामले जो आर्डिनेन्स के अन्तर्गत चलाए गए हैं उनको रेट्रोस्पेक्टिल्ल एफंक्ट में लाकर सजा नहीं दी जा सकेगी।

The question was proposed,

THE MINISTER OF FOOD AND AGRICULTURE (SHRI C. SUBRAMA-NIAM): Madam, I beg to move:

"That the Bill further to amend the Essential Commodities Act, 1955, and the Criminal Law Amendment Act, 1952, as passed by the Lok Sabha, be taken into consideration."

Madam, at this stage I do not propose to make any elaborate sprech. The hon. Member who moved the Resolution put forward his points of view with regard to this Ordinance and also with regard to this Bill. I am sure there would be many hon. Members who would be putting forward many other points of view also with regard to these. Therefore, I would reserve my reply to the of the discussion over the Resolution and also over the Motion for consideration of the Bill but even at the outset I would like to say only this particularly with regard to why an Ordinance was issued on the 5th of November while Parliament was to meet on the 16th of November Madam, the point for consideration is this: Once a Bill of this sort is moved and then passed, it requires some time lor implementing the provisions of the Bill, for making the machinery ready. Therefore whenever a Bill might be passed/ if action is to be taken subsequent to that then it takes a few weeks befor; the machinery could be got ready, before proper action could be taken on the basis of the law. Therefore. if this Bill had come forward in the usual course and had been passed, as it is being passed now, then from that time it would take another month to get the machinery ready, was necessary, in the interests of but it dealing with the situation, that the State Governments should be enabled to take the various steps neeessary for the purpose of dealing with a case in a summary way. This is one aspect. When you provide for a measure of this sort, it is not merely for the purpose of using it immediately but it is also for the purpose of making it at as a deterrent. For this also you enact certain reason penal provisions and therefore simply because you arm yourselves and you do not use that arm; it does not mean that the arms are not necessary. It might be that because of the very fact of the presence of the arm in the hands: of a particular person certain instances might take place. Therefore, this appreciation of the overall situation is what has got to be taken into account not the number of cases which have been launched in finding out whether we could or could not have waited for a four days more before issuing this Ordinance. It is the urgency af the problem and the situation prevailing in the country that had to be taken into consideration in issuing this Ordinance and also the creation of an atmosphere in the country in which antisocial elements will have to be put down with a firm hand. For the purpose of creating that atmosphere it was absolutely necessary. Apart from this, regard to the provisions which are contained in the Bill which has got to be passed here, I would . only like to say that we are only snaking procedural * changes with regard to the trial of cases. Summary trial is nothing new to criminal juris- I

prudence in our country. As a matter of fact the Criminal Procedure Code provides summary trial but it has been provided for petty cases. Now we are providing this summary, trial for the purpose of disposal of cases in a summary way, as quickly as possible taking into account the necessity to deal with these offences in a quick way. It is from thst-point of view that this amendment is being made.

Another aspect which I would like to place before the House is, I- thought the hon. Member was making a point that a minimum punishment was being provided for in this Bill. There is no such thing which is being provided for. Whatever the punishment, it is already provided for in the Essential Commodities Act and the Criminal Law Amendment Act. What is prescribed in this Bill is-that after a summary trial punishment up to a certain extent alone could be given. If a Magistrate has to pass a sentence of punishment beyond that then the summary trial procedure should not have been followed in that case. It is only from that point of view that one year's punishment is being indicated here. If in any particular case a punishment for more than one year has to be given then the summary trial cannot be followed. It is only in that connection that the expression 'not exceeding one year' is made use of here.

And with rgard to the appeal provisions, it is also a well known fact that if a certain minimum sentence is passed no appeal is provided. This does not mean that any injustice would be dare to the accused. Simply because there is no appeal, it does not mean that there are no provisions af law under which a convicted person can get redress. There are revision provisions under which any rase can be taken to the High Court if there is any illegal irregularity or patent injustice done. In such cases the High Court has got always the power to interfere. Therefore taking into account the situation in the

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[Shri C. Subramaniam.]

country only to deal with the situation in an effective manner, in a firm manner and in a quick manner these provisions are being made and therefore as I could see, I do not see any possible objection could be taken to this Bill. To feel because there is summary trial innocent persons also-would get convicted, I am afraid, is an unnecessary fear. Simply because it is a summary trial proof of guilt is not being dispensed with; the Evidence Act is not being abrogated. That an accused is presumed to be innocent till he is proved guilty is not being abrogated; that the benefit of doubt goes to the accused is not being abrogated. Only the procedure is being made more brief and to that extent I am sure our judiciary also will be careful to see that innocent persons are not punished simply because of these summary trials and I have no doubt that this House will have full faith in the judiciary. After all these powers are not being conferred upon the executive; if that were so then hon. Members may complain that the executive may misuse this power. Whatever power is being conferred for tha purpose of summary trials is being conferred on the judiciary in which we all have more or less confidence. By and large we have confidence in the judiciary and therefore unless we think that the judiciary is likely to misbehave in using this power, I do not think any argument can be brought forward that these powers which are being conferred under this Bill -are likely to be misused. These are not powers which are being conferred on the executive; I want to repeat it. These are all powers which are being conferred on the judiciary for the purpose of edisposal of the cases in a particular manner following the procedures which have already been laid down. We are not laying down any new procedure unknown to criminal jurisprudence in our country. Therefore I move that the Bill may be taken into consideration. If hon. Members make any points, I shall try to reply to them at the time of my reply.

(Amendment) Bill, 1964

The question was **■**proposed.

THE DEPUTY CHAIRMAN: The Resolution and the Motion, both are before the House

PANDIT S. S. N. TANKHA (Uttar Pradesh): I want to seek a clarification on one point. The hon. Minister told us that by keeping three months as the maximum punishment under the Bill . . .

SHRI C. SUBRAMANIAM: One year.

PANDIT S. S. N. TANKHA: . . . it is not his intention that the court's powers should be limited to that punishment. On the other hand he says that if the court wishes to give a higher punishment, then it would be open to it not to proceed in a summary trial but treat it as a warrant case. But what I have not been able to understand is how the court will determine this point at the initial stage when the prosecution starts the case. It is only from the facts of the case as may be brought out during the progress of the trial, that is, at a later stage only that he can determine whether he should give three months imprisonment or a higher term. At the initial stage the prosecution too can not ask the court not to proceed in summary trial but to treat the case as a ' warrant case because the court is not bound to decide at the initial stage and say 'I am going to give a higher punishment and therefore this will be a warrant case'. Therefore I have not been able to follow how the court will determine the procedural point •and at what stage it will do it.

THE DEPUTY CHAIRMAN: You are answering it now or later?

SHRI C. SUBRAMANIAM: If the hon. Member wants 1 can answer immediately. Madam, the point tor consideration is this. When a charge

sheet fc laid, then the offences commit ted and whatever the prosecution case is, all that is put in the charge sheet. From that the magistrate will have to come to a conclusion whethe: it is a serious case in which if all the facts are proved it is likely th.it the accused would merit a higher sentence or a sentence within one year would be adequate. Therefore at that time he has to take a view with regard to the allegations made by the prosecution that if all the allegations are proved whether a sentence within one year would be all right or it should be more. So it is a matter of judgment which the magistrate or the judge will have to exercise a: that time and then proceed with the case. I do not think there will be any further disclosures during the trial which will aggravate the ofnence; al. the aggravating circumstances would have been stated already in the charge sheet.

SHM R. S. KHANDEKAR (Madhya Pradesh): Madam Deputy Chai-man, this Bill seeks to replace the Ordinance which was promulgated on the 5th November 1964. I take strong exception to the promulgation of the Ordinance when Parliament was being convened only a week o: ten days later. I am therefore entirely in agreement with my hon. friend, Mr. Vajpayee, who spoke in favour cf the Resolution.

[THE VICE-CHAIRMAN (SHRI M. P. BHARGAVA) in the Chair]

Sir, the situation had not developed all of a sudden; it was developing 1'or a long time and warnings were given to he Government now and then by various parties that the situation was not going to be very favourable and therefore the Government ought to take some positive steps but the Government remained complacent. If the Government had forethought they could have brought a suitable legislation in the last session of Parlia-

ment. The hon. Minister said that it would have taken some time to pre pare the machinery and that was why the Ordinance had to be issued. But these arguments to my mind are not convincing. When the British used to rule over this country they often used to rule with Ordinances and we used to very vehemently criticise the ordi nance-making power of the then Gov ernment. Now this Government also after proclaiming that we are a demo cratic people, that we have enshrined this principle in our Constitution, have assumed these extraordinary powers to themselves when there was only a few days for Parliament to be convened. This is really misuse of power according to my humble opi nion. It was not neeessary to promul gate such an Ordinance. This step is most undemocratic and unconstitution al. This also sets a very bad prec edent for the Governments to come afterwards. In fact we had expected a model behaviour from this Govern ment which has ruled this country all these years but unfortunately we are seeing that this Government is setting up bad precedents for the Governments to follow. I wish now this should be the last occasion when such Ordinancemaking power is used for the benefit of the Government.

Now, according to the Bill there ar« only two sections which require some amendment in certain Acts. Proposed section 12A seeks to give powers to try cases summarily. Now, I am opposed to it. I know that there is a procedure for summary trials in our Criminal Procedure Code and this is not a new procedure as the hon. Minister has just pointed out. But summary trials, according to me, deprive the accused of a fundamental right. I know the Evidence Act and the other Acts do not deprive the benefit of these Acts to the accused and the courts have to follow them. But as far as I know, summary trials do not record the full evidence ol the witnesses. Only a summary of the evidence is recorded in the statement. You must have read in the

newspapers that in Delhi courts evidence was not recorded and even the judgments were not recorded and the accused persons were sentenced to various terms of imprisonment. It was a shocking disclosure to us and also to the authorities who inspected the courts recently. This was reported in the newspapers. When those convicted applied for copies, the did not give even copies for months together. How can they appeal to higher courts in the absence of written judgments? So, summary trial is a very dangerous precedent.

We have proclaimed that in order to strengthen democracy we must have rule of law, in this country and rule of law means that we must be governed according to the prescribed procedure of giving full benefit of all the facilities to the accused. In a summary trial the accused is deprived of so many facilties which are given under ordinary law. That does ,n.Qt mean that I am supporting,the cause of the profiteer or the blackmarketeer. He should be punished no doubt. The complaint is that in spite of various stringent measures, in spite of sweeping powers with the Government, the Government is not able to bring to book the offenders regarding food and other essential commodities.

The hon. Minister has said that the accused has got the opportunity to approach the High Court, but may I submit that when there is no specific provision even in the law, the High Court i_s reluctant to interfere in such matters? At the most the accused can go to a High Court in regard to revisionary matters, but revision is allowed only on legal matters, if there is an infringement of law. On tacts the High Court will not interfere in any case.

Then, summary trial is provided for all the offences. The only difference is this. If the sentence is less than a month or a fine not exceeding j

Rs. 2,000, then there is no appeal. But if the sentence is more than a month and a fine exceeding Rs. 2,000, then appeal is provided. Now, as 1 said, in summary trial no evidence is-recorded. Only a summary is recorded. I have doubts whether opportunity to crossexamine the witness will also be afforded to the accused in summary trials. Only the gist of the statement of the witness is given on a paper and the accussd is convicted or discharged on that evidence. Now, when an appeal is provided, if this meagre statement or meagre evidence goes to a higher court, the higher court will not be able to find out the real crux of the matter because there will not be a detailed statement of the accused nor there will be any cross-examination report fully, nor there will be any statement of the accused and all that. So, it would be very difficult for the higher courts in summary trials—even when the provision for appeal is there—to find out the real issue and come to a conclusion whether the accused is innocent or not. So, I would like the Minister to explain whether in regard to summary trials directions will be issued to note all the evidence which is furnished in the trial. I quite understand that in these days there is a long delay in judicial cases. Even in criminal matters where instructions are there that the trial should be speedy, we find that criminal cases are pending for a long time in various courts. Justice delayed is justice denied and such important cases should not be lingering on in courts for a long time. I quite understand the necessity of providing for quicker trials, but I .submit that in haste for quicker trials, to get speedy justice, we should not overlook the Fundamental Rights, the fundamental privileges and the fundamental points of law. All the facilities which are given to an ordinary accused in our legal jurisprudence should not be denied to the accused.

Then, in summary trials, as has been pointed out, there is a possibility

of an innocent person being involved in such cases, because there will not be any elaborate evidence.. The Government has armed itself with such sweeping powers and the experience of the Government is not a very happy one. As has been pointed out many times, politics play a very important part even in the administration of justice as well as in the functioning of the executive. In order to have some vindictiveness or some personal grudge, if the executive, is armed with such sweeping powers by such legislation, which jyves . wide powers and sweeping powers ;0 the executive, there is a danger of their being misused. . Though the Government may give assurances on ths floor of the House, the experience is a very sad one in tMs matter. Many a time very innocent persons an; involved. Many a time only on grounds of, personal jealousies or personal matters, many innocent person: are involved, in such cases. So, I would like that strict care should be taken so that innocent persons should not be harassed in the name of speedy justice, in the name of bringing to book various profiteers and blackmarketeers.

Now, proposed section 8A is almost similar and, therefore, I would not say much on that.

Lastly, I would say only this. Although the Government may take such sweeping powers with them, such wide powers with them, they have net been able to curb inflation ih this country. As has been pointed out on so many occasions, the Government are not without any powers. They nave got immense powers. The hon. Minister said that this Ordinance or this Bill would be a sort of deterrent. But I would ask Have they not enough legislation with them? Have they not the Defence of India Rules? Have they not so many laws which they could employ against these defaulters? But for the last so many days we have not been sble to find that the prices have come -iown or the inflation is checked or the food articles are easily

available. So what is the use of having such a deterrent? My complaint is that, those who indulge Ir. such i.anti-social activities, all those who are blackmarketeers or profiteers, they fully know the real strength of the Government. They know that these are only paper tigers, if J am not using a bad expression, hey know that the Government cannot do anything because, rlthough they have got such wide powers with them, they have not been abl5"to do anything. They have not been able to implicate any snch man who is breaking the laws every now and then. So, what is the use of adding one more weapon in the. armoury of Govern-: ment thinking that it may cause a deterrent-tp the blackmarketeers? In fact I would like to ask this. After the promulgation of this Ordinance how many cases have been challaned under this Ordinance so faf in the whole of India? How many blackmarketeers have been sentenced? How many profiteers have been dragged into the court? If I am not wrong, Government are taking a long tim*'-to produce statistics from all the States, or if at all they producarit will be a very miner one. Only recently I had asked a quesion about the use of the Defence of India Rules against the profiteers and blackmarketeers and against the persons who were implicated for political offences. The Government could not give that answer. I am quit© sure that more political persons were arrested under the Defence of India Rules than persons who were arrested under the Acts relating *■• black-marketing of food articles. My submission- is that without resorting to this Ordinance the Government could have waited for some more time. H it was so urgent, they could have brought such a legislation in the last session of Parliament and there wat no necessity of adopting this extraordinary, undemocratic method.

I have already submitted about the precautions to be taken at the t^{me} of the summary tria s. With these observations I conclude.

SHRI AKBAR ALI KHAN (Andhra Pradesh): Mr. Viee-Chairmai, I heard with attention the two learned speeches from the side opposite of the hon. Member, Shri Vajpayee, and the hon. Member, Shri Kl:andekar. The point before the House relates entirely to procedure, and the Bill proposes not only to have summary trial but in certain cases the Bill also pro. poses that the right of appeal will also not be exercised. As one connected With the legal profession for some time my first reaction to this Bill is naturally against it. and I wou I i very much like in the normal circumstance that a person should have full opportunity and should have all these taci-lities which, the Criminal Procedure Code prescribes for a full trial. I Would very much like that the judgment should have at least an appeal ao that the person concerned may **ave a further opportunity to vindicate himself by explaining his position to the appellate ourt. Normally Sir, that is perfectly correct, but when I see the situation prevailing in my country, when 1 see the scarcity ot tood, when I see that the food available is also at a cost or at a price Which is not within the means and the power of tha common (nan when I see that the aistribution and the availability are in a very very hopeless position, when these are the conditions and when the country ia passing through difficult times, obviously the question comes as to what should be

Sir, I entirely agree that there should be more production on all accounts, anj. if you look into the history of this enactment, the Essential Commodities Act, through the years— 1#46, 1955, 1961 and 1964—you will nee that during the war and after the wa* also when the demand was more and. the commodities available were less, the Government had to come forward with a Bill so that the commodities available should be distributed properly, and it should not be the case that only tho.\(^\exists \) who can afford, who can exercise power, should get the

commodity and the common man should be deprived of it. That was the genesis, that was the basis of the Essential Commodities Act that in difficult circumstances when there is a shortage of commodity, it should be properly distributed, it should be equitably distributed and fair play should be given to all people concerned. Now I see that if one goes to-the market and is prepared to give any price, he can get any amount of wheat, any amount of rice, and in the ordinary course of things to the ordinary people, to the common man, it is not available. Naturally, although according to our ancient culture we are used to tolerating things to a great extent, still the present situation has made people to demand that those who blackmarket, those who indulge in profiteering, should be flogged. The demand was that they should be hung, the demand was that they should be shot. That was the tempo of the country that had been created. That being the tempo and those being the difficulties that our common men were feeling, I should say that our Food Minister as well as our Prime Minister with folded hands and bended knees made an appeal to all concerned. They appealed to the traders and to all concerned to see that things were available to the common man. But all these appeals, all these requests, failed. condition, our culture, temperament, does not permit even at this stage that we should prescribe flogging or hanging or shooting at a public place. The utmost that they can do is to curtail the procedure so that the matter may be dealt with expeditiously. It is the only object of this Bill, and the thing should not prolong in such a way that the people may feel well, we can carry on with this matter and see that the case goes on for a couple of yeai-s. When I saw the Resolution of the hon. Shri Vajpayee, I thought that I must be prepared, and ^my party should be pre-pared, for a scathing condemnation of the Bill and the circumstances therefor. But I was happily surprised: when I heard that Vajpayeeji, if I may

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say so, gave his fullest support to the Bill that is before the House. Of course, he expressed his misgivings; sitting on the opposite side, he has to say something. He mixed politics He said that political advantage might be taken although he knows very well that in these matters we are very careful . . .

SHRI A. B. VAJPAYEE: No, no Not at alL

SHRI AKBAR ALI KHAN: Although he has supported the Bill, he is not sure how far the Government will go. In ihis, you and I share the anxiety of the public.

THE VTCE-CHAIRMAN (SHRI M. P. BHARGAVA): Mr. Akbar Ali Khan, he said, even if m_v Resolution is accepted, nothing will be lost because the Bill can be proceeded with. He has not supported the Bill.

SHRI AKBAR ALI KHAN: What I am saying is that the Resolution condemning the Ordinance obviously condemns the Bill also, and as he has said . . .

SHRI A. B. VAJPAYEE: Not necessarily.

THE VICE-CHAIRMAN (SHRI M. P. BHARGAVA): He does not support in that way.

SHRI AKBAR ALI KHAN: If he supports it, it is still, more welcome. On the question of the Ordinance, if he limits himself as to why the Ordinance was> brought in or was promulgated, the Minister has answered him there also. I would appeal to him. I mean, this is not a matter where not a single day should be wasted

SHRI A. B. VAJPAYEE: You wasted so many days. Why was this Bill not brought forward during the last session of Parliament? Why was this Ordinance promulgated on the 5th November?

SHRI AKBAR ALI KHAN: Even if I concede that to my hon. friend, wiH he also appreciate . . .

SHBI A. B. VAJPAYEE: Thank you.

SHRI AKBAR ALI KHAN: When I felt it necessary, should I wait further more? It is possible that it might not have struck us, we might not have thought it to be necessary when we were in the session. . .

SHRI A. B. VAJPAYEE: You could have waited for 11 days.

SHRI AKBAR ALI KHAN: I say, in this matter of food, the urgency of even a single day counts very much. I am sure that my hon. friend will not say that the public has suffered because it was an Ordinance. I mean, it was for public good, it was in the interests of the public, and the Bill has been brought forward as soon as the session has started.

SHRI A. B. VAJPAYEE: In how many cases have there been summary trials? The hon. Minister could not given even figures. He does not have them.

SHRI AKBAR ALI KHAN: My hon. friend will appreciate that the very fact that the Ordinance was brought in must have controlled the people from committing these things. It is always the case. When a law is brought in, that itself acts as a deterrent (Interruptions) and I am sure that my hon. friends will appreciate that the necessity and the urgency and the delicacy of the situation was such that if the Government had made even a day's delay you would have taken the Government to task.

SHRI CHANDRA SHEKHAR (Uttar Pradesh): Is he right in making the claim that it has proved to be a deter rent? Is he right in making this claim in the House?

SHRI AKBAR ALI KHAN: I am speaking out my views on that, and I think the Minister might have many-reasons.

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SHRI CHANDRA SHEKHAR: Can you claim that this Ordinance has proved to be a deterrent from i the 5th November to the 16th November? As a responsible leader of the Coar gress Party for whom we have every regard, can you claim that this Ordinance has proved to be a deterrent from the 5th November to the 18th November?

SHRI A. B. VAJPAYEE: And that there has been no blackmarketeering and hoarding?

THE VICE-CHAIRMAN (SHRI M. P. BHARGAVA): You cannot ask him that question directly.

SHRI AKBAR ALI KHAN: I $_{\rm a}m$ in possession of the Chair.

THE VICE-CHAIRMAN: House.

SHRI AKBAR AU KHAN I was addressing the Chair and the Chair was addressing the hon. Member. I do feel the urgency and importance of the matter. When once you come to the conclusion that things are proceeding slowly, that summary trial should be there and that this matter should not be delayed, and if you approve the substance of the Bill, then I think the objection regarding the Ordinance atleast loses the force of it. Technically you are right because we have the background—I do not say you, we have the background —that the Britishers used to pass Ordinances, and naturally, ous--reaction was very strong, but they were for a definite purpose. These Ordinances are for the benefit of the public, for the good of the country, for improving the condition, the situation, that has become already difficult. So, I would appeal to my friends: You appreciate the motive and the objective with which this Ordinance was promulgated and the Bill has been presented before the House. So, having that in mind, I think the steps that we have taken in view of the difficulties that we are facing in the matter of foodgrains are very, very

modest. We could have taken even stricter measures. But as I told you, Sir, suppose somebody is hanged today, I am sure, not only friends from this side but friends from the' either side also, will resent it because we do not want such strict measures and such strict punishments that are given in dictatorial or totalitarian countries. So, as I mentioned, I was very happy with the substance of hisi. speech, though he was not supporting the measure that is before the House.

Now, coming to my hon. friend, Shri Khandekar, he went on in the same way as a legal mind normally goes-well, this procedure, well, this summary; ..well this appeal.** I concede that. Well, I mean, the first reaction on me was absolutely against it. But when I see the condition of the country, I think that those things should not deter us from supporting the Bill. But we should make the country feel that in the matter of food, in the matter of hoarding, in the matter of blackmarketeering, , to the matter of profiteering, this Parliament will not tolerate anything and, if necessary, will pass severe measures so that the situation-in the country is fully under control. (Interruptions). And you wiH also appreciate—probably you must have noticed it—that we have applied the same thing or the Government officers who commit offences in the same way. For that also we have provided for summary trial. I mean, we feel those difficulties. After all, whether they are officials.or traders or cultivators, they are the kith and kin of you and me. They are part and parcel of my blood, of my life, of my country, and in that situation whatever I -do L.do with great pain, when there is no alternative. So I do hope that this amendment will make it abundantly clear to all concerned that Parliament is very serious about the food' situation today. Sir, I am glad that this Session will be remembered. We had Corruption Bill

(Amendment) Bill, 1964

■wherein we have made it absolutely •definite and clear to the people that no corruption at any stage, incl ading the Ministers, can be tolerated. We have made it clear that so far as this Essential Commodities (Amendment) Act is concerned, we would modify the procedure and see that the matter is dealt with strictly. Very soon we will be having another measure regarding adulteration of foodstuffs. 'So all these things put together, and with the help and co-operation of all of you, specially our friends on thf Opposition side, I am sure this difficult task we will be able to grapple with and see that the food situation is brought under control and really the present difficulties that are experienced by our people will be very soon obviated. With these observations, Sir,. I support the measure.

SHRI S. S MARISWAMY (Madras): Sir, after the eloquent speech oi Mr. Vajpayeeeven though I could not understand verbatim what he sail for he spoke in such a fluent Hindi...

THE VICE-CHAIRMAN: (SHBI M. P. BHARGAVA): You could have used the instrument.

SHRI S. S. MARISWAMY: Wh;it I could understand from the apparatus that you have provided for translation, I did understand a gist of his speech. And after the speech oi Mr. Akbar Ali Khan, I rise to speak disagreeing completely with what Mr. Akbar Ali Khan said so far.

Sir, the Bill reminds me of a »imi-lar measure that was introduced in Soviet Russia immediately after the downfall of the Czar regime by Lenin in which he brought a new phrase, "summary trial* for the first time in the political history. And we know what happened after the introduction of that Bill. Even though he was following a 'policy Which he termed it as "New Economic Policy" which gave some room for free trade, eventually his assurance got whittled down and the free trade was tc tally

abolished. Then a totalitarian regime came into being in Soviet Russia. In the 'same manner our Government has brought this Bill with the provision of summary trial, and I am squite sure that this Congress Government by bringing this Bill has proved again and again that it is on the threshold of a Communist regime in India. The Bill when passed into an Act and put into operation will be an instrument for political victimization. This bill will be used as a political weapon by the ruling party indiscriminately specially after the elections. Sir, I come from a State where this sort of Central power taken with the obvious innocent intentions has been used to victimise the opponents. In the same manner this Bill will also one day be used as a political weapon against the enemies of the ruling party.

Sir, I heard, with a feeling of little amusement from the hon. Food Minister, Mr. Subramanian[^], the unique definition that he gave about the ordinance. He said the ordinance was brought with a view to preparing the necessary machinery for the incoming Bill. He also said that this measure was brought for producing deterrent effect. The speakers before me questioned the Minister as to how it would act as a deterrent because from the statistics that I have collected. I understand that after the passing of the Ordinance there were three instances wherein six small traders holding four quintals of this or that grain have been so far hauled up in Madhya Pradesh. The Ordinace is in operation for the last three weeks and they have so far hauled up only six small dealers in Madhya Pradesh. Beyond this there have been no prosecutions under this ordinance and it appears to me that they have upturned the Himalayas to catch a mouse. When the Britishers were here they brought forward a number of ordinances, but later on when they came before the Parliament for legalising them, they never said that the ordinances were brought

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[Shri S. S. Mariswamy.] with a view to preparing the machinery. An ordinance is brought in emergency, to avert a crisis and chaos but not in this flambuoyant manner. The hon. Minister suggested that this Bill will be strengthening the hands of the judiciary. Sir, I do not say that our judiciary is bad. Our Judges do not lag behind anyone. But we cannot say that all the members of the judiciary are above board. We know instances of bad people getting into the judiciary and behaving wrongly. There are instances where the Judges have given false age with a view to continuing in office. The hon. Minister knows this because both he and I come from the same State

SHRI T. V. ANANDAN (Madras): Is the hon. Member aware that in his own State the food situation has eased and there are no more long queues standing for hours together?

SHRI S. S. MARISWAMY: May 1 remined the hon. Member that this is not because of this wonderful ordinance? The queues stopped there long before this ordinance was brought in

SHRI T. V. ANANDAN: There is no opportunity now for the Opposition parties to create propaganda among the public.

SHRI S. S. MARISWAMY: Sir, I do not answer. The judiciary is not totally above board but, as I just said, there are some bad eggs. But the fact remains that the judiciary what we had during the British days is no more. There are certain people—I do not say all—who have fallen from the esteem.

THE VICE-CHAIRMAN; (SHRI M. P. BHARGAVA): Mr. Mariswamy, you cannot generally criticise the judiciary like that.

SHRI S. S. MARISWAMY: But there are certain cases. The hon. Minister said that the Central Government is

strengthening the hands of the judiciary and also he said Sir, summary trial is not a new thing. We know that some petty cases have been tried and we also know how they have been tried. The people who are caught up are taken to the Magistrate. The lawyers who appear for them tell them that if they admit their guilt levelled against them, they would be fined lesser. Sometimes innocent people are also made to stand in the dock and say. "I admit". And they are fined Rs. 5. But if he refused to admit or tried to deny the charge he was fined Rs. 3P That is the fashion of the summary trial that goes on. I do not know whether the hon. Minister wants to apply the same sort of summary trials for merchants also.

SHRI P. N. SAPRU (Uttar Pradesh): In England in almost 50 per cent, of the cases the accused plead guilty. They do not come forward with false defence. And if this sort of thing is being done here this is simply a credit to the administration.

SHRI S. S. MARISWAMY: Fifty per cent. But what about the rest of the cases? Shri Vajpayee said that we have the D.I.R. and also we have the Essential Commodities Act of 1955. With all that we are unable to put an end to the rise in prices. I wonder whether this Bill is going to solve the problem. The root cause for the rise in prices or of scarcity of foodgrains is that system of our planning. We have inflation on the one hand and we have disincentives on the other as far as agricultural production is concerned and you expect plenty of grains to be available without making any efforts towards that end. I am quite sure that this Bill, if it is passed, will make this day the blackest day in the history of our Indian Parliament

DR. SHRIMATI PHULRENU GUHA (West Bengal): Sir, I welcome th* Essential Commodities (Amendment) Bill 1964. I wish the Government brought this Bill long ago. We find that it is very difficult for the common people these days to get foodstuffs. People have to stand for hours in queues to get the foodstuffs. If it is only a question of standing in a queue people may not mind so much but even after standing '.here for hours it often happens that puople do not get the foodstuffs. Even when food is available, it is often beyond the means of the common people. Even when foodstuffs and medi:ines are available, they are again often adulterated. A section of traders have behaved most miserably. In fact some businessmen have organised Blackmarketing in foodstuffs and some of these people are doing better, far better than those whe are doing honest business. Some of the traders are anti-social. In fact these anti-social traders have made the life of the common man most miserable to-day. The Government tried the method of appearement with these traders, antisocial personnel and exploiters. If I can blame the Government, it is for the way that they have so far followed. They have followed a policy of appeasement with these anti-social trading commimity far too long. They appealed to the exploiters again and again to beiave properly and the exploiters and antisocial elements never behaved properly. But this Bill indicates that the Government are discarding the policy of a peasement any more. I welcome this Bill but I again say that a Bill of this type should have been "brought long ago instead of giving so much chance to the anti-social traders to hoard foodstuffs and make the life of the common people so miserable.

I would like to point out that the punishment of one month and Rs. 2,000 as fine will not mean much to these traders. Personally I would have welcomed this Amendment more if it had provided a more severe punishment—at least punishment for a year or Rs. 20,000 as fine which

may mean something to them but one month or Rs. 2000 means nothing to them. It must be certainly admitted that nothing can be done by mere legislation. To implement the law, improvement must be there in the mechanism of administration. There should be a complete overhaul of the mechanism of administration to implement this Bill.

With these words I welcome this Bill and I hope it will be implemented properly to eradicate the miseries of the common man.

Shri T. **CHENGALVAROYAN** (Madras): Sir, I should have tended myself with casting a vote in support of this Bill but the vehement speech of my hon. friend, Mr. Vajpayee, rather stirred me to my epths to intervene in this debate in support of this Bill. Mr. Vajpayee was pleased to factors that have to be state certain taken into account while considering the necessity and the timely necessity of this Bill. Doubts were expressed, despair was stated, danger was visualised when this Bill is to be passed. One Member was pleased to state that it would be the blackest day of our Parliament to have passed" this Bill but may I, with your leave, try to analyse the six points of Shri Vajpayee was opposition that pleased to make? First he stated: 'Why should there be a resort to an Ordinance on the day of November 5th?' There was no particular charm and no particular significance, much less a sinister significance in the selection of the day of November 5. May I respectfully re-Ordinances are mind that passed under two set-ups—under a totalitarian regime or under foreign bureaucracy. An Ordinance is always passed as a measure of antagonistic legislation but in a democratic set-up, with a Constitution—and the Constitution the promulgation recognises Ordinances-such an Ordinance is anticipatory legislation of Perliament This Ordinance, if I may say with great respect, belongs to a certain

[Shri T. Chengalvaroyan.]

category of anticipatory legislation by Parliament on the lines of the Ordinance. The second point that was made out was; 'Why resort to this Ordinance and these far-reaching measures of a very stringent kind when we have the D.I.R. and Act?' May I most respectfully remind Members of that way of thinking that when action was taken, sometimes very rarely taken, under the provisions of the D.I.R. our indignation was the highest, that the D.I.R. was not meant to cover and to deal with such cases. With what face and with can say: "Why not resort to the D.I.R.?" The D.I.R. is meant for one and only purpose-whether it affects the defence of our country. May I also say in this connection that there were one or cases where the highest courts of country have interpreted • that they should not be invoked for dealing with certain ordinary offences or affairs. Therefore if I can read the necessity of the resort to such provisions in this Bill, it is by deference to the decisions of certain High Courts that it would be an abuse of power to resort to these D.I.R. provisions in meeting certain ordinary cases however emergent and however urgent it may be. There was the other point: 'Why this summary trial that is provided in this Act?' One thing is certain. Summary trial as such, if it is to be condemned, it has to be repealed in the provisions of our Criminal Procedure Code. If there could be summary trials for certain offences and if it could be considered to be a civilised Criminal jurisprudence to deal with such petty offences by means of summary trials, I fail to understand and much less appreciate the argument that summary trials should not be provided for in these cases. In very advanced criminal jurisprudence, for two sets of cases summary trials are provided-for petty and mean cases summary trials are provided and equally for very grave anti-social offences summary trials are provided. Now the ordinary Criminal Procedure Code deals with cases of a petty nature which could be dealt with by summary trials, but the time has come and I think the hour has also struck when such offences relating to the food of the society, when such offenjes relating to the life of the people itself, such offences have to be dealt with not with the luxury, not with the leizure of the ordinary trials of our courts, but in a summary fashion.

I therefore most respectfully command this provision for summary trials so far as offences relating to food are concerned. There is another argument, Mr. Vice-Chairman, It is said, if there is a summary trial why should there not be a provision for an appeal? The hon. Minister for Food has very clearly and categorically explained it, and I do not think I can add anything to that. He said that it is not wholly a case of not providing for an appeal, that there is provision for an appeal but, 'that provision is limited, and it is limited when the punishment is more than what is prescribed. Therefore, Mr. Vice-Chairman, to say that there is no appeal provided for at all is not a proper reading of the Bill. But there is one question, Mr. Vice-Chairman, which Mr. Vajpayee was pleas-ed to put forward as an argument. When an innocent man, a man who should not have been dealt with under the provisions of this Act, is brought to book, what remedy is there? he asked. May I as a lawyer tell him that there are ever so many remedies provided under the law, for example article 226 of the Constitution? There are ever so many writs that could run very high and quick with regard to redress of such abuse of the provisions of the Act. Therefore, Mr. Vice-Chairman, to say that all the remedies now open to the innocent man are taken away by this provision of the Bill is rather too much in my respectful submission.

There was another argument, Mr. Vice-Chairman, that power is given in this case and that power is likely

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to be abused. May I respectfully draw a distinction that under this Act power is not conferred on the executive, power is not at all given to court? It is a question and a 2ase of conferment of jurisdiction but not of power. May I just in a ruinate, Mr. Vice-Chairman, explain a \ery important legal difference between conferment of power and conferment of jurisdiction? In the case of conferment of power there is always the, likelihood of an excess or an R')U e or a misuse of that power. But in the case of conferment of jurisdiction it i'3 all a case of acting within the limits, within the ambit of that jurisdiction. One point was made that the executive may use this against certain persons for political considerations. For tliat, Mr. Vice-Chairman, I see a very salutary provision in this Bill, in clause 2, and there is this statement which is very significant

"If *the contravention of any order ' in relation to such essential commodity should be tried summarily, the Central Governrient may, by notification in the Official Gazette, specify such order to be a special order for purposes of summary trial under this section, and every such notification shall be laid, as soon as may be after it is issued, before both Houses of Parliament."

I see in this provision, Mr. Vice-Chairman, a provision for parliamentary scrutiny and control and correction. In other words, if there is an abuse on the part of the Government in reference to such notification, pa-liamentary scrutiny and control is provided for in this Bill, and I am sure, to those who are anxious to protect the liberty of the citizen end equally the welfare of the society and equally the good conduct of the executive, I think this provision will be more than sufficient and considerably salutary.

One word, Mr. Vice-Chairman, and I have done. There has been some

criticism that this Bill provides for a certain amount of retrospective effect or retro-activity with reference to certain provisions, But may I submit. Mr. Vice-Chairman, that what is provided in clause 4 is not giving retrospective effect to the Ordinanca but a question of validation of acts and deeds and things which have been done during and by the terms of this Ordinance. It is far from saying, Mr. Vice-Chairman, that this will be. a retroactive measure. It is a validating provision and is usual in all such eases. When actions had been bona fide taken, when action was taken in the interests of society and for good Government, such action should not be called into question subsequently as not being taken under power. It is a well known provision, to be found in all such modern enactments, to include a validating clause, and this validating clause merely states, very innocently -if I may say so-

"Notwithstanding such repeal, anything done, or any action taken under section 12A of the Essential Commodities Act, 1955, or section 8A of the Criminal Law Amendment Act, 1952, as inserted by the said Ordinance, shall be deemed to have been done or taken under those sections as inserted by this Act."

Therefore, Mr. Vice-Chairman, all the doubts that were raised, the despair that was expressed and the dangers that were visualised were, if I may say so, only in their anxiety to see that such far-reaching measures are not given greater scope and unnecessary application. 'May I assure my hon. friend, Mr. Vajpayee, that the tradition and the training that we have had will certainly lend themselves to such a guarantee that if ever this Act as amended is to be invoked, it will be invoked against those persons to catch whom the present arm of law is not sufficient? My friend, Mr. Mariswamy, was rather in a light vein when he said that after this Ordinance came into force only three

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[Shri T. Chengalvaroyan.] persons were booked. That itself show, how deterrent this Ordinance has been. But for this Ordinance, Mr. Vice-Chairman, three hundred, even three thousand persons would have gone on with their unsocial activities, without any fear of punishment. Therefore, Mr. Vice-Chairman, Ordinance was passed timely, and this Bill has come very hourly so that, with the sequence of this Bill, we hope and trust that there will be no occasion to use this Bill. May I take this opportunity and the floor of this House to appeal to, all those concerned not to give any occasion for resorting to this Bill? This is the hope with which I support this Bill most wholeheartedly.

शी चन्द्र दोखर: महोदय, मैं प्रारम्भ में ही यह प्रकट कर देना चाहता हूं कि मैं उन सब कदमों के साथ हूं जो कि जखीरावालों और मुना हाखोरी करने वालों के खिनाफ उठाए जायं लेकिन जिस प्रकार से यह अध्यादेश लाया गया और इसके पहले भी जिस तरह से नियमों का पालन किया गया, जो कि सरकार ने बुद बनाए हैं, उससे संदेह होना है कि इन नि मों का पालन भी कहां तक होगा और इसी दृष्टिकोण से मैं माननीय अटल बिहारी वाजोयी को बधाई देना चाहता हूं कि जनसंग्र ऐसी पार्टी से ताल्लुक रखने हुए भी, उसके नेता होते हुए भी, कभी-कभी वे ग्रच्छी बात कहते हैं।

श्री ए० बी० बाजवेयी: कभी कभी ?

श्रो विमलकुनार नप्तालाल**नी चौरड़िया** (मध्य प्रदेश) : हमेशा कहते हैं ।

श्री चन्द्र शेखर : मैं यह बात इसलिए कह रहा था कि मैं भी श्री वाजपेयी जी की तरह नहीं समझ सका कि यह अध्यादेण ५ नवम्बर को लाने का विशेष कारण क्या था ? अभी हमारे पूर्व वक्ता महोदय ने बताने को कोशिश की और मानतीय अकबर अली खान साह। ने—जिनकी हम लोग बड़ी इज्जत करते हैं--जन्होंने यह बताने की कोशिश की कि उससे पहले गायद जरूरत नहीं थी और ५ नवम्बर को जरूरत महसूस हुई । महोदय, पिछली बार जब पालियामेंट में हम लोग मिल रहे थे. मैंने स्रापको बताबा था स्रीर इस सदन को भी मालुम है कि दो खबरे एक साथ छनों, एक खबर यह छपी कि उत्तर प्रदेश के उत्तराखंड के इलाके में फीज के लोग अपने राशन से कटौती करके वहां के भूखे लोगों को यताज दे रहे हैं, श्रपने राशन का एक हिस्सा उन्होंने वहां के भखे लोगों को बांटा, इसलिए कि उनको खाना मिल सके और दूसरी खबर यह नो छपी कि उत्तराखंड के रास्ते से नैपाल ग्रीर तिब्बत को हमारे देश का चावल चोरी से जाता है। उस समय पालियामेंट मिल रही थी, उस समय सरकार के सामने यह दृश्य साफ था लेकिन उस समय यह आवश्यक नहीं समझा गया कि इस तरह का कोई अध्यादेश लाया जा रे। पालियामेंट के पिछले अधिवेशन में खाद्य मंत्री ने कहा, प्रधान मंत्री ने कहा कि हम परिस्थिति के ऊपर काबू पा रहे हैं, स्थिति पहले से सुधर रही है। चाहे इस अध्यादेश से और कोई बात प्रकट होती हो या न होती हो, इतनी बात भवश्य प्रकट होती हैं। कि पिछले अधिवेशन से और ५ नवम्बर तक खाद्य स्थिति ग्रौर ग्रधिक विगडी है, जखीरा-बाजों श्रीर मनाफाखोरी करने वालों की प्रवत्ति ग्रीर ग्रधिक बिगडी है श्रीर सरकार को इस बात के लिए मजबर होना पड़ा है कि इस प्रकार का अध्यादेश लाएं। लेकित इस ग्रध्यादेश की जरूरत क्यों पड़ी ? क्या इसके पहले सरकार के तरकश में जो हथियार थे उनका इस्तेमाल किया गया ? माननीय खाद्य मंत्री ने कहा और वह ठीक कहा कि हथियार हर दम चलाना पड़े यह जरूरी नहीं है, किसी समय चलाने की जरूरत पड़ सकती है, इसके लिए भी हथियार रखना जरूरी होता है । लेकिन महोदय, हथियार का प्रदर्शन हर दम कोई जरूरी नहीं होता, हथियार अपने पास रखे जाते हैं और उनको जरूरा पड़ने पर इस्तेमाल करने के लिए निकाले जाते हैं, किन्तु अगर हथियार हर-दम बिना जरूरत चमकाए जायें तो इसके अर्थ ये होते हैं कि हथियार चलाने का कोई इरादा नहीं है। मेरा यही आरोप है इस हुकूमत के ऊपर कि जो कानून बनाए जाते हैं, एक बार नहीं अनेक बार जो वक्तव्य यहां पर दिए जाते हैं वे लागू करने के लिए नहीं बनाए जाते, नहीं दिए जाते। यढ़ते हुए असन्तोष की धारा को मोड़ने के निये, उस असन्तोष को कुंठित करने के लिये समय समय पर इस तरह की घोषणायें की जाती हैं। महोदय, मैं इस सिलसिले में माननीय खाद्य मंत्री जी को तुलसीदास जी की एक चौपाई की याद दिलाना चाहंगा:

''सूर समर करनी करहिं कहिं न जनाविहें स्त्राप विद्यमान रण पाइ के कायर करिंह प्रलाप''

"In the battlefield the brave is known by his chivalry. But laced with the same situation the coward only talks too high."

ने जो कहा है, ग्राज हमारी हकुमत के बारे में वह सही हो रहा है। खाद्य मंत्री के सारे वक्तव्यों को ले लीजिए. प्रधान मंत्री के सारे वक्तव्यों को ले लीजिए ग्रौर उनका सारांश निकालिए तो ऐसा ल्गता है कि इस पालियामेंट के फोरम से, समाचारपत्नों के जरिये हम बातें करना चाहते हैं। लेकिन कुछ करने का इरादा नहीं है ग्रीर अगर इरादा है तो इसको करने की हम में सामर्थ्य नहीं है। जिस हक्मत में किसी भी नियम को, कानुन को लाग् करने की सामर्थ्य नहीं है, उस हकमत को अधिकार देते समय अंसद् को बहुत सोच समझ कर ग्रधिकार देना चाहिये । जैसे जिस ग्रादमी को ग्रणु बम चलाने का ज्ञान नहीं है, उसके हाथों में अणु बम को देना खद उसका संहार करना है, उसी तरह जो हकमत अपने द्वारा बनाए गये कानुनों को लाग नहीं कर सकती उस हकमत को ग्रौर ग्रधिक ग्रधिकार देना इस बात का द्योतक है कि हकुमत ऐसी परिस्थिति में सदन को पहुंचा देना चाहती है, इस देश को इस हालत में पहुंचा देना चाहती है कि देश का जन मानस यह समझने लगे कि इन वक्तव्यों से कुछ नहीं हो सकता, संसद के नियमों से कुछ नहीं हो सकता ग्रीर जो कान्न बनते हैं, उनके जिर्य कुछ नहीं हो सकता । माननीय श्रकबर श्रली खांन यहां नहीं हैं, मैं उनको बताना चाहता था कि ५ नवम्बर को जब स्रध्यादेश जारी हस्राधा। मैंने बड़े भरोते के साथ माननीय लाल बहादूर शास्त्री जी के वक्तव्य को पढा था, जिसमें उन्होंने कहा था कि अब जितने अधिकार देने चाहियें सारे अधिकार अधिकारियों को दे दिये गये हैं भीर उसके बाद भी भ्रगर हालत नहीं सुधरी तो इसके लिये वही दोषी साबित होंगे । लेकिन ५ नवम्बर के बाद क्या खाद्य मंत्री यह कहेंगे कि जमाखोरी में कुछ कमी हुई है, जखीरेबाजी में कमी हुई है, मुनाफाखोरी में कमी हुई है ? क्या व्यापारियों का सहयोग मिला है ? जहां तक व्यापारियों का सवाल है, हमारे एक माननीय सदस्य ने ग्रभी कहा हमें पुरानी परम्पराग्रों पर भरोसा रखना चाहिये ग्रौर उस पर ग्रगर भरोसा रखें तो हमें इस बात का विश्वास हो जायेगा, आश्वासन मिल जायेगा कि उन अधिकारों का दूरपयोग नहीं किया जायेगा। मान्यवर, मैं आपके जरिये इस सदन को बत-लाना चाहता हं कि भारत सुरक्षा कानन का उपयोग किस पर हुआ ? सस्ते ग़ल्ले के दुकान करने वाले, १,०००की पूंजी लगाने वाले सैकडों व्यापारी हर राज्य में जेलों में भेजे गये या उन पर मुकदमा चलाया गया । मैं नहीं जानता किसी राशनिंग इन्सपेक्टर या क्लर्क के ऊपर भी मुकदमा चलाया नहीं लेकिन एक भी बड़ा आदमी, एक भी जखीरेबाज, एक भी ऐसा आदमी जो सारे हिन्दस्तान की अर्थव्यवस्था को प्रतिक्रियाबादी धारा की ब्रोर मोडना चाहता है, उसके ऊपर कोई

[श्री विमल कमार मञ्चालाल न चौरडिया] कानन नहीं लगता । दिल्ली के अन्दर जखीरों को पकड़ा गया, यहां के कमिश्नर ने बयान दिया. खाद्य मंत्रालय के एक प्रवक्ता ने कहा उन्होंने बहा करिश्मा किया है। तीन दिनों बाद पता चला. यह तो केवल वेरीफिकेशन ग्राफ स्टाक था । फिर यह संदेह होता है कि कान्न का उपयोग कैसे होगा । डिफेन्स आफ इन्डिया का एक तो उनके ऊपर उपयोग हका और दूसरा उपयोग संयुक्त सोशलिस्ट पार्टी के लोगों पर हम्रा । मैं इस मामले को पहले भी उठा चका हूं। उन्होंने इस बात के लियं मजाहिरा किया. प्रदर्शन किया कि खराक की हालत बिहार में खतरनाक है। इस पर वहां के एक विधायक श्री रामानंद तिवारी एम० एल० ए० के ऊपर लाठियां भ्रौर इंडे चले, उनको सरे बाजार मारा गया, उनको एक कानुन के श्रन्तर्गत ग्रारा या बवसर की जेल में रखा गया फिर वह सारे नियम उठाकर अब उनको डी० स्राई० स्रार० में बन्द कर दिया। श्रौर जिस मजिस्ट्रेट ने मारा उस मजिस्ट्रेट के बारे में---वजीरे ग्राला कहं, मुख्य मंत्री कह--- उन्होंने जवाब दिया कि वह ग्रादमी वहां पर मौजद ही नहीं था. उनकी जांच से यह साबित हो गया । महोदय, उस मजिस्टेट को मैं जानता हं, इसलिये कि एक दिन फर्स्ट क्लास के स्टीमर के मैलन पर बैठ कर माननीय बलिराम भगत, माननीय राम सूभग सिंह, माननीय जगजीवन राम, बहां की माननीय सुमित्रा सिनहा और दसों मिनिस्टरों को उसने कहा कि ये सब वेईमान हैं, घसखोर हैं, पालियामेन्ट के असेम्बली के द्वारा सिवाय घस लेने के श्रीर बेईमानी करने के कोई काम नहीं करते । मैंने माननीय कृष्ण बल्लभ सहाय को मार्च में एक खत लिखा । मझ से कहा गया श्राप पटना में श्राकर बयान दीजिये कि इस मामले के बारे में क्या कहना चाहते हैं। मैं गया बयान देने के लिये । मेरे दोस्तों ने कहा मत जाग्रो। मैंने कहा, जरूर जाऊंगा। ग्रीर जब मजिस्ट्रेट बयान लेने लगे तो मैंने

कहा महोदय, श्राप बता सकते हैं मेरा इन मिजस्ट्रेट से क्या ताल्लुक हो सकता है, बिहार से मेरा कोई ऐसा ताल्लुक नहीं रहा, इस श्रादमी को मैं नहीं जानता । जो जो घटनाएं मिनिस्टरों के साथ गुजरी हैं. उसका एक श्रंश भी मुझे मालम नहीं । लेकिन यही श्रादमी जब रामानन्द तिवारी, एक सार्वजनिक कार्यकर्ता, एक एम० एल० ए० को मारता है । चीफ मिनिस्टर कहते हैं टीक काम किया—क्योंकि रामानद तिवारी यह कह रहे थे कि खराक की हालत खराब है . . .

SHRI P. N. SAPRU: I rise on a point of order. I think we should not discuss these individual cases and we should not bring in men who are not in the House to defend themselves. It is a matter of vital importance that hon. Members should refrain from commenting Upon the conduct of persons who are not before the House.

SHRI P. N. SAPRU: You have not given

श्री चन्द्र शेखर : मैं समझता हं कि यह व्यक्तिगत केस नहीं है, माननीय सप्र जी के लिये व्यक्तिगत हो सकता है । लेकिन एक पोलिटिकल पार्टी, राजनैतिक पार्टी का नेता अगर डिफोन्स आफ इन्डिया हरूपं में गिरफ्तार होता है, उसके साथ ज्यादती की जाती है, तो हमारे लिये यह उतना ही सार्वजनिक प्रधन है जितना सार्वजनिक प्रधन सरकार को बचाने के लिये, उसके साथ हमदर्दी दिखाने के लिये। माननीय सप्र जी के लिये एक सार्वजनिक प्रश्न हो सकता है. क्योंकि जिस तरह से सरकार की प्रशंसा करना वे ग्रपना गौरव समझते हैं, उसी तरह से एक स्टेट के नागरिक की सुरक्षा करना ग्रौर उसके ग्रधिकारों का हनन न हो, इस बात को देखना मैं ग्रपना कर्तव्य समझता 등 1

your ruling, Sir.

THE VICE-CHAIRMAN (SHRI M. P. BHARGAVA): There is no point of order, Mr. Sapru, I am afraid. You go on.

श्री चन्द्र शेखर : दसरी व त, महोदय, मैं यह कहना चाहता हं कि अधिक्रकार उन घोषणाओं को क्रियान्वित करने के लिये कोई कदम सरकार क्यों नहीं उठाती । जैसा माननीय बाजपेयी जी ने कहा एक केस भी अभी तक ऐसा नहीं पकड़ा गया जो इस कानन के अन्तर्गत आता है । क्या इसका मतलब यह है कि ४ नवम्बर के बाद हम समझ लें कि इस देश में जखीरेवाजी बन्द हो गई ? क्या इस ग्रध्यादेश के बाद हम समझ लें कि जो व्यापारी थे, उन्होंने सरकार के साथ सहयोग करना गरू कर दिया ? ऐसा तो नहीं हुआ, ४ नवम्बर के बाद यह नहीं हम्रा । इसलिये नहीं हम्रा क्योंकि हकमत की जो मशीनरी है, जिसके द्वारा दस दिन पहले मानतीय खाद्य मंत्री जी ने अध्यादेश लाग किया, वह ब्राज दो महीने के बाद भी तैयार नहीं है और जो हालत ५ नवम्बर को थी वही हालत ग्राज १५ दिसम्बर को है. दोनों में कोई फर्क नहीं हुआ है और माननीय खाद्य मंत्री जी को इस बात का खयाल 'रखना चाहिये कि वे जो नियम बनाते हैं, जो कान्न बनाते हैं, उनको लाग करने वाली मशीनरी कैसी है? यह वह मशीनरी है जिसको मैं भ्रष्ट तो नहीं कहंगा लेकिन निकम्मी जरूर हो गई है। अभी एक माननीय सदस्य ने कहा श्रगर किसी आदमी को नाजायज तौर घर इस एक्ट के मातहत पकड़ा जाता है.--तो संविधान की धारा २२६ के अंतर्गत रिट आ सकता है। मैं कानन नहीं जानता, मैं वकील भी नहीं हं। लेकिन संविधान की धारा २२६ शायद ऐसे मामलों में लाग नहीं हो सकती, क्योंकि कोई भी उच्च न्याया-लय कोई भ हाई कोर्ट, जब तक कि एक्ट का वायलेशन न हो या जब तक मौलिक प्रधि-कारों का उल्लंघन न हो. धारा २२६ के इतर्गत कोई रिट्मंजूर नहीं करेगा।

एक और बात बड़े जोरों से कही गई— खाद्य मंत्री जी ने भी कहा—िक ये जो ग्रिधिकार दिये जा रहे हैं, वे जुड़ीशियरी को दिये जा रहे हैं। इस सवाल को छोड़ दीजिए जिसकी और

माननीय सदस्य ने इंगित किया कि जडीणियरी के किस स्तर के लोगों को दिया जायेगा। लेकिन जब सरसरी तौर पर सुनवाई होती है, मकदमों की, उस समय जडीशरी के लिये कोई खास मौका नहीं होता. ग्रपनी राय प्रकट करने का--एक आदमी पकडा गया, एक राशनिंग इन्सपेक्टर की या दो ग्रफसरों की गवाही हुई. इधर उधर की बात हुई और सजा कर दी। ज्यडिशियरी के सामने पुरी तफसील नहीं दी जाती है और न दोनों तरफ के गवाह ही पेश होते हैं। समरी टाइल्स में सफाई पेश करने का मौका नहीं होता है और इसका मतलब भी ऐसा ही है। इस संबंध में मैं यह कहंगा कि ससद सरकार को जो अधिकार देती है.उसका इस देश में दूरपयोग किया जाता है। लेकिन इससे भी वड़ा खतरा जो मझको दिखलाई देता है वह यह है कि इन अधिकारों को लेने के बाद हकमत कुछ नहीं करेगी । अगर वह नाकामयाब हो जायेगी तो हमारे खाद्य मत्री जी बजट सैणन जो फरवरी में घा रहा है, उसमें कछ कहगे श्रीर जैसा कि हम से पिछले सँशन में कहा गया था कि हमने खराक की हालत पर काब पा लिया है। लेकिन ५ नवम्बर को एक अध्यादेश लाग कर दिया गया, जिसको ह्याज संसद के सामने पेश किया गया है। ग्रव इस संबंध में यह कहा जा रहा है कि हम इस कानन के द्वारा खाद्य के मामले में सख्त से सख्त कदम उठाने जा रहे हैं। माननीय थी ग्रकबर ग्रली जी ने कहा कि इस तरह की भावना देश में जानी चाहिये यह संसद भ्रष्टाचार के मामले में, जखीरेवाजी को रोकने के संबंध में ग्रौर किसी तरह की मिलावट के बारे में एकमत है। लेकिन मैं माननीय मंत्री जी से बड़े ग्रदब से यह कहना चाहंगा कि देश के ग्रन्दर इस तरह की भावना पैदा होनी चाहिये कि संसद के ब्रन्दर जो विचार होते हैं, जो निर्णय होते हैं, उनका कोई ग्रसर होता है। सरकार इन नियमों को कार्यान्वित कर कि लिए तत्पर रहती है। किन्तु यदि संसद में किये गये फैसलों को कार्यान्वित नहीं किया जाता है, तो इसका नतीजा क्या होता है कि लेगों में एक तरह की निराश। श्री चन्द्रशंखर

फैलती है, मत्यूसः फैलतं है ग्रांर उस निराशा तथा मायूसी का एक ही नतीजा होता है कि जिस चीज को रोकने के लिए हम कानून बनाते हैं, वही जहनियत ग्रीर प्रवृत्ति इस मल्क में ग्रीर बढती है।

मेरा इस अध्यादेश को लागू किये जाने पर जो सबसे बड़ा विरोध है, वह यह है कि इतने बड़े हथियार को जारी करने के बाद, निकालने के बाद अगर हुकूमत इसका इस्तेमाल नहीं करती है, तो फिर याद रखिये कि इस मुल्क में जो पीड़ित जनता है, उसकी राहत के लिए, उसके भरोसे के लिए कोई चीज नहीं रह जायेगी।

में एक और बात खाद्य मंत्री जी से निवेदन कर देना चाहता हं कि क्या आप यह समझते हैं कि यह जखीरेवाजी की समस्या, यह होर्डिंग की प्रावलम और मनाफाखोरी की समस्या केवल इस बिल के द्वारा कछ लोगों को कछ महीने की सजा देकर या जर्माना करके हल हो जायेगी ? जैसा कि ग्रभी माननीय श्री वाज-पेयी जी ने एक कार्ट न का जिक्र किया था। मैं भी यह कहना चाहता हं कि जहां तक खराक का मामला है, सरकार सुदह नीति क्यों नहीं बनाती है, कोई फैसला क्यों नहीं करती है? वह इस तरह के च्यनिटिय मेजर्स को लाग करके, छोटे मोटे कायदे काननों को बनाकर क्या इतनी बड़ी समस्या को हल करना चाहती है ? धगर सरकार इस समस्या को इल करना चाहती है, तो एक बार इस संसद के सामने आकर कहे, इस देश के सामने आकर कहे और सरकार को यह एलान करना होगा कि सब से बड़ी भल भारत सरकार ने सन् १६५३ में की जिस समय उसने यह कहा कि हम कंटोल को हटा कर, नियंत्रण को हटा कर धीरे-धीरे अनियंत्रित बाजार की नीति लाग करना चाहते हैं। उस समय के खाद्य मंत्री जी श्रव इस संसार में नहीं रहे और मैं उनके बारे में कुछ नहीं कहंगा । अब आप सन १६५३ से१६५५ तक की खुराक नीति को ही ले लीजिये। उस समय श्रीमान क्या हम्रा ? उस समय हमारे

पास जो स्टाक था, उस समय हमारे पास जो श्रनाज का भंडार था, उस समय हमारे पास जो विदेशी पंजी थी, उसको हमने खच कर दिया ग्रीर सारे देश में इस तरह की जहनियत पदा हो गई है कि अगर नियंत्रणों को हटा लिया जायेगा, तो देश में खशहाली आ जायेगी श्रीर कोई परेणानी नहीं रहेगी। श्रीमान, मैं श्रापके सामने १६४३ से १६५५ तक की बात बतलाना चाहता हं इस बीच एक मौका ऐसा श्राया जब फसल बरबाद हुई। लेकिन फसल वरबाद होने के बावजद भी खराक की चीजों की कीमत नहीं बढी। क्यों नहीं बढी? इसलिए नहीं बढ़ी कि उस समय ग्रांशिक नियंत्रण था, उस समय पाणल कंटोल था और व्यापारी यहा पर तरह का मन्यपिलेशन करते थे कि नियंत्रण से बिल्कल हटा दिया जाय । ज्यों ज्यों नियंत्रण पूरी तरह से हटता गया, त्यों त्यों कीमतें भी बढती ही चली गई। सन १६५५ के श्रांत में, या सन् १६५६ में मझे अच्छी तरह से मालूम नहीं है, मैं याददाण्त से कह रहा हूं, कोई निश्चित तिथि नहीं बतला सकता हं, कीमतें बढ़नी शरू हो गई थीं। दुर्भाग्य से उस समय जो खराक के बजीर साहब थे, वे भी उसके दिनया में नहीं रहे। बाद इस वे दो वर्ष इस देश में ऐसे समझे जाते हैं जब कि खराक के मामले में इस देश में सबसे अच्छी नीति बनाई गई थी । लेकिन मुझे दुःख के साथ कहना पड़ता है कि यही सही नहीं है। इसके बाद सारे देश की जहनियत को एक दूसरी दिशा में मेरी दिष्ट में गलत दिशा में मोड़ने की कोशिश की गई। कोई भी अर्ध विकसित देश, कोई भी पिछडा देश, कोई भ देश जहां सैकड़े में ४० या ५०प्रतिशत लोग भखे या अधभखे हों, उस देश में अनाज की खपत आधिक विकास के साथ अधिक बढेगी ग्रीर ग्रनाज के ऊपर लोगों का पैसा भी ग्रधिक खर्च होगा तथा देश में अनाज की कमी भी होगी । ऐसे मौके पर किसी नियोजित ग्रर्थ-व्यवस्था में खाद्यान्नों पर से नियंत्रण हटाना एक भयंकर भल होगी और उस समय इस तरह की भल की गई, जिसको ग्राज भी रह

रह कर दोहराया जा रहा है कि सन १३५३ से १६५५ तक ऐनी नीति अपनाई गईथी. जिससे खराक की समस्या ठीक हो गई थी. हल हो गई थी। श्रीमान, मैं श्रदब से यह कहना चाहता हं कि इस समस्या को हल करने की कोशिश नहीं की जा रही है, बल्कि इस समस्या से जनता का मंह मोडा जा रहा है। कुछ जोगों की और से यह प्रचार किया जाना है कि सन १६५३ से १६५४ तक भारत सरकार ने भी खाद्य नीति भ्रपनाई थी, वह अब नहीं ग्रपनाई जा रही है.जिसका नतीजा हम भगत रहे हैं। इस प्रचार नीति का नतीजा यह हो रहा है कि देश की हानि हो रही है केवल भौतिक रूप से नहीं, ग्राध्यात्मिक रूप से भी । ब्राज सार्देग का मानस बदला जा रहा है और यह सरकार जो धपने को समाजवादी कहती है, जो नियोजित धर्थ व्यवस्था में विश्वास करती है, कभी कभी यह सोचने लगती है कि यह सारी कठिनाई कहीं नियंत्रणों की वजह से तो नहीं हो रही है ? इसी की बजह से पूरा नियंत्रण का हक्म नहीं देती है। मैं माननीय मंत्री जी से कहंगा कि इसके म्रलावा कोई रास्ता नहीं है कि सारे खाद्य व्यापार को सारे इस काम को अपने हाथ में लेना होगा । लेकिन इसमें कठिनाइयां हैं, दिक्कतें हैं, मशीनरी में भ्रष्टाचार है, लेकिन इसके अलावा इस मल्क के लिये कोई रास्ता नहीं है। इस कठिनाई को ६ महीने. ५ महीने और प्रगर इससे भी ज्यादा समय लग जाय तो मसीवत झेलकर हल कर लेना चाहिये । हमारे माननीय मंत्री जी को देश के सामने कहना चाहिये. संसद के सामने कहना चाहिये कि वे ८ महीने में. १० महीने में परी तरह से आने वाली उस कठिनाई पर नियंत्रण करेगे । ग्रगर सरकार सारे खाद्यान्न के व्यापार को अपने हाथ में ले लेटी है--हो सकता है कि नौकरशाही में भ्रष्टाचार हो. उसमें इस तरह के कार्य करने की क्षमता न हो--लेकिन सारे देश को प्र महीनों तक दिक्कतों को बर्दास्त करना होगा और अपना भविष्य बनाना होगा । लेकिन यह हकमत

साहस के साथ इस तरह का कदम उठाने के लिए तैयार नहीं है, खाद्य मंत्री जी साहस के साब इस तरह का कदम उठा नहीं पाते हैं। इसका कारण यह है कि खाद्य मंत्री जी को विरासत मिली है ग्रीर उनके चारों तरफ जो निहित स्वार्थ के लोग हैं, वे उनके पीछे लगे हए हैं भीर उन्हें इस तरह का कदम उठाने से रोकते हैं। श्रीमान, माननीय मंत्री जी के चारों तरफ इन निहित स्वायीं लोगों का दबाव पडता है, तब उसकी बजह से वे कभी हभी फिसल जाते हैं और सही बातें सोचते हैं. सही राय देते हैं, लेकिन जब कदम उठाने के लिए जब मीका स्नाता है तो उस समय खाद्यानों के ऊपर सरकार नियंत्रण की घोषणा ने बजाय वे सदन के सामने प्राकर कहते हैं कि यह आडिनेंस पास कर दो। हम सस्ते गल्ले की दकानें खोलेंगे श्रीर जो नियमों का पालन नहीं करेगा, उन्हें तीन महीने की सजा देंगे। इस तरह से देश को भ्लाया जा रहा है, इस समस्या के प्रति लोगों में भ्रम पैदा किया जा रहा है। लेकिन मैं एक श्रदना श्रादमी होते हुए सरकार को यह चेतावनी देना चाहता हं कि आप दो महीने तक, तीन महीने तक, चार महीने तक, साल भर तक, ऐसी बातें कर सकते हैं, टाल-मटोल का रास्ता धपना सकते हैं, लेकिन देश की जनता को धोखे में नहीं रख सकते। इस समस्या का एकमान रास्ता वही है जो मैंने कहा है। इस तरह की टालमटोल की बातें करके आप देश के साथ त्याय नहीं कर रहे हैं. समाज के साथ न्याय नहीं कर रहे हैं। सरकार को अपने ऊपर यह जिम्मेदारी लेनी चाहिए कि वह एक एक आदमी को खाना पहुंचाये । अगर हमारे माननीय सदस्य श्री अकबर अली खान साहब इस फरमान के साथ द्याते कि पालियामेंट के एक एक मेम्बर को इस काम में हाथ बटाना होगा, तो मैं खुशी के साथ श्रीर हमारे दूसरे साधी खशी के साथ इस काम को धंजाम 🖢 में इसहक्मत के साथ हाथ बटा कर काम करते। लेकिन श्राप हम में कहना चाहते हैं कि जिस

3877 Essential Commodities [RATVA SABHA] Essential Commodities 3878 (Amendment) Ordinance, 1964 & (Amendmeai) Bill, 1964

[श्रः चन्द्रशेखर]

को बड़ी भारी बीमारी हुई हो, जिसको कहिये टाइफाइड हुआ हो या जो केंसर का मरीज हो, उससे कहा जाय कि वह कुनेन खा ले, तो कम से कम मेरा जैसा मरीज जो डाक्टरी तो नहीं जानता, लेकिन जो थोड़ा ज्ञान रखता है. नेन को खाने के लिये तैयार नहीं होगा ।

Shri AKBAR ALI KHAN: We have brought the Food Corporation Bill. That is one way.

श्री चन्द्र शेखर : वहीं मैं कह रहा हूं कि आप को यह देखना होगा कि किस हद तक मर्ज वढ़ गया हैं और उसी के अनुसार दवा देनी होगी। आपको उसको भी संशोधित करना पड़ेगा । इसलिये बड़े अदव के साथ मेरा खाद्य मंत्री महोदय से यह कहना है कि निकट भविष्य में आप उसी एक मान्न उपाय से इस समस्या को हल कर सकते हैं और इस बीमारी का इलाज कर सकते हैं, अन्यथा इस प्रकार के अध्यादेशों, इस प्रकार के नियमों और उपनियमों से कुछ नहीं होने वाला है। धन्यवाद ।

THE VICE-CHAIRMAN (SHRI M. P. BHARGAVA); The House stands adjourned till 11.00 A.M. tomorrow.

The House then adjourned at one minute past five of the clock till eleven of the clock on Wednesday, the 18th December. 1964.